#### STATE OF NEW JERSEY BOARD OF PUBLIC UTILITIES

IN THE MATTER OF THE PETITION	)
OF ATLANTIC CITY ELECTRIC	)
<b>COMPANY FOR APPROVAL OF</b>	)
CERTAIN ENERGY	)
INFRASTRUCTURE INVESTMENTS	)
AND APPROVAL OF COST	)
<b>RECOVERY FOR SUCH PROJECTS</b>	)
AND RELATED TARIFF	)
MODIFICATIONS ASSOCIATED	)
THEREWITH PURSUANT TO N.J.S.A	)
48:2-21 AND N.J.S.A. 48:2-21.1	)

**BPU DOCKET No. EO11100650** 

#### DIRECT TESTIMONY OF CHARLES P. SALAMONE P.E. ON BEHALF OF THE DIVISION OF RATE COUNSEL

#### STEFANIE A. BRAND DIRECTOR, DIVISION OF RATE COUNSEL

DIVISION OF RATE COUNSEL 31 Clinton Street, 11<sup>th</sup> Floor P. O. Box 46005 Newark, New Jersey 07101 Phone: 973-648-2690 Email: njratepayer@rpa.state.nj.us

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1	I.	STATEMENT OF QUALIFICATIONS
2	Q.	Please state your name and business address.
3	A.	My name is Charles P. Salamone. I am Owner of Cape Power Systems
4		Consulting, LLC a power systems consulting Company with an address of 23
5		Westerly Drive, Bourne, Massachusetts and I am subcontracting with Synapse
6		Energy Economics, Inc. with an address of 485 Massachusetts Avenue,
7		Cambridge, Massachusetts.
8	Q.	On whose behalf are you submitting testimony in this proceeding?
9	А.	I am submitting testimony on behalf of the Division of Rate Counsel.
10	Q.	Please describe your education and professional background.
11	А.	I hold a Bachelor of Science Degree in Electrical Engineering from Gannon
12		University. I joined the Engineering Department of Commonwealth Electric
13		Company in 1973. At that time, I became a Junior Planning Engineer where my
14		primary responsibilities were to assist in the planning, analysis and design of the
15		transmission and distribution systems of Commonwealth Electric Company, later
16		known as NSTAR. I generally followed the normal progression of positions with
17		increasing levels of responsibility within the planning area until taking the
18		position of Director of System Planning at NSTAR in 2000. I held that position
19		until starting Cape Power Systems Consulting, LLC in 2005. During my career
20		with NSTAR in addition to the responsibilities associated with overseeing System
21		Planning I had served as Chair of the New England Power Pool (NEPOOL)

1		Planning Policy Subcommittee (1997-1998), Chair of the NEPOOL Regional
2		Transmission Planning Committee (1998-1999) and Vice Chair of the NEPOOL
3		Reliability Committee (1999-2000). As a consultant I have been providing
4		consulting services to a number of power system industry clients since 2005. I
5		am a Registered Professional Engineer with the Commonwealth of Massachusetts.
6		I am also a member of the Power Engineering Society of the Institute of Electrical
7		and Electronic Engineers. A copy of my resume is attached hereto as Attachment
8		CPS-A.
9	Q.	Have you previously testified before utility regulatory agencies?
9 10	<b>Q.</b> A.	<ul><li>Have you previously testified before utility regulatory agencies?</li><li>Yes. I have previously testified before the New Jersey Board of Public Utilities,</li></ul>
	-	
10	-	Yes. I have previously testified before the New Jersey Board of Public Utilities,
10 11	-	Yes. I have previously testified before the New Jersey Board of Public Utilities, the Federal Energy Regulatory Commission, the Massachusetts Department of
10 11 12	-	Yes. I have previously testified before the New Jersey Board of Public Utilities, the Federal Energy Regulatory Commission, the Massachusetts Department of Telecommunications and Energy and the Massachusetts Energy Facilities Siting
10 11 12 13	-	Yes. I have previously testified before the New Jersey Board of Public Utilities, the Federal Energy Regulatory Commission, the Massachusetts Department of Telecommunications and Energy and the Massachusetts Energy Facilities Siting Board on a number of technical matters relating to ratemaking and system

