

**DOCKET NO. D-2014-010 CP-1**

**DELAWARE RIVER BASIN COMMISSION**

**Discharge to a Tributary of Special Protection Waters**

**Village of Liberty  
Lily Pond Water Filtration Plant  
Town of Liberty, Sullivan County, New York**

**PROCEEDINGS**

This docket is issued in response to an Application submitted to the Delaware River Basin Commission (DRBC or Commission) by Delaware Engineering, P.C. on behalf of the Village of Liberty (VL or docket holder) on June 3, 2014 (Application), for approval of the docket holder's existing Lily Pond water filtration plant (WFP) and its discharge. State Pollutant Discharge Elimination System (SPDES) Permit No. NY0259446 for this facility was issued by the New York State Department of Environmental Conservation (NYSDEC) on May 12, 2011, effective February 1, 2012.

The Application was reviewed for inclusion of the project in the Comprehensive Plan and approval under Section 3.8 of the *Delaware River Basin Compact*. The Sullivan County Planning Board has been notified of pending action. A public hearing on this project was held by the DRBC on December 9, 2014.

**A. DESCRIPTION**

- Purpose.** The purpose of this docket is to approve the docket holder's existing 1.5 million gallons per day (mgd) WFP and its discharge.
- Location.** The WFP will continue to discharge treated effluent to an unnamed tributary (UNT) of Little Beaver Kill at River Mile 330.70 – 15.94 – 16.17 – 8.27 – 6.0 – 1.89 (Delaware River – East Branch Delaware River – Beaver Kill – Willowemoc Creek – Little Beaver Kill - UNT) via Outfall No. 001, within the drainage area to the Upper Delaware Special Protection Waters (SPW), in the Town of Liberty, Sullivan County, New York as follows:

<b>OUTFALL NO.</b>	<b>LATITUDE (N)</b>	<b>LONGITUDE (W)</b>
001	41° 52' 48"	74° 44' 30"

3. **Area Served.** The docket holder's WFP will continue to treat water withdrawn from Lily Pond in order to serve approximately 3,900 residents in and around the Village of Liberty, Sullivan County, New York. For the purpose of defining the Area Served, Section B (Type of Discharge) and D (Service Area) of the docket holder's Application are incorporated herein by reference, to the extent consistent with all other conditions contained in the DECISION Section of this docket.

4. **Physical Features.**

a. **Design Criteria.** The docket holder will continue to operate its existing 1.5 mgd WFP.

b. **Facilities.** The WFP consists of an intake screen, chemical addition including potassium permanganate, alum, lime, a polymer, and chlorine, three (3) flocculation tanks, three (3) depth filters, and a backwash pond. Potable water is pumped thru two (2) clear wells before being stored in two (2), 0.5 million gallon storage tanks prior to distribution to customers.

The docket holder's water treatment facility discharges to waters classified as SPW and is required to have available emergency power. The existing WFP has a generator installed capable of providing emergency power.

The docket holder's water treatment facility is not staffed 24 hours per day, and shall have a remote alarm system that continuously monitors plant operations in accordance with the Commission's SPW requirements. The existing WFP has a remote alarm system installed that continuously monitors plant operations.

The docket holder's existing water treatment facility has prepared and implemented an emergency management plan (EMP) in accordance with Commission SPW requirements.

The project facilities are not located in the 100-year floodplain.

Wasted sludge will continue to be hauled off-site by a licensed hauler for disposal at a state-approved facility.

c. **Water withdrawals.** The potable water supply in the project service area is supplied by the docket holder's distribution system, which was approved by the Commission on December 4, 2013 via Docket No. D-2013-002 CP-1.

d. **SPDES Permit / DRBC Docket.** SPDES Permit No. NY0259446 was issued by the NYSDEC on May 12, 2011 (effective February 1, 2012) and includes final effluent limitations for the project discharge of up to 1.5 mgd to surface waters classified by the NYSDEC as a Class B(TS) stream. The following average monthly effluent limits are among those listed in the SPDES Permit and meet or are more stringent than the effluent requirements of the DRBC.

**EFFLUENT TABLE A-1: DRBC Parameters Included in SPDES Permit**

<b>OUTFALL 001 (WFP)</b>		
<b>PARAMETER</b>	<b>LIMIT</b>	<b>MONITORING</b>
pH (Standard Units)	6.5 to 8.5	As required by SPDES Permit
Total Suspended Solids	20 mg/l	As required by SPDES Permit

The requirements in EFFLUENT TABLE A-2 are not listed in the SPDES Permit, but are Commission basin-wide and/or SPW specific parameters that must be met as a condition of this docket approval. Commission staff have requested NYSDEC include these parameters in their next Permit. Monitoring shall begin January 1, 2015 for each parameter (See DECISION Condition II.d.).

