STATE OF NEW JERSEY OFFICE OF ADMINISTRATIVE LAW BEFORE THE HONORABLE IRENE JONES

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IN THE MATTER OF THE PETITION OF ATLANTIC CITY ELECTRIC COMPANY FOR APPROVAL OF AMENDMENTS TO ITS TARIFF TO PROVIDE FOR AN INCREASE IN RATES AND CHARGES FOR ELECTRIC SERVICE PURSUANT TO <u>N.J.S.A.</u> 48:2-21 AND <u>N.J.S.A.</u> 48:2-21.1 AND FOR OTHER APPROPRIATE RELIEF

BPU DOCKET No. ER11080469 OAL DOCKET No. PUCRL 09929-2011

DIRECT TESTIMONY OF CHARLES P. SALAMONE ON BEHALF OF THE DIVISION OF RATE COUNSEL

STEFANIE A. BRAND, ESQ. DIRECTOR, DIVISION OF RATE COUNSEL

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1 I. STATEMENT OF OUALIFICATIONS 2 0. Please state your name and business address. 3 A. My name is Charles P. Salamone. I am the Owner of Cape Power Systems 4 Consulting, LLC a power systems consulting company with an address of 23 5 Westerly Drive, Bourne, Massachusetts and I am subcontracting with Synapse 6 Energy Economics, Inc. with an address of 485 Massachusetts Avenue, 7 Cambridge, Massachusetts. 8 Q. On whose behalf are you submitting testimony in this proceeding? 9 A. I am submitting testimony on behalf of the Division of Rate Counsel. 10 Please describe your education and professional background. **Q**. 11 A. I hold a Bachelor of Science Degree in Electrical Engineering from Gannon 12 University. I joined the Engineering Department of Commonwealth Electric 13 Company in 1973. At that time, I became a Junior Planning Engineer where my 14 primary responsibilities were to assist in the planning, analysis and design of the 15 transmission and distribution systems of Commonwealth Electric Company, later 16 to be NSTAR. I generally followed the normal progression of positions with 17 increasing levels of responsibility within the planning area until taking the 18 position of Director of System Planning for NSTAR in 2000. I held that position 19 until starting Cape Power Systems Consulting, LLC in 2005. During my career 20 with NSTAR in addition to the responsibilities associated with overseeing System 21 Planning I had served as Chair of the New England Power Pool (NEPOOL) 22 Planning Policy Subcommittee (1997-1998), Chair of the NEPOOL Regional

1 Transmission Planning Committee (1998-1999) and Vice Chair of the NEPOOL 2 Reliability Committee (1999-2000). In my capacity at Cape Power Systems 3 Consulting, I have been providing consulting services to a number of power 4 system industry clients since 2005. I am a Registered Professional Engineer with 5 the Commonwealth of Massachusetts. I am also a member of the Power 6 Engineering Society of the Institute of Electrical and Electronic Engineers. A 7 copy of my resume is attached hereto as Attachment CPS-A.

8

O. Have you previously testified before utility regulatory agencies?

9 A. Yes. I have previously testified before the New Jersey Board of Public Utilities 10 ("NJ B.P.U"), the Federal Energy Regulatory Commission, the Massachusetts 11 Department of Telecommunications and Energy, and the Massachusetts Energy 12 Facilities Siting Board on a number of technical matters relating to ratemaking 13 and system planning.

14 II. **PURPOSE OF TESTIMONY**

15 **O**. What is the purpose of your testimony in this proceeding?

16 The purpose of my testimony is to review Atlantic City Electric Company's A. 17 ("ACE" or the "Company") petition seeking to increase base rates, to review the 18 Company's reliability metrics, to review the Company's proposal to include 19 programs from the Infrastructure Investment Program ("IIP-1") into rate base, 20 and to point out the inconsistencies between the Company's proposed and actual 21 job creation numbers in IIP-1. My testimony also identifies the Company's 22 historical failure to meet performance expectations across a range of reliability

1	related issues. I have reviewed a number of documents provided by the Company
2	as well as the Management Audit conducted by Overland Consulting in 2010
3	(B.P.U. Docket No. EA07100794). I have also reviewed the Stipulation of
4	Settlement approved by the Board in the Company's previous base rate case. 1 I
5	have reviewed these documents in an effort to measure the progress the Company
6	has made on reliability. These documents together raise a significant concern
7	over the Company's long-standing failure to meet or exceed the minimum level of
8	expected customer reliability performance. Specifically, I will discuss the
9	following issues and concerns:
10	• The Company's reliability performance has been previously cited as, and
11	continues to be in a state of decline. It appears that, historically, the
12	Company has not allocated sufficient funding to address these concerns,
13	and the Board should review the process by which the Company allocates
14	funding to address reliability of service.
15	• Although ACE, on a company-wide basis, seems to have met the Board's
16	established reliability metrics and standards, some customers continue to
17	receive less than acceptable service reliability. The Board should consider
18	closer monitoring of the Company's reliability performance at a more
19	detailed level to ensure that all customers receive an acceptable level of
20	service reliability.

