Grantee: State of New Jersey

Grant: B-12-DT-34-0001

January 1, 2013 thru March 31, 2013 Performance Report





Grant Number: B-12-DT-34-0001	Obligation Date:	Award Date:
Grantee Name: State of New Jersey	Contract End Date:	<b>Review by HUD:</b> Reviewed and Approved
Grant Amount: \$15,598,506.00	Grant Status: Active	<b>QPR Contact:</b> Robert Haug
Estimated PI/RL Funds:		

**Total Budget:** \$15,598,506.00

## **Disasters:**

#### **Declaration Number**

FEMA-4021-NJ

#### **Narratives**

#### **Disaster Damage:**

Impact of Hurricane Irene in New Jersey

>The northern and central regions of New Jersey were most impacted by Hurricane Irene and the preceding storms in the summer of 2011. According to FEMA, Passaic County experienced the most significant damage and has received the fourth highest amount of significant repetitive loss claims in the Nation. While the northern part of the State was most impacted, the storm also caused extensive damage and flooding throughout the entire State. Floods in Cumberland County were prevalent, particularly in Bridgeton, which also received damage to infrastructure from a storm a one week earlier. Severe flooding also occurred at the Raritan (Middlesex Co.), Millstone (Morris Co.), Rockaway (Morris Co.), Rahway (Union), Delaware and Passaic Rivers due to record rainfall. Highest rainfall recorded in the state was in Freehold in Monmouth County (11.27 inches), followed by Jefferson in Morris County (10.54 inches) and Wayne in Passaic County (10 inches). Record flows were reported at the Musconetcong River in the rural northwest. Eleven rivers and major streams reached record levels, and a week after the storm all rivers in the state reached "moderate flooding levels". The flooding affected roads, including the heavily used Interstate 287 in Boonton where the northbound shoulder collapsed from the force of the Rockaway River, and Garden State Parkway which flooded in Cranford (Union) from the Rahway River and in Toms River near exit 98. Along the Hudson River, in parts of Jersey City and Hoboken (Hudson Counties) flood waters rose more than 5 feet and the north tube of the Holland Tunnel was briefly closed.

>In addition to major flooding, the combination of saturated ground from a wet summer and heavy winds, made New Jersey especially vulnerable to wind damage. One of the hardest hit areas due to high winds was Union County in Central Jersey. Fallen trees, many pulled from the soaked ground with their roots attached, blocked vital roads from being accessed by local emergency services. This was not isolated to local streets, but also parts of vital arteries New Jersey Route 28 and U.S. Route 22. Numerous homes suffered structural damages from the winds and limbs impacting their roofs. Perhaps the most critical damage due to wind, was fallen wires. Around Union County, fallen wires in combination with flooded electrical substations left parts of Union County, including Cranford, Garwood, and Westfield without power or phone service for nearly a week. Many areas with a high number of downed wires did not lose power, as wires on the ground remained live. This includes one documented case in Roselle Park where a 13kV (13,000 volt) primary power line remained down, tangled in trees for four days due to the lack of available PSE&G crews. Aftermath

Flooding continued throughout much of the State for another three days. On August 29th, New Jersey Governor Chris Christie petitioned President Obama to expedite the release of emergency funds to the state. The President toured Paterson on September 4th to view damage to the area. Paterson City (Passaic) counted 6,000 displaced persons; three of four bridges crossing the Passaic River remained closed. Touring the state on August 31 with FEMA Administrator Craig Fugate, U.S. Homeland Security Secretary Janet Napolitano declared, "This is as bad as I've seen, and!

#### **Disaster Damage:**

ve been in eight states that have been impacted by Irene." The President promptly declared the State a disaster area, making residents of Bergen, Essex, Morris, Passaic, and Somerset counties eligible for federal aid. Politicians and residents from other impacted areas claimed inconsistency in the designations, and as a result the area was later expanded to 16 counties. Soon after the President's visit, the declaration was expanded to include all 21 counties in the State making the entire State eligible for FEMA aid. President Obama vowed aid would be devoid of politics.



#### **Recovery Needs:**

More than 31,000 residents filed assistance claims through FEMA. Within two weeks nearly \$38 million had been disbursed with others pending. Hardest-hit counties were Bergen and Passaic in the northeast, each with more than 4,000 claims. While the deadline for applications for disaster relief was set as October 31, as of September 28 more than 54,000 residents had shared in the \$116 million which had been distributed.