### 17 Q. What is the purpose of your testimony in this proceeding?

18 The purpose of my testimony is to review the Company's petition seeking to 19 implement an Infrastructure Investment Program (IIP) and to point out the 20 inconsistencies between Atlantic's initial IIP (the "IIP-1") and this proposed

1 "extension" of the IIP-1, the IIP-2. The Company has failed to provide evidence 2 that the projects submitted as part of its IIP-2 filing are qualifying projects 3 consistent with the criteria established under the IIP-1 program. The Company 4 maintains that the projects included in its filing are incremental in nature based on 5 historical spending and my testimony will explain that the higher spending 6 amount is a result of past inadequacies with respect to funding of reliability based 7 work. In addition, these proposed projects cannot be considered as "accelerated," 8 a second requirement for qualifying project status under the IIP-1. I will also 9 review the purported job creation estimates for the proposed work and provide an 10 estimate that suggests that the economic benefits associated with the \$63.1 million 11 expenditure for year 1 may be far less helpful to the New Jersey economy than 12 estimated by the Company. 13 14 III. **INFRASTRUCTURE IMPROVEMENT STIMULUS PROGRAM** Q. Can you describe the intent of the New Jersey Infrastructure Improvement 15 16 **Program?** 17 On October 16, 2008, then Governor Jon Corzine addressed the New Jersey State 18 Legislature calling for the Board of Public Utilities ("BPU" or the "Board") to

19

"facilitate job growth and assist in New Jersey's economic stimulus program."<sup>1</sup>

<sup>&</sup>lt;sup>1</sup> I/M/O the Proceeding for Infrastructure Investment and a Cost Recovery Mechanism for All Gas and Electric Utilities, BPU Docket No. EO09010049and I/M/O the Petition of Atlantic City Electric Company for Approval of Certain Energy Infrastructure Investments and approval of Cost Recovery for Such Projects and Related Tariff Modifications Associated Therewith Pursuant to NJSA 48:2-21 and NJSA 48:2-

1 The BPU proceeded to implement a program that would ultimately result in 2 acceleration of more than \$956 million in capital project work for New Jersey 3 electric and gas utilities estimated to create over 1,300 new hires. The objective and intent of the infrastructure investment program (IIP) was based on two 4 5 fundamental criteria aimed at creating job growth for the New Jersey economy. 6 For a project to be considered a qualifying project under the IIP-1, the project 7 must have been incremental in nature, an acceleration of work that went beyond 8 that which was required to meet current reliability concerns and the project must 9 have provided system reliability benefits for the future.

10 The BPU order approving the stipulation for the proposed expenditures submitted 11 by the Company under IIP-1 captured these requirements and recognized the need 12 for special rate treatment under special circumstances. The Order states: "...the 13 acceleration of utility infrastructure projects and the treatment of capital expenses 14 on an expedited schedule outside the purview of a rate case is not part of the 15 normal course of utility regulation."<sup>2</sup>

Atlantic's IIP-1 program approved by the BPU included 16 projects that were clearly incremental to the Company's then current budget expenditures for the 2009-2010 planned budget period. These reliability based projects entailed

<sup>21.1,</sup> BPU Docket No. EO09010054, Decision and Order Approving Stipulation, April 28, 2009, Page 7 (hereinafter the "IIP Order") <sup>2</sup>Id.