¹ I/M/O the Petition of Atlantic City Electric Company for Approval of Amendments to its Tariff to Provide for an Increase in Rates and Charges for Electric Service Pursuant to NJSA 48:2-21 and NJSA 48:2-21.1 and for Other Appropriate Relief, BPU Docket No. ER09080664, Order Approving Stipulation, May 16, 2011 ("Phase II Stipulation").

1	•	The Company's continuing poor performance provides a compelling case
2		for the institution of performance penalties that would provide a
3		significant financial incentive to meet the standards the Board has
4		established in the 2002 Merger Order and ensure that all customers receive
5		a minimum level of service reliability.
6	•	Additionally, the Company's infrastructure investments as part of the
7		State's Economic Stimulus Plan have failed to meet the objectives the
8		Company has committed to concerning the economic benefits projected by
9		the Company for the program. This program spent 95% of the projected
10		budget yet has only achieved 64% of the job creation benefits on which

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13 III. RELIABILITY PERFORMANCE

the program was based.

14 **Q.** Have you reviewed the Company's current and past reliability performance?

15 A. Yes. The Company is obligated to track and report reliability statistics per the 16 procedures established by the New Jersey Board of Public Utilities under N.J.A.C. 14:5-1.2. These procedures are based on Institute of Electrical and 17 18 Electronic Engineers ("IEEE") Standard 1366 and they include determination of 19 System Average Interruption Frequency Index ("SAIFI") and Customer Average 20 Interruption Duration Index ("CAIDI") values. Major events as defined by the NJ B.P.U. may be excluded from the statistics.² SAIFI is a measure of the average 21 22 frequency of interruptions that customers experience on the system. It is

1	calculated by dividing the total number of sustained outages that have occurred
2	over some period of time for an area of the system by the total number of
3	customers that take service in that area. A SAIFI value of 1.0 would indicate that
4	on average customers in the area experienced one outage over the measurement
5	period (typically one year).
6	CAIDI is a measure of the average duration of sustained customer interruptions.
7	It is determined by dividing the total number of minutes of sustained customer
8	outage durations by the total number of customer interruptions. A CAIDI value
9	of 60 would mean that on average customer interruptions are 60 minutes in
10	duration over the measurement period.
11	A review of the most recent seven years of performance data for the period from
12	2004 through 2010 taken from the Company's Annual System Performance
13	reports provided in response to interrogatory RCR-REL-11 indicates that the
14	overall reliability performance has declined during this period as shown Exhibit
15	CPS 1. ³ The exhibit shows that the Company has experienced degradation in
16	reliability performance at a compound annual growth rate of 15.24% for SAIFI
17	and 26.38% for CAIDI for all events. When excluding major events, the
18	Company has experienced degradation in reliability performance at a compound
19	annual growth rate of 5.37% for SAIFI and 3.68% for CAIDI.

 ² Defined under N.J.A.C §14:5-1.2
 ³ Increasing SAIFI and CAIDI values indicate increasing frequency of outage events (SAIFI) and increased duration of interruptions (CAIDI), hence a degradation of reliability.

			SAIFI (Major	CAIDI (Major
	SAIFI	CAIDI	events	events
Year	(All events)	(All events)	excluded)	excluded)
2004	1.14	95	1.14	95
2005	1.48	118	1.39	113
2006	2.27	219	1.71	148
2007	1.6	123	1.49	111
2008	1.97	176	1.64	131
2009	1.77	139	1.61	131
2010	2.67	387	1.56	118
2004-2010				
Compound				
Annual Growth				
Rate	15.24%	26.38%	5.37%	3.68%

Exhibit CPS 1 Atlantic City Electric Reliability Metrics (SAIFI and CAIDI) 2004-2010

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5 A graphical depiction of this data provides a useful reference for how these 6 statistics have been trending upward since 2000. The exhibits include data from 7 2000 to provide additional historical context. Exhibit CPS 2 and Exhibit CPS 3 8 shown below include these values as well as a trend line based on the calculated 9 rate of increase.