**EFFLUENT TABLE A-2: DRBC Parameters Not Included in SPDES Permit**

<b>OUTFALL 001 (WFP)</b>		
<b>PARAMETER</b>	<b>LIMIT</b>	<b>MONITORING</b>
Total Dissolved Solids*	Monitor & Report	Quarterly
Phosphorus (5/1 – 9/30)	Monitor & Report	Quarterly
Nitrate + Nitrite as N (5/1 – 9/30)	Monitor & Report	Quarterly
TKN (5/1 – 9/30)	Monitor & Report	Quarterly

\* See DECISION Condition II.o.

e. **Cost.** There are no construction costs associated with this WFP approval.

f. **Relationship to the Comprehensive Plan.** The docket holder's 1.5 mgd Lily Pond WFP was included in the Comprehensive Plan on July 25, 1962 via Resolution No. R-62-14. Docket No. D-2013-002 CP-1 continued approval of the withdrawals associated with the WFP in the Comprehensive Plan upon its approval on December 4, 2013. Issuance of this docket will continue approval of the WFP discharge in the Comprehensive Plan (See DECISION Condition I.).

## **B. FINDINGS**

The purpose of this docket is to approve the docket holder's existing 1.5 mgd WFP and its discharge.

In 1992, the DRBC adopted SPW requirements, as part of the DRBC *Water Quality Regulations (WQR)*, designed to protect existing high water quality in applicable areas of the Delaware River Basin. One hundred twenty miles of the Delaware River from Hancock, New York downstream to the Delaware Water Gap has been classified by the DRBC as SPW. This stretch includes the sections of the river federally designated as "Wild and Scenic" in 1978 -- the Upper Delaware Scenic and Recreational River and the Delaware Water Gap National Recreation Area -- as well as an eight-mile reach between Milrift and Milford, Pennsylvania which is not federally designated. The SPW regulations apply to this 120-mile stretch of the river and its drainage area.

On July 16, 2008, the DRBC approved amendments to its *WQR* that provide increased protection for waters that the Commission classifies as SPW. The portion of the Delaware River and its tributaries within the boundary of the Lower Delaware River Management Plan Area was approved for SPW designation and clarity on definitions and terms were updated for the entire program.

Article 3.10.3A.2.e.1). and 2). of the Commission's *WQR* states that projects subject to review under Section 3.8 of the Compact that are located in the drainage area of SPW must submit for approval a Non-Point Source Pollution Control Plan (NPSPCP) that controls the new or increased non-point source loads generated within the portion of the docket holder's service area which is also located within the drainage area of SPW. The service area of the docket holder is located within in the drainage area to the SPW. Since this project does not entail additional construction and expansion of facilities/service area (i.e., there are not any new or increased non-point source loads associated with this approval), the NPSPCP requirement is not applicable at this time. Accordingly, DECISION Condition II.p. has been included in this docket.

According to the United States Geological Survey (USGS) Streamstats program the UNT of Little Beaver Kill at the docket holder's WFP discharge has an estimated seven-day low flow with a recurrence interval of ten years ( $Q_{7-10}$ ) of less than 0.1 cubic feet per second (cfs) and therefore is classified by the Commission as an intermittent stream.

The nearest surface water intake of record for public water supply is located on the Delaware River approximately 191 River Miles downstream of the docket holder's WWTP, and is operated by the City of Easton.

The project does not conflict with the Comprehensive Plan and is designed to prevent substantial adverse impact on the water resources related environment, while sustaining the current and future water uses and development of the water resources of the Basin.

The effluent limits in the SPDES Permit are in compliance with Commission effluent quality requirements, where applicable.

The project is designed to produce a discharge meeting the effluent requirements as set forth in the Commission's *WQR*.

### **C. DECISION**

I. Effective on the approval date for Docket No. D-2014-010 CP-1 below, the project and the appurtenant facilities described in Section A "Physical Features" of this docket shall be continued in the Comprehensive Plan.

