

# **State of New Jersey**

Department of the Treasury

For Immediate Release: May 19, 2009

For Information Contact: Tom Vincz (609) 633-6565

#### FY 2010 Revenues, State Budget Updated

**TRENTON** – State Treasurer David Rousseau delivered the following opening statement and presentation on the FY 2010 Budget to the Assembly Budget Committee today.

#### Opening Statement State Treasurer David Rousseau Assembly Budget Committee May 19, 2009

Mister Chairman, in FY 10 we face the most daunting challenge of any budget in State history. Our revenues reflect the harsh realities of a national economy in turmoil. Conversely, our spending needs have never been more acute as we seek to counter the effects of the downturn on our citizens. Our citizens need us to solve a fiscal problem that simply defies comparison to any previous crisis.

Correspondingly, we face some of the most difficult choices ever on how to fulfill our constitutional obligation to balance the budget. While difficult, the choices we have made to balance the FY 10 budget are true to the values we share – values that the Governor detailed when he proposed this budget in March:

To invest in educating and providing health care for our children.

To protect those who are most vulnerable, especially those who have been hardest hit by the national economic crisis.

To ensure that senior citizens can keep the homes where they've raised their families.

At the same time, we are working to reduce the property tax burden and create jobs that will help spur recovery.

Of course, we would like to fund these core priorities at levels above those proposed in this budget. However, we simply cannot spend money we don't have. So we have had to make even deeper cuts to a budget that already included billions in reduced spending.

To put things in perspective, we will be spending about \$9 billion less than we otherwise would spend to more fully meet New Jersey's priorities and fully fund programmatic formulas. Since we have \$9 billion less than we need to fund these priorities -- and since three quarters of our budget takes the form of grants and aid that goes back to New Jersey residents, businesses and communities – it makes our choices even tougher.

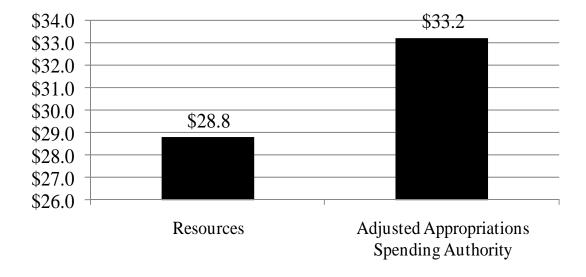
While this administration is spending more on homestead rebates and direct relief programs -- by far -- than any administration before it -- \$6.5 billion, our fiscal limitations require us to reserve rebates, for this year only, to eligible senior citizens. Even so, we note that our other efforts to limit the growth of property taxes have taken hold. Our caps on tax levies are limiting increases and stemming the rise of property taxes on overburdened New Jerseyans. In 2008 the average growth of the property tax bill was 3.7 percent, the smallest increase in a decade.

This budget still builds off of this progress by dedicating half of all spending on property tax relief, including the preservation of funding increases to education, which will offset the largest slice of the property tax bill.

#### FY 2009 – FY 2010 UPDATES

# Fiscal Year 2009 Update

#### Fiscal Year 2009 Shortfall \$4.4 Billion



#### **Summary of Shortfall**

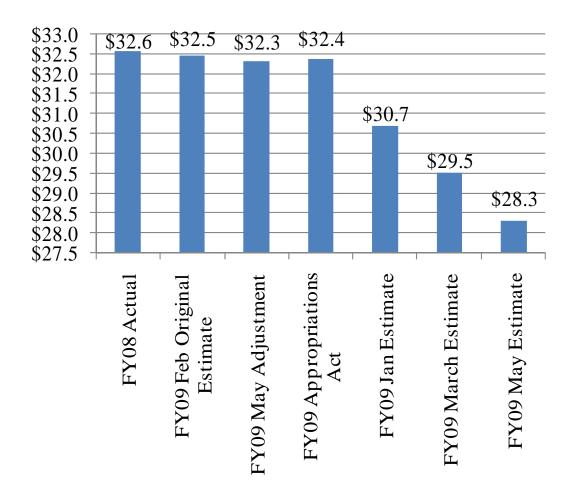
(In Thousands)