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Although the two exhibits do show that in the last year, the Company has seen a small improvement in reliability metrics, these are within the range of annual variability and they occurred only after making stipulated commitments focused specifically on improving reliability (Phase II Stipulation). The fact that there





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5 Exhibit CPS 4 provides a graphical display of the Company's SAIFI, including major event days, which have generally worsened since 2004, although in 2010 7 the trend appears to be reversing in the Glassboro and Cape May districts. Last 8 year the Winslow and Pleasantville districts continued to experience an increase in SAIFI, despite the increased commitment on the part of the Company to 10 improve reliability.

11 As shown it, Exhibit CPS-5, the trend in CAIDI by district is beginning to show signs of improvement in the last year. The trend last year in the Glassboro and 12 13 Pleasantville districts appears to remain stable. It remains to be seen if the 14 Company will be able to maintain these positive developments in its reliability 15 metrics.

16 Taking all of this information together it can be observed that over the past ten 17 years the Company has, on its own accord, failed to improve the reliability of service it provides to its customers. These performance indicators all lead to a
 conclusion that the Company has only recently recognized the need to improve
 the reliability of the service it provides to its customers.

4 Q. Does the Company acknowledge that it needs to improve its Reliability 5 Metrics?

- 6 A. Yes. The Company has acknowledged that a more focused and substantial effort 7 is necessary to improve its reliability performance. The additional efforts were the 8 subject of a Phase II review of the Company's prior rate case proceeding. That 9 Phase II review led to a stipulated agreement that commits the Company to 10 increased funding for various aspects of its reliability-based spending over the 11 next five years. In the Phase II Stipulation, there are several references to the 12 Management Audit report performed and written by Overland Consulting dated 13 February 2010 (heretofore referenced as the Audit Report) which included a 14 detailed review of the Company's reliability performance. The report describes 15 the Company's performance as follows:
- ACE's reliability metrics are mediocre compared to other utilities.
 ACE participates in a number of reliability benchmarking surveys.
 ACE's outage frequency performance consistently ranks below average in those surveys. ACE ranks about average on outage duration. However, when major event days are excluded, ACE ranks below average for outage duration.\
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1	Q.	Does the Audit Report make recommendations for the Company to improve its
2		Reliability Statistics?
3	A.	The Audit Report did offer a number of useful and constructive recommendations
4		concerning how the Company might develop plans to improve its performance. A
5		summary of the recommended improvements that the Company should implement
6		to help improve its reliability performance included the following:
7		• The Company should prepare a comprehensive reliability improvement plan.
8		• The Company should increase its vegetation management funding.
9		• The Company should provide consistent stable funding for reliability
10		initiatives.
11		• The Company should improve the metrics it uses to measure reliability.
12		• The Company should include more information in its Annual System
13		Performance Report.
14		• The Company's reliability goals need improvement.
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16 The Company has made efforts to implement the recommendations that came 17 from the Audit Report but it was only after an audit was ordered by the Board that 18 the Company began to address these problems. There may be a need to establish 19 some mechanism for meeting and exceeding reliability requirements without the 20 need for Company audits. While the Board does have a set of well defined metrics 21 that Companies must report on and criteria has been established concerning

1		threshold values that Companies must meet or exceed, there are no well
2		established penalties in place for failure to meet the Board's reliability standards.
3	Q.	Have some customers seen significantly worse reliability performance than
4		others?
5	A.	Yes. Based on response to data inquiry RCR-REL-17 there have been a number of
6		circuits that have been routinely among the worst performing circuits in the
7		Company's system. Exhibit CPS 6 below is a list of circuits that have been on the
8		worst performing circuit list for multiple years. One circuit (NJ0242 Winslow)
9		has been in the worst performing list for four out of the last five years.
10		Additionally there were four circuits that were among the worst performers for
11		three out of the last five years and an additional 18 circuits that were worst
12		performers for two out of five years.