II. The project and appurtenant facilities as described in Section A "Physical Features" of this docket are approved pursuant to Section 3.8 of the *Compact*, subject to the following conditions:

a. Docket approval is subject to all conditions, requirements, and limitations imposed by the NYSDEC in its SPDES Permit, and such conditions, requirements, and limitations are incorporated herein, unless they are less stringent than the Commission's.

b. The facility and operational records shall be available at all times for inspection by the DRBC.

c. The facility shall be operated at all times to comply with the requirements of the Commission's *WQR*.

d. The docket holder shall comply with the requirements contained in the EFFLUENT TABLES in Section A.4.d. of this docket. The docket holder shall submit the required monitoring results electronically to the DRBC Project Review Section via email [aemr@drbc.state.nj.us](mailto:aemr@drbc.state.nj.us) on the **Annual Effluent Monitoring Report Form** located at this web address: <http://www.state.nj.us/drbc/programs/project/application/index.html>. The monitoring results shall be submitted annually, absent any observed limit violations, by January 31. If a DRBC effluent limit is violated, the docket holder shall submit the result(s) to the DRBC within 30 days of the violation(s) and provide a written explanation that states the action(s) the docket holder has taken to correct the violation(s) and protect against any future violations.

e. Except as otherwise authorized by this docket, if the docket holder seeks relief from any limitation based upon a DRBC water quality standard or minimum treatment requirement, the docket holder shall apply for approval from the Executive Director or for a docket revision in accordance with Section 3.8 of the *Compact* and the *Rules of Practice and Procedure*.

f. If at any time the receiving treatment plant proves unable to produce an effluent that is consistent with the requirements of this docket approval, no further connections shall be permitted until the deficiency is remedied.

g. Nothing herein shall be construed to exempt the docket holder from obtaining all necessary permits and/or approvals from other State, Federal or local government agencies having jurisdiction over this project.

h. The docket holder is permitted to treat and discharge wastewaters as set forth in the Area Served Section of this docket, which incorporates by reference Sections B (Type of Discharge) and D (Service Area) of the docket holder's Application to the extent consistent with all other conditions of this DECISION Section.

i. The docket holder shall discharge wastewater in such a manner as to avoid injury or damage to fish or wildlife and shall avoid any injury to public or private property.

j. Nothing in this docket approval shall be construed as limiting the authority of DRBC to adopt and apply charges or other fees to this discharge or project.

k. The issuance of this docket approval shall not create any private or proprietary rights in the waters of the Basin, and the Commission reserves the right to amend,

suspend or rescind the docket for cause, in order to ensure proper control, use and management of the water resources of the Basin.

l. Unless an extension is requested and approved by the Commission in advance, in accordance with paragraph 11 of the Commission's Project Review Fee schedule (Resolution No. 2009-2), the docket holder is responsible for timely submittal of a docket renewal application on the appropriate DRBC application form at least 12 months in advance of the docket expiration date set forth below. The docket holder will be subject to late charges in the event of untimely submittal of its renewal application, whether or not DRBC issues a reminder notice in advance of the deadline or the docket holder receives such notice. In the event that a timely and complete application for renewal has been submitted and the DRBC is unable, through no fault of the docket holder, to reissue the docket before the expiration date below (or the later date established by an extension that has been timely requested and approved), the terms and conditions of the current docket will remain fully effective and enforceable against the docket holder pending the grant or denial of the application for docket approval.

m. The Executive Director may modify or suspend this approval or any condition thereof, or require mitigating measures pending additional review, if in the Executive Director's judgment such modification or suspension is required to protect the water resources of the Basin.

n. Any person who objects to a docket decision by the Commission may request a hearing in accordance with Article 6 of the Rules of Practice and Procedure. In accordance with Section 15.1(p) of the Delaware River Basin Compact, cases and controversies arising under the Compact are reviewable in the United States district courts.

o. The docket holder may request of the Executive Director in writing the substitution of specific conductance for TDS. The request should include information that supports the effluent specific correlation between TDS and specific conductance. Upon review, the Executive Director may modify the docket to allow the substitution of specific conductance for TDS monitoring.

p. Prior to the docket holder initiating any substantial alterations or additions to the existing WWTP as defined in Section 3.10.3A2.a.16) of the Commission's *WQR*, an application must be submitted and approved by the Commission. Such an application shall be submitted prior to final design to ensure that the Commission can provide the docket holder with draft effluent limitations for SPW specific parameters as guidance for design as to not require duplication of work or cause a substantial expenditure of public funds without Commission approval. The docket holder is encouraged to contact the Commission staff during the planning stages to identify the potential effluent limitations required to meet the no measurable change parameters under SPW.

**BY THE COMMISSION**

**DATE APPROVED: December 10, 2014**

**EXPIRATION DATE: January 31, 2022**