## [Fourth Reprint] ASSEMBLY, No. 3828

## STATE OF NEW JERSEY 211th LEGISLATURE

INTRODUCED FEBRUARY 24, 2005

Sponsored by: Assemblyman PETER J. BARNES, JR. District 18 (Middlesex) Assemblyman GORDON M. JOHNSON District 37 (Bergen)

Assemblyman REED GUSCIORA District 15 (Mercer)

Co-Sponsored by: Senators Turner and Madden

## **SYNOPSIS**

The "Bounty Hunter Licensing Act."

## CURRENT VERSION OF TEXT

As amended by the Senate on January 9, 2006.

(Sponsorship Updated As Of: 1/6/2006)

1 **AN ACT** concerning the regulation of bounty hunters and supplementing Title 45 of the Revised Statutes.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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7 1. This act shall be known and may be cited as the "Bounty Hunter8 Licensing Act."

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2. As used in this act:

11 "Bounty hunter" means and includes any bail runner, bail 12 recovery agent, bail enforcement agent, fugitive recovery agent or any other person who, for fee, hire or reward: makes any investigation or 13 14 investigations as to the location or whereabouts of any person who has 15 violated the provisions of N.J.S.2C:29-7 or has failed to appear in any 16 court of law in this State or any other state, when so required by law, or has failed to answer any charge, subpoena or court ordered inquiry, 17 when so required by law; <sup>2</sup>engages in or <sup>2</sup> assists in the apprehension, 18 19 arrest, detention, confinement, surrender or securing of any such 20 person; or keeps any such person under surveillance.

The term shall mean and include any person who owns or operates any agency, firm, association, corporation or other entity which is organized primarily for the purpose of engaging in any of the above enumerated activities, and to any employee, agent, associate or subcontractor of any such agency, firm, association, corporation or other entity who performs any of the functions, activities or services of a bounty hunter as described in this subsection.

The term shall not mean or include, and nothing in this act shall apply to, law enforcement officers of this State, or of any political subdivision of this State, while in the actual performance of their duties, nor to officers or employees of any law enforcement agency of the United States or of any State, Territory or Possession of the United States, while in the actual performance of their duties.

b. "Superintendent" means the Superintendent of the Division of State Police in the Department of Law and Public Safety.

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3. No person shall engage in the business of, or perform, or offer to perform, the functions, activities or services of a bounty hunter, or advertise or hold a business out to be that of a bounty hunter, unless the person is licensed by the superintendent as set forth in this act.

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

- <sup>1</sup> Assembly ALP committee amendments adopted June 9, 2005.
- <sup>2</sup> Senate SLP committee amendments adopted December 15, 2005.
- <sup>3</sup> Senate floor amendments adopted January 5, 2006.
- <sup>4</sup> Senate floor amendments adopted January 9, 2006.

1 Any person who violates the provisions of this section shall be guilty 2 of a crime of the fourth degree.

- 4. a. An application for licensure as a bounty hunter shall be submitted to the superintendent by the applicant on a form and in a manner prescribed by the superintendent and shall contain the following information:
- (1) the full name, age, which shall be at least 25 years, and residence of the applicant;
  - (2) the full and complete employment history of the applicant;
  - (3) verification that the applicant has had at least five years of law enforcement experience as a law enforcement officer with an organized law enforcement agency of this State, or of any political subdivision of this State, or of the United States or of any state, territory or possession of the United States, and is no longer employed by or attached in any capacity whatsoever to any law enforcement agency <sup>2</sup>, or that the applicant is a licensed private detective or has been employed by a licensed private detective for at least five years<sup>2</sup>;
  - (4) the location of the applicant's proposed principal place of business and any office, bureau, agency or subdivision; and
  - (5) such further information as the superintendent may require to show the good character, competency and integrity of the applicant.