Four Times in the Past Five Years	NJ0242	Winslow
	NJ0062	Da Costa
Ihree limes	NJ0861	Chestnut Neck
Five Years	NJ0983	Searstown
The reals	NJ1192	Dorothy
	NJ0025	Sea Isle City
	NJ0063	Bay Avenue
	NJ0144	Egg Harbor
	NJ0183	Williamstown
	NJ0186	Williamstown
	NJ0202	Woodstown
	NJ0203	Woodstown
	NJ0361	Tuckahoe
I wice in the	NJ0483	Rio Grande
Years	NJ0485	Rio Grande
rears	NJ0487	Rio Grande
	NJ0831	Roadstown
	NJ0832	Roadstown
	NJ0852	Corson
	NJ0974	Lake
	NJ1112	Nortonville
	NJ1145	Pine Hill
	NJ1606	Tabernacle

Exhibit CPS 6 Worst Performing Circuit List

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On average for the past five years the SAIFI values for this set of circuits was over 2.78 interruptions per year and the average CAIDI value was 142 minutes per interruption. Both of these values are well above the minimum acceptable threshold set forth by the BPU. Customers on these circuits have for a number of years experienced reliability performance that is less than acceptable. The Board requires that the Company report its worst performing circuits for each District

1		each year as part of the Annual System Performance Report. However, while
2		there is a requirement to attempt to address these poor performing circuits, there
3		are no requirements concerning the number of times a circuit shows up on the list
4		and no real consequence if the poor performance goes unmitigated.
5		This appears to be another area in which the Board may consider imposing stricter
6		requirements as well as the potential for penalties that would serve to protect
7		small groups of customers from experiencing continual and repeated poor levels
8		of service reliability.
9	Q.	Are the Company's expenditures in distribution assets in its construction
10		budget focused on addressing the reliability issues?
11	A.	No.
12	Q.	Why not?
13	A.	On page 10 of the testimony by Mr. Anthony J. Kamerick, Atlantic City Electric
14		Co., the Company's witness on Policy, Mr. Kamerick reports a five-year total of
15		\$266 million spent and/or budgeted for reliability projects within the distribution
16		budget area. Mr. Kamerick goes on to say that this amount represents 57% of total
17		distribution capital expenditures. In response to data inquiry RCR-REL-10, a
18		breakdown of the expenditures included in the referenced expenditures was
19		provided by the Company and shown in Exhibit CPS 7. A further investigation of
20		this information provided some useful insights as to the level of spending that can
21		truly be considered as investments in distribution system reliability. The
22		Company provided details indicate that \$173 million of the \$266 million is related
23		to emergency spending as described by the Company. This spending goes to

2 Company classifies them as reliability they are not truly an investmer 3 reliability but rather simply the cost of maintaining and fixing damage 4 equipment as part of the normal course of business. Additionally, the 5 quoted by Mr. Kamerick include over \$20 million in expenditures tha 6 result of the infrastructure investment program as described by the Co 7 These additional expenditures were included only as an economic stir 8 New Jersey economy and, absent the State's Economic Stimulus Plan 9 that the Company would not have expended over this time period. Th 10 of investment in reliability through distribution system improvements 11 Company committed to of its own accord amounts to a total of \$73 m 12 the past five years or little more than \$14 million a year. This reveals 13 Company spends very little on reliability investments and, in fact, on 14 about 27% of its total distribution capital to improve system reliability	1	addressing outage conditions and equipment failure conditions and while the
 reliability but rather simply the cost of maintaining and fixing damage equipment as part of the normal course of business. Additionally, the quoted by Mr. Kamerick include over \$20 million in expenditures tha result of the infrastructure investment program as described by the Co These additional expenditures were included only as an economic stir New Jersey economy and, absent the State's Economic Stimulus Plan that the Company would not have expended over this time period. Th of investment in reliability through distribution system improvements Company committed to of its own accord amounts to a total of \$73 m the past five years or little more than \$14 million a year. This reveals Company spends very little on reliability investments and, in fact, onl about 27% of its total distribution capital to improve system reliability 	2	Company classifies them as reliability they are not truly an investment in
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of investment in reliability through distribution system improvements Company committed to of its own accord amounts to a total of \$73 m the past five years or little more than \$14 million a year. This reveals Company spends very little on reliability investments and, in fact, onl about 27% of its total distribution capital to improve system reliability	9	that the Company would not have expended over this time period. The true level
11 Company committed to of its own accord amounts to a total of \$73 m 12 the past five years or little more than \$14 million a year. This reveals 13 Company spends very little on reliability investments and, in fact, onl 14 about 27% of its total distribution capital to improve system reliability 15 planned basis	0	of investment in reliability through distribution system improvements that the
 the past five years or little more than \$14 million a year. This reveals Company spends very little on reliability investments and, in fact, onl about 27% of its total distribution capital to improve system reliability 	1	Company committed to of its own accord amounts to a total of \$73 million over
Company spends very little on reliability investments and, in fact, onl about 27% of its total distribution capital to improve system reliability	2	the past five years or little more than \$14 million a year. This reveals that the
14 about 27% of its total distribution capital to improve system reliability	3	Company spends very little on reliability investments and, in fact, only allocates
15 plannad basis	4	about 27% of its total distribution capital to improve system reliability on a
	5	planned basis.

