Minutes of the meeting of the New Jersey Transportation Trust Fund Authority ("Authority" or "NJTTFA") held via GoToMeeting from the Office of the Commissioner in the Main Office Building of the New Jersey Department of Transportation ("NJDOT"), 1035 Parkway Avenue, Trenton, New Jersey on November 18, 2021 at 11:00 AM (ET).

The following Authority members were present:

- Diane Gutierrez-Scaccetti, NJTTFA Chairperson, Commissioner, NJDOT
- Michael Kanef, NJTTFA Treasurer, Director, Office of Public Finance, NJ Department of the Treasury (Designee for the Honorable Elizabeth Maher Muoio, New Jersey State Treasurer)
- Khalid Anjum, NJTTFA Public Member
- Robert A. Briant, Jr., NJTTFA Public Member
- John J. Duthie, NJTTFA Public Member
- Nelson Ferreira, NJTTFA Public Member

Constituting a quorum of the Members of the Authority.

There were also present:

- Lewis Daidone, NJTTFA Executive Director, Assistant Commissioner, Finance and Administration, NJDOT
- Naileen Rodriguez, NJTTFA Secretary, NJDOT
- David Moore, NJTTFA Assistant Treasurer, Deputy Director, Office of Public Finance, NJ Department of the Treasury
- Aimee Manocchio-Nason, Deputy Attorney General, NJ Attorney General's Office

- Susan Wilkerson, Deputy Attorney General, NJ Attorney General's Office
- Jeffry Nielsen, Governor's Authorities Unit
- Tricia Gasparine, Chiesa Shahinian & Giantomasi PC
- Mary I. DiMartino, J.P. Morgan Securities LLC
- J.T. Knadler, J.P. Morgan Securities LLC
- Bryan Ejiofor, J.P. Morgan Securities LLC
- Joseph Bertoni, Deputy Commissioner, NJDOT
- Snehal Patel, Assistant Commissioner, Capital Program Management, NJDOT
- Michael Russo, Assistant Commissioner, Planning, Multimodal, & Grants Administration, NJDOT
- Andrew Tunnard, Assistant Commissioner, Transportation Operations Systems & Support, NJDOT
- Kimberly Minter, Senior Management Assistant, NJDOT

Chairperson Diane Gutierrez-Scaccetti presided at the meeting and Naileen Rodriguez, NJTTFA Secretary, kept the minutes.

Chairperson Diane Gutierrez-Scaccetti convened the meeting at 11:02 AM. She introduced herself and made the following statement:

"I wish to announce that adequate notice of today's meeting of the New Jersey Transportation Trust Fund Authority has been provided in accordance with the Open Public Meetings Act. Notice was filed with the Secretary of State. This notice was e-mailed and mailed to five newspapers of general distribution (The Trentonian, Trenton Times, Courier Post, Star Ledger, and the Atlantic City Press); posted on the Authority's website and posted in the main entrance of the New Jersey Department of Transportation's Headquarters." Secretary Naileen Rodriguez called the roll. The following acknowledged their presence: Diane Gutierrez-Scaccetti, Khalid Anjum, Robert Briant, Jr., John Duthie, Nelson Ferreira, and Michael Kanef. Naileen Rodriguez acknowledged that a quorum was present.

Chairperson Diane Gutierrez-Scaccetti listed other attendees of the meeting and allowed the representatives from J.P. Morgan to introduce themselves. She reminded Board members to identify themselves before making or seconding a motion. She then opened the floor for public comment and stated that if any members of the public wished to speak, for them to identify themselves before expressing their comments or questions. There were no public comments.

Chairperson Diane Gutierrez-Scaccetti moved on to explain that there were four resolutions on the agenda for the Board to consider, followed by a discussion of the upcoming financing of the State's Transportation System costs. Briefing the Board on the proposed bond transaction today and voting on the resolution at a subsequent meeting will allow the Board time to digest all the relevant information, consider the facts and formulate questions, if necessary, which can be addressed before the actual vote.

Chairperson Diane Gutierrez-Scaccetti called the first order of business by requesting a motion to approve the minutes of the Authority's Board meeting held on September 16, 2021. Robert Briant, Jr. moved to approve the following resolution:

**WHEREAS,** Article II, Section 2 of the By-laws of the New Jersey Transportation Trust Fund Authority (the "Authority") provides that the minutes of actions taken at the meetings of the Authority be approved by the Authority.

*NOW, THEREFORE, BE IT RESOLVED, that the minutes taken at the meeting of September 16, 2021 of the New Jersey Transportation Trust Fund Authority are hereby approved.* 

The motion was seconded by Nelson Ferreira and adopted on a call of roll as follows:

## AYE: 6 NAY: 0 ABSTAIN: 0 ABSENT: 1

For the next order of business, Chairperson Diane Gutierrez-Scaccetti called Executive Director Lewis Daidone to discuss the results of the Authority's Fiscal Year 2021 Financial Audit, which was recently completed by the Authority's auditor, Mercadien.

Mr. Daidone stated that the NJTTFA Audit Committee met on November 9, 2021 with Mercadien and NJTTFA's Comptroller and Executive Director to review the 2021 fiscal year-end audit results. During this meeting, the auditors explained the audit process and provided an overview of the Financial Statements. The auditors provided the Audit Committee with the required communications under Generally Accepted Auditing Standards and Government Auditing Standards. They indicated that an unqualified opinion would be issued (representing the highest level of assurance) and that there were no internal control issues or non-compliance with laws, regulations or contracts. After a general discussion, the Audit Committee held a private session with Mercadien. The private session and meeting concluded with the Audit Committee recommending the approval of the Financial Statements to the NJTTFA Board.

Mr. Daidone continued by providing a brief review of the financial statements – particularly the highlights of the Management Discussion and Analysis ("MD&A"), the purpose of which is to assist readers in focusing on the significant issues and activities of the Authority's financial statements for the year ended June 30, 2021. One of the main items highlighted by the MD&A is Net Position, which is the difference between assets and liabilities. NJTTFA's net position is primarily impacted by bond issuances and spending levels. In State Fiscal Year (SFY) 2021, the net position increased by nearly \$262 million to about \$504 million, as the issuance of new money bonds and other available resources exceeded the level of capital construction

expenditures. In SFY 2021, capital expenditures decreased slightly to \$1.67 billion compared to \$1.76 billion in SFY 2020, a 5% decrease. However, Mr. Daidone noted that NJDOT total capital project expenditures actually were up from the prior year, totaling \$2.06 billion for SFY 2021, the most ever recorded in recent history. This amount included \$1.02 billion for Federal projects, an increase of \$135 million from the prior year, which more than offset the \$90 million reduction in State spending.

Mr. Daidone moved on to discuss debt service activity. In SFY 2021, \$1.5 billion in new money was issued, while \$1.7 million of bond principal was retired. The Authority also received \$578 million in Pay As You Go funds which are funded by the excess of constitutionally-dedicated Petroleum Products Gross Receipts Tax revenues not needed to satisfy current-year debt service costs. This was a decrease of \$295 million from the prior year and reflects the impact of COVID-19 on gas tax revenues, as the SFY 2021 deposits are based on SFY 2020 tax collections.

Mr. Daidone concluded his presentation and asked if there were any questions. There were none. There being no further discussion on the matter, Chairperson Diane Gutierrez-Scaccetti requested a motion to approve the resolution accepting the Authority's SFY 2021 audited financial statements.

Robert Briant, Jr. moved to accept the following resolution:

**WHEREAS,** pursuant to Section 17 of the New Jersey Transportation Trust Fund Authority Act of 1984, as amended (the "Act"), N.J.S.A. 27:1B-1 et seq., the New Jersey Transportation Trust Fund Authority (the "Authority") is required to conduct an annual audit of its affairs and deliver a written report with respect to such audit to the Governor and the Legislature; and

*WHEREAS,* the Authority requires the services of a professional accounting firm with respect to the preparation of such audit; and

*WHEREAS,* the Authority selected the firm of The Mercadien Group ("Mercadien") to perform the audit of the Authority for Fiscal Year 2021; and

*WHEREAS,* Mercadien has prepared the audit for Fiscal Year 2021, a copy of which is attached to this Resolution as Exhibit "A"; and

*WHEREAS, the Authority's Audit Committee has reviewed the audit report for Fiscal Year 2021 and recommended its acceptance by the Authority.* 

NOW, THEREFORE, BE IT RESOLVED, that

1. The Authority hereby accepts the audit report of Mercadien attached hereto as Exhibit "A".

This Resolution shall take effect upon adoption in accordance with the Act.