1	additional expenditures of \$27.6 million above and beyond the 2009 budget of
2	\$61.1 <sup>3</sup> million for reliability based projects to be completed in the budget period.
3	The \$27.6 million was defensively an amount that was incremental to the
4	routinely budgeted reliability based expenditures.
5	Not only were the IIP-1 project expenditures incremental, the projects were
6	accelerated, that is the IIP-1 qualifying projects were projects that were originally
7	scheduled to be completed in the 2011-2013 timeframe but were accelerated to be
8	completed during the 2009-2010 construction period. In its decision and order
9	approving the stipulation, the Board describes the Company's infrastructure
10	improvement program as one that was an acceleration of reliability based work.
11 12 13 14 15 16 17 18 19 20	The Company states that as part of its ordinary capital spending planning cycle, ACE continuously plans for the replacement, reinforcement and expansion of its infrastructure, including its property, plant, facilities and equipment, to maintain the reliability of its distribution system and to ensure the continuation of safe, adequate, proper service and the conservation and preservation of the environment. ACE has agreed to accelerate certain of its planned infrastructure capital spending from 2011 through 2013 to 2009 and 2010. <sup>4</sup>
21	Moreover, the Company in its own description of the IIP-1 program clearly
22	characterizes the program as accelerating capital improvement projects. A
23	summary provided by the Company on its website describes the IIP-1 program.

 <sup>&</sup>lt;sup>3</sup> Verified Petition of Atlantic City Electric Company, Dated August 14, 2009, Gausman Testimony, Page 13, Table 6.
 <sup>4</sup> IIP Order, page 2.

The company recently completed its 2009 BPU-approved IIP. 1 2 Under this program, the company committed to accelerate 3 spending on capital improvement projects to help stimulate the 4 State's economy and create jobs. In 2009 and 2010, the company 5 accelerated capital improvement spending originally scheduled for 6 2011 through 2013. The program was comprised of 16 7 infrastructure projects with an estimated capital cost of \$27.6 8 million that enhanced the safety and reliability of the company's 9 electric distribution system and ultimately resulted in 59 new 10 construction-related jobs.<sup>5</sup> It is without doubt that the BPU's expectation, former Governor Corzine's 11 12 intention and the Company's understanding of the Infrastructure Investment 13 Program was to provide a financial incentive for utilities to accelerate originally 14 scheduled or contemplated work to stimulate job growth in the state. In this IIP-2 15 filing the Company is not proposing to accelerate future projects but rather the 16 Company seeks an alternative funding mechanism for projects and work that are 17 necessary to maintaining acceptable levels of system reliability. 18 19 IV. MAINTAINING SYSTEM RELIABILITY 20 Q. Are all utilities required to maintain acceptable reliability performance of 21 their electric distribution systems?

Electric utilities serving customers in New Jersey are subject to rules established by the BPU concerning their reliability of service. Under N.J.A.C § 14:5-

<sup>&</sup>lt;sup>5</sup> Extract of statements on Company web site located at: <u>http://www.atlanticcityelectric.com/welcome/news/releases/archives/2011/article.aspx?cid=1883</u>

1		8.3 Service Reliability, electric distribution companies ("EDC") have the
2		following obligations:
3 4		(a) Each EDC shall have reasonable programs and procedures necessary to maintain the minimum reliability levels for its respective operating areas.
5 6 7 8		(b) The programs shall be designed to sustain reliability and, where appropriate, improve reliability. Each EDC shall utilize appropriate and qualified resources to maintain at a minimum, the minimum reliability levels for its respective operating areas.
9		These obligations set reliability performance as a high priority for utilities and
10		serve to establish minimum performance standards that could lead to monetary
11		penalties for failure to comply with the statutes.
12		
13	Q.	Has the Company maintained acceptable levels of reliability performance?
14		A management audit of the Company was ordered by the BPU which was
15		initiated in June of 2008. The audit was performed by Overland Consulting and

included an extensive review of the Company's management performance which 16 17 included a review of the Company's reliability performance. The audit included a review of the Company's practices and funding for maintaining distribution 18 system reliability. 19

The management audit performed by Overland Consulting noted that the 20 21 Company recognized that its reliability metrics were "mediocre" when compared

