

Poche, Lauren

From: Clark, Courtney
Sent: Monday, December 15, 2014 8:23 AM
To: DEP NJHPO
Cc: Poche, Lauren; Crowl, Heather; Lackowicz, Rob
Subject: DEP Form 2, NCR39567, Area 1 and 2, Perth Amboy City, Perth Amboy
Attachments: NCR39567_FORM2.pdf

Good morning,

Attached for your review please find a Form – 2: Assessment of Effects NCR39567, Area 1 and 2, Perth Amboy City, Perth Amboy.

Please forward any questions you may have to me at courtney.clark@urs.com. We look forward to your response.

Thank you,

Courtney Clark
Architectural Historian



URS Corporation
625 West Ridge Pike, Suite E-100
Conshohocken PA 19428

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Direct: 610.832.2792
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Please note new address and phone number

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**New Jersey Department of Environmental Protection
Hurricane Sandy
Community Development Block Grant
Form – 2 : Assessment of Effects (Version 1.0)**



HPO USE ONLY

Application ID #	NCR39567		
Applicant Name:	City of Perth Amboy		
Street Address:	Area 1 and 2, Perth Amboy City		
Municipality:	Perth Amboy City (Perth Amboy)	County:	Middlesex
PAMS PIN:	50 parcels total; see below table	Acreage:	47.87
Latitude:	40.50058300	Longitude:	-74.27643150

Undertaking:	<input checked="" type="checkbox"/> Rehabilitation:	<input type="checkbox"/> Interior	<input type="checkbox"/> Exterior	<input checked="" type="checkbox"/> Both	<input type="checkbox"/> Elevation
	<input checked="" type="checkbox"/> Reconstruction:	<input checked="" type="checkbox"/> Within Existing Footprint, plus 2 feet		<input checked="" type="checkbox"/> Outside Existing Footprint	