The Department of Community Affairs seeks to maximize CDBG-DR funding by coordinating and layering resources with FEMA, which approved the New Jersey&rsquos 2011 State Hazard Mitigation Plan. This approval (of the Plan) enables the State to continue its future eligibility to receive FEMA disaster and hazard mitigation assistance for the residents of the state through 2014. Phase I of the Accelerated Hazard Mitigation Program was announced in December; eight communities were eligible for acquisition funding under Phase I. FEMA&rsquos Phase II funding included additional communities that have experienced major flood events over a period of years for the purpose of property elevations and buyouts. Seventy-five percent of the cost of the acquisitions is funded by FEMA with a 25 percent match for each project funded by the New Jersey Department of Environmental Protection&rsquos (DEP) Blue Acres Program for the acquisition portion of the Phase II. The homeowner&rsquos participation in an acquisition or elevation measures is voluntary. Wayne, on the Passaic River, will receive the most funding from the voluntary program &mdash \$6.3 million to buy approximately 56 homes. Pompton Lakes, Little Falls, Lincoln Park, Fairfield and Pequannock will each receive between \$2.9 million and \$4.1 million to buy between 10 and 20 homes; Middlesex Borough will received \$1.9 million to purchase about seven homes. The homes will be demolished, returning the land to the floodplain and preserved as green space. In January 2012, the governor signed a bill introduced by the New Jersey Legislature in November 2011 allowing the use of state's open space funding for the purchase of homes in flood-prone areas.

HUD estimated that New Jersey&rsquos unmet needs for severely damaged housing caused by the Hurricane Irene is approximately 1,060 properties and exceeds \$48,013,578 in cost. New Jersey&rsquos unmet needs for severely damaged businesses were estimated at 146 properties and exceed \$30,897,688 in cost. Combine, these costs exceed \$78,911,246 in unmet recoveries needs; far outstripping the amount of the New Jersey's CDBG-DR allocation. The New Jersey CDBG-DR Action Plan is designed to both meet the most severe unmet needs and to maximize the leveraging of other resources to assist individuals, businesses and communities and to help prepare for future disasters.

Assisting households and business owners to recover what they lost to Hurricane Irene is a priority for the State. Repairing homes and multifamily rental units will help individuals return to safe and decent housing while restoring the state's housing stock. Financial counseling will help survivors make sound decisions and stabilize their lives. Homeowner buy-out assistance will enable some to return to homeownership, give them the flexibility to relocate, and make the most of the state's existing housing stock.

#### **Public Comment:**

Consultation with Affected Communities to meet Unmet Needs of the Disaster

NJ DCA representatives conducted several forums with nine Passaic County communities (most severely impacted by the disaster) to assess their needs. Representatives from FEMA, the State&rsquos Office of Emergency Management (OEM) and the Department of Environmental Protection (NJ DEP) were participants in these meetings. The nine communities evaluated their needs of recovery for housing, infrastructure, and the economy.

>FEMA data for New Jersey indicated that 35 percent of properties classified as having severe and repetitive loses for housing were in Passaic County and 15 percent were classified as having repetitive loses. Based on this information these municipalities are seeking immediate relief and desire quick access to the funds. Activities most mentioned were housing buyouts and demolition/land acquisition for public use, housing rehabilitation including elevations, infrastructure reconstruction/improvements and business assistance. Funding priority will be given to housing and infrastructure projects. Assistance to business will be made only if funds remain available.

>All municipalities expressed the desire to use the CDBG-DR funds as a supplement (matching) to the funds for flood insurance and FEMA payments. Since Passaic County&rsquos 80% allocation was non-competitive, all towns were encouraged to submit a CDBG-DR &ldquopreapplication&rdquo to DCA to provide insight of the amount of funds requested and the type of activities they intend to undertake. This preapplication phase serves as the basis for this Plan. As a result of these meetings, NJDCA will allocate funds in the following categories: 1. Housing Rehabilitation

- >2. Housing Buyouts
- >3. Infrastructure Improvements
- >4. Economic Revitalization

Public Comments

The Department of Community Affairs received comments from the County of Passaic on July 19, 2012. The following comments and responses are listed below:

Question 1: The dollar value of the Passaic County projects is not correctly referenced in the Action Plan. We submitted \$6,530,524 in lowmod income projects and \$5,324,340 under Urgent Need.