1		to other electric utilities and that its performance was "in-adequate and not
2		improving"6. The Overland report went on to report that the results of the
3		Company's internal review indentified the following issues: <sup>7</sup>
4		• Current vegetation management funding was not sufficient to produce
5		significant reliability improvements.
6		• Funding for outage response activities was not perceived to be an
7		overwhelming problem. Instead the issue was ineffective utilization of
8		existing resources.
9		• Constantly changing financial pressures and a focus on cost controls had
10		overwhelmed past efforts to improve reliability.
11		• PHI did not have processes to ensure budgeted dollars were actually spent in
12		accordance with its plans or spent on the most effective activities.
13		These issues are indicative of a failure to properly fund reliability based projects
14		in a timely manner. As a consequence of these deficiencies the Company is now
15		faced with regaining lost ground and must, in an effort to catch up, include work
16		that it failed to include under prior budget periods.
17	Q.	Was the Company's reliability performance also addressed in the
18		Company's prior base rate case?

 <sup>&</sup>lt;sup>6</sup> Overland Consulting Management Audit Report Page 1-18.
 <sup>7</sup> Overland Consulting Management Audit Report Page 15-18.

11	0.	Can you describe how the RIP relates to the IIP-2 filing?
10		by \$30.7 million over a five year period (2011-2015).
9		4, the RIP program included increasing the projected reliability based spending
8		reliability performance. <sup>8</sup> Based on the Company's response to RCR-ER-IIP-2-
7		satisfy the expectations that the BPU set for the Company for improving its
6		Company developed a comprehensive Reliability Improvement Plan (RIP) to
5		response to its own recognition of inadequate reliability performance, the
4		through a phase II review of the rate case proceeding. Under this review and in
3		reliability performance was of such significance that it was dealt with separately
2		the Company's recently completed base rate case proceeding. The subject of
1		Yes. The Company's relatively poor reliability performance was also subject of

#### 11 Q. Can you describe how the RIP relates to the IIP-2 filing?

Many of the projects that are included in the Company's IIP-2 filing are projects that were developed as a result of the Company's RIP. These projects should not be considered as part of the proposed IIP-2 program since the RIP projects already have been scheduled or budgeted by the Company.

16

<sup>&</sup>lt;sup>8</sup> I/M/O the Petition of Atlantic City Electric Company for Approval of Amendments to Its Tariff to Provide for an Increase in Rates and Charges for Electric Service Pursuant to NJSA 48:2-21 and NJSA 48:2-21.1 and for Other Appropriate Relief, BPU Docket No. ER09080664, Order Approving Stipulation, May 16, 2011.

1	The projects that have been submitted by the Company for recovery under the
2	IIP-2 program fall into a set of 12 categories as defined by the Company (RCR-
3	A-IIP2-17). These categories include:
4	1) Feeder Reliability Improvements,
5	2) Planned URD Cable Replacements,
6	3) Install Capacitors and Regulators,
7	4) Distribution Automation,
8	5) Replace Deteriorated Distribution Breakers,
9	6) Substation Improvements to Enhance Reliability,
10	7) Conversion/Replacement Of Infrastructure,
11	8) Infrastructure Upgrades for Reliability,
12	9) Reliability-Replacement of Infrastructure,
13	10) System Spare Infrastructure for Reliability,
14	11) Cyber/NERC Security, and
15	12) SPCC Plans: Distribution Oil Circuit Breaker Replacement.
16	
17	Of these categories, 1) Feeder Reliability Improvements, 4) Distribution
18	Automation, and 6) Substation Improvements to Enhance Reliability all
19	encompass work that was expressly included in the RIP program. The remaining
20	category of projects are either not accelerated projects or are projects that offer
21	little to no opportunity to create jobs for the New Jersey economy. For example,
22	category 10) System Spare Infrastructure For Reliability involves little more than
23	ordering equipment from equipment suppliers. Given that the equipment
24	described was primarily large power transformers (RCR-A-IIP2-17), there is

1 little likelihood that any of this equipment would be provided by New Jersey 2 manufacturers. Additionally, work such as that contemplated under 3) Install 3 Capacitors and Regulators, 11) Cyber/NERC Security, and 12) SPCC Plans: 4 Distribution Oil Circuit Breaker Replacements is work that is required based on 5 local or national standards and regulations. These projects would also fail to 6 qualify as accelerated or incremental work. Finally, based on a review of the 7 work details provided for the categories of 2) Planned URD Cable Replacements, 8 5) Replace Deteriorated Distribution Breakers, 7) Conversion/Replacement of 9 Infrastructure, 8) Infrastructure Upgrades for Reliability, and 9) Reliability-10 Replacement of Infrastructure it can be concluded that the work was either 11 associated with other projects such as substation expansion projects, work that 12 had been previously planned for in a prior budget period but deferred, work that 13 was originally planned for in the current budget period or work that did not have 14 any supporting information indicating that it was accelerated in nature.