Property Description:	The APE is 47.87 acres comprised of 50 parcels (see Table 1) in two discontinuous segments. Twenty-eight parcels are within Area 1, the southern portion and 22 parcels are within Area 2, the northern portion.																																																									
	<p align="center">Table 1: PAMS PIN lot identifiers associated with this APE:</p> <table border="1"> <thead> <tr> <th>Area 1 – South (beach area)</th> <th>Area 2 –North (Bayview Park)</th> </tr> </thead> <tbody> <tr><td>1216_8_1</td><td>1216_51_1.01</td></tr> <tr><td>1216_7_1</td><td>1216_51_2.01</td></tr> <tr><td>1216_6_1</td><td>1216_51_3</td></tr> <tr><td>1216_9.01_1</td><td>1216_51_4</td></tr> <tr><td>1216_9.01_1.01</td><td>1216_51_4.01</td></tr> <tr><td>1216_9.02_1</td><td>1216_51_5</td></tr> <tr><td>1216_9.02_1.01</td><td>1216_51_5.01</td></tr> <tr><td>1216_9.03_1</td><td>1216_50_10</td></tr> <tr><td>1216_9.03_1.01</td><td>1216_53_1</td></tr> <tr><td>1216_1.01_5</td><td>1216_52_1</td></tr> <tr><td>1216_1.01_5.01</td><td>1216_52_2</td></tr> <tr><td>1216_1.01_4</td><td>1216_52_2.01</td></tr> <tr><td>1216_1.01_4.01</td><td>1216_52_3</td></tr> <tr><td>1216_1.01_3</td><td>1216_52_3.01</td></tr> <tr><td>1216_1.01_3.01</td><td>1216_52_4**</td></tr> <tr><td>1216_1.01_2</td><td>1216_52_4.01</td></tr> <tr><td>1216_1.01_2.01</td><td>1216_52_5</td></tr> <tr><td>1216_1.01_1.01</td><td>1216_52_5.01</td></tr> <tr><td>1216_27_1.03</td><td>1216_52_6</td></tr> <tr><td>1216_27_1.02</td><td>1216_52_6.01</td></tr> <tr><td>1216_27_1.01</td><td>1216_52_7</td></tr> <tr><td>1216_27_2.01</td><td>1216_52_7.01</td></tr> <tr><td>1216_27_4</td><td></td></tr> <tr><td>1216_27_5.02</td><td></td></tr> <tr><td>1216_27_6</td><td></td></tr> <tr><td>1216_27_6.01</td><td></td></tr> <tr><td>1216_27_7</td><td></td></tr> <tr><td>1216_27_8</td><td></td></tr> </tbody> </table> <p>Architecture</p> <p>Area 1 contains the Lawrence Kearney House (63 Catalpa Street), a historic property listed on the NJ State Register in September 1975 (ID#1894) and the National Register of Historic Places (NRHP; #76001166) in May of 1976. According to the Kearney Cottage Historical Association (www.kearneycottage.org), the Lawrence Kearney House was built in 1781 in the Colonial style. The residence occupies the front of the parcel and has a saltbox design. The building stands one-and-one-half stories in height and is sheltered by a medium-pitched, side-gabled roof, having a long, pitched roof that slopes down to the west (rear) elevation. The roof is covered with wood shingles; the façade’s cornice has small scrolling brackets. On the rear roof slope are two interior brick chimneys near the side-end roof ridges. The building has a one story extending from the rear. The walls are clad with horizontal wood clapboard; the clapboard on the façade and the rear of the northwest bay has narrow clapboards, while the remaining elevations have wider clapboards. The building has double-hung, six-over-six, wood-framed window sashes that are flanked by wood shutters fastened with iron hardware. The windows are arranged in singles. The façade has an elevated, one-story, full-width, front porch with a hipped roof covered by an unknown material. Three wood steps access the front porch, supported by square wood posts with decorative scrolling brackets and a wood post balustrade. The façade has a slightly off-centered main entry with a wood paneled door highlighted with brass hardware. To the northeast of the main entry are two evenly spaced windows, and to the southeast, closer to the door, is a window. The second story has three windows with similar placement to the first story.</p>	Area 1 – South (beach area)	Area 2 –North (Bayview Park)	1216_8_1	1216_51_1.01	1216_7_1	1216_51_2.01	1216_6_1	1216_51_3	1216_9.01_1	1216_51_4	1216_9.01_1.01	1216_51_4.01	1216_9.02_1	1216_51_5	1216_9.02_1.01	1216_51_5.01	1216_9.03_1	1216_50_10	1216_9.03_1.01	1216_53_1	1216_1.01_5	1216_52_1	1216_1.01_5.01	1216_52_2	1216_1.01_4	1216_52_2.01	1216_1.01_4.01	1216_52_3	1216_1.01_3	1216_52_3.01	1216_1.01_3.01	1216_52_4**	1216_1.01_2	1216_52_4.01	1216_1.01_2.01	1216_52_5	1216_1.01_1.01	1216_52_5.01	1216_27_1.03	1216_52_6	1216_27_1.02	1216_52_6.01	1216_27_1.01	1216_52_7	1216_27_2.01	1216_52_7.01	1216_27_4		1216_27_5.02		1216_27_6		1216_27_6.01		1216_27_7		1216_27_8
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Architecture Reviewer	Lorin Farris, MA (URS Corporation)	Archaeology Reviewer	Jeremy Lazelle, MA, RPA (URS Corporation)
Date Reviewed	12/05/2014		

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The south (side) elevation’s first story has a window and ancillary entry near the front and a window closer to the rear; the entry has a wood door with three-by-five lights; there is an elevated walk out porch from the ancillary entry that is supported by square wood posts and has a wood balustrade. The second story has a window above the first story ancillary entry. The west (rear) elevation slopes down to one-story. There is a centered ancillary entry flanked by windows; the entry has a wood door with panels at the lower half and three-by-three lights at the upper half. There is an elevated walk out porch from the ancillary entry that is supported by square wood posts and has a wood balustrade. On the roof are two gable dormers with pairs of small double-hung windows; the dormers are off-centered closer to the north elevation. The north (side) elevation has single windows that are closer to the façade and symmetrical on the first and second stories. URS concurs that the Lawrence Kearney House is an individually listed structure on the NRHP.