	Jan 2nd	Added Feb 17	Added Mar 10	Added May 14	Added May 19	Total
Revenue Shortfall Added Spending Needs Payment to UI Fund	\$ 1,683,000 276,308	\$ 1,146,189 42,282 270,000	\$ 66,117 (92,744) (120,000)	\$ 1,126,358 26,047 (30,000)	\$ 34,000 (2,665)	\$ 4,055,664 249,228 120,000
Total*	\$ 1,959,308	\$ 1,458,471	\$ (146,627)	\$ 1,122,405	\$ 31,335	\$ 4,424,892
Cumulative Total		\$ 3,417,779	\$ 3,271,152	\$ 4,393,557	\$ 4,424,892	

Revenue shortfall accounts for nearly 92% of the \$4.4 billion shortfall in FY 2009.

<sup>\*</sup>If the loss of anticipated Additional Federal Stimulus of \$87.8 million were included, the total shortfall would be \$4.5 billion.

#### **History of FY 2009 Revenues**



#### FY 2009 Revenues

	Y2009 Approp. Act	Y2009 justed**	Change \$	%
Income	\$ 12,700	\$ 10,280	\$ (2,420)	(19.1)
Sales	8,578	7,770	(808)	(9.4)
Corporate	2,670	2,300	(370)	(13.9)
Other*	 8,420	 8,482	 62	0.7
Total	\$ 32,368	\$ 28,832	\$ (3,536)	(10.9)

<sup>\*</sup> All Sales Tax and Corporation Business Taxes on Energy are included in Other.

<sup>\*\*</sup>FY 2009 includes solutions.

#### FY 2009 Revenues

	CAFR	TY2009 djusted	 Change to	CAFR %
Income	\$ 12,605	\$ 10,280	\$ (2,325)	(18.4)
Sales	8,395	7,770	(625)	(7.4)
Corporate	2,993	2,300	(693)	(23.2)
Other*	 8,591	8,482	(109)	(1.3)
Total	\$ 32,584	\$ 28,832	\$ (3,752)	(11.5)

<sup>•</sup>All Sales Tax and Corporation Business Tax on Energy are included in Other

<sup>•</sup>FY 2009 includes solutions

<sup>•</sup>CAFR – Comprehensive Annual Financial Report

# **Summary of Actions**

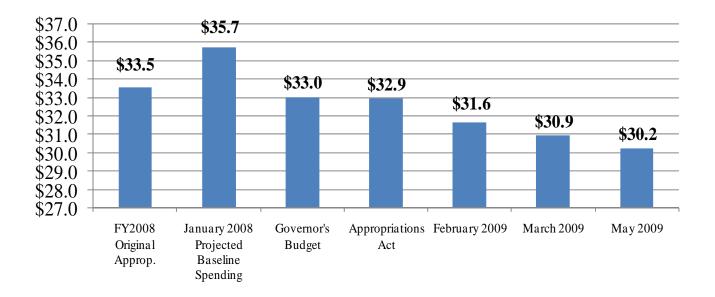
(In Thousands)

	Jan 2nd	Added Feb 17	Added Mar 10	Added May 14	Added May 19	Total
Budget Cuts	\$ 812,199	\$ 472,943	\$ 475,112	\$ 304,894	\$ 6,234	\$ 2,071,382
School Aid and BEIP Deferral				453,000		453,000
Transfer from Long Term Obligation and						
Capital Expenditure Fund to Property						
Tax Relief Fund	365,000	-	-	-		365,000
FY 08 Added Surplus	207,578	-	-	-		207,578
Spend Down Opening Surplus				347,410		347,410
Federal Medicaid (a)	300,000	300,000	(66,990)	6,152	(12,300)	526,862
Additional Federal Stimulus	-	250,000	-	(87,761)		162,239
Balances Redirected from Trust Funds	-	156,876	-	-		156,876
Tax Amnesty		100,000			100,000	200,000
Total	\$ 1,684,777	\$ 1,279,819	\$ 408,122	\$ 1,023,695	\$ 93,934	\$ 4,490,347
Cumulative Total		\$ 2,964,596	\$ 3,372,718	\$ 4,396,413	\$ 4,490,347	

(a) In March, \$66,990 of the Federal Medicaid funds were used to offset costs in the Department of Human Services.