15

#### 16 Q. Based on the above, what is your conclusion regarding the IIP-2 projects?

17

In my opinion, the projects submitted by the Company can not legitimately be considered as qualifying projects consistent with the criteria established under the IIP-1 program.

The Company's response to data inquiry RCR-ER-IIP-2-1 states that the projects included in IIP-2 are incremental based solely on the fact that the historical average annual spending for reliability based projects was lower. It is precisely this fact that led to the need for the RIP and it is clearly evident that the higher spending rate has nothing to do with accelerating work previously scheduled at a future date but is rather a result of past failures to adequately fund reliability work.

8 Additionally, in response to data inquiry RCR-ER-IIP-2-6 the Company stated 9 that "[t]he IIP-2 petition references additional funding of reliability capital plans 10 that were added in the 2012 construction budgeting process. These increases are 11 focused on increasing the reliability work scopes of the core reliability programs, 12 feeder upgrade and reconstruction, substation component upgrades and 13 replacements, and distribution automation and load-related reliability to assure 14 required voltage performance." There is no mention of any acceleration of 15 projects in the Company's response. It can only be concluded that the projects that 16 were identified under its RIP program in conjunction with the routine required 17 reliability based spending must be considered as work that was planned for, 18 committed to and necessary to maintain system reliability and are in no manner 19 accelerated in nature.

20

1	V.	STIMULUS PROGRAM JOB CREATION OBJECTIVES
2	Q.	What were the job estimates from IIP-1?
3		A key goal of the infrastructure investment program was to create jobs in New
4		Jersey. As stated by the BPU in its April 28, 2009 Order:
5 6 7 8 9 10 11 12 13 14 15		Public utility involvement, along with competition in the renewable energy, conservation and energy efficiency industries are essential to meeting the goals of the EMP. The Governor, together with Board President Jeanne M. Fox, encouraged New Jersey's electric and gas utilities to formulate plans for enhanced investments in infrastructure improvements during 2009. Implementation of such plans would accelerate the current schedule of the electric and gas utilities for planned capital improvements and investments, thereby creating jobs and stimulating the State's economy. <sup>9</sup>
16		projects with a total two year budget of \$27.6 million that the Company projected
17		would create 92 new jobs. The 16 Qualifying Projects were "expected to generate
18		92 direct jobs over the next two years, primarily in the construction industry." <sup>10</sup>
19		In actuality over the two year life of the program, the Company's \$26.2 million
20		in actual net spending resulted in 59 jobs (RCR-ER-IIP-2-13, Attachment 1) or
21		64% of the jobs projected by the Company in the April 28, 2009 Stipulation. This
22		roughly translates to a spending of approximately \$445,000 per job.

<sup>&</sup>lt;sup>9</sup> IIP Order, page 2.
<sup>10</sup> Id. page 8.

# 1Q.Are the proposed job estimates of the proposed investments consistent with2job creation from IIP-1?

In the Company's October 18, 2011 Petition, the Company is seeking to expand
the IIP-1 program, 16 infrastructure projects, to IIP-2, which encompasses 135
projects (Revised WMG-1) in 12 categories.