Currently, the Lawrence Kearney House is a museum operated by Kearny Cottage Historical Society and serves as a repository for many items reflecting the maritime history of its owners and the city. The cottage was home to Elizabeth Lawrence Kearny (also known as the poet, “Madame Scribblerus”) and Michael Kearny. Their son, Commodore Lawrence Kearny, was born and died in the house. The historic building’s significance falls under Criteria B, as this residence is significant for its association with the life of a person important to history: Commodore Lawrence Kearny (November 30, 1789-November 29, 1868). Commodore Kearny was famous for his open door trade policy with China and he was known as “The Sailor Diplomat.” The residence demonstrates Commodore Kearny’s important contributions to politics/government and military history at the local, state, or national level. The cottage was originally located on High Street, but was moved to Sadowski Parkway when the last Kearny descendant died in the 1920s. The building was later moved to where it now stands at 63 Catalpa Avenue, just a dozen yards inland from the mouth of the Raritan River. Although the building does not retain its integrity of location, setting, feeling, and association due to these earlier relocations, the building’s historic integrity is still valid because it falls under the National Park Service Criteria Considerations (b), “A building or structure removed from its original location but is primarily significant for architectural value, or which is the surviving structure most importantly associated with a historic person or event.” The building also continues to have its integrity of design, workmanship, and materials.

Area 2 contained the McCormick Tenant House, also known as the Harbor Light Tavern. This resource had been listed in the NJ HPO State Register on June 25, 1980. Based on review of historic aerials, it has been determined that the building was demolished prior to the Hurricane Sandy. Demolition occurred sometime between 1986 and 1995 (www.HistoricAerials.com). The former site of this building is now a parking lot. In addition, the Perth Amboy Ferry Slip, which is listed in the NRHP, is located immediately north of the applicant property; the southern edge of the resource boundary extends into the applicant property. This resource was listed in the NRHP on 11/28/1978 and the NJ State Register on 7/12/1978. The Perth Amboy Ferry Slip features an extant building that appears to be in present-day use.

Archaeology

Area 1 stretches along the north shore of the Raritan River from 2nd Street, around Ferry Point, and up to a point midway between Lewis Street and Gordon Street. The project area includes recreational use areas, beach, and parking lots. While the NRHP-listed Lawrence Kearny House is located within Area 1, the resource was moved to this location and therefore no associated colonial-era archaeological deposits would be expected. The Bluff, a geographical location, is located at the shoreline near the present day intersection of Water and Lewis Streets. This was the site of a Revolutionary War skirmish in July 1776 between colonists on shore and a British ship anchored in the harbor (Frazza 2014*). Although an event significant to history, it is unlikely that the skirmish produced a significant archaeological signature that could be identified or would offer NRHP-eligible integrity or add to the knowledge of this singular event. Shoreline development between 1931 and 1940 created the current waterfront (historicaerials.com). Table 2 gives a brief summary of development and changes indicated by an examination of readily available aerial imagery for the Area 1 APE.

Table 2: Area 1 –South (beach area)

1931: Piers and jetties had been constructed by this date.
1940: Sadowski Parkway was constructed west of Water Street on newly developed artificial land. Parks and tennis courts added and piers/jetties have been reconstructed.
1947: The piers at Catalpa Avenue and State Street have been removed.
1953: The park at Ferry Point has been rebuilt and area has been augmented with fill material.
1954-1972: No change
1979: One building that was located between State and Wisteria Streets was removed.
1987: No change
1995: The pier at the north end had been removed.
2002: Sadowski Parkway is closed-off west of Madison Avenue.
2006: A building located between State and Wisteria Street had been removed and a gazebo was added in its place.

Area 2 is located on the west bank of Arthur Kill from Gordon Street to Smith Street, comprising Bayview Park. The project area is generally characterized as immediate waterfront areas and a mix of docks for recreational boating, open space park and recreational areas and parking lots. Area 2/Bayview Park and the northern tip of Area 1 are within Archaeological Grid EF119. The NRHP-listed McCormick Tenant House (Harbor Light Tavern) was present in Area 2; the residence has since been demolished, although archaeological remains may be present below the paved parking lot within lot 1216_52_4. Shoreline development between 1931 and 1940 created the current waterfront (historicaerials.com). Table 3 gives a brief summary of shoreline development and changes indicated by an examination of readily available aerial imagery for the Area 2 APE.

Architecture Reviewer	Lorin Farris, MA (URS Corporation)	Archaeology Reviewer	Jeremy Lazelle, MA, RPA (URS Corporation)
Date Reviewed	12/05/2014		

Required Documentation: Historic Properties Map Soils Map USGS Quad Property Photos



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* http://www.revolutionarywarnewjersey.com/new_jersey_revolutionary_war_sites/towns/perth_amboy_nj_revolutionary_war_sites.htm
Table 7: Area 2 –North (Bayview Park)

1931: Some piers have been constructed by this date.
1940: The marina was added. The park has been established with buildings existing at the north end.
1947-1953: No change
1954: The few buildings previously located in the north end have been removed.
1957-1963: No change
1966: A building that was located at the south end had been removed.
1969-1972: No change
1979: A building in the south was removed and a building was added to the north end.
1980: No change
1986: The extant marina appears half constructed (old marina removed by this time).
1995: No change
2004: The marina appears completed and prior buildings have been removed. The extant building seen today have been constructed a parking lot was added to the north end and ship’s wheel landscape feature was added.
2006: Additional marina improvements are evident.

