

Agenda Date: 12/17/14

Agenda Item: 5A

STATE OF NEW JERSEY

Board of Public Utilities 44 South Clinton Avenue, 9th Floor Post Office Box 350 Trenton, New Jersey 08625-0350

www.nj.gov/bpu/

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IN THE MATTER OF THE PETITION OF UNITED	1	ORDER ADOPTING
IN THE MATTER OF THE PETHON OF ONTED	,	ONDER ADDETTING
WATER WEST MILFORD INC. FOR DEFERRAL)	STIPULATION
ACCOUNTING AUTHORITY FOR THE FINANCIAL)	
IMPACT OF THE SETTLEMENT OF LITIGATION WITH)	
BALD EAGLE COMMONS BUILDING ASSOCIATION)	DOCKET NO. WF14070804

Parties of Record:

Kelly K. Ruggiero, Esq., Corporate Attorney, on behalf of United Water West Milford Stefanie A. Brand, Esq., Director, New Jersey Division of Rate Counsel

BY THE BOARD1:

On July 29, 2014 pursuant to N.J.S.A. 48:2-16, N.J.S.A. 48:2-21.1 and N.J.S.A. 48:2-23, United Water West Milford Inc. ("UWWM, Company, "Petitioner"), a public utility of the State of New Jersey, providing wastewater service to approximately 500 customers in certain portions of the Township of West Milford, Passaic, County, New Jersey and subject to the jurisdiction of the Board of Public Utilities ("Board"), filed a petition seeking authority from the Board to defer on its books the actually incurred costs resulting from the settlement of the litigation brought by Bald Eagle Commons Building Association ("BECBA" or "Bald Eagle Commons") against UWWM in New Jersey Superior Court Document No PAS-L-4863-12 (the "Litigation Settlement") that are not otherwise recovered through the Company's currently approved Base rates. The Company proposed that the appropriate amortization period of such deferred costs be addressed in its next base rate case.

BACKGROUND/PROCEDURAL HISTORY

According to the petition, Bald Eagle Commons and Petitioner have been communicating since 2010 about the perceived movement of a stone retaining wall running along Richmond Road in BECBA's residential development. Said retaining wall is situated adjacent to the property upon which UWWM's sewer system disposal beds are located. The petition states that in February 2012, Bald Eagle Commons asserted that a portion of said retaining wall was failing and that the

¹ Commissioner Upendra J. Chivukula recused himself due to a potential conflict of interest and as such took no part in the discussion or deliberation of this matter.

retaining wall belonged to UWWM. The Petitioner states that it is unclear who owned the retaining wall or who was responsible for mainlining it. The Petitioner states that it offered temporary monitoring and safety measures for the retaining wall while the Company researched the ownership and maintenance issues. The Company states that in May 2012, Bald Eagle Commons notified UWWM that Bald Eagle Commons would take down the retaining wall if UWWM did not agree to take ownership of the wall in an easement from Bald Eagle Commons. UWWM asked for time to review the impact that the removal of the retaining wall would have on its disposal beds and reiterated its offer for temporary safety measures in the interim. Bald Eagle Commons filed a complaint seeking emergency injunctive relief against Petitioner in New Jersey Superior Court, Chancery Division in November 2012. Injunctive relief was denied and BECBA withdrew its complaint on November 27, 2012. Bald Eagle Commons refiled its complaint, in New Jersey Superior Court, Law Division in January 2013.

UWWM and Bald Eagle Commons subsequently engaged in settlement discussions and ultimately agreed to a settlement ("settlement") that among other things: resulted in Bald Eagle Commons voluntarily withdrawing its Law Division litigation in May 2013;² a settlement payment by UWWM to Bald Eagle Commons; provided that Bald Eagle Commons would replace/supplement the failing portions of the retaining wall; and that Bald Eagle Commons would acknowledge its ownership and maintenance obligations of the retaining wall on going forward basis. UWWM and Bald Eagle Commons executed a written settlement document in May 2014. The Petitioner states that while it is UWWM's position that the Company did not own the property the failing retaining wall sits on and was not responsible for maintaining that portion of the retaining wall itself; that BECBA has a different opinion as to ownership and maintenance of the retaining wall, and has demonstrated a clear intent to litigate; and that the Company has an obligation to ensure the UWWM sewer system drying beds adjacent to the failing retaining wall are not compromised. Finally, the Petitioner stated that it was it was the Company's estimate that total costs to UWWM may have exceeded \$1,000,000.