6 The Company anticipates that the \$63.1 million in spending for the IIP-2 program 7 in 2012 will create up to "approximately 100 construction related jobs," (Petition, 8 Page 8, RCR-ER-IIP-2-9) as compared to the 92 jobs the Company expected to create through spending of \$27.6 million in the IIP-1 program. The proposed IIP-9 10 2 program would result in the Company spending approximately \$631,000 per job 11 created for year 1. While the estimate of 100 jobs appears to be more in line with 12 the actual job creation number of 59 under IIP-1, the basis for the job creation 13 estimate is suspect. For example, included in the \$2.8 million expenditure for the 14 purchase of spare transformers, the Company estimates that they will expend over 15 \$532,000 in labor expenses which, based on the calculations provided in RCR-16 ER-IIP-2-8, would translate to creation of 3 new jobs. While there is some labor 17 expense associated with the transport of this equipment, the job creation estimates 18 associated with these projects are hard to find credible.

19

# Q. How does the Company arrive at its estimate for the number of jobs created by the proposed program?

The Company provides the calculation formula used to estimate the number of anticipated jobs in RCR-ER-IIP-2-8. The Company did not base its job estimate calculations on job creation data from specific projects (RCR-ER-IIP-2-10). As noted above, this does offer some concern as the labor associated with some projects may either be associated with work outside of New Jersey or work estimates that reflect generalized assumptions.

9 Table CPS-1 shows the calculation of the Company's estimated job creation for
10 the \$63.1 million to be spent in 2012.

1 Table CPS-1: Illustration of RCR-ER-IIP-2-8 \$63.1 million ACE estimate of IIP-2 (a) Fraction of labor costs (b) 70% Calculated labor costs C=a x b \$44.2 million Hourly labor rate (d) \$100/hr 442,000 hours Calculated labor hours (e) = c / d1,825 hours Estimate of job-hours (f) Calculation of job-years (g) = e / f242 job-years Allocation of internal to contract 50% (h) labor **Contractor allocation** (i) = g x h121 job-year **Company reduction factor** 21 (j) Company job estimate (k)= i- j 100 Notes: Based on RCR-ER-IIP-2-8

2

3 The Company's calculations result in a job creation estimate of 100 jobs 4 associated with the proposed IIP-2 program for 2012. The main drivers for this 5 estimate are detailed below.

6 In RCR-ER-IIP-2-8, the Company uses a combined labor cost fraction of 70%. In 7 RCR-ER-IIP-2-29, the Company provides estimates of labor and material costs 8 for the proposed IIP-2 program for 2012. Based on the Company's response, we 9 calculate a labor cost fraction of 64% for the proposed IIP-2 program.

10 Another driver of the estimate is the Company's application of a 50% split 11 between Company labor and contract labor that appears in its estimate of labor 12 costs for the IIP-2 program. (RCR-ER-IIP-2-29) Contract labor jobs are further

adjusted downward from 121 calculated jobs to 100 jobs based on a
 "conservatism" factor applied by the Company. (RCR-ER-IIP-2-8)

#### 3 Q. Is there a potential for a lower job creation estimate?

4 Yes, changing the assumption concerning the labor cost fraction results in a lower 5 job estimate. As noted above, the job estimates calculation is sensitive to 6 assumptions of the labor cost fraction as well as other factors. The Company 7 acknowledges that it does not have a specific target for job creation. (RCR-ER-8 IIP-2-14) Changing the labor cost fraction based on Company provided values 9 could result in a lower estimate of job creation numbers if the allocation between 10 Company labor and external labor is higher than suggested in RCR-ER-IIP-2-29 11 and more in line with the calculation included in response to RCR-ER-IIP-2-8. 12 Based on RCR-ER-IIP-2-13 and RCR-ER-IIP-2-29, Table CPS-2 provides a 13 comparison of estimated jobs created in 2012 following the methodology used by 14 the Company in RCR-ER-IIP-2-8 using alternative factors based on the response 15 to data inquiries.

