Agenda Date: 3/17/10 Agenda Item: IIIC



STATE OF NEW JERSEY

Board of Public Utilities Two Gateway Center Newark, NJ 07102 www.nj.gov/bpu

CABLE TELEVISION

IN THE MATTER OF COMCAST OF AVALON, LLC
FOR APPROVAL OF THE FILING OF FCC FORM 1240,
AN ANNUAL UPDATING OF THE MAXIMUM
PERMITTED RATE FOR REGULATED BASIC CABLE
SERVICE USING THE OPTIONAL EXPEDITED RATE
PROCEDURES

ORDER ADOPTING STIPULATION

DOCKET NO. CR09100786

Joseph C. Lance, Senior Director, Eastern Division, Comcast Cable Communications, Inc., Oaks, Pennsylvania for Petitioner

BY THE BOARD:

On October 1, 2009 (revised on October 26, 2009), Comcast of Avalon, LLC ("Petitioner") filed Federal Communications Commission ("FCC") Form 1240, Docket Number CR09100786, seeking approval by the Board of Public Utilities ("Board") for an annual rate adjustment in its maximum permitted rate resulting from an adjustment for inflation, programming costs and copyright fees pursuant to the Cable Television Consumer Protection and Competition Act of 1992, 47 <u>U.S.C.</u> § 543 <u>et seq.</u>, and provisions of the New Jersey Cable Television Act, <u>N.J.S.A.</u> 48:5A-1 <u>et seq.</u>

The Board, at its public meeting on January 10, 1996, in Docket Number CX95120636, approved the implementation of Optional Expedited Rate Procedures for the processing of certain filings made with the Office of Cable Television. The intended purpose of these procedures is to grant final rates as quickly as possible to any cable company that chooses this process. In the spirit of cooperation based on the principles of Alternate Dispute Resolution, the discovery content is limited, thereby reducing the timeframe for settlement.

Petitioner chose to pursue its filing with the Board through the approved procedures. To that end, a pre-transmittal conference was held on October 21, 2009, and attended by representatives of the Petitioner, the Department of the Public Advocate, Division of Rate Counsel ("Rate Counsel") and Board Staff. The Petitioner agreed to waive its Office of Administrative Law ("OAL") litigation rights for this matter. It should be noted that the

Petitioner's waiver was a knowing, voluntary and intelligent waiver of its litigation rights at the OAL and that the waiver did not constitute a circumvention of the FCC rules nor did it affect Petitioner's right to appeal in that forum.

The Petitioner notified its customers of the rate decrease by way of a newspaper announcement informing them of their opportunity to submit written comments to the Board for a period of thirty days. The notice appeared in The Press of Atlantic City on November 6, 2009. No comments or resolutions were received as a result of this public notice.

After review by Staff and Rate Counsel of the supporting documentation, schedules and other discovery requests, a settlement conference was held on November 6, 2009. On January 6, 2010, the parties entered into a Stipulation of Settlement.

The Board has reviewed the Stipulation of Settlement and <u>FINDS</u> it to be reasonable, in the public interest and in accordance with the law. Therefore, the Board <u>HEREBY ADOPTS</u> the Stipulation of Settlement (attached hereto) as its own, incorporating by reference the terms and conditions therein as if fully set forth at length herein.

The Board <u>FURTHER</u> <u>ORDERS</u> that, subject to the ongoing review before the Federal Communications Commission, should these cable systems, or any part thereof, merge and/or migrate to another system, be upgraded and/or rebuilt, its ownership or control be otherwise sold or transferred to another entity, the basic service tier rate that will be eliminated or superseded as a result of the merger, migration, upgrade, rebuild, sale or transfer must be "trued-up" [47 <u>C.F.R.</u> § 76.922 (e) (3)]. The final true-up for the affected systems, or any parts thereof, should be calculated on FCC Form 1240 and begin where the last true-up period ended on its prior FCC Form 1240. This true-up calculation should be filed with the Board when all the affected subscribers are being charged the rate resulting from the merger, migration, upgrade, rebuild, sale or transfer and may be filed in conjunction with the annual rate adjustment cycle (Form 1240) established as a result of said merger, migration, upgrade, rebuild, sale or transfer.