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Exhibit CPS 7 Summary of ACE Reliability Expenditures 2006-2010

							Percent of
Class	2006	2007	2008	2009	2010	Total	Total
Emergency	\$26,589,658	\$24,461,067	\$31,493,181	\$34,133,636	\$56,764,859	\$173,442,401	65%
Reliability	\$9,932,413	\$9,423,006	\$14,969,500	\$19,629,025	\$18,810,872	\$72,764,816	27%
Stimulus	\$0	\$0	\$0	\$6,501,527	\$13,648,316	\$20,149,843	8%
Total	\$36,522,071	\$33,884,073	\$46,462,681	\$60,264,188	\$89,224,047	\$266,357,060	
Notes RCR-REL-10-A Emergency: P	Attachement 1 rojects described	l as "Emergency	<i>y</i> "				
Reliability : All	Reliability: All other projects						
Stimulus: Proj	timulus: Projects described as "Stimulus"						

Q. Has the Company committed to increasing its funding of reliability based
 work on its system?

3 A. Yes. The Phase II Stipulation that was the result of the Company's 2009 rate case 4 committed the Company to increase its spending on its distribution system 5 infrastructure in an effort to help improve the reliability performance seen by 6 customers. This additional funding, which amounts to approximately \$11 million 7 per year for the next five years, should help reverse the historical trend of 8 declining system performance, however this added investment only represents a 9 catch up for the insufficient level of funding the Company has provided in 10 reliability investments over the past five years. As part of the stipulated agreement 11 the Company claims that this funding increase will improve reliability by as much 12 as 25% over the five year spending increase period. While this is a laudable goal 13 to pursue, it means that customers must wait a substantial period of time before 14 seeing any substantive improvements in reliability performance and there is no 15 definitive consequence if the Company fails to meet its stipulated goal.

16

17 Q. Do you have a recommendation concerning the Company's reliability
18 performance?

A. Yes. I recommend that the Board renew its efforts to set more stringent reliability
standards with added mechanisms for New Jersey utilities to meet and exceed
those standards. The Board has made important strides in establishing reliability
standards but has yet to implement a process that provides clear and definitive
financial penalties for utilities that fail to meet those standards. Currently a

1 number of state utility commissions as well as the Federal Government have or 2 are about to implement a financial penalty for a failure to meet required reliability 3 standards. Some penalties involve a fine paid by the utility to the state, while 4 others involve rebates to customers who were affected by the poor performance. 5 There are likely other means to provide the necessary financial penalties such as a reduction in the allowed return that would create a financial incentive for utilities 6 7 to continue to maintain reliable service at a reasonable cost. The long term 8 performance data as shown Exhibit CPS 2 and Exhibit CPS 3 for the Company 9 suggest that, absent a financial penalty to improve its performance, there is no real 10 assurance that customers will see any better service then they have over the past 11 ten years.

- 1 V. STIMULUS PROGRAM
- 2 Q. Have you reviewed the Company's Infrastructure investment report?
- 3 A. Yes.
- 4 Q, Does the report comport to the Stipulation agreement entered into by the
 5 Company and the Board?
- 6 A. No.

7 Q. Why not?

A. Although the Company has presented its final report using the form agreed upon
in paragraph 26 of the Stimulus Stipulation, the Company has not provided
sufficient project detail in the form. As evidenced in the Company's response to
RCR-REL-21; the report contains many cells in the form that were left blank. For
instance, columns a, f, i, and k of the report do not contain any accompanying
notes to explain the lack of data within the quarterly report.

14 Q. Is the Company spending consistent with its budgeted 2009 Infrastructure 15 Investment program?

A. Yes, as shown in Exhibit CPS 8 below; the Company's actual cost to date of
approximately \$26.27 million is approaching the budgeted amount as presented in
the Stipulation, dated April 28, 2009, of \$27.6 million. However, on a project by
project basis, the Company's spending appears to have been over its targeted
budget for nine of the sixteen projects as shown in Exhibit CPS 8.