Maps of historic-era fill (<http://www.state.nj.us/dep/njgs/geodata/dgs04-7.htm>) indicate fill deposits along the west bank of Arthur Kill around Gordon Street and Smith Street (i.e., in the northern tip of Area 1 and along most of the northern section of the APE/Area 2). Aerial imagery also indicates fill episodes and the creation and augmentation of the shorelines in Area 1/ the beach areas in three distinct episodes or phases; 1940, 1953 and 1963 (see 4th and 5th maps below). In considering the degree of manmade and artificial land to arrive at areas of probability within the APEs, fill, land creation and prior construction disturbances were used to determine areas where archaeological potential remain (see images 1-3).

Portions of both areas of the APE appear to offer a natural stable landform, proximity to key water resources and minimal prior disturbance being favorable for yielding significant pre-contact era occupation. The project area is additionally within areas of known early historic-era occupation and use and presents at minimum a moderate probability for containing significant archaeological resources. These areas are identified graphically in the attachment that follows, including lot 1216_52_4, containing the former location of the McCormick Tenant House and lot 1216_52_7, containing NRHP-listed portions of the Perth Amboy Ferry Slip.

Description of the Undertaking/SOW

The proposed project consists of repairs and improvements to a public facility with no change in land use. **Area 1** includes the beachfront, fishing piers, the public park and esplanade, and seven tennis courts. Repairs and improvements to Area 1 will include refurbishing the boat ramp and installing a new rack for kayaks and canoes near Second Street (involves a driven piling) as well as installation of six beach volleyball courts and portable aluminum bleachers on the beach. A new public restroom will be constructed on the park area adjacent to the beach, along with two seasonal open beach wash-down stations installed at the ramps. Other improvements include four drinking fountains and replacement in place of five tennis courts, potentially including new lighting and fencing.

Bayview Park comprises **Area 2**. Bayview Park improvements include terracing the park to mitigate future erosion, installing ADA access ramps, and reconstructing a 6-foot wide and 6-inch thick sidewalk on Front Street. New curbs, striping, signage, and landscaping with drip irrigation will be installed. Damaged public lighting will be replaced. A Tideflex valve will be installed on the pipes discharging into Staten Island Sound, which will prevent water from entering during high tide or storm surges. The final product will result in a new and improved waterfront. The improvements will greatly increase attraction to the new amenities and will become a protection for waterfront communities.

Current Property Status			
National Historic Landmark?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No	Portions
National Register of Historic Places Listed?	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No	
Within a National Register of Historic Places Historic District?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No	
	<input type="checkbox"/> Contributing	<input type="checkbox"/> Non-Contributing	
Does the property have a SHPO Opinion or COE?	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No	
Within a Known Archaeological Site?	<input type="checkbox"/> Yes	<input type="checkbox"/> No	
Within an Area of High Archaeological Sensitivity?	<input checked="" type="checkbox"/> Area of Previous Historic Occupation <input checked="" type="checkbox"/> Property Located within HPO’s Archaeological Site Sensitivity Grid <input checked="" type="checkbox"/> Area Located on Well-Drained Soils located within 500 feet of		
Architecture Reviewer	Lorin Farris, MA (URS Corporation)	Archaeology Reviewer	Jeremy Lazelle, MA, RPA (URS Corporation)
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waterways, wetland complexes, or relict glacial features.