The cable systems, or any part thereof, may be subsequently deregulated as a result of a finding by the Board, the FCC or other party of competent jurisdiction that these systems or any portion thereof, subject to effective competition. Should that occur, the last basic service rate established as a result of a prior FCC Form 1240, or such subsequent rate calculation method as may be heretofore adopted by the Board, the FCC or any other party of competent jurisdiction, prior to the deregulation of any rate that is now or may in the future be subject to the Board's jurisdiction, must be trued-up for the period of time that the affected rates were subject to regulation by the Board.

The above referenced true-up procedure does not exclude any cable system party to this order.

BOARD OF PUBLIC UTILITIES

LEE A. SOLOMON PRESIDENT

JEANNE M. FOX COMMISSIONER

NICHOLAS ASSELTA COMMISSIONER

JÖSEPH L. FIÓRDALISO COMMISSIONER

ELIZABETH RANDALL COMMISSIONER

ATTEST:

I HEREBY CERTIFY that the within document is a true copy of the original in the files of the Board of Public

IN THE MATTER OF COMCAST OFAVALON, LLC FCC FORM 1240 USING THE OPTIONAL EXPEDITED RATE PROCEDURES

DOCKET NUMBER: CR09100786

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)	STATE OF NEW JERSEY
)	BOARD OF PUBLIC UTILITIES
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STIPULATION OF FINAL RATES

The undersigned parties, as a result of a review of the Federal Communications Commission ("FCC") Form 1240 and timely filed public comments in this matter hereby stipulate to the following findings of fact and conclusions of law for consideration by the Board of Public Utilities ("Board"); and,

As part of the Optional Expedited Rate Procedures (Approved January 12, 1996, Docket No. CX95120636), Comcast of Avalon, LLC ("Petitioner") agreed to waive the Company's litigation rights at the Office of Administrative Law ("OAL") in this proceeding. It should be noted that Petitioner's waiver was a knowing, voluntary and intelligent waiver of its litigation rights at the OAL and that the waiver did not constitute a circumvention of the FCC rules nor did it affect the Company's right to appeal in that forum.

WHEREAS, the Cable Television Consumer Protection and Competition Act of 1992, Pub. L. No. 102-385, 106 Stat. 1460 (1992), codified at 47 U.S.C. § 543 et seq., (the "Federal Act"), classified the delivery of cable television services into two separate rate regulated categories: (i) "basic service" (consisting primarily of "off-the-air" and public, educational and governmental channels) and associated equipment and installation and (ii) cable programming services ("CPS") (consisting of other tiers of channels) and associated equipment; and

WHEREAS, under the Federal Act, basic service is regulated by the "franchising authority"; and

WHEREAS, under the provisions of the New Jersey Cable Television Act ("New Jersey Act"), N.J.S.A. 48:5A-1 et seq., the franchising authority is the Board; and

WHEREAS, the Federal Act required the FCC to issue regulations governing the standards to be used by franchising authorities in regulating basic service rates; and

WHEREAS, under the regulations adopted March 30, 1994, 47 <u>C.F.R.</u> § 76.900 <u>et seq.</u>, a cable operator may adjust its rates by electing the annual rate adjustment system under the regulations adopted September 15, 1995 (47 <u>C.F.R.</u> § 76.922) by filing a Form 1240 <u>and</u> a Form 1205 on the same date; and

WHEREAS, on October 1, 2009, revised on October 26, 2009, Petitioner, serving the Boroughs of Avalon and Stone Harbor, the Townships of Middle (Swainton Area, Avalon Manor & Stone Harbor Manor) and Upper (Strathmere Area) and the City of Sea Isle City filed a Form 1240, Docket Number CR09100786 with the Board seeking approval of inflation and external cost adjustments for a total decrease in the Maximum Permitted Rate ("MPR") of 3.5% for the rate cycle of January 1, 2010 to December 31, 2010 for a rate decrease from \$11.25 to \$10.86, exclusive of franchise fees, which would result in a total decrease in the MPR for basic service of \$.39 per month. The Operator Selected Rate ("OSR") will be \$10.85 effective January 1, 2010 for the same rate cycle of January 1, 2010 to December 31, 2010. However, during this period, if Petitioner chooses to decrease the OSR, with proper notice to its subscribers and the Board, this decrease will not affect the established rate cycle; and