The motion was seconded by John Duthie and adopted on a call of roll as follows:

AYE: 6 NAY: 0 ABSTAIN: 0 ABSENT: 1

Chairperson Diane Gutierrez-Scaccetti moved on to the next order of business: a resolution

to appoint an Assistant Secretary for the Authority for Fiscal Year 2022. She requested a

nomination. Board member Michael Kanef nominated Kimberly Minter for the position. Robert

Briant, Jr. moved to approve the following resolution:

**WHEREAS,** pursuant to the New Jersey Transportation Trust Fund Authority Act of 1984, N.J.S.A. 27:1B-1 et seq. and the By-laws of the Authority, the Authority may appoint an Assistant Secretary; and

*NOW, THEREFORE, BE IT RESOLVED, that the Authority appoints Kimberly Minter to serve as the Assistant Secretary for Fiscal Year 2022.* 

The motion was seconded by John Duthie and adopted on a call of roll as follows:

AYE: 6 NAY: 0 ABSTAIN: 0 ABSENT: 1

Chairperson Diane Gutierrez-Scaccetti moved on to the next order of business: a resolution

to approve the 2022 NJTTFA Board meeting schedule (attached to these minutes is the meeting

schedule). She explained that monthly meetings would be put on the calendar to accommodate financial and other matters throughout the year; the meetings would otherwise be cancelled if there were no matters to discuss.

Chairperson Diane Gutierrez-Scaccetti requested a motion. Robert Briant, Jr. moved to approve the 2022 NJTTFA Board meeting schedule. The motion was seconded by John Duthie and adopted on a call or roll as follows:

AYE: 6 NAY: 0 ABSTAIN: 0 ABSENT: 1

Chairperson Diane Gutierrez-Scaccetti moved on to the next order of business: a discussion of the financing of the State's Transportation System Costs, which is achieved, in part, by the Authority's issuance of bonds. The Eleventh Supplemental Transportation Program Bond Resolution authorizes the Authority to issue the Transportation Program Bonds, 2022 Series BB. The related Costs of Issuance Resolution authorizes the Authority to pay for the costs associated with issuing the Transportation Program Bonds, 2022 Series BB. She reiterated that no action would be taken at this time. Chairperson Diane Gutierrez-Scaccetti called upon Tricia Gasparine of Chiesa Shahinian & Giantomasi PC (bond counsel to the Authority) to provide a brief overview of the Eleventh Supplemental Program Bond Resolution.

Tricia Gasparine stated that the Eleventh Supplemental Program Bond Resolution authorizes the issuance one or more series of Transportation Program Bonds in an aggregate principal amount not exceeding \$750 million to pay State Transportation System Costs. It provides that the true interest cost on each series of bonds shall not exceed six percent per annum. The resolution authorizes a negotiated sale of the bonds to J.P. Morgan Securities LLC, as Manager, and other matters in connection therewith, including the distribution of a Preliminary Official Statement and final Official Statement and the execution and delivery of a Bond Purchase Contract, an Escrow Deposit Agreement, and a Continuing Disclosure Agreement, as applicable. Drafts of these documents were provided to the Authority and/or available for review. She asked if there were any questions.

Robert Briant, Jr. asked how this issuance would impact the NJTTFA bonding authority cap of \$12 million. Tricia Gasparine responded that, not including the proposed issuance, the remaining capacity was at \$8.259 billion.

Chairperson Diane Gutierrez-Scaccetti inquired about the 6% interest rate cap included in the resolution. Michael Kanef explained that this was incorporated to ensure interest costs were limited to a reasonable level while avoiding the need to reconvene the Board on an emergent basis due to less significant fluctuations in the interest rate. However, it is expected that the true interest rate for the proposed transaction would be significantly below 6% if issued in the near future. Mary DiMartino added that, on behalf of J.P. Morgan, the intention was to secure the lowest rate possible.

Chairperson Diane Gutierrez-Scaccetti called upon David Moore, Deputy Director of the Office of Public Finance, to provide a brief overview of the costs of issuance in conjunction with a summary of the proposed transaction.

David Moore stated that the expected costs for the transaction, which provides for \$750 million in bond proceeds, will be presented and voted on in next month's NJTTFA Board meeting. Mr. Moore explained that the Office of Public Finance issued an RFP (Request for Proposal) for underwriters and established a joint committee with NJDOT to evaluate the responses. Ultimately, J.P. Morgan was selected to serve as Senior Manager. The transaction was structured to consist of \$750 million in fixed-rate bonds which would wrap around the Authority's existing debt service maturities from 2031 through 2050. The other parties involved in the transaction along with the Office of Public Finance and J.P. Morgan, include: the NJ Attorney General's Office, financial printer McElwee & Quinn, bond counsel Chiesa Shahinian & Giantomasi PC, and bond trustee U.S Bank. The resolution summarizing costs associated with working with these professionals, along with credit rating agencies fees, would be presented to the NJTTFA Board in December. Mr. Moore then turned the discussion over to Mary DiMartino from J.P. Morgan to provide additional insight on the current market.

Mary DiMartino began by expressing appreciation on behalf of J.P. Morgan for the opportunity to work and serve the State on this important transaction. She stated that market conditions are expected to continue to be very strong as the end of the year approaches. Considerations in structuring the proposed transaction included the Authority's outstanding obligations and debt service as well as certain factors in the marketplace – most importantly, the strong influx of funds within the tax-exempt/municipal marketplace that has continued since the other recent NJTTFA bond transactions. The combination of supportive market technicals: the successful sales of other similar bonds, and strong investor demand has resulted in the continuation of very low, attractive rates, which allows for a great set-up for the proposed transaction. Then Ms. DiMartino concluded that there were no apparent issues to suggest a shift in the market in the near future, despite the Federal Reserve's recent announcement on tapering, and inflationary concerns with the recovering economy. She reiterated that investor demand continues to be strong and tax-exempt interest rates continue to be attractive.

Chairperson Diane Gutierrez-Scaccetti asked if there were any questions; there were none.

Chairperson Diane Gutierrez-Scaccetti provided closing remarks in looking forward to another successful transaction, with support from the market, the Office of Public Finance, and counsel that would aid the continuation of NJDOT's good work.

There being no further business or discussion, Chairperson Diane Gutierrez-Scaccetti asked for a motion to adjourn the meeting. Khalid Anjum moved that the November 18, 2021 meeting of the Authority be adjourned. Robert Briant, Jr. seconded the motion, which was carried by unanimous vote.

The November 18, 2021 meeting of the New Jersey Transportation Trust Fund Authority ended at 11:23 AM.

Respectfully Submitted,

Naileen Rodriguez Naileen Rodriguez NJTTFA Secretary EXHIBIT "A"

(A Component Unit of the State of New Jersey)

Financial Statements and Supplementary Information

June 30, 2021

(A Component Unit of the State of New Jersey)

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INDEPENDENT AUDITORS' REPORT



## INDEPENDENT AUDITORS' REPORT

To the Honorable Chairperson and Members of New Jersey Transportation Trust Fund Authority A Component Unit of the State of New Jersey

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each fund of the New Jersey Transportation Trust Fund Authority (the "Authority"), a component unit of the State of New Jersey, as of and for the year ended June 30, 2021, and the related notes to financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

## INDEPENDENT AUDITORS' REPORT (CONTINUED)

## Auditors' Responsibility

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each fund of the Authority as of June 30, 2021, and the respective changes in the financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages four through nine be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to inquiries, the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Authority's basic financial statements. The schedule of cash receipts and disbursements on page twenty-four is presented for purposes of additional analysis and is not a required part of the basic financial statements. The schedule of cash receipts and disbursements is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We have applied certain limited procedures to the accompanying supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## **INDEPENDENT AUDITORS' REPORT (CONTINUED)**

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 19, 2021, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

Mercadien, P.C. Certified Public Accountants

November 19, 2021

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

(A Component Unit of the State of New Jersey)

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

#### Management's Discussion and Analysis

The New Jersey Transportation Trust Fund Authority (the "Authority") provides a discussion and analysis to assist the reader in focusing on the significant financial issues and activities and to identify any significant changes in financial position in the financial statements for the year ended June 30, 2021. We encourage readers to consider the information presented here in conjunction with the financial statements as a whole.