Preliminary Property Evaluation	
<input type="checkbox"/> Further Survey Necessary:	<input type="checkbox"/> Archaeological <input type="checkbox"/> Historic Architecture
<input checked="" type="checkbox"/> No Further Survey Necessary	
<input type="checkbox"/> Recommend Eligible:	<input type="checkbox"/> Individual <input type="checkbox"/> Contributing to: _____
	Criteria: [Check All That Apply] <input type="checkbox"/> A <input type="checkbox"/> B <input type="checkbox"/> C <input type="checkbox"/> D
Reasoning:	
<input type="checkbox"/> Recommend Ineligible:	<input type="checkbox"/> Lacks Integrity of Materials/Design <input type="checkbox"/> Not 48 Years of Age <input type="checkbox"/> Not Within / In View of a National Register of Historic Places Listed / Eligible Historic District <input type="checkbox"/> Not a Building (per FEMA Definition) <input type="checkbox"/> Other – Lacks Distinctive Characteristics That Make It Individually Eligible for Listing on NRHP

Applicant ID #	NCR39567
Property Address:	Area 1, Perth Amboy City, NJ

Assessment of Effects	<input checked="" type="checkbox"/> No Historic Properties Adversely Affected	Architecture: the proposed park improvements will not have an adverse effect on architectural resources as all new construction will take place close to the beach, several blocks from historic resources.
	<input checked="" type="checkbox"/> No Historic Properties Adversely Affected, provided the following conditions are met: Archaeology: Areas of the APE appear to offer a natural stable landform, proximity to key water resources and minimal prior disturbance being favorable for yielding significant pre-contact era occupation. The project area is additionally within areas of known early historic-era occupation and use. Portions of previously undisturbed areas of the APE present a moderate probability for containing significant archaeological resources (See attached graphical depictions). This includes lot 1216_52_4 (McCormick Tenant House site) and lot 1216_52_7 containing NRHP-listed portions of the Perth Amboy Ferry Slip. Many of the areas of archaeological potential have been covered with fill and no historic properties will be adversely affected if disturbance does not extend below the depth of fill or if ground disturbance is confined to portions of the property that fall outside of the areas of moderate archaeological potential. A review of the scope of work description for Area 1 suggests that park improvements are unlikely to adversely affect archaeological resources. Terracing in Area 2 should take place outside of areas of potential. Should ground-disturbance within those areas (identified graphically below) having moderate archaeological potential be required beyond demonstrated previous disturbances, additional NJ HPO consultation must occur.	
	<input type="checkbox"/> Adverse Effect	

National Historic Landmark Consultation Process [If Applicable]	
Undertaking Located Within NHL :	<input type="checkbox"/> National Park Service
Applying Allowances As Defined in Programmatic Agreement:	<input type="checkbox"/> National Park Service <input type="checkbox"/> State Historic Preservation Office
	Tier I: _____
	Tier II: _____
Adverse Effect:	<input type="checkbox"/> National Park Service <input type="checkbox"/> State Historic Preservation Office <input type="checkbox"/> Advisory Council on Historic Preservation

Resolution of Adverse Effects	<input type="checkbox"/> Abbreviated Consultation Process <input type="checkbox"/> Memorandum of Agreement <input type="checkbox"/> Programmatic Agreement	Treatment Measure:
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Public Consultation
Federally Recognized Tribes, Certified Local Governments, Historic Preservation Commissions, etc: PA does not require consultation based on location and type of activity proposed.

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Date Reviewed	12/05/2014		

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Historic Properties Map



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 Form – 4 (Version 1.0)