The Company estimated that the costs associated with the settlement amounted to \$293,633, which included the costs of the settlement, legal fees and engineering fees that would otherwise not have been incurred. The Petitioner maintains that these costs represent actual prudently incurred costs that were associated with resolving the costly ongoing property dispute and achieving the settlement.

This matter was retained by the Board.

STIPULATION

The Parties to this Stipulation, UWWM, the Division of Rate Counsel ("Rate Counsel"), and the Staff of Board of Public Utilities ("Staff") engaged in settlement discussions which resulted in the following Stipulation³:

 UWWM may defer on its books and records \$293,980 for accounting purposes only, reflecting actual expenses incurred through October 31, 2014 (see Stipulation Exhibit A).

² An Order of Dismissal was entered on May 22, 2013.

³ Although described in this Order at some length, should there be any conflict between this summary and the Stipulation, the terms of the Stipulation control, subject to the findings and conclusions in this Order.

- 2. UWWM may defer any additional expenses for accounting purposes only associated with the settlement that incurred after October 31, 2014 and that are not reflected in base rates. These additional expenses are subject to a maximum cap of \$20,000.
- 3. No ongoing, routine expenses are included in the requested deferral accounts established for costs associated with the settlement.
- 4. The ratemaking treatment of the costs associated with the settlement will be determined in UWWM's next base rate case, at which time Rate Counsel and Staff will examine the reasonableness and prudency of such costs.
- 5. The amortization period for the costs listed on Stipulation Exhibit A will be addressed in UWWM's next base rate case.

DISCUSSION AND FINDINGS

The Board, having reviewed the petition and Stipulation settling the petition, <u>FINDS</u> that the Parties have voluntarily agreed to the Stipulation and that the Stipulation fully disposes of all issues in this proceeding and is consistent with the law. The Board <u>FINDS</u> that the Stipulation to be reasonable, in the public interest, and in accordance with the law. The Board <u>HEREBY ADOPTS</u> the Stipulation as its own, as if fully set forth here. The Board <u>HEREBY ORDERS</u> that Petitioner shall be allowed to defer on its books and records, for accounting treatment only, the above described costs associated with the litigation with Bald Eagle Commons.

This Order is subject to the following additional conditions:

- This Order shall not be construed as directly or indirectly fixing for any purposes whatsoever the value of any tangible or intangible assets not owned or hereafter to be owned by Petitioner.
- This Order shall not affect nor in any way limit the exercise of the authority of this Board or of this State in any future petition or in any proceedings with respect to rates, franchises, service, financing, accounting, capitalization, depreciation, or in any other matters affecting United Water West Milford, Inc.
- Approval of this deferred accounting treatment request constitutes approval for accounting purposes only and does not constitute approval for ratemaking purposes; any determination of the appropriateness or reasonableness of the costs and expenses shall be made in an appropriate subsequent proceeding.

This Order is effective on December 26, 2014.

DATED:

BOARD OF PUBLIC UTILITIES BY:

RICHARD S. MROZ PRESIDENT

COMMISSIONER U

COMMISSIONER

DIANNE SOLOMON COMMISSIONER

ATTEST:

SECRETARY

I HEREBY CERTIFY that the within

IN THE MATTER OF THE PETITION OF UNITED WATER WEST MILFORD INC. FOR DEFERRAL ACCOUNTING AUTHORITY FOR THE FINANCIAL IMPACT OF THE SETTLEMENT OF LITIGATION WITH BALD EAGLE COMMONS BUILDING ASSOCIATION DOCKET NO. WF14070804

SERVICE LIST

Kelly K. Ruggiero, Corporate Attorney United Water Management & Services, Inc. 200 Old Hook Road Harrington Park, New Jersey 07640

Stefanie A. Brand, Esq., Director Division of Rate Counsel 140 East Front Street, 4th Floor Post Office Box 003 Trenton, NJ 08625-0003

Debra Robinson, Esq.
Division of Rate Counsel
140 East Front Street, 4th Floor
Post Office Box 003
Trenton, NJ 08625-0003

Christine Juarez, Esq. Division of Rate Counsel 140 East Front Street, 4th Floor Post Office Box 003 Trenton, NJ 08625-0003

Christopher Psihoules, DAG
Department of Law & Public Safety
Division of Law
124 Halsey Street
Post Office Box 45029
Newark, NJ 07101-45029

Alex Moreau, DAG
Department of Law & Public Safety
Division of Law
124 Halsey Street
Post Office Box 45029
Newark, NJ 07101-45029