			1
		Calculation	Calculation Using
		from RCR-ER-	RCR-ER-IIP-2-29
		IIP-2-8	Data with RCR-
			ER-IIP-2-8
			Contract Labor
			Fraction
ACE estimate of IIP-2	(a)	\$63.1 million	\$62.9 million
Fraction of labor costs	(b)	70%	64.4%
Calculated labor costs	C=a x b	\$44.2 million	\$40.5 million
Hourly labor rate	(d)	\$100/hr	\$100/hr
Calculated labor hours	(e) = c / d	442,000 hours	405,298 hours
Estimate of job-hours	(f)	1,825 hours	1,825 hours
Calculation of job-years	(g) = e / f	242 job-years	222 job-years
Allocation of internal to	(h)	50%	50%
contract labor			
Contractor allocation	(i) = g x h	121 job-years	111 job-years
Company reduction factor	(j)	21	21
Calculated job estimate	(k)=i-j	100	90
Notes:	-		
RCR-ER-IIP-2-8			
RCR-ER-IIP-2-29, Attachn	nent 1		

#### Table CPS-2: Calculation of Job Creation Estimates

3

As shown in the exhibit, the job creation estimate may be as low as 90 using the Company's methodology. The values shown can be considered optimistic estimates and based on the experience of IIP-1 the job creation numbers could be on the order of 36% lower than anticipated. While the Company attempted to offer a conservative approach to its estimation process by lowering the calculated values by approximately 17% a more conservative estimate could suggest values

1 2

as low as 71 jobs if both a lower labor fraction and a higher error margin are
 assumed.

3

#### 4 VIII SUMMARY

# 5 Q. Please summarize your conclusions and recommendations regarding ACE's 6 IIP-2 filing?

7 The conclusions that can be drawn are straightforward in this proceeding. The 8 projects submitted by the Company for inclusion in a Phase 2 implementation of 9 the IIP, as conceived by former Governor Corzine and the BPU, fail to meet the 10 criteria and expectations of the program. As is undeniably the case, these projects 11 would not have been considered as "qualifying projects" under the IIP-1 program 12 implementation. The Company has made no showing that the work is accelerated 13 in nature based on advancing planned future work in order to promote job growth 14 in New Jersey. The projects quite simply involve the work necessary to support 15 and improve the reliability performance of the Company's distribution system as 16 a result of past inadequacies with respect to reliability project funding. The fact 17 that the Company is now faced with shoring up its reliability based spending 18 should not be confused with the IIP program objectives and it is without doubt 19 that the projects submitted for inclusion in the Company's IIP-2 program are

1		projects that would and should be implemented as a matter of good utility
2		practice.
3		Furthermore, these projects are potentially far less effective with respect to job
4		creation than originally envisioned under the IIP-1 program and may not provide
5		the anticipated economic benefits.
6		Based on these observations and conclusions it is recommended that the Board
7		reject the entire set of proposed projects.
8	Q.	Does this conclude your testimony?
9	А.	Yes. However, I reserve the right to supplement my testimony based on further
10		updates to discovery and ACE's rebuttal testimony.

#### ATTACHMENT CPS-A



### **Charles P. Salamone PE**

#### Charles P. Salamone, P.E.

**Profession:** Power systems analysis and assessment, with a special emphasis on transmission planning, performance and design

Nationality: U.S. Citizen

#### Years of

**Experience:** 37 years

- **Education** B.S.E.E, Power System Engineering, 1973 Gannon University, Erie, PA
- Position: Owner/Manager, Cape Power Systems Consulting

Web/Email: <u>www.CapePowerSystems.com</u> <u>csalamone@capepowersystems.com</u>

#### Contact Number: 774-271-0383

Summary: Mr. Salamone provides professional services based on his 37 years of experience in the areas of Transmission Planning, Substation Planning, Distribution Planning ISO-New England Procedures, New England Power Pool Procedures, Congestion Management, Generator Interconnections, Meter Engineering, Planning Budget Management, and State (Mass DPU and New Jersey Rate Council) and Federal (FERC) Regulatory Agency Filing Development and Expert Witness Testimony

#### Experience:

#### 2005- Pres. Cape Power Systems Consulting

Established a power system design, analysis, planning and assessment consulting company to work directly with diverse power system stakeholders.