Approximately half of the \$4.5 billion in solutions needed to balance the current year budget were derived from restraints on spending.

# FY 09 Budget History



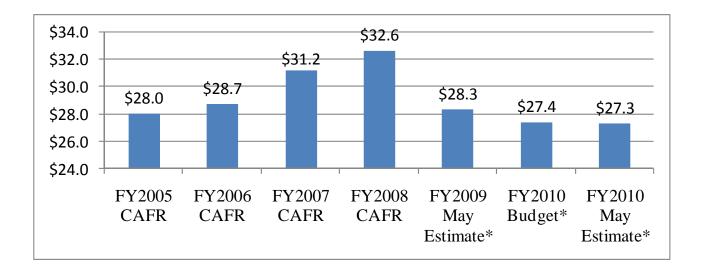
# Fiscal Year 2010 Update

# **FY 2010 Projected Shortfall**

#### March

FY 2010 Total Projected Model FY 2010 Base Revenue FY 2010 Projected Shortfall  May	\$ 35,711,605 28,560,514 7,151,091
FY 2010 Total Projected Model	35,742,892
FY 2010 Base Resources	26,984,113
FY 2010 Projected Shortfall	\$ 8,758,779

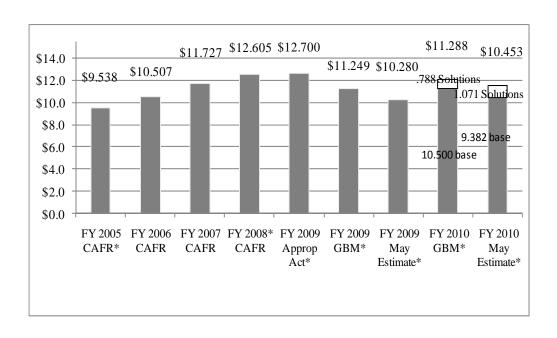
#### Revenue History FY 2010 Base Revenue Below FY 2005 Actual Revenue



<sup>\*</sup>Without solutions CAFR – Comprehensive Annual Financial Report

# Base Income Tax Revenue Below Actual FY 2006 Collections

(In Billions)



\*These revenues include changes in tax policy.

FY 2005 – Tax rate increase on incomes of \$500,000 or greater

FY 2008 – EITC Expansion (AA - \$36 million; Revised - \$40 million)

FY 2009 – EITC Expansion (\$60 million)

FY 2010 – EITC Expansion (\$55 million), one-year rate increase on income over \$500k (\$620m); one-year suspension of property tax deduction for non-seniors with incomes greater than \$150,000 (\$160m), one year rate increase on income between \$400-\$500k (\$83m), one year rate increase on income over \$1m (\$200m).

CAFR – Comprehensive Annual Financial Report

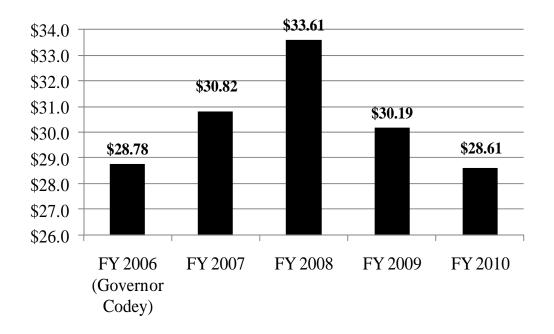
# The FY 2010 Budget

(In Millions)

		FY 2009				FY 2010			
		March 10	1	May 19th	M	arch 10	M	lay 19th	
Opening Surplus	\$	1,308	\$	1,308	\$	702	\$	319	
Revenues									
Income		11,309		10,340		11,343		10,508	
EITC Expansion		(60)		(60)		(55)		(55)	
Sales		7,925		7,770		8,085		7,965	
Corporate		2,350		2,300		2,030		2,224	
Other		8,456		8,482		8,238		8,160	
Total Revenues	\$	29,980	\$	28,832	\$	29,641	\$	28,802	
Lapses		1,760		2,530					
Enhanced Medicaid Funding		533		521					
Long Term Obligation and									
Capital Expenditure Fund		365		365					
<b>Total Resources</b>	<b>\$</b>	33,946	\$	33,556	\$	30,343	\$	29,121	
Appropriations									
Original	\$	32,868	\$	32,868	\$	29,841	\$	28,613	
Supplemental		376		369					
<b>Total Appropriations</b>	\$	33,244	\$	33,237	\$	29,841	\$	28,613	
Fund Balance	\$	702	\$	319	\$	502	\$	508	