#### **Financial Highlights**

On a cash basis, the Authority reimbursed the State's Special Transportation Fund \$1,658,000,000 in fiscal year 2021, for statewide transportation system improvements. After adjusting for accrued expenses, the Authority's total obligations to the State of New Jersey Special Transportation Fund amounted to \$1,667,748,328 to fund statewide transportation system improvements during the fiscal year. This compares to reimbursements totaling \$1,759,000,000 and total obligations of \$1,757,789,527 in the prior fiscal year.

The term "net position" refers to the difference between assets and liabilities. At the close of fiscal year 2021, the Authority had a net position of \$504,369,639, as compared to a net position of \$242,523,993 at June 30, 2020. The Authority's net position increased in fiscal year 2021, primarily due to the fact that the issuance of new money bonds and cash and other available resources exceeded capital spending levels used to fund capital projects.

In fiscal year 2021, the Authority received a total of \$578,541,274 in Pay As You Go ("PayGo") capital funding from the Transportation Trust Fund Subaccount for Capital Reserves ("Subaccount"), comprised of \$286,319,856 in PayGo capital funding and \$292,221,418 for PayGo federal project costs. In fiscal year 2020, the Authority received a total of \$872,598,381 of PayGo funding, including \$537,821,027 in PayGo capital funding and \$334,777,354 for PayGo federal project costs. The decrease in PayGo capital funding reflects the impact COVID-19 had on State revenues. The 2016 Transportation Trust Fund Re-Authorization Act ("Re-Authorization") provides for funding the Subaccount with the excess of constitutionally-dedicated Petroleum Products Gross Receipts Tax revenues not needed to satisfy current year debt service costs.

#### **Overview of the Financial Statements**

The Management's Discussion and Analysis section is intended to serve as an introduction to the Authority's financial statements, which are comprised of the basic financial statements and the notes to the financial statements. The Authority is a single program government that combines government-wide and governmental fund financial statements. This report also contains supplementary information concerning the Authority's cash flow for the fiscal year.

(A Component Unit of the State of New Jersey)

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONTINUED)

#### **Basic Financial Statements**

The basic financial statements are designed to provide readers with a broad overview of the Authority's finances in a manner similar to that which would be used by a private-sector business.

The Statement of Net Position and Governmental Funds Balance Sheet presents information on all of the Authority's assets and liabilities, with the difference between the two reported as net position. Over time, increases and decreases in net position may serve as useful indicators as to whether the financial position of the Authority is improving or deteriorating. Net position decreases when expenditures exceed revenues and other funding sources and/or liabilities increase without a corresponding increase to assets, which may indicate a worsened financial position. The Authority's net position increased by \$261,845,646 for the year ended June 30, 2021.

The statement of activities and governmental funds revenues, expenditures and changes in fund balances/net position presents information that shows how the Authority's net position changed during the fiscal year. All changes in net position are reported as underlying events occur, regardless of timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that may result in cash inflows or outflows in future periods.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the basic financial statements.

In addition to the basic financial statements and accompanying notes, this report also presents certain supplementary information concerning the Authority's cash flows for the fiscal year.

(A Component Unit of the State of New Jersey)

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONTINUED)

#### **Financial Analysis**

The largest portion of the Authority's net position reflects its cash and cash equivalents in current assets (e.g., accounts receivable, cash and cash equivalents and investments) less any related bonds outstanding and accounts payable. The Authority's current assets are restricted in use for payment of state transportation costs and bond issues outstanding.

			Percentage
			Change
	June 30, 2021	June 30, 2020	2021-2020
Cash and equivalents	\$ 1,283,538,051	\$ 889,807,349	44.25 %
Accounts receivable	20,097,636,484	19,429,887,774	3.44 %
Accrued Build America Bond Credits	-	10,956,267	(100.00) %
Unamortized bond discount	13,257,840	9,479,911	39.85 %
Total assets	21,394,432,375	20,340,131,301	5.18 %
Accrued interest payable	31,956,434	31,565,493	1.24 %
Accounts payable - State of New Jersey	78,989,368	69,241,040	14.08 %
Accounts payable - other	433,113	385,355	12.39 %
Bonds payable			
Due within one year	932,890,000	886,045,000	5.29 %
Due after one year	19,164,746,484	18,543,842,774	3.35 %
Unamortized bond premium	643,604,547	519,406,462	23.91 %
Total liabilities	20,852,619,946	20,050,486,124	4.00 %
Deferred inflows of resources	37,442,790	47,121,184	(20.54) %
Net position restricted for:			
Debt service	2,844,219	13,889,631	(79.52) %
Deferred charges	(699,745,931)	(588,613,228)	(18.88) %
Payment of state	4 004 074 054	047 047 500	46.00 %
transportation system costs	1,201,271,351	817,247,590	46.99 %
Net position	\$ 504,369,639	\$ 242,523,993	107.97 %

(A Component Unit of the State of New Jersey)

# MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONTINUED)

# Financial Analysis (Continued)

	Year Ended				Percentage Change
	,	June 30, 2021		une 30, 2020	2021-2020
Revenues					
State appropriations					
Motor fuel taxes	\$	434,363,319	\$	440,368,195	(1.36) %
Petroleum Products Gross Receipts Tax		779,894,217		759,830,303	2.64 %
Sales Tax		200,000,000		200,000,000	- %
Toll road authority		12,000,000		12,000,000	- %
Funding, Subaccount Capital Reserve		578,541,274		872,598,381	(33.70) %
Interest income and investment return		569,254		14,207,384	(95.99) %
Amortization of bond premium and discount		53,831,025		49,613,792	8.50 %
Total revenues		2,059,199,089		2,348,618,055	(12.32) %
Expenses					
Operating expenses and financial costs		58,893		82,706	(28.79) %
State transportation costs		1,667,748,328		1,757,789,527	(5.12) %
Debt Service					
Bond interest expense, including					
amortization of deferred gain on					
advanced refunding		756,855,280		775,047,977	(2.35) %
Bond interest expense, capital					
appreciation bonds		208,828,710		197,597,932	5.68 %
Total operating expenses		2,633,491,211		2,730,518,142	(3.55) %
Deficiencies of revenues over expenses		(574,292,122)		(381,900,087)	(50.38) %
Other financing sources (uses)					
Build America Bond Credits		21,798,560		29,365,807	(25.77) %
Bond issuance costs		(8,444,502)		(10,090,577)	(16.31) %
Total other financing sources		13,354,058		19,275,230	(30.72) %
Changes in net position		(560,938,064)		(362,624,857)	54.69 %
Net position					
Beginning of year		242,523,993		288,865,919	(16.04) %
Current year bond activity, net		822,783,710		316,282,931	160.14 %
Net position, end of year	\$	504,369,639	\$	242,523,993	107.97 %

(A Component Unit of the State of New Jersey)

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONTINUED)

#### Other Information

As of June 30, 2021, the Authority had \$20,097,636,484 in bonds and notes outstanding, net of unamortized bond accretions, as compared to \$19,429,887,774 in the prior fiscal year, an increase of 3.44%. During fiscal year 2021, the Authority refunded \$702,150,000 of existing Transportation System Bonds (par value). These advance refunding issues did not count against the Authority's eight-year, \$12 billion bonding cap provided by the 2016 Capital Program Re-Authorization. The Authority also remarketed \$147,500,000 (par) in variable rate SIFMA Index Multimodal Transportation Program Notes (the "2014 Series BB-2 Notes") as fixed rate obligations. As of June 30, 2021, the Authority had no remaining variable rate SIFMA Index Multimodal Transportation Program Note obligations.