1 Exhibit CPS 8 Comparison of Atlantic City Electric Infrastructure Investment

- 2 Program's Projected Budget to Actual Spending
- 3

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				Actual as
Project		Projected		Percent of
Number	Project Description	Budget	Actual Spent	Projected
Project 1	Replace Mercury Vapor St Lights	\$2,000,000	\$1,960,724	98%
Project 2	Atlantic Region: Distribution Automation	\$6,000,000	\$2,852,303	48%
Project 3	Atl Reg: Motor Operated/Gang Switch Upgrades	\$1,000,000	\$280,178	28%
Project 4	Install Tree Wire/Spacer Cable - Cape May	\$600,000	\$811,278	135%
Project 5	Install Tree Wire/Spacer Cable - Glassboro	\$3,850,000	\$2,708,554	70%
Project 6	Install Tree Wire/Spacer Cable - Pleasantville	\$150,000	\$208,541	139%
Project 7	Install Tree Wire/Spacer Cable - Winslow	\$60,000	\$49,972	83%
Project 8	Winslow - Planned URD Cable Replacement	\$975,000	\$1,015,683	104%
Project 9	Dist Misc Substation Relay Replacement - Atlantic	\$120,000	\$153,975	128%
Project 10	Atlantic Distribution Substation Battery and Charger Replacement	\$120,000	\$154,266	129%
Project 11	Beesley Sub - Install 23/4 x 12 MVA Transformer	\$586,000	\$1,079,697	184%
Project 12	Atlantic Sub Replace Deteriorated Dist Breakers	\$650,000	\$1,151,218	177%
Project 13	Atlantic City - Upgrade Primary Network	\$2,000,000	\$1,897,682	95%
Project 14	Feeder Reliability Improvements	\$7,000,000	\$8,833,652	126%
Project 15	Salem-Retire 4kV, Upgrade 34kV & Relay Enclosure	\$500,000	\$795,102	159%
Project 16	SPCC Plans - Install Oil Containment	\$2,000,000	\$1,482,225	74%
	Total	\$27,611,000	\$25,435,050	92%
Notes				

Data from RCR-REL-21

5 Q. Has the Company's Infrastructure Investment Program created its projected

- 6 **number of jobs**?
- A. As shown in Exhibit CPS 9 below, the Company's response to RCR-REL-21 has
 created 59 incremental jobs compared to the 92 incremental jobs projected by the
 Company in the April 28, 2009 Stimulus Stipulation agreement. Overall the
 Company has spent approximately 95% of the projected costs while creating only
 64% of the projected incremental jobs.
 This introduces a concern that the overall program has not resulted in the
- 13 economic benefits expected to be provided by the program. The projects are for
- 14 the most part all reliability based and as such are resoundingly needed. The one
- 15 project that may have questionable prudency associated with it is the project for

Actual spending taken from net cost column of RCR-REL-21

1	replacement of Mercury Vapor Street Lights. This project entailed replacing
2	almost 6,000 street lights for a cost of approximately \$2 million. The primary
3	impetus for the project was energy efficiency savings. Based on the Company's
4	response to RC-AC-IN-P-8 ⁴ there is an estimated savings of 21 kwh per month
5	for the new lights and assuming a 0.10 / kWh energy cost savings the total
6	annual saving for the project would amount to an estimated \$150,000 per year.
7	Given this level of avoided energy costs and assuming a capital investment
8	levelized annual revenue requirement rate of 15% the savings would only appear
9	to support about 50% of the cost to implement the project. Additionally, another
10	major impetus for this project was that it would create 11 jobs in the Company's
11	service territory. In actuality, the program created 7.6 jobs or 69% of the
12	anticipated job creation touted by the Company. I recommend that the Board
13	consider reviewing the prudency of this project.

 $^{^4}$ RC-AC-IN-P-8 is a data response provided by the Company in BPU Docket No. EO09010049 and EO09010054 dated 2/27/2009.