Response: The plan allocates funding based on the Federal Register Notice of April 16, 2012 and the CDBG-DR program requirements, which stipulates that at least 50 percent of the CDBG-DR funds benefit people of low and moderate income. In addition, the plan allows the Department to transfer funds among funding categories based on demand for assistance demonstrated by the number of applications received, see page 10 of the draft action plan.

Question 2: The application process continues to require a certification of project costs. However, as we noted in the draft Passaic County Pre-Application, the costs for residential buyouts will not be able to be documented for most projects when Passaic County completes the SAGE submission. There is a significant degree of uncertainty in confirming which owners will participate in the buyout program, the cost of their properties, the cost for appraisals, environmental evaluations, demolition and legal costs until these activities are procured in accordance with state and federal regulations. It would be highly inappropriate and i

#### **Public Comment:**

nd funding for the above referenced costs without a grant commitment to buyout over 200 units. We have offered the best estimate in our Pre-Application based upon the experience of the communities who have been implementing FEMA buyouts for years. Response: Pre-applications should contain good estimates and grantees are encouraged to document costs with a certification from a person qualified in the field, such as an appraiser, architect or engineer. The cost estimate must appear on the letterhead of the qualified



person&rsquos firm and bear an original signature of the person. This documentation will be required for the full application. This is a standard application requirement and will be the basis of the award. In addition, since the Davis-Bacon and NJ Prevailing Wage Acts may apply to projects assisted with CDBG-DR funds, whoever provides the cost estimates must certify that prevailing wage rates were used in developing the estimates.

Question 3: Passaic County will hold one public hearing for the entire application in accordance with the intention of the NJDCA Commissioner.

Response: The Department initially considered using the standard CDBG Program&rsquos citizen participation requirement. However, the Department will follow the April 16, 2012 Federal Register notice, which waived the standard CDBG Citizen Participation requirements to permit a more streamlined process, and to ensure that disaster recovery grants are awarded in a timely manner for the grantee, State of New Jersey. The streamlined requirements do not mandate public hearings at a state, entitlement, or local government level, but do require providing a reasonable opportunity (at least 7 days) for citizen comment and ongoing citizen access to information about the use of the grant funds for the Action Plan. This process requires the State to publish the proposed plan for the CDBG-DR grant or any substantial amendment on the Department&rsquos web site (homepage) and afford citizens, affected local governments, and other interested parties reasonable opportunity to examine the plan or amendment&rsquos contents. These same requirements will be required for recipients of CDBG-DR for application submittals, substantial amendments to awards and to the action plan affecting recipients&rsquo projects. The Department will use the minimum criteria stipulated in the April 16, 2012 Federal Register Notices that constitutes a substantial amendment to the plan. Question 4: Part 1, We are requesting that you seek a waiver from HUD allowing rehabilitation under URGENT NEED to be completed on homes occupied by families with incomes over 120% of median income. The purpose of this program is to elevate homes over the flood stage, not make general property improvements. Homeowners with incomes over 120% of median income are at as much risk of flooding as those with lower incomes. We have not performed income surveys, but we believe that some owners may have higher incomes. >Part 2, on page 17, the Action Plan require that all housing rehabilitation programs must establish a revolving loan fund which requires a 25% repayment from the home owners. Passaic County's home elevation program requires that CDBG-DR funding is a grant to all homeowners. It is imperative that you remove this requirement for homes that arebeingelevated. Response:

#### **Public Comment:**

Part 1, A waiver of the 120% of Median Income requirement is not necessary under the Urgent Need National Objective. The property to be assisted must have been directly impacted by the Hurricane. However, Passaic County must still meet the overall low-moderate income benefit &ndash at least 50% of the total Disaster Recovery award must benefit people with incomes below 80% of Median Income.