Applicant ID #	NCR39567
Property Address:	Area 1, Perth Amboy City, NJ



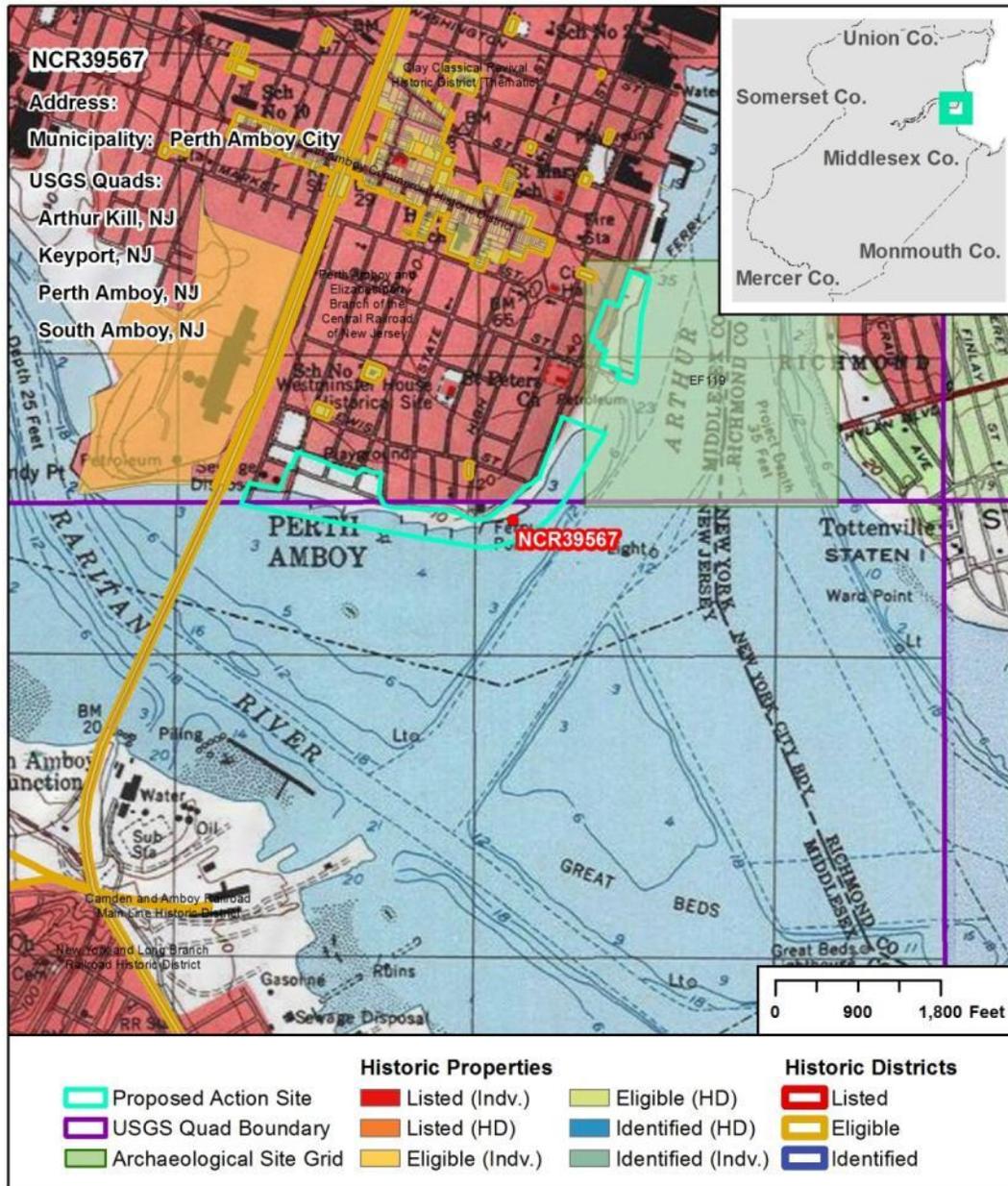
Soils Map



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Property Address:	Area 1, Perth Amboy City, NJ