In the current fiscal year the Authority issued Transportation Program Bonds totaling \$1,500,000,000 which, with the related bond premium, will count against the Authority's eight-year, \$12 billion bonding cap related to the Re-Authorization.

During the fiscal year, the Authority retired a total of \$1,735,695,000 in bond principal through annual debt service payments, bond refunding and bond remarketing activity, including \$166,110,000 of Garvee bond principal paid.

The Authority did not enter into any credit agreements subsequent to the close of fiscal year June 30, 2021. The Authority did not enter into any new Swap Agreements during the fiscal year.

The following information summarizes the changes in debt between fiscal year 2021 and 2020:

			Percentage
			Change
	June 30, 2021	June 30, 2020	2021-2020
Bonds Payable	\$ 20,097,636,484	\$ 19,429,887,774	3.44 %

More detailed information about the Authority's bonds payable is presented in Note D of the financial statements.

(A Component Unit of the State of New Jersey)

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (CONTINUED)

#### Significant and Subsequent Events

On October 1, 2020, the Petroleum Products Gross Receipts Tax ("PPGRT") was increased by \$.093 cents to offset the decline in Motor Fuel and PPGRT revenues due to COVID-19. The PPGRT decreased by \$.083 cents per gallon, effective October 1, 2021, as State revenue collections exceeded fiscal year revenue targets. These respective increases and decreases were provided by provisions of the Re-Authorization that allows the State to adjust the rate contingent upon meeting budgeted fiscal year fuel tax revenue targets.

The Re-Authorization also established the Subaccount, which is funded from the excess of constitutionally-dedicated PPGRT revenues not needed to satisfy current year debt service. As noted above, in fiscal year 2021, the Authority received \$286,319,856 in PayGo capital funding from the Subaccount. Future anticipated funds from the Subaccount will provide an estimated \$552 million in PayGo capital funding in fiscal year 2022 and \$1.013 billion in additional estimated funding through fiscal year 2024 in support of statewide transportation capital projects.

In addition to the May 2021 current refunding, and in order to take advantage of favorable interest rate conditions to fund future transportation projects, the Authority entered into two Tax-Exempt Forward Refunding agreements to refund \$326,255,000 in Transportation System Bonds (2022 Series A) and \$693,260,000 in Transportation Program Bonds (2022 Series AA), which are scheduled to settle in spring 2022. The Forward Refunding is anticipated to yield approximately \$189 million in net present value savings. The forward refunding agreements did not impact the amounts of existing debt as of June 30, 2021.

#### **Contacting the Authority's Financial Management**

This financial report is designed to provide the New Jersey citizens, investors and creditors with a general overview of the Authority's finances and to demonstrate the Authority's accountability to the State of New Jersey and bondholders. If you have questions about this report or need additional financial information, you can contact the New Jersey Transportation Trust Fund Authority at 1035 Parkway Avenue, P.O. Box 600, Trenton, NJ 08625-0600 or visit its website at www.state.nj.us/ttfa.

BASIC FINANCIAL STATEMENTS

(A Component Unit of the State of New Jersey)

# STATEMENT OF NET POSITION AND GOVERNMENTAL FUNDS BALANCE SHEET June 30, 2021

	Special Revenue Fund	Other Funds (DSF)	Total Govern- mental Funds	Adjustments (Note G)	Statement of Net Position
ASSETS					
Cash and equivalents	\$ 1,280,693,832	\$ 2,844,219	\$ 1,283,538,051	\$-	\$ 1,283,538,051
Accounts receivable - State of New Jersey	-	-	-	20,097,636,484	20,097,636,484
Unamortized bond discount				13,257,840	13,257,840
Total assets	\$ 1,280,693,832	\$ 2,844,219	\$ 1,283,538,051	\$ 20,110,894,324	\$ 21,394,432,375
LIABILITIES					
Accrued interest payable	\$-	\$-	\$-	\$ 31,956,434	\$ 31,956,434
Accounts payable - State of New Jersey	78,989,368	-	78,989,368	-	78,989,368
Accounts payable - other	433,113	-	433,113	-	433,113
Bonds and notes payable					
Due within one year	-	-	-	932,890,000	932,890,000
Due after one year	-	-	-	19,164,746,484	19,164,746,484
Unamortized bond premium				643,604,547	643,604,547
Total liabilities	79,422,481		79,422,481	20,773,197,465	20,852,619,946
DEFERRED INFLOWS OF RESOURCES					
Deferred gains on advanced refundings				37,442,790	37,442,790
FUND BALANCES/NET POSITION					
Restricted for					
Debt service	-	2,844,219	2,844,219	-	2,844,219
Deferred charges	-	-	-	(699,745,931)	(699,745,931)
Payment of state transportation system costs	1,201,271,351		1,201,271,351		1,201,271,351
Total fund balances/net position	1,201,271,351	2,844,219	1,204,115,570	(699,745,931)	504,369,639
Total liabilities, deferred inflows of resources,					
and fund balances/net position	\$ 1,280,693,832	\$ 2,844,219	\$ 1,283,538,051	\$ 20,110,894,324	\$ 21,394,432,375

(A Component Unit of the State of New Jersey)

STATEMENT OF ACTIVITIES AND GOVERNMENTAL FUNDS REVENUES, EXPENDITURES AND CHANGES IN NET POSITION/FUND BALANCES Year Ended June 30, 2021

	Special Revenue Fund	Other Funds Total Govern- (DSF) mental Funds		Adjustments (Note G)	Statement of Net Position
REVENUES					
State appropriations equivalent to:					
Motor fuel taxes	\$ 434,363,319	\$-	\$ 434,363,319	\$-	\$ 434,363,319
Petroleum Products Gross Receipts Tax	779,894,217	-	779,894,217	-	779,894,217
Sales Tax	200,000,000	-	200,000,000	-	200,000,000
Toll Road Authority	12,000,000	-	12,000,000	-	12,000,000
Funding Subaccount Capital Reserve	578,541,274	-	578,541,274	-	578,541,274
Interest income and investment return	569,254	-	569,254	-	569,254
Amortization of bond premium and discount	-	-	-	53,831,025	53,831,025
Total revenues	2,005,368,064	-	2,005,368,064	53,831,025	2,059,199,089
EXPENDITURES					
Operating expenses and financial costs	24,548	34,345	58.893	-	58.893
State transportation costs	1,667,748,328	-	1,667,748,328	-	1,667,748,328
Debt Service	1,001,110,020		1,001,110,020		1,001,1 10,020
Principal	-	886,045,000	886,045,000	(886,045,000)	-
Bond interest expense, including amortization		,,	;;;	()	
of deferred gain on advanced refunding	-	802,190,471	802,190,471	(45,335,191)	756,855,280
Bond interest expense, capital appreciation bonds	-		-	208,828,710	208,828,710
Total expenditures	1,667,772,876	1,688,269,816	3,356,042,692	(722,551,481)	2,633,491,211
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Excess/deficiency of revenues over expenditures	337,595,188	(1,688,269,816)	(1,350,674,628)	776,382,506	(574,292,122)
OTHER FINANCING SOURCES (USES)					
Bonds and notes issued	2,080,420,000	_	2,080,420,000	(2,080,420,000)	_
Net bond premium	350,590,072	-	350,590,072	(350,590,072)	_
Transfers - internal activities	(1,655,425,844)	1,655,425,844		(000,000,012)	_
Build America Bond Credits		21,798,560	21.798.560	-	21,798,560
Escrow fund deposit	(720,711,153)	,. 00,000	(720,711,153)	720,711,153	-
Bond issuance costs	(8,444,502)	-	(8,444,502)	-	(8,444,502)
Total other financing sources (uses)	46,428,573	1,677,224,404	1,723,652,977	(1,710,298,919)	13,354,058
Changes in fund balances/net position	384,023,761	(11,045,412)	372,978,349	(933,916,413)	(560,938,064)
Fund balances/net position, beginning of year	817,247,590	13,889,631	831,137,221	(588,613,228)	242,523,993
Current year bond activity, net	-		=	822,783,710	822,783,710
Fund balances/net position, end of year	\$ 1,201,271,351	\$ 2,844,219	\$ 1,204,115,570	\$ (699,745,931)	\$ 504,369,639

See notes to financial statements.