Fiscal Year 2009 projected spending \$30.2 billion

#### Corzine Administration Spending Less Than FY 2006 Spending



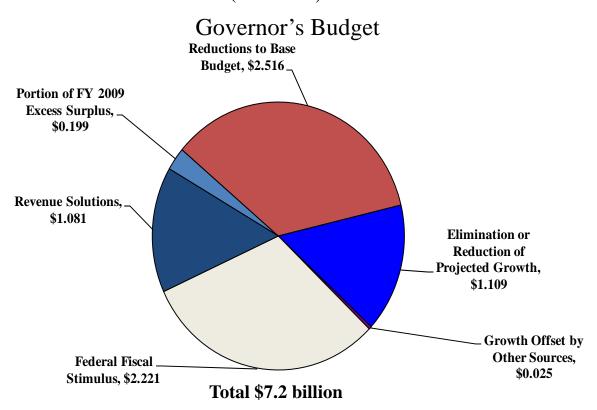
# How FY 2010 Budget Balanced (In Thousands)

	Gove	rnor's Budget	N	lay 19 Update
FY 2009 Adjusted Appropriation		\$33,244,317		\$33,244,317
FY 2010 Net Growth		2,467,288		2,498,575
FY 2010 Total Projected Model		35,711,605		35,742,892
FY 2010 Base Revenue		28,560,514		27,371,514
Loss of Opening Surplus		20,300,311		(387,401)
FY 2010 Projected Structural Gap		7,151,091		8,758,779
ACTIONS TO CLOSE STRUCTURAL GAP	\$	7,151,091	\$	8,759,076
Reductions to Base Budget	\$	2,516,089	\$	3,601,578
Pensions		895,306		940,306
Homeowner and Tenant Rebates		517,100		976,100
Debt Restructuring		361,000		446,000
Operating Budget and Interdepartmental		184,485		258,200
Furlough and Other Employee Actions		156,600		156,600
Medicaid/PAAD		85,847		314,472
NJ Transit		62,000		62,000
Municipal and County Aid		50,545		78,760
Higher Education		22,199		24,334
Hospitals		20,800		20,800
Other		160,207		324,006
Elimination or Reduction of Projected Growth	\$	1,108,976	\$	1,180,231
Limit School Aid Increases		306,575		336,575
Salary Freezes for Public Employees Including Colleges		261,939		261,939
No Inflationary Increase for Municipal Aid		103,841		103,841
Offset Family Care Inflation with Federal SCHIP Funding		85,000		85,000
No Inflationary Increase for Rebates		77,700		77,700
No Rate Inflation for Nursing Homes		50,030		50,030
No Inflationary Increase for Higher Education		30,183		30,183
Other		193,708		234,963
Subtotal	\$	3,625,065	\$	4,781,809
Federal Fiscal Stimulus	\$	2,220,892	\$	2,263,292
Enhanced Medicaid Funding		1,060,000		1,060,000
Fiscal Stabilization		1,091,000		1,128,000
NJ Transit		59,100		59,100
Other		10,792		16,192
Revenue Solutions	\$	1,080,783	\$	1,479,783
Revenue Adjustments - Policy		916,500		1,315,500
Other Revenue Actions		164,283		164,283
Added Reductions in FY 2009 to Generate				
Excess Surplus	\$	199,460	\$	199,460
Growth Offset by Other Sources	\$	24,891	\$	34,732

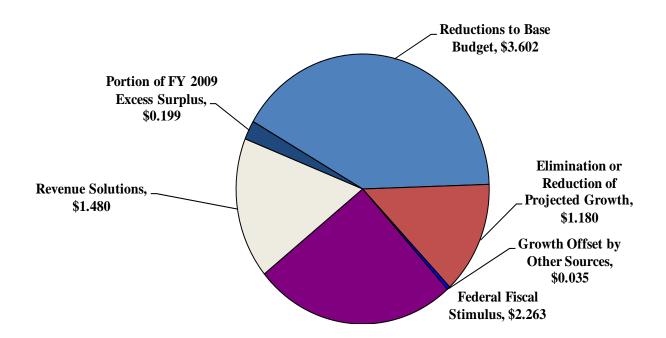
# How FY 2010 Budget Balanced (In Thousands)