WHEREAS, the Board Staff ("Staff") and the Department of the Public Advocate, Division of Rate Counsel ("Rate Counsel"), upon review of the FCC Form 1240, supporting documentation and schedules thereto agree that the proposed MPR and OSR rates are just and reasonable; and

WHEREAS, Staff, Rate Counsel and Petitioner have engaged in discussions of this matter; and

WHEREAS, Staff, Rate Counsel and Petitioner have concluded that the Company is entitled to the above-referenced adjustment which it seeks in its FCC Form 1240 filing;

NOW, THEREFORE, Staff, Rate Counsel, and Petitioner hereby STIPULATE AS FOLLOWS:

- Petitioner notified its customers of the proposed MPR rate decrease via a newspaper announcement and has informed them of their opportunity to submit written comments for a period of thirty (30) days.
- The effective date for the decrease in the MPR for basic service due to inflation and external costs adjustments under Docket Number CR09100786 and the OSR is January 1, 2010.
- The rate cycle established under Docket Number CR09100786 is January 1, 2010 to December 31, 2010.
- On September 14, 2006, in Docket Nos. CR05090826 (Toms River-Rebuild), CR05090827 (Crestwood Village/Cedar Bonnet Island), CR05110935 (South Jersey/Vineland-Vineland) and CR05110937 (South Jersey/Vineland-Franklinville South) (hereinafter the "Toms River/South Jersey Matters"), the Board issued Orders adopting Stipulations of Settlement among the Parties therein (the "Toms River/South Jersey Stipulations"), which, among other things, addressed the cost of programming pertaining to CN8, a Comcast affiliated channel, to be reported on Worksheet 7 Line 701 of the Form 1240. Specifically, the Toms River/South Jersey Stipulations provided that, for all "Comcast" affiliated rate districts in New Jersey, Line 701 on Worksheet 7 would

be based upon rates of thirty-three cents (33¢), thirty-four cents (34¢) and thirtyfive cents (35¢) per subscriber per month for CN8 (excluding the Form1240's permitted 7.5% markup), and that these rates would be frozen for specific true-up and projected periods listed for each rate district in Exhibit B to the Toms River/South Jersey Stipulations (hereinafter, the "CN8 Agreement"). For convenience, a copy of the Toms River/South Jersey Stipulations' Exhibit B is annexed hereto as Attachment 1. It was further agreed in the Toms River/South Jersey Stipulations that for the period during which the CN8 rates shall be frozen at the above rates, such rates shall be deemed not unreasonable and that documentation in support of such rates and/or discovery requests relating to such rates shall not be necessary. Accordingly, and pursuant to the CN8 Agreement, as set forth in the Toms River/South Jersey Matters, the cost of programming pertaining to CN8 in the instant matters has been calculated at the agreed upon rate per subscriber per month in Worksheet 7 - Line 701 of the Form 12401. Comcast further agrees to include this paragraph in future Stipulations for all Comcast Form 1240 rate filings that include any true up or projected period subject to the CN8 rate freeze as indicated on Attachment 1.

- 5. The foregoing description of the CN8 Agreement is intended merely to summarize and in no way change the terms of the Agreement reached among the Parties and Approved by the Board with respect to the treatment of CN8 as set forth in the Toms River/South Jersey Matters.
- 6. In the event that a system listed in Attachment 1 changes its annual rate cycle, resulting in a concomitant change in the true-up and/or projected periods attributable to said system, the rate freeze periods set forth in Exhibit B to the Toms River/South Jersey Stipulations shall remain unchanged.
- 7. This stipulated rate decrease shall be subject to the approval of the Board and all revenues collected as a result of this adjustment shall be subject to refund, pursuant to the rules and regulations of the FCC as well as those of the Board if the Board finds this rate decrease to be unjustified in whole or in part or in any way implemented improperly.
- This Stipulation of Settlement resolves all issues raised by this filing which are the subject of the within matter.
- 9. The signatories agree that, except as expressly provided herein, this Stipulation has been made exclusively for the purpose of this proceeding and that the Stipulation contained herein, in total or by specific items, is in no way binding upon the parties in other proceedings before the Board or in other forums or jurisdictions, nor are the contents of this Stipulation, in total or by specific items, by inference, inclusion, or deletion, in any way to be considered or used by another party as any indication of the position of any party hereto on any issue litigated or to be litigated in other proceedings.