Geoffrey Gersten, DAG Department of Law & Public Safety Division of Law 124 Halsey Street Post Office Box 45029 Newark, NJ 07101-45029

Maria Moran, Director Board of Public Utilities Division of Water 44 South Clinton Avenue, 9th Floor Post Office Box 350 Trenton, NJ 08625-0350

Michael Kammer Board of Public Utilities Division of Water 44 South Clinton Avenue, 9th Floor Post Office Box 350 Trenton, NJ 08625-0350

Edward Hiott Board of Public Utilities Division of Water 44 South Clinton Avenue, 9th Floor Post Office Box 350 Trenton, NJ 08625-0350

GARY S. PRETTYMAN Senior Director - Regulatory Business

GREEF WATER

200 OLD HOOK ROAD
HARRINGTON PARK, NJ 07640
TEL 201-784-7083
FAX 201-750-5728
EMAIL Gary.Prettyman@UnitedWater.com
WWW.UNITEDWATER.COM



Via FedEx

November 24, 2014

Kristi Izzo, Secretary 44 South Clinton Avenue, 9th Floor P.O. Box 350 Trenton, NJ 08625-0350

RE: In The Matter of the Petition of United Water West Milford, Inc.

For Approval of Deferral Accounting Authority for the Financial Impact of the Settlement of Litigation with Bald Eagle Commons Building Association

BPU Docket No. WF14070804

Dear Secretary Izzo,

Enclosed for filing please find an original and ten(10) copies, plus one additional copy, of a Stipulation of Settlement executed by Petitioners, United Water West Milford, Inc., The Division of Rate Counsel and the Staff of the Board of Public Utilities, in the above referenced matter. Please stamp the additional copy "filed" and return in the self-addressed, stamped envelop provided.

Thanks you for your attention to this matter.

Very truly yours,

Gary S. Prettyman

Senior Director - Regulatory Business

Enclousure

Cc: Service List via e-mail

SERVICE LIST

I/M/O United Water West Milford Inc.
Deferral Petition
BPU Docket No. WF14070804

Maria L. Moran, Director Division of Water Board of Public Utilities 44 So. Clinton Ave. P.O. Box 350 Trenton, NJ 08625 maria.moran@bpu.state.nj.us

Michael Kammer
Division of Water
Board of Public Utilities
44 So. Clinton Ave.
P.O. Box 350
Trenton, NJ 08625
mike.kammer@bpu.state.nj.us

Ed Hiott
Board of Public Utilities
44 South Clinton Avenue
P.O. Box 350
Trenton, NJ 08625
Edward Hiott@bpu.state.ni.us

Alex Moreau, DAG
Division of Law
124 Halsey Street
P.O. Box 45029
Newark, NJ 07101
alex.moreau@dol.lps.state.nj.us

Geoffrey Gersten, DAG
Dept. of Law & Public Safety
Division of Law
124 Halsey Street – 5th Floor
Newark, New Jersey 07102
Geoffrey.gersten@dol.lps.state.nj.us

Christopher Psihoules, DAG
Division of Law
Dept. of Law and Public Safety
124 Halsey Street
P.O. Box 45029
Newark, NJ 07101
christopher.psihoules@dol.lps.stat
e.nj.us

Stefanie A. Brand, Esq.
Director
Div. of Rate Counsel
140 East Front Street-4th Floor
P.O. Box 003
Trenton, NJ 08625
sbrand@rpa.stste.ni.us

Debra F. Robinson, Esq.
Water & Wastewater
Managing Attorney
Div. of Rate Counsel
140 East Front Street-4th Floor
P.O. Box 003
Trenton, NJ 08625
drobinso@rpa.state.nj.us

Susan E. McClure, Esq.
Division of Rate Counsel
140 East Front Street-4th Floor
P.O. Box 003
Trenton, NJ 08625
smcclure@rpa.state.nj.us

Christine M. Juarez, Esq.
Division of Rate Counsel
140 East Front Street-4th Floor
P.O. Box 003
Trenton, NJ 08625
cjuarez@rpa.state.nj.us

Darlene Nichols, Paralegal Division of Rate Counsel 140 East Front Street-4th Floor P.O. Box 003 Trenton, NJ 08625 Darlene Nichols dnichols@rpa.state.nj.us

James C. Cagle
Vice President Regulatory
Business
United Water Management &
Services
200 Old Hook Road
Harrington Park, NJ 07640
Jim.Cagle@UnitedWater.com