	 May 19 Update (Changes Only)
FY 2010 Net Growth	 31,287
FY 2010 Total Projected Model	31,287
FY 2010 Base Revenue	(1,189,000)
Loss of Opening Surplus	(387,401)
FY 2010 Projected Structural Gap	1,607,688
ACTIONS TO CLOSE STRUCTURAL GAP	\$ 1,607,985
Reductions to Base Budget	\$ 1,085,489
Pensions	45,000
Homeowner and Tenant Rebates	459,000
Debt Restructuring	85,000
Operating Budget and Interdepartmental	73,715
M edicaid/PAAD	228,625
Municipal and County Aid	28,215
Higher Education	2,135
Other	163,799
Elimination or Reduction of Projected Growth	\$ 71,255
Limit School Aid Increases	30,000
Other	41,255
Subtotal	\$ 1,156,744
Federal Fiscal Stimulus	\$ 42,400
Fiscal Stabilization	37,000
Other	5,400
Revenue Solutions	\$ 399,000
Revenue Adjustments - Policy	399,000
<b>Growth Offset by Other Sources</b>	\$ 9,841

#### FY 2010 Actions to Close the Gap

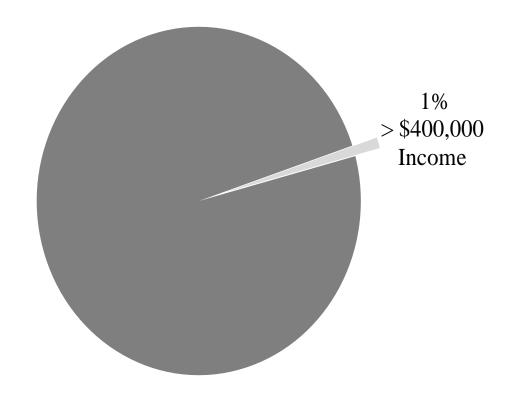


May 19 Update



**Total \$8.8 billion** 

# **Impact of Proposed Income Tax Increase**



Only 61,300 or approximately 1% of the nearly 3.9 million income tax filers are impacted by the proposed income tax changes.

# Funding for Property Tax Relief More Than Half of Budget Funds Property Tax Relief

<u>Programs</u>	I	FY 2009 Adjusted Approp.	FY 2010 May Update		\$ Change
School Aid	\$	11,480.6	\$ 11,199.3	* \$	(281.3)
Municipal Aid		1,834.3	1,778.1		(56.2)
Other Local Aid		888.4	814.5		(73.9)
Direct Taxpayer Relief		2,439.5	 1,267.1		(1,172.4)
<b>Total Direct Aid</b>	\$	16,642.9	\$ 15,059.0	\$	(1,583.9)

st Includes \$1,057 million in federal stimulus funding.