(A Component Unit of the State of New Jersey)

#### NOTES TO FINANCIAL STATEMENTS

## A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Nature of Authority

New Jersey Transportation Trust Fund Authority (the "Authority"), located in Ewing, New Jersey, was created by the State of New Jersey (the "State") in 1984 pursuant to the New Jersey Transportation Trust Fund Authority Act in order to provide a stable, predictable funding mechanism for transportation system improvements undertaken by the New Jersey Department of Transportation and New Jersey Transit Corporation. The Authority also provides State aid to counties and municipalities for transportation system improvements.

#### **Basis of Accounting**

The Authority is a component unit of the State and is included in the general purpose financial statements of the State.

The accompanying financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board.

In its accounting and financial reporting, the Authority follows the pronouncements of the Governmental Accounting Standards Board ("GASB") and other entities that promulgate accounting principles. GASB Statement 76, The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments, establishes the order of priority of pronouncements and other sources of accounting and financial reporting guidance that a governmental entity should apply. Per the Statement, the sources of authoritative generally accepted accounting principles ("GAAP") are categorized in descending order of authority as follows: GASB Statements and Interpretations, GASB Technical Bulletins, GASB Implementation Guides, and literature of the American Institute of Certified Public Accountants ("AICPA") cleared by the GASB. Authoritative GAAP is incorporated periodically into the Codification of Governmental Accounting and Financial Reporting Standards (Codification), and when presented in the Codification, it retains its authoritative status. If the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP described above, a governmental entity should first consider accounting principles for similar transactions or other events within a source of authoritative GAAP described above and then may consider non-authoritative accounting literature from other sources. These include GASB Concepts Statements; pronouncements and other literature of the Financial Accounting Standards Board ("FASB"), Federal Accounting Standards Advisory Board, International Public Sector Accounting Standards Board, and International Accounting Standards Board, and AICPA literature not cleared by the GASB; practices that are widely recognized and prevalent in state and local government; literature of other professional associations or regulatory agencies; and accounting textbooks, handbooks and articles.

The basic financial statements consist of government-wide and governmental fund financial statements.

The Authority, as a single program government, combines governmental fund (modified accrual basis) and government-wide (accrual basis) financial statements, which are linked together by the reconciliation of differences between the Governmental Funds and Government-Wide Financial Statements (see Note G).

(A Component Unit of the State of New Jersey)

#### NOTES TO FINANCIAL STATEMENTS

## A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Basis of Accounting (Continued)**

The government-wide financial statements are prepared under the current economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenditures are recognized when incurred. The primary sources of revenues are appropriations received from the State from Motor Fuel, Petroleum Products Gross Receipts Tax ("PPGRT") and sales taxes, the toll road authorities, and Pay As You Go ("PayGo") capital funding. As provided for in the 2016 Transportation Trust Fund Re-Authorization Act, PayGo represents the excess of constitutionally-dedicated PPGRT revenue not needed to satisfy current year debt service costs that is deposited into the Transportation Trust Fund Subaccount for Capital Reserves ("Subaccount").

The governmental fund financial statements are prepared under the current financial resources measurement focus and on the modified accrual basis of accounting. Revenues are recorded when measurable and available. Expenditures are recognized when the related liability is incurred. The exception to this rule is that principal and interest on long-term debt are recognized when due.

#### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America for governmental units requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### **Fund Accounts**

In accordance with the 1995 Bond Resolution, the Authority has established the following fund accounts:

Fund Accounts	Amount	Use for Which Restricted
Special Revenue Fund (General Fund) Transportation Improvement	Deposit of all revenues received by the Authority. Also used to account for the accumulation of resources for payment of State transportation costs.	Expenditures for specific purposes.
Debt Service Fund (DSF)	Amounts needed to pay matured principal and interest on bonds.	Bond interest and principal payments.

#### **Income Taxes**

As a public body, under existing statute, the Authority is exempt from both federal and State taxes.

(A Component Unit of the State of New Jersey)

#### NOTES TO FINANCIAL STATEMENTS

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Bond Premium

In the government-wide financial statements, bond premiums are reported as deferred revenues (liabilities) and are amortized over the term of the related debt.

In the governmental fund financial statements, bond premiums are recognized as revenue when received.

#### **Bond Discount**

In the government-wide financial statements, bond discounts are recognized as deferred charges (assets) and are amortized over the term of the related debt.

In the governmental fund financial statements, bond discounts are recognized as expenditures when received.

#### **Deferred Inflows of Resources**

Gain on advanced refunding of bonds is recorded as a deferred inflow of resources in the statement of net position and is amortized over the life of old debt or the life of new debt, whichever is shorter.

#### **Restricted Net Position**

In accordance with the terms of the various bond resolutions, cash and equivalents and investments of all funds required under such bond resolutions are classified as restricted assets. The amounts by which the restricted assets exceed the corresponding liabilities they will liquidate are not available for the payment of current operating expenses.

#### Accounts Receivable

The following is a summary of receivables due from the State primarily to fund future bonds payable:

Due within one year	\$ 932,890,000
Due after one year	19,164,746,484
	\$20,097,636,484

#### **B. CASH AND EQUIVALENTS**

Cash and equivalents consist primarily of State cash management fund deposits. New Jersey statutes permit the deposit of public funds in the State of New Jersey Cash Management Fund ("NJCMF") or in institutions located in New Jersey which are insured by the Federal Deposit Insurance Corporation or by any other agencies of the United States that insure deposits. NJCMF is considered to be an investment trust fund as defined in GASB Statement No. 31.

(A Component Unit of the State of New Jersey)

## NOTES TO FINANCIAL STATEMENTS

#### B. CASH AND EQUIVALENTS (CONTINUED)

New Jersey statutes require public depositories to maintain collateral for deposits of public funds that exceed insurance limits as follows:

- (a) The market value of the collateral must equal 5% of the average daily balance of public funds; or
- (b) If the public funds deposited exceed 75% of the capital funds of the depository, the depository must provide collateral having a market value equal to 100% of the amount exceeding 75%.

All collateral must be deposited with the Federal Reserve Bank, the Federal Home Loan Bank Board, or a banking institution that is a member of the Federal Reserve System and has capital funds of not less than \$25,000,000.

## Custodial Credit Risk

Custodial credit risk is the risk that, in the event of failure of the counterparty, the Authority will not be able to recover the value of its cash and investments that are in the possession of an outside party. The Authority's NJCMF funds are not subject to custodial credit risk due to the fact that the funds are held by and in the name of the NJCMF in a segregated trust account with a third-party custodian rather than in the possession of a third-party custodian. Additionally, cash and equivalents and investments of the Authority are substantially restricted under the terms of the Authority's bond resolutions for the payment of bond principal and interest expense and the extension of project loans. The bond resolutions limit investments to vehicles with limited or no custodial credit risk such as obligations of the U.S. government or its agencies, investments in certain certificates of deposit of commercial banks that are members of the Federal Reserve System, investments in cash management pools that restrict investments to U.S. government securities, money market funds that invest in high-grade AAA-rated securities, and direct and general obligations of any state that meets the minimum requirements of the resolution.

#### **Credit Risk**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Credit risk is measured by nationally recognized statistical rating agencies such as Moody's Investors Service, Inc. (Moody's), Standard & Poor's Corporation (S&P), and Fitch Ratings (Fitch). Concentration of credit risk is the risk of loss attributed to the magnitude of an investment in a single issuer. Though the underlying assets and investments of the NJCMF pool are subject to credit risk, the risk is limited by a mix of the credit quality ratings of the assets in the portfolio maintained by the NJCMF.

Cash and equivalents at June 30, 2021, were as follows:

NJCMF	\$ 1,280,011,053
US Bank	3,526,998
Total	\$ 1,283,538,051

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The investments maintained by the Authority are not subject to interest rate risk.

(A Component Unit of the State of New Jersey)

#### NOTES TO FINANCIAL STATEMENTS

## C. ACCOUNTS PAYABLE - STATE OF NEW JERSEY

The balance due of \$78,989,368 consists of amounts due the State of New Jersey Special Transportation Fund for reimbursement of State, local and New Jersey Transit transportation costs.