1 Exhibit CPS 9 Comparison of Atlantic City Electric Infrastructure Investment Program's Projected

2 Jobs to Actual Jobs Created

3

4

Project		Projected Job	Actual Job	Actual as Percent of
Number	Project Description	Creation	Creation	Projected
Project 1	Replace Mercury Vapor St Lights	11.0	7.6	69%
Project 2	Atlantic Region: Distribution Automation	18.8	10.0	53%
Project 3	Atl Reg: Motor Operated/Gang Switch Upgrades	3.2	0.6	18%
Project 4	Install Tree Wire/Spacer Cable - Cape May	1.9	2.6	135%
Project 5	Install Tree Wire/Spacer Cable - Glassboro	12.1	8.4	70%
Project 6	Install Tree Wire/Spacer Cable - Pleasantville	0.5	0.4	75%
Project 7	Install Tree Wire/Spacer Cable - Winslow	0.2	0.5	253%
Project 8	Winslow - Planned URD Cable Replacement	3.2	1.2	38%
Project 9	Dist Misc Substation Relay Replacement - Atlantic	0.6	0.2	29%
Project 10	Atlantic Distribution Substation Battery and Charger Replacemen	0.4	0.1	23%
Project 11	Beesley Sub - Install 23/4 x 12 MVA Transformer	1.8	0.9	49%
Project 12	Atlantic Sub Replace Deteriorated Dist Breakers	0.4	2.2	547%
Project 13	Atlantic City - Upgrade Primary Network	6.0	3.0	50%
Project 14	Feeder Reliability Improvements	22.2	17.4	78%
Project 15	Salem-Retire 4kV, Upgrade 34kV & Relay Enclosure	2.9	1.2	40%
Project 16	SPCC Plans - Install Oil Containment	6.4	2.9	46%
	Total	91.6	59.0	64%
Notes Data from RCR-REL-21				

5 Q. Do you have a recommendation concerning the Company's Infrastructure

6 **Investment Program?**

A. Yes. I recommend that the Company submit to the Board a complete set of
updated financial and project detail documents including all agreed upon
information that was contemplated under the Stipulation Agreement for reevaluation by the Board. Updates to the program spending and job creation
projections should be re-evaluated by the Board to determine if the previously
agreed to projects continue to be prudent investments.

1 VIII SUMMARY

Q. Please summarize your conclusions and recommendations regarding the ratemaking issues concerning ACE's rate case filing?

4 A. The Company's reliability performance has been as Overland Consulting put it 5 "mediocre" and the performance has been declining over time for the past ten years without any real effort to correct the problem during that time period. The 6 7 performance of some circuits on the system has been problematic for multiple 8 years and customers on these circuits have been receiving a very poor degree of 9 service reliability. While the Company has made commitments to improve its 10 reliability performance there is little in the way of incentive to ensure that the 11 Company will continue with these efforts. I recommend that the Board consider 12 implementation of a financial penalty for failure to meet the Board-established 13 reliability performance standards. The level of penalty should be consistent with 14 penalties imposed by other similar regulatory agencies. The Board may consider 15 initiating a formal investigation for the development of a set of financial penalties 16 that would be appropriate for implementation within the state of New Jersey. I 17 also suggest that the Board review the process for review of the Company's worst 18 performing circuits and consider establishing a requirement that circuits not 19 appear on the list of poor performing circuits more than twice in any given five 20 year period.

21 The costs versus benefits associated with the infrastructure investment program 22 have failed to meet expectations. I recommend that the Company submit to the

1	Board a complete set of updated financial and project detail documents including
2	all agreed upon information that was contemplated under the Stimulus Stipulation
3	Agreement for re-evaluation by the Board.

4 Q. Does this conclude your testimony?

A. Yes. However, I reserve the right to supplement my testimony based on further
updates to discovery and ACE's rebuttal testimony.

ATTACHMENT CPS-A



Charles P. Salamone PE

Charles P. Salamone, P.E.

Profession: Power systems analysis and assessment, with a special emphasis on transmission planning, performance and design

Nationality: U.S. Citizen

Years of

Experience: 37 years

- **Education** B.S.E.E, Power System Engineering, 1973 Gannon University, Erie, PA
- Position: Owner/Manager, Cape Power Systems Consulting

Web/Email: <u>www.CapePowerSystems.com</u> <u>csalamone@capepowersystems.com</u>

Contact Number: 774-271-0383

Summary: Mr. Salamone provides professional services based on his 37 years of experience in the areas of Transmission Planning, Substation Planning, Distribution Planning ISO-New England Procedures, New England Power Pool Procedures, Congestion Management, Generator Interconnections, Meter Engineering, Planning Budget Management, and State (Mass DPU and New Jersey Rate Council) and Federal (FERC) Regulatory Agency Filing Development and Expert Witness Testimony

Experience:

2005- Pres. Cape Power Systems Consulting

Established a power system design, analysis, planning and assessment consulting company to work directly with diverse power system stakeholders.