>Response: Part 2, Other funding sources may be in the form of a grant. However, as an option recipients may stipulate that a portion of the CDBG-DR funding for housing rehabilitation assistance will be in the form of a loan. The Department encourages communities to build capacity at the local level so that funds are available to deal with future emergency housing repairs and housing rehabilitation. The Department encourages recipients to stipulate that at least 25 percent be in the form of a deferred loan payable upon sale or transfer of the property. The local government may set a higher percent for the loan amount. These funds can revolve back to the community year after year as funds are paid back. However, if funds are not recycled within one year the funds must be transferred to the Passaic County&rsquos CDBG Program or returned to the Department for transfer to the State&rsquos CDBG Program.

Question 5: The Action Plan refers to a cap of \$1 million per project. This is not appropriate for the Passaic County application since four of our communities will require funding of over \$2,000,000 (Passaic City, Little Falls, Wayne and Paterson City). This requirement must be removed from the Action Plan.

Response: The maximum grant award per activity/category will be \$1,000,000; this is not applicable for Passaic County. However, the DCA will consider exceeding this ceiling if compelling reasons are presented to and accepted by the Department; see section on Distribution of the Allocation in the draft Action Plan.

Question 6: On page 13, the Action Plan references the number of applications. Passaic County has specifically requested that we submit one application for all nine participating municipalities. These municipalities have already established their priorities in the Pre-Application. Response: The CDBG-DR Action Plan covers areas in Passaic County and the State of New Jersey that sustained disaster related impacts. Passaic County may submit one application on behalf of its local government units. However, local government units outside Passaic County will be required to submit one application for each specific project.

Question 7: Passaic County has already drafted their Pre-Application and will plan to submit an executed version by the end of July 2012. Response: The Department looks forward to working with Passaic County and the communities impacted by the disaster.

Overall	This Report Period	To Date
Total Projected Budget from All Sources	N/A	\$24,358,304.00
Total Budget	\$269,213.00	\$12,634,790.00
Total Obligated	\$269,213.00	\$12,634,790.00
Total Funds Drawdown	\$18,814.48	\$52,298.83
Program Funds Drawdown	\$18,814.48	\$52,298.83
Program Income Drawdown	\$0.00	\$0.00
Program Income Received	\$0.00	\$0.00
Total Funds Expended	\$16,742.00	\$68,960.85
Match Contributed	\$0.00	\$0.00



# **Progress Toward Required Numeric Targets**

Requirement	Required	To Date
Overall Benefit Percentage (Projected)		55.09%
Overall Benefit Percentage (Actual)		0.00%
Minimum Non-Federal Match	\$0.00	\$0.00
Limit on Public Services	\$2,339,775.90	\$0.00
Limit on Admin/Planning	\$3,119,701.20	\$52,298.83
Limit on State Admin	\$779,925.30	\$52,298.83

# **Progress Toward Activity Type Targets**

Activity Type	Target	Actual
Public services	\$2,339,775.90	\$0.00

# **Progress Toward National Objective Targets**

National Objective	Target	Actual
Low/Mod	\$7,799,253.00	\$6,530,524.00

# **Overall Progress Narrative:**

Passaic County - the grant agreement was sent to Passaic County for execution. Environmental Review Record covering all Passaic County projects is nearing completion.

Statewide - Three awards have been made to three municipalities for public facility reconstruction projects, that is, two land acquisition projects to create public parks and one housing rehabilitation project. Five additional projects are under consideration for 4 public facility reconstruction projects and one to assist a public service provider to recover from the impacts of flooding.

# **Project Summary**

Project #, Project Title	This Report Period	To Dat	e
	Program Funds Drawdown	Project Funds Budgeted	Program Funds Drawdown
12SA, State Administration	\$18,814.48	\$779,925.00	\$52,298.83
1HR, Housing Rehab - Passaic County	\$0.00	\$233,271.00	\$0.00
3HB, Home Buyouts & FEMA Match - Passaic County	\$0.00	\$9,304,311.00	\$0.00
5PF, Infrastructure Improvement (Public Facilities) - Passaic	\$0.00	\$2,317,283.00	\$0.00