#### D. BONDS AND NOTES PAYABLE

Bonds and notes payable consist of Transportation System Bonds Payable, Transportation Program Bonds Payable, and Federal Highway Revenue Reimbursement Notes (Indirect Garvees) Payable. Bond resolutions have been adopted by the Authority which authorize the issuance of bonds and notes to fund transportation system improvements in the State.

Transportation System Bonds refer to bonds issued pursuant to authorizations previously provided in P.L. 1995, c. 108 and P.L. 2006, c.3, as well as any bonds issued to refund those prior bonds. Transportation Program Bonds refer to bonds issued pursuant to P.L. 2012, c.13 and the most recent authorization enacted in October 2016, (P.L. 2016, c. 56), and any bonds subsequently issued to refund those particular bonds.

The Transportation Program Bonds are issued as "state contract" debt backed by a contract between the State Treasurer and the Authority. This contract pledges that constitutionally-dedicated revenues appropriated by the Legislature will be made available to the Authority for debt service payments on its Transportation Program Bonds.

The Transportation System Bonds are secured by a separate contract between the State Treasurer and the Authority which pledges that any dedicated Authority revenues appropriated by the Legislature to the payment of such bonds will be made available to the Authority for debt service payments.

For Federal Indirect Garvee bonds, the state agency issuer submits eligible project expenses to the Federal Highway Administration for reimbursement, and a portion of such reimbursements is used to pay the resulting debt service on the Indirect Garvees. Indirect Garvee bonds are typically used to finance a series of future projects, the exact details of which have yet to be determined. Future federal appropriations are pledged to pay debt service on Indirect Garvee bonds and the State can decide whether additional revenues beyond federal appropriations will be pledged to provide security to the bond holders.

(A Component Unit of the State of New Jersey)

## NOTES TO FINANCIAL STATEMENTS

## D. BONDS AND NOTES PAYABLE (CONTINUED)

The following is a summary of transportation system bonds, transportation program bonds, and Federal Highway Revenue Reimbursement notes outstanding:

		Bonds Outstanding (in Thousands)			Bonds Outstanding (in Thousands)	Amounts Due Within
	Interest	June 30,	Additions	Reductions	June 30,	One Year
Series	Rate Range	2020	(in Thousands)	(in Thousands)	2021	(in Thousands)
2004 Series A	5.75%	\$ 107,495	\$ -	\$ -	\$ 107,495	\$ -
2005 Series B	5.25%-5.50%	584,070	-	207,930	376,140	219,430
2006 Series A	4.25%-5.50%	1,514,740	-	387,695	1,127,045	408,960
2006 Series C	4.93%-5.05%	3,708,585	-	-	3,708,585	-
2008 Series A	6.12%-6.75%	1,422,955	-	-	1,422,955	-
2009 Series A	6.23%-6.40%	869,075	-	-	869,075	-
2009 Series C Note	5.25%	150,000	-	-	150,000	-
2009 Series D Note	5.00%	147,500	-	-	147,500	-
2010 Series A	5.85%-6.25%	1,273,180	-	-	1,273,180	-
2010 Series B	6.56%	500,000	-	-	500,000	-
2010 Series C	5.75%	575,000	-	-	575,000	-
2010 Series D	3.50%-5.25%	380,835	-	-	380,835	-
2011 Series A	N/A	151,285	-	151,285	-	-
2011 Series B	N/A	593,215	-	593,215	-	-
2012 Series A	5.00%	326,255	-	-	326,255	-
2012 Series AA	3.00%-500%	752,150	-	28,735	723,415	30,155
2013 Series A	4.00%-5.00%	14,445	-	-	14,445	-
2013 Series AA	3.50%-5.50%	761,820	-	16,955	744,865	17,790
2014 Series AA	4.25%-5.00%	679,515	-	23,860	655,655	25,035
2014 Series BB-1	5.00%	150,000	-	-	150,000	-
2014 Series BB-2	5.00%	147,500	114,195	147,500	114,195	-
2015 Series AA	4.00%-5.25%	585,495	-	11,470	574,025	12,045
2016 A Garvee	4.10%-5.00%	1,059,070	-	55,635	1,003,435	65,915
2016 B Garvee	3.01%-3.23%	500,000	-	-	500,000	-
2018 A Garvee	3.00%-5.00%	1,176,060	-	110,475	1,065,585	108,200
2018 Series A	4.00%-5.00%	1,531,595	-	-	1,531,595	-
2019 Series AA	3.75%-5.25%	750,000	-	-	750,000	-
2019 Series BB	3.25%-5.00%	1,000,000	-	-	1,000,000	-
2019 Series A	4.00%-5.00%	619,775	-	940	618,835	-
2019 Series B	2.38%-4.13%	946,335	-	-	946,335	45,360
2020 Series AA	3.00%-5.00%	-	1,500,000	-	1,500,000	-
2021 Series A	4.00%-5.00%		580,420		580,420	
		22,977,950	2,194,615	1,735,695	23,436,870	932,890
Less bond accretion		(3,548,062)		(208,828)	(3,339,234)	
Total		\$ 19,429,888	\$ 2,194,615	\$ 1,526,867	\$ 20,097,636	\$ 932,890

(A Component Unit of the State of New Jersey)

#### NOTES TO FINANCIAL STATEMENTS

#### D. BONDS AND NOTES PAYABLE (CONTINUED)

Total maturities of transportation system bonds, transportation program bonds, and Federal Highway Revenue Reimbursement notes are as follows:

	Principal		Interest		Total
Year Ending June 30,		<u> </u>			
2022	\$	932,890,000	\$ 762,778,959	\$	1,695,668,959
2023		980,375,000	715,277,296		1,695,652,296
2024		1,023,735,000	666,964,098		1,690,699,098
2025		1,045,190,000	622,317,436		1,667,507,436
2026		1,070,125,000	590,613,791		1,660,738,791
2027-2031		5,674,975,000	2,474,965,902		8,149,940,902
2032-2036		4,534,170,000	1,728,695,225		6,262,865,225
2037-2041		5,464,950,000	1,123,449,430		6,588,399,430
2042-2046		1,810,345,000	395,527,152		2,205,872,152
2047-2050		900,115,000	 93,423,400		993,538,400
Total		23,436,870,000	\$ 9,174,012,687	\$	32,610,882,687
Less unamortized bond accretion		3,339,233,516	 		
Total Bonds Payable	\$	20,097,636,484			

Interest payments vary by series. The majority of the Authority's debts have fixed rate interest payments, payable semi-annually on June 15 and December 15. Excluded from these debts are capital appreciation bonds. Capital appreciation bonds do not pay interest periodically, but add the interest value to the face value of the bond to be paid at maturity.

The bonds are secured primarily by revenues received by the Authority from the State. The payment of all such revenues to the Authority is subject to and dependent upon appropriations being made from time to time by the State Legislature. The State Legislature has no legal obligation to make such appropriations.

#### 2006 Series C and 2008, 2009, and 2010 Series A - Capital Appreciation Bonds

The Series 2006C, 2008A, 2009A and 2010A bonds were issued as capital appreciation bonds. The bonds were originally issued at principal values of \$1,115,496,792, \$1,122,744,638, \$416,230,924 and \$859,253,361, respectively. Portions of the total issuances that were capital appreciation bonds were \$1,115,496,792, \$249,999,638, \$142,730,924 and \$359,253,361, respectively. Interest on each series is not payable on a current basis. Interest is calculated on the basis of a 360-day year and is part of the accreted value from the date of issuance through the date of maturity or prior redemption, compounded as of each semi-annually each June and December 15th. The accreted values of the bonds reflect the initial principal of the bonds as noted above plus the interest accrued from the date of issuance. As of June 30, 2021, capital appreciation bonds are reported net of their unamortized bond accretion values of \$1,356,811,284, \$855,403,731, \$564,971,857 and \$562,046,644, respectively. The bonds are payable upon the respective maturity dates at the accreted values or prior to maturity at the greater of the accreted values and the present value of the accreted value discounted at the applicable tax-exempt municipal bond rate plus 30 basis points. Total accreted values at maturity are expected to be \$3,708,585,000, \$1,422,955,000, \$869,075,000 and \$1,273,180,000, respectively.