- Worked with a number of clients concerning development of analysis, reports and presentations in support of regulatory and technical review/approval process for transmission and distribution projects.
- Provided technical assistance for transmission planning activities for an Independent System Operator including support for major transmission system expansion programs and development of a 10 year transmission plan



Charles P. Salamone PE

- Worked with state regulatory agencies in support of electric utility rate case proceedings including expert witness testimony and assessment of electric utility performance.
- Worked with multiple state regulatory agencies in support of review of electric utility smart grid initiatives including review of the technical performance and viability of proposed electric utility programs.
- Developed and conducted a comprehensive training program for implementation of EMS based transmission system security assessment procedures for a large Massachusetts utility
- Worked with Massachusetts Technology Collaborative providing technical support concerning electric utility design and analysis activities

1979-2005 NSTAR (Previously Boston Edison and Commonwealth Electric)

2000-2005 Director System Planning

NSTAR (Previously Boston Edison and Commonwealth Electric) Boston, MA

- Responsible for long term planning of Company transmission, substation and distribution systems
- Successfully managed the studies, design, internal and external review and regulatory approval for a \$250M 345 kV underground transmission expansion project serving the greater Boston area
- * Managed numerous generator interconnection studies, design and approvals
- Successfully managed studies, design and approval for congestion mitigation plans and expansion project
- Oversaw transmission and distribution planning efforts to establish a comprehensive 10 year \$300 million system expansion plan
- * Served as Company representative on NEPOOL Reliability Committee and the New England Transmission Expansion Advisory Committee
- * Served as Company expert witness for system planning related regulatory proceedings at both the state and federal levels.
- ✤ Supervised a staff of 10 senior engineers

1989-1999 Manager, System Planning and Meter Services

Commonwealth Electric Company, Wareham, MA

- * Develop risk based prioritized \$10 million construction budget procedures
- ✤ Supervise a staff of 6 professional engineers and 4 analysts
- * Served as chair of the NEPOOL Regional Transmission Planning Committee (currently the NEPOOL Reliability Committee)
- * Process billing determinant and interval data for all major system customers
- ✤ Lead implementation of first MV90 meter data processing system
- Develop annual performance analysis reports for all transmission and major distribution systems
- Manage multiple FERC tariff based transmission customer and generation developer system impact studies



Charles P. Salamone PE

- Served as expert Company witness in State and FERC regulatory proceedings
- Implemented a risk index for prioritization of all transmission and major distribution construction projects
- Implemented automated electronic processing of major customer billing data, which significantly reduced time needed to generate bills
- * Served as lead member on information technology company merger team
- Implemented process and equipment to perform all tie line, generator and wholesale customer meter testing
- * Served as chair of the NEPOOL Planning Process Subcommittee, which established numerous NEPOOL policies for transmission/generator owners
- * Served as Vice-Chair of the NEPOOL Reliability Committee

1984-1989 *Meter Engineer*

Commonwealth Electric Company, Plymouth, MA

- * Designed and supervised installation of 15 generator meter data recorders
- * Developed customer load plotting and analysis software
- Developed meter equipment order data processing system for four remote offices
- Implemented PC control of meter test boards, which significantly reduced processing and record keeping time
- Managed programming of all electronic meter registers to insure accurate data registration

1979-1984 Computer Application Engineer

Commonwealth Electric Company, Wareham, MA

- Implemented numerous technical and analytical software applications for engineering analysis
- Served as member of decision team for implementation of a new SCADA system

1978-1979 San Diego Gas & Electric, *Planning Engineer*

San Diego Gas & Electric Company, San Diego, CA

- Performed extensive stability analysis for a new 230 kV transmission interconnection with Mexico
- Performed transmission design and performance analysis for a new 250 mile 500 kV line from San Diego to Arizona

1973-1978 New England Gas & Electric Association, *Planning Engineer*

New England Gas & Electric Association, Cambridge, MA

- Performed extensive stability analysis for a new 560 MW generating plant on Cape Cod
- Developed transmission plan for a new 345 kV transmission line on Cape Cod
- Developed plans for design and sighting of new 115 / 23 kV substations on Cape Cod