# Activities

# Grantee Activity Number:12-CDBG-DR-003-HB-LMActivity Title:Wayne - 2 Home Buyout Activities

Activitiy Category:	Activity Status:	
Acquisition - buyout of residential properties	Planned	
Project Number:	Project Title:	
3HB	Home Buyouts & FEMA Match - Passaic County	
Projected Start Date:	Projected End Date:	
08/27/2011	10/31/2017	
Benefit Type: Area()	Completed Activity Actual End Date:	
National Objective:	Responsible Organization:	
Low/Mod	Wayne Township	
Overall	Jan 1 thru Mar 31, 2013	To Date
Total Projected Budget from All Sources	N/A	\$2,106,620.00
Total Budget	\$169,213.00	\$2,106,620.00
Total Obligated	\$169,213.00	\$2,106,620.00
Total Funds Drawdown	\$0.00	\$0.00
Program Funds Drawdown	\$0.00	\$0.00
Program Income Drawdown	\$0.00	\$0.00
Program Income Received	\$0.00	\$0.00
Total Funds Expended	\$0.00	\$0.00

#### **Match Contributed**

## **Activity Description:**

Acquisition and demolition of 19 homes to create parkland for low/mod neighborhood. See narrative to explain the I-m benefit. Wayne township has a 26.25% exception for low mod benefit.

\$0.00

## **Location Description:**

Specific addresses have yet to be determined. Location will be the Hoffman Grove and Buttonwood sections of Wayne.

#### **Activity Progress Narrative:**

## **Accomplishments Performance Measures**

No Accomplishments Performance Measures found.

\$0.00



## **Beneficiaries Performance Measures**

No Beneficiaries Performance Measures found.

## **Activity Locations**

No Activity Locations found.

## **Other Funding Sources Budgeted - Detail**

No Other Match Funding Sources Found

## Other Funding Sources No Other Funding Sources Found Total Other Funding Sources

Amount



Grantee Activity Number: Activity Title:

## 12-CDBG-DR-004-HB-UN Pompton Lakes - Home Buyout

Activitiy Category:	Activity Status:	
Acquisition - buyout of residential properties	Planned	
Project Number:	Project Title:	
3HB	- Home Buyouts & FEMA Match - Passaic County	
Projected Start Date:	Projected End Date:	
08/27/2011	10/31/2017	
Benefit Type:	Completed Activity Actual End Date:	
()		
National Objective:	Responsible Organization:	
Urgent Need	Pompton lakes Borough	
Overall	Jan 1 thru Mar 31, 2013	To Date
Total Projected Budget from All Sources	N/A	\$303,917.00
Total Budget	\$100,000.00	\$303,917.00
Total Budget Total Obligated	\$100,000.00 \$100,000.00	\$303,917.00 \$303,917.00
-		
Total Obligated	\$100,000.00	\$303,917.00
Total Obligated Total Funds Drawdown	\$100,000.00 \$0.00	\$303,917.00 \$0.00
Total Obligated Total Funds Drawdown Program Funds Drawdown	\$100,000.00 \$0.00 \$0.00	\$303,917.00 \$0.00 \$0.00
Total Obligated Total Funds Drawdown Program Funds Drawdown Program Income Drawdown	\$100,000.00 \$0.00 \$0.00 \$0.00	\$303,917.00 \$0.00 \$0.00 \$0.00

## **Activity Description:**

The Borough of Pompton Lakes originally applied to FEMA for funding to acquire 15 homes in the floodway. In the aftermath of Hurricane Irene the Borough chose to acquire 15 homes. The total FEMA funding is combined between acquisition and rehab and the split is not available.

## **Location Description:**

Specific addresses have yet to be determined.

## **Activity Progress Narrative:**

## **Accomplishments Performance Measures**

No Accomplishments Performance Measures found.

## **Beneficiaries Performance Measures**



No Activity Locations found.

# Other Funding Sources Budgeted - Detail

## No Other Match Funding Sources Found

Other Funding Sources FEMA

Total Other Funding Sources

Amount

\$2,903,340.00

\$0.00



## 12-CDBG-DR-005-HR-UN Pompton Lakes - Housing Rehab

Activitiy Category:	Activity Status:		
Rehabilitation/reconstruction of residential structures	Planned		
Project Number:	Project Title:		
1HR	- Housing Rehab - Passaic County		
Projected Start Date:	Projected End Date:		
08/27/2011	10/31/2017		
Benefit Type: Direct ( HouseHold )	Completed Activity Actual End Date:		
National Objective:	Responsible Organization:		
Urgent Need	Pompton lakes Borough		
Overall	Jan 1 thru Mar 31, 2013	To Date	
Total Projected Budget from All Sources	N/A	\$233,271.00	
Total Budget	\$0.00	\$233,271.00	
Total Obligated	\$0.00	\$233,271.00	
Total Funds Drawdown	\$0.00	\$0.00	
Program Funds Drawdown	\$0.00	\$0.00	
Program Income Drawdown	\$0.00	\$0.00	
Program Income Received	\$0.00	\$0.00	
Total Funds Expended	\$0.00	\$0.00	
Match Contributed	\$0.00	\$0.00	