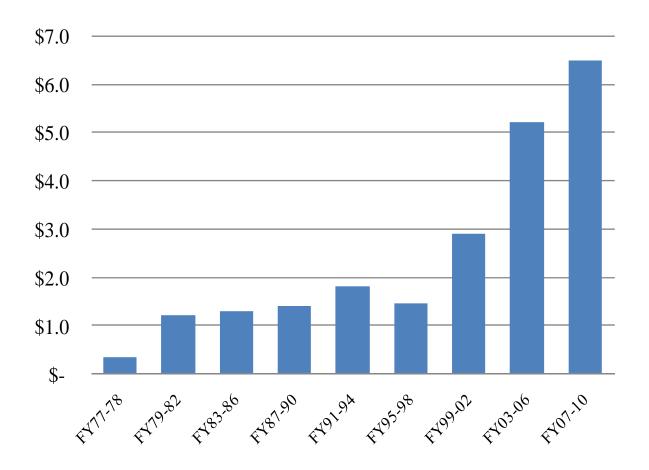
# **Direct Property Tax Relief**

		FY 2009 Adjusted Approp.		Y 2010 y Update	\$	Change
Homestead Property Tax Credits/ Rebates for Homeowners	\$	1,583.5	\$	640.1	\$	(943.4)
Testes for Homes where	Ψ	1,505.5	Ψ	010.1	Ψ	() (3.1)
Homestead Rebates for Tenants		124.0		74.5		(49.5)
Senior/Disabled Citizens Property Tax Freeze		169.0		172.5		3.5
Property Tax Deduction Act		471.0		291.0		(180.0)
Municipal Reimbursement - Veterans' Tax Deductions		71.5		69.5		(2.0)
Municipal Reimbursement - Senior/Disa Citizens' Tax Deductions	bled	20.5		19.5		(1.0)
Total Direct Property Tax Relief	\$	2,439.5	\$	1,267.1	\$	(1,172.4)

#### Direct Property Tax Relief Expenditures FY 1977 – FY 2010

Corzine Administration Provided \$6.5 Billion in Direct Property Tax Relief

(In Billions)



Programs Included: Homestead Rebates for Homeowners, Homestead Rebates for Tenants, Senior Tax Freeze, NJSAVER, Senior and Disabled Citizens' Property Tax Deduction and Veterans' Property Tax Deduction.

# FY 2010 Property Tax Relief Benefit Levels

Homeowner Income (Seniors)	Projected Recipients	Percent of Property Taxes	Average Benefit
\$0-100,000	468,000	20%	\$1,295
\$100,001-150,000	36,000	10%	\$763

Tenant Income (Seniors)	<b>Projected Recipients</b>	Maximum Benefit
\$0-100,000	108,000	\$860

Senior Freeze	<b>Projected Recipients</b>	Average Check
First Time Recipients	40,000	\$225
Repeat Recipients	126,000	\$1,298

# School Aid \$ 271 Million Increase in Funding for Classrooms School Aid Represents 35% of Total Budget

	FY 2009 Adjusted Approp.		FY 2010 y Update*	\$ Change	
Formula Aid	\$	7,795.4	\$ 7,941.4	\$	146.0
Preschool Programs		543.8	596.1		52.3
Extraordinary Special Education Aid		52.0	130.0		78.0
Adult Education		10.0	-		(10.0)
Other Aid		129.8	134.5		4.7
<b>Total Direct School Aid</b>	\$	8,531.0	\$ 8,802.0	\$	271.0
Teachers' Pension and Annuity Fund	\$	693.3	\$ 95.7	\$	(597.6)
Post Retirement Medical		750.1	775.5		25.4
Debt Service on Pension Obligation Bonds		112.5	122.3		9.8
Teachers' Social Security		731.1	 768.7		37.6
<b>Total Direct State Payments for Education</b>	\$	2,287.0	\$ 1,762.2	\$	(524.8)
School Construction and Renovation Fund	\$	559.5	\$ 570.9	\$	11.4
Debt Service Aid		103.1	64.2		(38.9)
Total School Building Aid	\$	662.6	\$ 635.1	\$	(27.5)
Total School Aid	\$	11,480.6	\$ 11,199.3	\$	(281.3)

<sup>\*</sup> Includes \$1,057 million in federal stimulus funding.

# **Municipal Aid**

	FY 2009 Adjusted Approp.	FY 2010 May Update	\$ Change		
Consolidated Municipal Property Tax Relief Aid (CMPTRA) / Energy Tax Receipts	\$ 1,597.4	\$ 1,565.3	\$ (32.1)		
Special Municipal Aid	145.4	117.4	(27.9)		
Trenton Capital City Aid	35.6	34.9	(0.7)		
Extraordinary Aid	25.0	24.5	(0.5)		
Consolidation Fund / SHARE	3.0	8.0	5.0		
Highlands Protection Fund Aid	12.0	12.0	-		
Open Space - Payment In Lieu of Taxes (PILOT)	10.0	10.0	-		
Regional Efficiency Aid Program (REAP)	6.0	6.0			
Total Direct Municipal Aid	\$ 1,834.3	\$ 1,778.1	\$ (56.2)		