Laurent Carrot, General Manager United Water West Milford 200 Lakeshore Drive Haworth, New Jersey 07641 Laurent.Carrot@UnitedWater.com

Kelly Ruggiero
Corporate Attorney Operations
United Water Management &
Services
200 Old Hook Road
Harrington Park, NJ 07640
Kelly Ruggiero@unitedwater.com

Emad Sidhom
Dir Engineering UWNJ/NY
United Water New Jersey
650 From Road, Suite 255
Paramus, NJ 07652
Emad.Sidhom@unitedwater.com

STATE OF NEW JERSEY BOARD OF PUBLIC UTILITIES

IN THE MATTER OF THE PETITION OF UNITED WATER WEST MILFORD, INC. : FOR DEFFERAL ACCOUNTING AUTHORITY: FOR THE FINANCIAL IMPACT OF THE : SETTLEMENT OF LITIGATION WITH BALD : EAGLE COMMONS BUILDING ASSOCIATION:

STIPULATION OF SETTLEMENT BPU DOCKET NO. WF14070804

APPEARANCES:

Kelly Ruggiero, Esq., on behalf of United Water West Milford Inc., Petitioner

Alex Moreau, Deputy Attorney General and Christopher Psihoules, Deputy Attorney General

(John J. Hoffman, Acting Attorney General of New Jersey), on behalf of the Staff of the Board of Public Utilities

Debra F. Robinson, Esq., Deputy Rate Counsel, Christine M. Juarez, Esq., Assistant Deputy Rate Counsel, on behalf of the Division of Rate Counsel (Stefanie A. Brand, Director)

THE HONORABLE BOARD OF PUBLIC UTILITIES:

The Parties in this proceeding are United Water West Milford Inc. (the "Company" or "Petitioner"), the Division of Rate Counsel ("Rate Counsel"), and the Staff of the Board of Public Utilities ("Board Staff").

On July 29, 2014, Petitioner, a public utility corporation of the State of New Jersey, filed a petition with the Board of Public Utilities (the "Board") seeking permission to defer on its books the actually incurred costs of settlement of the litigation brought by Bald Eagle Commons Building Association (BECBA) against UWWM in New Jersey Superior Court, Docket No. PAS-L-4863-12 that are not otherwise recovered through its currently approved base rates. The Company proposed that the appropriate amortization period for such deferred costs will be addressed in the Company's next base rate case.

As set forth in the petition, in November 2012, BECBA commenced a lawsuit against UWWM as a result of a dispute between the parties regarding ownership and maintenance responsibilities with respect to a failing retaining wall in BECBA's residential development. While it was UWWM's position that UWWM did not own the property the failing wall sits on and was not responsible for maintaining that portion of the wall itself, BECBA had a different opinion as to ownership and maintenance of the wall, and demonstrated a clear intent to litigate. Moreover, UWWM had an obligation to ensure the UWWM sewer system drying beds adjacent to the failing wall were not compromised. It was UWWM's estimate that absent settlement of the matter, the total costs that could have been incurred by UWWM may have exceeded \$1,000,000. UWWM and BECBA reached a mutually agreeable settlement of the litigation in the Spring of 2014. As noted above, UWWM filed the within petition seeking permission to defer on its books the actually incurred costs of settlement of the litigation with the Board on July 29, 2014.

Subsequent settlement discussions among the Parties hereto were held, and the agreements reached during those discussions have resulted in the following stipulations by the Parties:

- 1. The Parties agree that UWWM may defer on its books \$293,980 for accounting purposes only, reflecting actual expenses incurred through October 31, 2014 (see attached Exhibit A).
- 2. The Parties agree that UWWM may defer any additional expenses for accounting purposes only associated with the Litigation Settlement that are incurred after October 31, 2014 and that are not reflected in base rates. These additional expenses are subject to a maximum cap of \$20,000.
- 3. No ongoing, routine expenses are included in the requested deferral accounts established for costs associated with the Litigation Settlement.