USGS Quadrangles: Arthur Kill, Keyport, Perth Amboy and South Amboy, NJ

V1.0 9/26/13

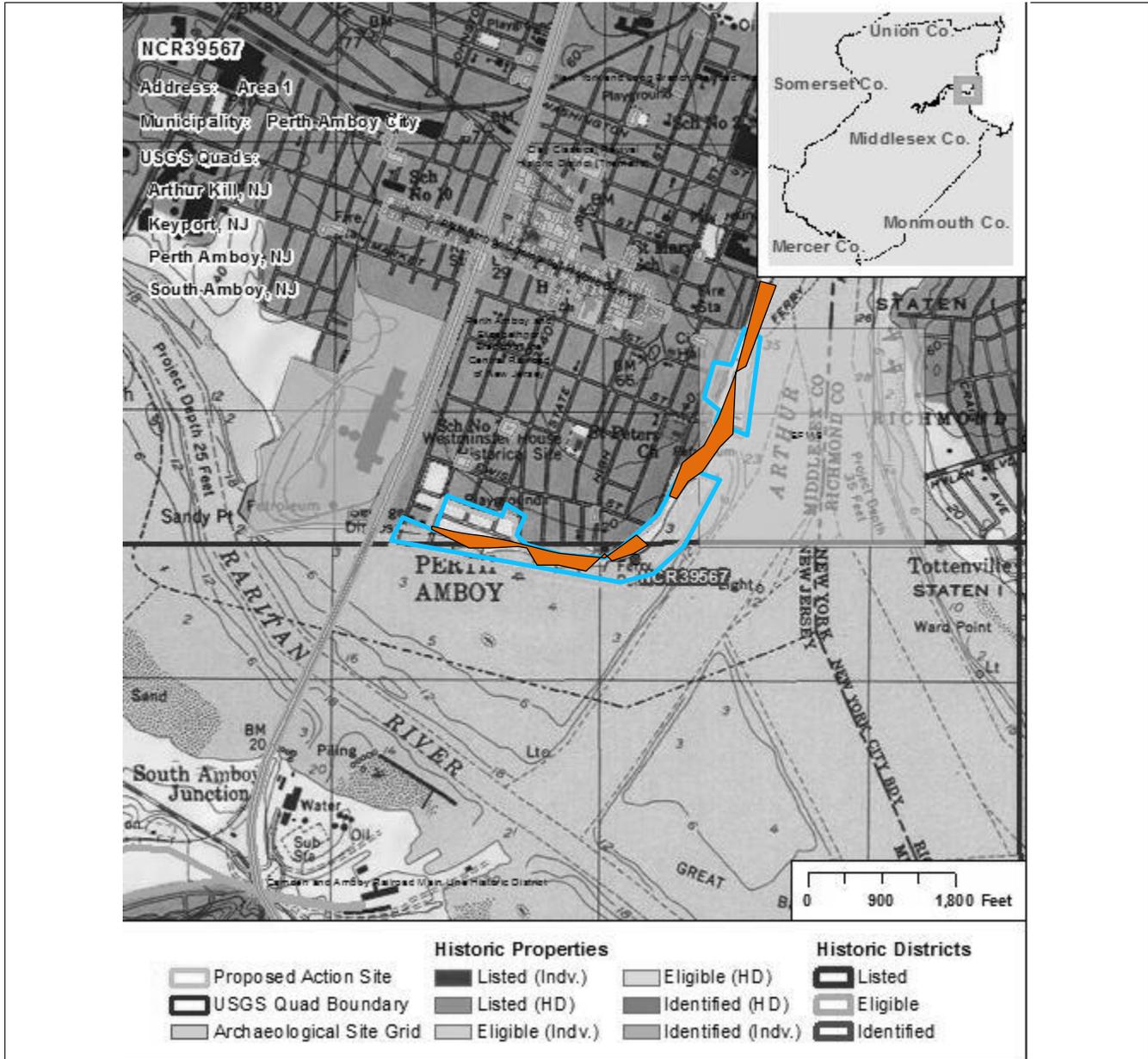
V1.0 9/26/13



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Applicant ID #	NCR39567
Property Address:	Area 1, Perth Amboy City, NJ



Maps of historic fill (<http://www.state.nj.us/dep/njgs/geodata/dgs04-7.htm>) and Historic Aerials.com

- indicates fill deposits



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Applicant ID #	NCR39567
Property Address:	Area 1, Perth Amboy City, NJ

Date:	12/5/2014
Direction:	N/A
Description:	Area 1 (West); highlighted areas determined to offer minimal disturbance below fill and moderate archaeological probability (on 2012 Bing aerial image)



Date:	12/5/2014
Direction:	N/A
Description:	Area 1 (East); highlighted areas determined to offer minimal disturbance below fill and moderate archaeological probability (on 2012 Bing aerial image)





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Applicant ID #	NCR39567
Property Address:	Area 1, Perth Amboy City, NJ

Date:	12/5/2014
Direction:	
Description:	Area 2; highlighted areas determined to offer minimal disturbance and moderate archaeological probability (on 2012 Bing aerial image; excludes NRHP-listed historic properties represented above)





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Applicant ID #	NCR39567
Property Address:	Area 1, Perth Amboy City, NJ

Date:	10/21/2014	
Direction:	Northeast	
Description:		
Open space within central Area 1 (South APE; field photo 10)		

Date:	10/21/2014	
Direction:	Southwest	
Description:		
Corner of the park as seen from near NRHP-listed Kearney Cottage (field photo 13)		



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Applicant ID #	NCR39567
Property Address:	Area 1, Perth Amboy City, NJ

Date:	10/21/2014	
Direction:	Southeast	
Description:		
Beach area of Area 1 APE (South; field photo 15)		

Date:	10/21/2014	
Direction:	Southwest	
Description:		
Eastern edge of Area 1 APE (South; field photo 31)		



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Applicant ID #	NCR39567
Property Address:	Area 1, Perth Amboy City, NJ

Date:	10/21/2014
Direction:	North
Description:	Parking lot view over area of the NRHP-listed McCormick Tenant house site. Perth Amboy Ferry Landing in the foreground.