# **Higher Education**

	FY 2009 Adjusted	FY 2010 Governor's	FY 2010 May	FY09 Adjusted to FY10 May Update		
	Approp.	Budget	Update	\$	%	
Colleges and Universities						
Senior Public Colleges and Universities	\$ 1,456.7	\$ 1,481.8	\$ 1,508.6	\$ 51.9	3.6	
County Colleges	221.6	219.2	226.7	5.1	2.3	
Independent Colleges and Universities	18.4	17.5	17.5	(0.9)	(5.2)	
Student Financial Assistance	288.5	322.4	322.4	33.9	11.7	
<b>Educational Opportunity Fund</b>	41.2	41.2	41.2	-	-	
Facility and Capital Improvement Programs	88.1	76.4	76.4	(11.7)	(13.3)	
Other Programs	10.4	9.3	8.8	(1.6)	(15.1)	
Total Higher Education	\$ 2,124.9	\$ 2,167.8	\$ 2,201.6	\$ 76.7	3.6	

#### **Higher Education**

	FY 2009 Adjusted Approp.		FY 2010 Governor's Budget		FY 2010 May Update		FY09 Adjusted to FY10 May Update	
Senior Public Institutions								
Rutgers University	\$	309.5	\$	294.0	\$	309.4	\$	(0.1)
UMDNJ		218.5		218.5		218.5		-
UMDNJ - Stabilization		-		30.9		30.9		30.9
NJIT		45.1		42.1		45.1		-
Thomas Edison State College		5.6		5.3		5.6		-
Rowan University		36.2		34.4		36.2		-
New Jersey City University		30.7		29.1		30.7		-
Kean University		39.4		37.4		39.4		-
William Paterson University		38.7		36.7		38.7		-
Montclair State University		45.5		43.2		45.5		-
College of New Jersey		34.5		32.8		34.5		-
Ramapo College of New Jersey		19.0		18.0		19.0		-
Richard Stockton College of New Jersey		23.5		22.3		23.5		-
Subtotal Senior Publics Direct Aid	\$	846.2	\$	844.9	\$	876.9	(b) \$	30.7
Senior Publics Salary Funding		-		-		-		-
Senior Publics Net Fringe Benefits		610.5		636.9		631.7		21.2
Total Senior Publics	\$	1,456.7	\$	1,481.8	\$	1,508.6	\$	51.9
County Colleges								
Operating Support(a)	\$	149.1	\$	141.6	\$	149.1	(b) \$	-
Fringe Benefits		34.5		36.3		36.3		1.8
Chapter 12 Debt Service		38.0		41.4		41.4		3.3
<b>Total County Colleges</b>	\$	221.6	\$	219.2	\$	226.7	\$	5.1
<b>Total Independent Colleges and Universities</b>	\$	18.4	\$	17.5	\$	17.5	\$	(0.9)
Student Financial Assistance								
Tuition Aid Grants (TAG)(b)	\$	250.5	\$	283.2	\$	283.2	\$	32.7
Part-time TAG for County Colleges		6.0		7.1		7.1		1.1
NJSTARS I & II		14.7		17.8		17.8		3.1
EOF Grants and Scholarships		41.2		41.2		41.2		-
Loan Forgiveness for Mental Health Workers		3.5		3.5		3.5		-
Other Student Aid Programs		13.8		10.8		10.8		(3.1)
<b>Total Student Financial Assistance</b>	\$	329.7	\$	363.6	\$	363.6	\$	33.9
Other Programs								
Capital Grants and Facilities Support(c)	\$	88.1	\$	76.4	\$	76.4	\$	(11.7)
All Other Programs		10.4		9.3		8.8		(1.6)
Total Other Programs	\$	98.5	\$	85.7	\$	85.2	\$	(13.3)
Grand Total Higher Education	\$	2,124.9	\$	2,167.8	\$	2,201.6	\$	76.7

<sup>(</sup>a) Includes funding from Supplemental Workforce Fund for Basic Skills of \$16 million in FY 2009 and FY 2010.

<sup>(</sup>b) FY 2010 May Update includes funding from Federal Fiscal Stabilization of \$34.08 million for TAG and \$39.6 million for senior public institutions and county colleges operating support.

<sup>(</sup>c) Includes use of off-budget fund balances totaling \$1 million in FY 2009.