- 4. The ratemaking treatment of the costs associated with the Litigation Settlement will be determined in UWWM's next base rate case, at which time Rate Counsel and Board Staff will examine the reasonableness and prudency of such costs.
- The amortization period for the costs listed on Exhibit A attached to this
 Stipulation will be addressed in the Company's next base rate case.
- This Stipulation is the product of negotiations by the Parties, and it is an 6. express condition of the settlement embodied by this Stipulation that it be presented to the Board in its entirety without modification or condition. It is also the intent of the Parties to this Stipulation that this settlement, once accepted and approved by the Board, shall govern all issues specified and agreed to herein. The Parties to this Stipulation specifically agree that if adopted in its entirety by the Board, no appeal shall be taken by them from the order adopting same as to those issues upon which the Parties have stipulated herein. The Parties agree that the within Stipulation reflects mutual balancing of various issues and positions and is intended to be accepted and approved in its entirety. Each term is vital to this Stipulation as a whole, since the Parties hereto expressly and jointly state that they would not have signed this Stipulation had any terms been modified in any way. In the event any particular aspect of this Stipulation is not accepted and approved by the Board, then any Party hereto materially affected thereby shall not be bound to proceed under this Stipulation. The Parties further agree that the purpose of this Stipulation is to reach fair and reasonable rates, with any compromises being made in the spirit of reaching an agreement. None of the Parties shall be prohibited from or prejudiced in arguing a different policy or position before the Board in any other proceeding, as such agreements pertain only to this matter and to no other matter.
 - 7. This Stipulation may be executed in as many counterparts as there are

Parties of this Stipulation, each of which counterparts shall be an original, but all of which shall constitute one and the same instrument.

8. WHEREFORE, the Parties hereto do respectfully submit this Stipulation and request that the Board issue a decision and order approving this Stipulation in its entirety, in accordance with the terms hereof, as soon as reasonably possible.

UNITED WATER WEST MILFORD INC.

Nov. 71, 2014 Date	By: Kelly Kuggiero, Esq.
	JOHN J. HOFFMAN ACTING ATTORNEY GENERAL OF NEW JERSEY Attorney for Staff of the Board of Public Utilities
	Ву:
Date	Alex Moreau, Esq.
	Deputy Attorney General
	STEFANIE A. BRAND
	DIRECTOR, DIVISION OF RATE COUNSEL
	The state of the s
Date	By: Christine M. Juarez, Esq.
and support	Assistant Deputy Rate Counsel

Parties of this Stipulation, each of which counterparts shall be an original, but all of which shall constitute one and the same instrument.

8. WHEREFORE, the Parties hereto do respectfully submit this Stipulation and request that the Board issue a decision and order approving this Stipulation in its entirety, in accordance with the terms hereof, as soon as reasonably possible.

UNITED WATER WEST MILFORD INC.

Nov. 21, 2014. Date	By: Kelly K. Ruggiero, Esq.
	JOHN J. HOFFMAN ACTING ATTORNEY GENERAL OF NEW JERSEY Attorney for Staff of the Board of Public Utilities
November 21,2014 Date	By: Alex Moreau, Esq. Deputy Attorney General
	STEFANIE A. BRAND
:	DIRECTOR, DIVISION OF RATE COUNSEL
	Ву:
Date	Christine M. Juarez, Esq.
	Assistant Deputy Rate Counsel

Parties of this Stipulation, each of which counterparts shall be an original, but all of which shall constitute one and the same instrument.

8. WHEREFORE, the Parties hereto do respectfully submit this Stipulation and request that the Board issue a decision and order approving this Stipulation in its entirety, in accordance with the terms hereof, as soon as reasonably possible.

UNITED WATER WEST MILFORD INC.

Nov. 71, 2014.	By: Kelly K. Ruggiero Kelly Ruggiero, Esq.
	JOHN J. HOFFMAN ACTING ATTORNEY GENERAL OF NEW JERSEY Attorney for Staff of the Board of Public Utilities
Date	By: Alex Moreau. Esc.

STEFANIE A. BRAND DIRECTOR, DIVISION OF RATE COUNSEL

Deputy Attorney General

11/21/14 Date

By: Christine M. Juarez, Esq.
Assistant Deputy Rate Counsel

EXHIBIT A Updated Actual Through October 31, 2014

UW West Milford Sewer Stone Wall (Deferred Costs)

		Actual Through
		October 31, 2014
AP Vendors	Cost Type	<u>Amount</u>
ARCHER & GREINER PC	Legal	\$39,503
ARCHER & GREINER PC	Settlement Cost	200,000
BALD EAGLE COMMONS BUILDING ASSOC.	Temporary Barrier	9,150
BALD EAGLE COMMONS BUILDING ASSOC.	Move Power Conduit (1)	
BUCK SEIFERT & JOST	Engineering	23,010
CREW ENGINEERS INC	Engineering	15,510
GARDELL LAND SURVEYING LLC	Survey	6,807
		\$293,980