(A Component Unit of the State of New Jersey)

#### NOTES TO FINANCIAL STATEMENTS

## D. BONDS AND NOTES PAYABLE (CONTINUED)

#### 2010 Series B, and 2010 Series C - Build America Bonds

The Series 2010B and 2010C Transportation System bonds were issued as Build America Bonds. These federally taxable bonds were issued in connection with the American Recovery and Reinvestment Act of 2009, constituting Section 54AA of the Internal Revenue Code of 1986, as amended, for which the Authority, through the State, is entitled to receive a cash subsidy from the United States Treasury equal to 35% of the interest payable on each bond series on each interest payment date. The Budget Control Act of 2011 reduced the amount of the subsidy paid by the United States Treasury.

In fiscal year 2020 the Authority fully refunded the 2009 Series B bonds and partially refunded the 2010 Series B bonds, reducing the amount of qualifying federally taxable bond tax credits by approximately 40%. The Authority received payments totaling \$32,754,827 in fiscal year 2021, including \$10,956,267 outstanding from June 30, 2020. This represents 33% of the total interest due on June and December 15th for these series and a 2% decrease on the original subsidy.

There can be no certainty the United States Treasury will not make further cuts to the program. The bonds are subject to redemption prior to their maturity at the option of the Authority upon a material reduction or elimination of the subsidy payments.

#### 2014 Series BB-1 and Series BB-2 Notes – SIFMA Index Bonds

The 2014 Series BB Notes were publicly offered SIFMA Index Multimodal Bonds. During the SIFMA Index Rate period, interest on the notes was payable on the first business day of each month. The 2014 Series BB-1 Notes bore interest at the SIFMA Index Rate plus an interest rate spread of 1.00% until their remarketing as fixed rate notes in October 2019. The 2014 Series BB-1 Notes now bear a fixed interest rate at 5%. The 2014 Series BB-2 Notes bore interest at the SIFMA Index Rate plus an interest rate spread of 1.20%, until their remarketing in May 2021. The 2014 Series BB-2 Notes were subject to redemption prior to maturity at the option of the Authority at any time after June 15, 2021, at a value equal to 100% of the principal amount of the notes being redeemed plus accrued interest, as well as being subject to mandatory tender on December 15, 2021. In May 2021 the Authority remarketed as fixed rate notes the full \$147,500,000 in 2014 Series BB-2 Transportation Program Notes (\$114,195,000 par), which now bear a fixed interest rate at 5%. For the year ended June 30, 2021, a total of \$9,868,275 in interest was paid on the 2014 Series BB-1 Notes and \$1,749,719 of variable interest paid on the 2014 Series BB-2 Notes prior to the May 2021 remarketing.

#### 2016 Series A and B Federal Highway Reimbursement Revenue Notes (Indirect Garvees)

On November 2, 2016, the Authority issued \$3,241,425,000 of Federal Highway Reimbursement Revenue Notes (Indirect Garvees) which consisted of \$2,741,425,000 of publicly offered 2016 Series A Indirect Garvees and \$500,000,000 of 2016 Series B Indirect Garvees, which are bank loan notes, purchased by Bank of America, N.A. Both series of notes are secured solely through reimbursements received by or on behalf of the New Jersey Department of Transportation pursuant to Title 23 of the United States Code from the Federal Highway Administration. The proceeds were used to fund Transportation Capital Program expenditures for fiscal years 2017, 2018 and part of fiscal year 2019.

For the year ended June 30, 2021, a total of \$123,304,505 in debt service was paid on these obligations.

(A Component Unit of the State of New Jersey)

#### NOTES TO FINANCIAL STATEMENTS

## D. BONDS AND NOTES PAYABLE (CONTINUED)

# 2018 Series A Federal Highway Reimbursement Revenue Refunding Notes (Indirect Garvees)

On July 25, 2018, the Authority issued \$1,195,730,000 of Federal Highway Reimbursement Revenue Refunding Notes (Indirect Garvees). These notes are secured through reimbursements received by or on behalf of the New Jersey Department of Transportation pursuant to Title 23 of the United States Code from the Federal Highway Administration. The proceeds were used to refund \$1,300,000,000 in 2016 Series A Federal Highway Reimbursement Revenue Notes for fiscal year 2019 and generated \$124 million in net present value debt service savings.

For the year ended June 30, 2021, a total of \$168,366,912 in debt service was paid on these obligations. Combined with the 2016 Series A and B Federal Highway Reimbursement Revenue Notes, a total of \$291,671,417 in debt service was paid on the Federal Highway Reimbursement Revenue Notes for the year ended June 30, 2021.

#### New Bonds Issued in FY 2021

In fiscal year 2021 the Authority issued \$1,500,000,000 2020 Series AA of new money Transportation Program Bonds, authorized under the October 2016 Act. The proceeds of any new Transportation Program Bond issuance are used to support transportation projects within the State.

#### E. REFUNDINGS

When conditions warrant, the Authority sells various issues of bonds to provide for the refunding of previously issued obligations in order to achieve interest cost savings. A Bond refunding is typically categorized as either current, in which outstanding bonds are called and paid off within 90 days, an advanced refunding, in which the new bond proceeds are placed into escrow until the call date of the bonds, or a forward refunding, in which an issuer and underwriter agree that the issuer will issue refunding bonds on a specified future date and which the underwriter will purchase those bonds at a specified price. The funds originally pledged for the prior bonds secures the refunding bonds.

The proceeds received from the sales of the bond issues are used to currently refund the outstanding bond issues or to deposit into an irrevocable escrow fund held by an escrow agent, an amount that, when combined with interest earnings thereon, will be at least equal to the sum of the first optional redemption date thereof and the premium required to redeem the bonds outstanding on such date. Accordingly, the Authority's assets and the liabilities for defeased bonds are not included in the Authority's financial statements. Typically, these transactions result in a deduction of debt service over the term of the bonds.

On May 6, 2021, the Authority issued \$580,420,000 in 2021 Series A Transportation System Refunding Bonds which, together with the premium generated on the bonds, was used to refund \$137,440,000 and \$564,710,000 of principal on the 2011 Series A and 2011 Series B Transportation System Bonds, respectively. The refunding generated a total of \$194 million in net present value debt service savings.

(A Component Unit of the State of New Jersey)

#### NOTES TO FINANCIAL STATEMENTS

## E. REFUNDINGS (CONTINUED)

During the fiscal year ended June 30, 2021, the Authority entered Forward Refunding agreements scheduled to settle in Spring 2022, which is discussed in Note I below, Subsequent Events.

As of June 30, 2021, the Authority has approximately \$8,691,315,000 bonds outstanding which have been previously defeased and are secured by investments held in escrow by the bond trustee. The escrow accounts are not controlled by the Authority. The bonds are considered extinguished and accordingly, the assets and related debt obligations are not reflected on the financial statements of the Authority.

## F. CONCENTRATION OF RISK AND UNCERTAINTIES

#### Cash and Equivalents

The Authority maintains cash and short-term investment balances which may exceed federally insured limits. It historically has not experienced any credit-related losses.

# G. ADJUSTMENTS - RECONCILIATION OF DIFFERENCES BETWEEN THE GOVERNMENTAL FUNDS AND GOVERNMENT-WIDE FINANCIAL STATEMENTS

(1) Long-term liabilities (bonds payable, notes payable and accrued interest payable) applicable to the Authority's governmental activities are not due and payable in the current period and accordingly, are not reported as fund liabilities. All liabilities, both current and long term, are reported in the statement of net position. Balances as of June 30, 2021, were:

Bonds payable (June 30, 2020)	\$ 19,429,887,774
Add issuance of bonds and notes	1,500,000,000
Less scheduled principal payments and Indirect Garvee Bonds	(886,045,000)
Less net principal reduction from refunded/remarketed debt	(155,035,000)
Add accretion of capital appreciation bonds	208,828,710
Bonds payable (June 30, 2021)	\$ 20,097,636,484
Accrued interest payable	\$ 31,956,434

(2) Bonds and notes issued and net bond premium proceeds contribute to the change in fund balance in governmental funds. In the government-wide statements, issuing debt increases long-term liabilities in the statement of net assets and does not affect the statements of activities.