## **Activity Description:**

Twelve homes will be rehabilitated and elevated. The homeowners have not yet been qualifed but it is understood that they will only be eiligible for assistance if their income is under 120% of median. It is unlikely that beneficiaries will be under 80% of median and meet the LMI criteria.

## **Location Description:**

Specific addresses have yet to be determined.

## Activity Progress Narrative:

## **Accomplishments Performance Measures**

No Accomplishments Performance Measures found.

## **Beneficiaries Performance Measures**



No Activity Locations found.

# Other Funding Sources Budgeted - Detail

## No Other Match Funding Sources Found

Other Funding Sources	Amount
FEMA	\$2,214,672.00
Total Other Funding Sources	\$0.00



# Grantee Activity Number: Activity Title:

# 12-CDBG-DR-010-Passaic State Admin - Passaic County

Activitiy Category:
Administration
Project Number:
12SA
Projected Start Date:
08/27/2011
Benefit Type: ()
National Objective: N/A

## Activity Status: Under Way Project Title: State Administration Projected End Date: 10/31/2017 Completed Activity Actual End Date:

## Responsible Organization:

New Jersey Department of Community Affairs

Overall	Jan 1 thru Mar 31, 2013	To Date
Total Projected Budget from All Sources	N/A	\$623,940.00
Total Budget	\$0.00	\$623,940.00
Total Obligated	\$0.00	\$623,940.00
Total Funds Drawdown	\$18,814.48	\$35,556.83
Program Funds Drawdown	\$18,814.48	\$35,556.83
Program Income Drawdown	\$0.00	\$0.00
Program Income Received	\$0.00	\$0.00
Total Funds Expended	\$0.00	\$35,476.85
Match Contributed	\$0.00	\$0.00

## **Activity Description:**

Grant administration

## **Location Description:**

101 S. Broad Stret, Trenton, NJ 08625-0811

## **Activity Progress Narrative:**

## **Accomplishments Performance Measures**

No Accomplishments Performance Measures found.

## **Beneficiaries Performance Measures**



# **Other Funding Sources Budgeted - Detail**

## No Other Match Funding Sources Found

#### **Other Funding Sources**

No Other Funding Sources Found Total Other Funding Sources Amount



# Grantee Activity Number: Activity Title:

## 12-CDBG-DR-011-not Passaic State Admin - not Passaic

Activitiy Category:
Administration
Project Number:
12SA
Projected Start Date:
08/27/2011
Benefit Type:
( )
National Objective:
N/A

Activity Status: Under Way Project Title: State Administration Projected End Date: 10/31/2017 Completed Activity Actual End Date:

#### **Responsible Organization:**

New Jersey Department of Community Affairs

Overall	Jan 1 thru Mar 31, 2013	To Date
Total Projected Budget from All Sources	N/A	\$155,985.00
Total Budget	\$0.00	\$155,985.00
Total Obligated	\$0.00	\$155,985.00
Total Funds Drawdown	\$0.00	\$16,742.00
Program Funds Drawdown	\$0.00	\$16,742.00
Program Income Drawdown	\$0.00	\$0.00
Program Income Received	\$0.00	\$0.00
Total Funds Expended	\$16,742.00	\$33,484.00
New Jersey Department of Community Affairs	\$16,742.00	\$33,484.00
Match Contributed	\$0.00	\$0.00

## **Activity Description:**

Grant administration

## **Location Description:**

101 S. Broad Street, Trenton, NJ 08625-0811

## **Activity Progress Narrative:**

## **Accomplishments Performance Measures**

No Accomplishments Performance Measures found.

## **Beneficiaries Performance Measures**



City	County	State	Zip	Status / Accept
		New Jersey	-	Not Validated / N
				Amount
	<sup>City</sup> d - Detail ound	d - Detail	New Jersey	New Jersey -