Each application shall be accompanied by the written approval of not fewer than five reputable citizens who have known the applicant for at least three years preceding the date of application and who shall certify that the applicant is a person of good moral character and behavior.

b. Any person who shall knowingly make a false statement in or knowingly omit any material information from the application required by this section shall be guilty of a crime of the fourth degree in addition to any other crime or offense specified by law.

5. a. Each applicant for licensure as a bounty hunter shall submit to being fingerprinted in accordance with applicable State and federal laws, rules and regulations for the purpose of a criminal history record background check to be performed by the superintendent. No check of criminal history record background information shall be performed pursuant to this section unless the applicant has furnished written consent to such check. An applicant who refuses to consent to, or cooperate in, the securing of a check of criminal history record background information shall not be considered for licensure as a bounty hunter. Each applicant shall bear the cost of the criminal history record background check, including all costs of administering and processing the check. The superintendent shall compare the applicant's fingerprints with information on file with the State Bureau of Identification in the Division of State Police and the Federal Bureau

of Investigation consistent with applicable State and federal laws, rules and regulations.

- b. No person shall be licensed as a bounty hunter under the provisions of this act if the person has been convicted, as indicated by a criminal history record background check performed pursuant to the provisions of this section, of:
  - (1) a crime of the first, second, third or fourth degree;
- (2) an offense involving the unlawful use, possession or sale of a controlled dangerous substance as defined in N.J.S.2C:35-2; or
- (3) an offense where the issuance of a license would be contrary to the public interest, as determined by the superintendent.

6. The superintendent, when satisfied with the examination of any application, and such further inquiry and investigations as he shall deem proper as to the good character, competency and integrity of the applicant, <sup>4</sup> and upon proof of satisfactory completion by the applicant of the education and training program if required, <sup>4</sup> shall issue a bounty hunter license to an applicant upon payment of a fee in an amount established by the superintendent by rule and regulation and execution of a bond in a manner, form and amount satisfactory to the superintendent as established by rule and regulation. The license shall be renewable every two years upon payment of a renewal fee in an amount established by the superintendent by rule and regulation.

- 7. a. The superintendent shall cause to be issued to a licensed bounty hunter an identification card containing such information as the superintendent shall prescribe.
- b. A person who is issued an identification card pursuant to subsection a. of this section shall be responsible for its safekeeping and shall not lend, let or allow any other person to use, possess, exhibit or display the card.
- c. No person shall use, possess, exhibit or display any license or identification card purporting to authorize such person to act as a bounty hunter, unless such person is the holder of a valid bounty hunter license issued pursuant to the provisions of this act.
- d. If it is established to the satisfaction of the superintendent that a license or identification card has been lost or destroyed, the superintendent shall, upon payment of an appropriate fee, cause to be issued a duplicate license or identification card.
- e. Any person who violates the provisions of this section shall be guilty of a crime of the fourth degree in addition to any other crime or offense specified by law.

<sup>1</sup>8. a. The holder of any license issued under the provisions of this act may employ as many persons as the licensee may deem necessary to assist the licensee in the licensee's work and in the conduct of the

licensee's business. The licensee shall be liable, accountable and
 responsible for the actions and conduct in connection with his or her
 business of each person so employed.

b. The holder of any license issued under the provisions of this act shall require each person employed to execute and furnish a verified statement, to be known as an "employee's statement," which shall set forth the employee's full name, residence, place and date of birth and such other information as the superintendent shall require by rule or regulation. The licensee shall retain in safe keeping, and the superintendent shall at all times have access to and may from time to time examine, each "employee's statement." The holder of any license issued under the provisions of this act shall pay to the superintendent an additional fee, in an amount established by the superintendent by

c. A licensee who fails to comply with any of the provisions of this section shall be guilty of a crime of the fourth degree in addition to any other crime or offense specified by law. Any person who shall knowingly make a false statement in or knowingly omit any material information from the "employee's statement" required by this section shall be guilty of a crime of the fourth degree in addition to any other crime or offense specified by law. <sup>1</sup>

rule or regulation, for each person employed by the licensee.