Date:	10/21/2014
Direction:	Southwest
Description:	Southeast corner of moderate probability area within Area 2-North APE (Bayview Park)





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Applicant ID #	NCR39567
Property Address:	Area 1, Perth Amboy City, NJ

Date:	10/21/2014	
Direction:	Southeast	
Description:		
Overview of open space within Area 2 Ape (Bayview Park)		

Date:	2012	
Direction:	Southwest	
Description:		
Bing Street View of NRHP-listed Kearny Cottage		



New Jersey Department of Environmental Protection
Hurricane Sandy
Community Development Block Grant
Form – 6 (Version 1.0)



Applicant ID #	NCR39567
Property Address:	Area 1, Perth Amboy City, NJ

Date:	2012	
Direction:	Northwest	
Description:	Bing Street View of NRHP-listed Kearny Cottage	

Date:	2012	
Direction:	Southwest	
Description:	Bing Street View of NRHP-listed Kearny Cottage	



New Jersey Department of Environmental Protection
Hurricane Sandy
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Applicant ID #	NCR39567
Property Address:	Area 1, Perth Amboy City, NJ

Date:	2012
Direction:	West
Description:	Bing Street View of NRHP-listed Kearney Cottage



Date:	2012
Direction:	East
Description:	Bing Birds Eye view of NRHP-listed Kearney Cottage (indicated by arrow)





New Jersey Department of Environmental Protection
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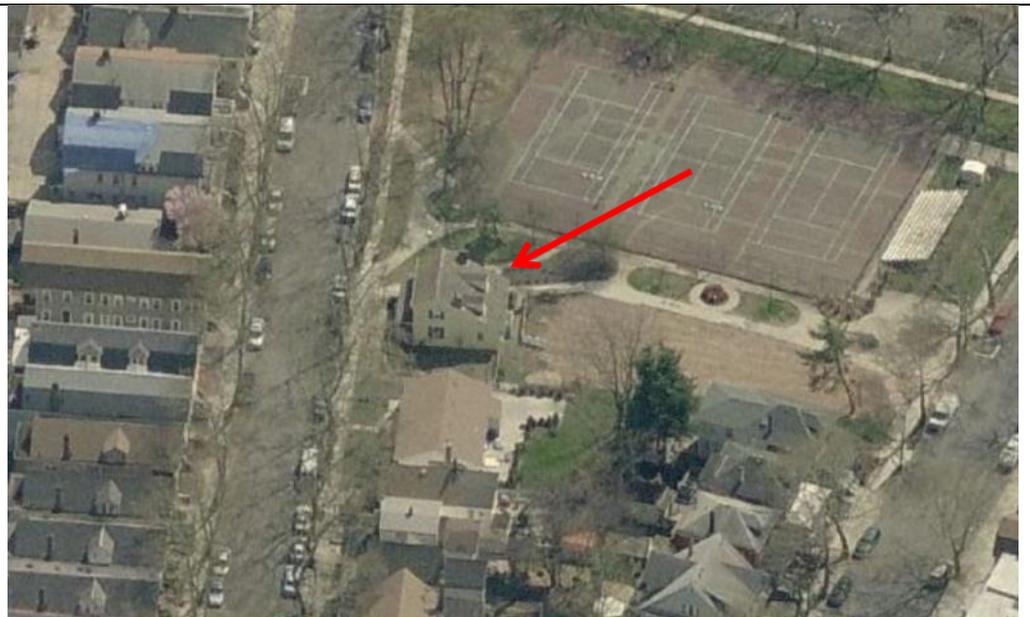


Applicant ID #	NCR39567
Property Address:	Area 1, Perth Amboy City, NJ

Date:	2012
Direction:	North
Description:	Bing Birds Eye view of NRHP-listed Kearney Cottage (indicated by arrow)



Date:	2012
Direction:	South
Description:	Bing Birds Eye view of NRHP-listed Kearney Cottage (indicated by arrow)





New Jersey Department of Environmental Protection
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Applicant ID #	NCR39567
Property Address:	Area 1, Perth Amboy City, NJ

Date:	2012
Direction:	West
Description:	Bing Birds Eye view of NRHP-listed Kearney Cottage (indicated by arrow)