Proceeds consisting of bonds and notes issued and net bond premium were received from:

2020 Series AA Transportation Program Bonds	\$ 1,674,125,833
2021 Series A Transportation System Bonds	723,165,447
2014 Series BB-2 SIFMA Index Bonds Remarketing	 33,421,211
Total	\$ 2,430,712,491

(A Component Unit of the State of New Jersey)

## NOTES TO FINANCIAL STATEMENTS

# G. ADJUSTMENTS - RECONCILIATION OF DIFFERENCES BETWEEN THE GOVERNMENTAL FUNDS AND GOVERNMENT-WIDE FINANCIAL STATEMENTS (CONTINUED)

(3) Repayment of bond principal is reported as an expenditure in governmental funds and thus reduces the net position/fund balances. For the Authority as a whole, the principal payments reduce the liabilities in the statement of net position and do not result in an expense in the statement of activities. Principal payments, including amounts required for refunding bond issues, were made as follows:

Scheduled principal payments	\$ 719,935,000
Scheduled principal payments of Garvee Bonds	166,110,000
Total	\$ 886,045,000

(4) Unamortized bond premium is recorded as deferred revenue (other liabilities) in the statement of net position and is amortized over the life of the debt. Amortization revenue is recorded in the statement of activities. In governmental funds financial statements, bond premiums are recognized as revenue when received. Balances as of June 30, 2021, were:

Bond premium	\$ 1,202,335,091
Accumulated amortization	(558,730,544)
Total unamortized bond premium	\$ 643,604,547
Amortization revenue	\$ 54,097,748

(5) Unamortized bond discount is recorded as an asset (deferred change) in the statement of net position and is amortized over the life of the debt. Amortization expense is recorded in the statement of activities. In governmental funds financial statements, bond discounts are expensed when incurred. Balances as of June 30, 2021, were:

Bond discount	\$ 14,023,321
Accumulated amortization	(765,481)
Total unamortized bond discount	\$ 13,257,840
Amortization expense	\$ 266,723

(6) Deferred gain on advanced refundings is recorded as deferred inflows of resources in the statement of net position and is amortized over the remaining life of the old debt or the life of new debt, whichever is shorter. Amortization revenue is recorded in the statement of activities. In governmental funds financial statements, deferred gain on advanced refunding is not applicable. Balances as of June 30, 2021, were:

Net gain/(loss) on advanced refunding	\$ 80,517,738
Net loss on advanced refunding	 (43,074,948)
Net deferred gain on advanced refundings	\$ 37,442,790
Amortization revenue as a component of interest expense	\$ 3,222,614

(A Component Unit of the State of New Jersey)

#### NOTES TO FINANCIAL STATEMENTS

# G. ADJUSTMENTS - RECONCILIATION OF DIFFERENCES BETWEEN THE GOVERNMENTAL FUNDS AND GOVERNMENT-WIDE FINANCIAL STATEMENTS (CONTINUED)

(7) The adjustment related to current year bond activity, net, is comprised of the following:

Bond principal payments	\$ (886,045,000)
Net bond premium	(350,292,491)
Bond issuance costs	8,075,566
Net bond proceeds	2,562,928,078
Escrow Fund Deposit	(720,711,153)
Capital appreciation bonds	208,828,710
Current year bond activity, net	\$ 822,783,710

#### H. COVID-19 IMPACTS

Governor Murphy's Executive Order No. 107 dated March 21, 2020, mandating statewide stay-at-home practices and closure of all non-essential retail businesses, resulted in a decline in fiscal year 2020 Motor Fuel and PPGRT revenues and reduced the State's fiscal year 2021 PayGo deposit. However, the Authority had other available resources to cover this shortfall, which precluded any negative impact to the fiscal 2021 program. Conversely, fiscal year 2021 Motor Fuel and PPGRT revenues came in higher than anticipated, which in turn will result in a significant increase in the State's fiscal year 2022 PayGo deposit. It is unknown what the future financial impact to the Authority will be from conditions related to COVID-19.

#### I. SUBSEQUENT EVENTS

Management has evaluated subsequent events that occurred after June 30, 2021, and through November 19, 2021, the date the financial statements were available to be issued. Based on this evaluation, the Authority has determined the following disclosures to be reported in the financial statements.

On May 6, 2021, the Authority entered into two Forward Refunding agreements totaling \$893,750,000 which, together with the premiums generated on the bonds, will be used to refund \$326,255,000 in 2012 Series A Transportation System Bonds (2022 Series A Transportation System Refunding Bonds) and \$693,260,000 in 2012 Series AA Transportation Program Bonds (2022 Series AA Transportation Program Refunding Bonds), respectively. The Tax-Exempt Forward Refunding agreements are anticipated to yield \$189 million in net present value savings and are scheduled to settle in spring 2022.

In order to meet the highway fuel cap revenue targets, the State decreased the PPGRT by 8.3 cents on October 1, 2021, reversing the majority of the prior year's 9.3 cents increase implemented to offset the decline in Motor Fuel and PPGRT revenues due to COVID-19. The respective increase and decrease is provided by provisions of the Re-Authorization that allows the State to adjust the rate contingent upon meeting budgeted fiscal year fuel tax revenue targets.

In fall 2021, the Authority plans on issuing \$750,000,000 of new money Transportation Program Bonds with a final maturity of June 15, 2051, with coupon rates ranging from 3.00% to 5.00%, in order to fund transportation project costs and take advantage of the favorable interest rate environment.

SUPPLEMENTARY INFORMATION

(A Component Unit of the State of New Jersey)

# SCHEDULE OF CASH RECEIPTS AND DISBURSEMENTS

## Year Ended June 30, 2021

Cash Balances, June 30, 2020	Transportation Improvement \$ 527,666	Debt Service \$ 680,521	Total \$ 1,208,187
	φ 027,000	φ 000,021	φ 1,200,107
RECEIPTS			
Motor fuel taxes	-	464,593,000	464,593,000
Petroleum Products Gross Receipts and Sales Tax	-	862,525,817	862,525,817
Toll Road Authority	-	12,000,000	12,000,000
Build America Bond Credits	32,754,827	-	32,754,827
Operating transfers in	1,328,208	24,417,247	25,745,455
Total Receipts	34,083,035	1,363,536,064	1,397,619,099
DISBURSEMENTS			
Operating expenses and financial costs	1,267,759	-	1,267,759
Bond interest expense	-	478,140,783	478,140,783
Principal retirement of bonds payable	-	886,045,000	886,045,000
Operating transfers out	32,754,827	-	32,754,827
Total Disbursements	34,022,586	1,364,185,783	1,398,208,369
Cash Balances, June 30, 2021	\$ 588,115	\$ 30,802	\$ 618,917

Note: Cash balances consist of checking account activity only.



#### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Chairperson and Members of New Jersey Transportation Trust Fund Authority A Component Unit of the State of New Jersey

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the accompanying financial statements of the governmental activities and each fund of the New Jersey Transportation Trust Fund Authority (the "Authority"), a component unit of the State of New Jersey, as of and for the year ended June 30, 2021, and the related notes to financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated November 19, 2021.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Authority's financial statements will not be prevented, or detected or corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (CONTINUED)

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and other matters, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mercadien. P.C. Certified Public Accountants

November 19, 2021

# New Jersey Transportation Trust Fund Authority

# **2022 Board Meeting Schedule**

Thursday, January 27 @ 11:00 AM

Thursday, February 24 @ 11:00 AM

Thursday, March 17 @ 11:00 AM

Thursday, April 21 @ 11:00 AM

Thursday, May 19 @ 11:00 AM

Monday, June 13 @ 11:00 AM

Thursday, July 21 @ 11:00 AM

Thursday, August 18 @ 11:00 AM

Wednesday, September 14 @ 11:00 AM

Thursday, October 20 @ 11:00 AM

Thursday, November 17 @ 11:00 AM

Thursday, December 15 @ 11:00 AM