<sup>1</sup>9. a. Each person seeking employment by a licensed bounty hunter pursuant to the provisions of this act shall submit to being fingerprinted in accordance with applicable State and federal laws, rules and regulations for the purpose of a criminal history record background check to be performed by the superintendent. No check of criminal history record background information shall be performed pursuant to this section unless the person has furnished written consent to such check. Anyone who refuses to consent to, or cooperate in, the securing of a check of criminal history record background information shall not be considered for employment by the licensee. The prospective employee shall bear the cost of the criminal history record background check, including all costs of administering and processing the check. The superintendent shall compare the person's fingerprints with information on file with the State Bureau of <u>Identification in the Division of State Police and the Federal Bureau</u> of Investigation consistent with applicable State and federal laws, rules and regulations.

b. A person who is required to be licensed pursuant to the provisions of this act shall not knowingly employ in any capacity whatsoever any person who has been convicted, as indicated by a criminal history record background check performed pursuant to the provisions of this section, of:

- 45 (1) a crime of the first, second, third or fourth degree;
- 46 (2) an offense involving the unlawful use, possession or sale of a

1 controlled dangerous substance as defined in N.J.S.2C:35-2; or

(3) an offense where employment of the person by the licensee would be contrary to the public interest, as determined by the superintendent.

c. A person who is required to be licensed pursuant to the provisions of this act who employs any person for whom a criminal history record background check required by this section has not been performed or whom the licensee knows has been convicted of a disqualifying crime or offense as set forth in this section shall be guilty of a crime of the fourth degree in addition to any other crime or offense specified by applicable law. Each violation of this section shall constitute a separate offense.<sup>1</sup>

<sup>1</sup>[8.] 10.<sup>1</sup> a. Any person who is required to be licensed pursuant to the provisions of this act who enters any premises or dwelling without license or privilege or who employs the use of unlawful force in <sup>2</sup>engaging in or<sup>2</sup> assisting in the apprehension, arrest, detention, confinement, surrender, securing or surveillance of any person who has violated the provisions of N.J.S.2C:29-7 or has failed to appear in any court of law in this State or any other state, when so required by law, or has failed to answer any charge, subpoena or court ordered inquiry, when so required by law, shall, in addition to any other criminal penalties provided under law, be guilty of a crime of the fourth degree.

As used in this section, the term "unlawful force" shall have the same meaning as set forth in N.J.S.2C:3-11.

b. A person who is required to be licensed pursuant to the provisions of this act shall not purchase, possess or carry a handgun, firearm or other weapon unless otherwise permitted under chapter 39 or 58 of Title 2C of the New Jersey Statutes. A person who violates the provisions of this subsection shall, in addition to any other criminal penalties provided under law, be guilty of a crime of the fourth degree.

- <sup>1</sup>[9.] 11. For the purpose of investigating whether a person has engaged in, or is engaging in, any act or practice declared unlawful under this act, or for the purpose of investigating the character, competency, integrity or methods of operation of applicants or licensees hereunder, the superintendent shall have the power to:
- a. require any person to file on such form as may be prescribed by the superintendent, a statement or report in writing under oath, or otherwise, as to the facts and circumstances concerning any matter being investigated;
- b. administer oaths or affirmations and examine any person in connection with any investigation;
- c. inspect any premises and examine any record, book, computer, electronic database, recording device, document, account, paper or other tangible thing, without prior notification, in connection with any

investigation;

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- d. upon court order or warrant, seize and impound any record, book, computer, electronic database, recording device, document, account, paper or other tangible thing in connection with any investigation, except that nothing in this subsection shall be construed to prohibit the seizure and impoundment of any of the foregoing items in the absence of a court order or warrant:
- 8 (1) with the consent of the applicant, licensee or other person being 9 investigated or the employee, agent or other individual who is in 10 control of the premises upon which an investigation is being 11 conducted;
- 12 (2) when circumstances presenting an imminent danger to the public 13 health or safety exist; or
  - (3) when any other legally recognized exception to the warrant requirement exists and a court order or warrant is not constitutionally required;
  - e. hold investigative hearings and issue subpoenas to compel the attendance of any person or the production of any record, book, computer, electronic database, recording device, document, account, paper or other tangible thing in connection with any investigation; and
  - f. apply to the Superior Court for an order compelling compliance with any subpoena or other request for information.