- Worked with a number of clients concerning development of analysis, reports and presentations in support of regulatory and technical review/approval process for transmission and distribution projects.
- Provided technical assistance for transmission planning activities for an Independent System Operator including support for major transmission system expansion programs and development of a 10 year transmission plan



## **Charles P. Salamone PE**

- Worked with state regulatory agencies in support of electric utility rate case proceedings including expert witness testimony and assessment of electric utility performance.
- Worked with multiple state regulatory agencies in support of review of electric utility smart grid initiatives including review of the technical performance and viability of proposed electric utility programs.
- Developed and conducted a comprehensive training program for implementation of EMS based transmission system security assessment procedures for a large Massachusetts utility
- Worked with Massachusetts Technology Collaborative providing technical support concerning electric utility design and analysis activities

#### **1979-2005** NSTAR (Previously Boston Edison and Commonwealth Electric)

#### 2000-2005 Director System Planning

NSTAR (Previously Boston Edison and Commonwealth Electric) Boston, MA

- Responsible for long term planning of Company transmission, substation and distribution systems
- Successfully managed the studies, design, internal and external review and regulatory approval for a \$250M 345 kV underground transmission expansion project serving the greater Boston area
- \* Managed numerous generator interconnection studies, design and approvals
- Successfully managed studies, design and approval for congestion mitigation plans and expansion project
- Oversaw transmission and distribution planning efforts to establish a comprehensive 10 year \$300 million system expansion plan
- \* Served as Company representative on NEPOOL Reliability Committee and the New England Transmission Expansion Advisory Committee
- \* Served as Company expert witness for system planning related regulatory proceedings at both the state and federal levels.
- ✤ Supervised a staff of 10 senior engineers

#### 1989-1999 Manager, System Planning and Meter Services

Commonwealth Electric Company, Wareham, MA

- \* Develop risk based prioritized \$10 million construction budget procedures
- ✤ Supervise a staff of 6 professional engineers and 4 analysts
- \* Served as chair of the NEPOOL Regional Transmission Planning Committee (currently the NEPOOL Reliability Committee)
- \* Process billing determinant and interval data for all major system customers
- ✤ Lead implementation of first MV90 meter data processing system
- Develop annual performance analysis reports for all transmission and major distribution systems
- Manage multiple FERC tariff based transmission customer and generation developer system impact studies



### **Charles P. Salamone PE**

- Served as expert Company witness in State and FERC regulatory proceedings
- Implemented a risk index for prioritization of all transmission and major distribution construction projects
- Implemented automated electronic processing of major customer billing data, which significantly reduced time needed to generate bills
- \* Served as lead member on information technology company merger team
- Implemented process and equipment to perform all tie line, generator and wholesale customer meter testing
- \* Served as chair of the NEPOOL Planning Process Subcommittee, which established numerous NEPOOL policies for transmission/generator owners
- \* Served as Vice-Chair of the NEPOOL Reliability Committee

#### 1984-1989 *Meter Engineer*

Commonwealth Electric Company, Plymouth, MA

- \* Designed and supervised installation of 15 generator meter data recorders
- \* Developed customer load plotting and analysis software
- Developed meter equipment order data processing system for four remote offices
- Implemented PC control of meter test boards, which significantly reduced processing and record keeping time
- Managed programming of all electronic meter registers to insure accurate data registration

#### 1979-1984 Computer Application Engineer

Commonwealth Electric Company, Wareham, MA

- Implemented numerous technical and analytical software applications for engineering analysis
- Served as member of decision team for implementation of a new SCADA system

#### 1978-1979 San Diego Gas & Electric, *Planning Engineer*

San Diego Gas & Electric Company, San Diego, CA

- Performed extensive stability analysis for a new 230 kV transmission interconnection with Mexico
- Performed transmission design and performance analysis for a new 250 mile 500 kV line from San Diego to Arizona

#### 1973-1978 New England Gas & Electric Association, *Planning Engineer*

New England Gas & Electric Association, Cambridge, MA

- Performed extensive stability analysis for a new 560 MW generating plant on Cape Cod
- Developed transmission plan for a new 345 kV transmission line on Cape Cod
- Developed plans for design and sighting of new 115 / 23 kV substations on Cape Cod