Nothing contained in this section shall be construed to limit, waive or abrogate the scope or effect of any statutory or common law privilege, including but not limited to, the attorney-client privilege.

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<sup>1</sup>[10.] 12.<sup>1</sup> a. A violation of any of the provisions of this act shall be cause for revocation or suspension of any license issued hereunder, notwithstanding that the same violation may constitute a crime or other offense under the laws of this State or any other state or jurisdiction. An indictment, prosecution and conviction arising out of any of the provisions of this act shall not be construed to preclude, if the evidence so warrants, an indictment, prosecution and conviction for any other crime or offense in this State or any other state or jurisdiction.

b. In addition to any other penalties prescribed by this act or any other law, a person who violates any of the provisions of this act shall be liable to a civil penalty not to exceed \$1,000 for a first offense and not to exceed \$2,500 for a second or subsequent offense. Each violation shall constitute a separate offense for the purposes of this section. A penalty imposed pursuant to this section shall be recovered in a civil action pursuant to "The Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.).

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<sup>1</sup>[11.] 13. The superintendent shall promulgate rules and regulations necessary to carry out this the provisions of this act.

1	<sup>3</sup> 14. A person who, for at least five years prior to the effective date
2	of this act, has engaged in the business of or performed the functions,
3	activities or services of a bounty hunter, or has held a business out to
4	be that of a bounty hunter, and who fulfills all the requirements of this
5	act, except for the requirements set forth in paragraph (3) of
6	subsection a. of section 4 of this act, may make application to the
7	superintendent to be licensed pursuant to the provisions of this act,
8	provided such application shall be received by the superintendent
9	within 60 days of the effective date of this act. <sup>3</sup>
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1	<sup>4</sup> 15. a. The superintendent, through rule and regulation, shall
2	establish an education and training program for bounty hunters who
3	make application to be licensed pursuant to the provisions of section
4	14 of this act. The program shall consist of such subjects and courses
5	as the superintendent may deem appropriate and shall include a
6	minimum number of hours of classroom or other instruction.
17	b. In implementing and administering the education and training
8	program required in subsection a. of this section, the superintendent
9	shall have the power:
20	(1) to implement and administer or approve the minimum courses
21	of study and training;
22	(2) to issue certificates of approval to schools approved by the
23	superintendent and to withdraw certificates of approval from those
24	schools disapproved by the superintendent;
25	(3) to certify instructors pursuant to the minimum qualifications
26	established by the superintendent;
27	(4) to consult and cooperate with universities, colleges, community
28	colleges and institutes for the development of specialized courses for
29	bounty hunters:
30	(5) to consult and cooperate with departments and agencies of this
31	State, other states and the federal government concerned with training
32	of bounty hunters;
33	(6) to certify those persons who have satisfactorily completed basic
34	educational and training requirements;
35	(7) to visit and inspect approved schools;
36	(8) to establish reasonable charges for training and education
37	provided by the superintendent; and
38	(9) to make such rules and regulations and to perform such other
39	duties as may be reasonably necessary or appropriate to implement the
10	education and training program. <sup>4</sup>
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12	$^{1}[12.]$ $^{3}[14.]$ $^{4}[15.]$ $^{3}[16.]$ This act shall take effect on the first
13	day of the 13th month after enactment, except that the superintendent
14	may take, prior to the effective date, such anticipatory administrative
15	action as shall be necessary for the implementation of this act.