¹ Petitioner chose not to include any programming costs for CN8 in the projected period for this instant matter.

This Stipulation contains terms, each of which is interdependent with the others and essential in its own right to the signing of this Stipulation. Each term is vital to the agreement as a whole, since the parties expressly and jointly state that they would not have signed the agreement had any term been modified in any way. Each party is entitled to certain procedures in the event that any modification is made to the terms of this Stipulation. That is, each signatory party must be given the right to be placed in the position it was in before the Stipulation was entered. Therefore, if any modification is made to the terms of this Stipulation, it is essential that each party be given the option, before the implementation of any new rate resulting from this action, either to modify its own position to accept the proposed changes, or to resume the proceeding as if no agreement had been reached.

The parties believe these provisions are fair to all concerned and therefore, they are made an integral and essential element of this Stipulation. This being the case, all parties expressly agree to support the right of any other party to this Stipulation to enforce all terms and procedures detailed herein.

DATED: 1/6/10

OFFICE OF CABLE TELEVISION

GLORIA J. FURLONG

Supervising Administrative Analyst

RONALD K. CHEN, ESQ. PUBLIC ADVOCATE OF NEW JERSEY

STEPHANIE A. BRAND, ESQ., DIRECTOR, DIVISION OF RATE COUNSEL

DATED: 1/6/2010

Assistant Deputy Public Advocate

DATED: 1/5/10

COMCAST OF AVALON, LLC

Dennis C. Linken, Esq.

Stryker, Tams & Dill

			Exhibit B				
				Board app	Board approved (2004) Settlement	ettlement	
Current Pending Filings	109:		First Filing True-Up Period Proj	Projected Period	Second Filing True-up Period Proj	Filing Projected Period	True-up Period
October 1, 2003	Comcast of New Jersey, LLC	Toms River Rebuild Crestwood/Cedar Bonnet Island	5/01/02 to 9/30/03 5/01/02 to 9/30/03	1/01/04-12/31/04	10/01/03-9/30/04	1/01/05-12/31/05	10/01/04-9/30/05
	Compast of Long Beach Island, LLC	Long Beach Island	5/01/02 to 9/30/03	1/01/04-12/31/04	10/01/03-9/30/04	1/01/05-12/31/05	10/01/04-9/30/05
	Comcast of Central New Jersey, LLC	East Windsor West Windsor	10/01/02 to 9/30/03 10/01/02 to 9/30/03	1/01/04-12/31/04	10/01/03-9/30/04	1/01/05-12/31/05 1/01/05-12/31/05	10/01/04-9/30/05
November 1, 2003	Comcast of South Jersey, LLC	Vineland/Franklinville South/Salem Vineland	11/01/02 to 10/31/03 11/01/02 to 10/31/03	2/01/04-1/31/05 2/01/04-1/31/05	11/01/03 to 10/31/04 11/01/03 to 10/31/04	2/01/05-1/31/08 2/01/05-1/31/08	11/01/04 to 10/01/0
March 1, 2004	Corneast of Wildwood, LLC	Gloucester City Maple Shade	12/01/02-11/30/03	8/01/04-5/31/05 8/01/04-5/31/05	12/01/03-11/30/04 12/01/03-11/30/04	6/01/05-5/31/06	12/01/04-11/30/05
	Comcast of Avalon, LLC	Avaion	3/01/03-2/29/04	6/01/04-5/31/05	3/01/04-2/28/05	6/01/05-5/31/08	3/01/05-2/28/06
Non-Pending Filings: Next Filing Date:	ı						
August 1, 2004	Comcast of Jersey City, LLC	Jersey City	8/01/03-7/31/04	11/01/04-10/31/05	8/01/04-7/31/05	11/01/06-10/31/06	8/01/05-7/31/06
October 1, 2004	Compast of Monmouth County, LLC	Monmouth Freehold	10/01/03-8/30/04 10/01/03-8/30/04	1/01/05-12/31/05 1/01/05-12/31/05	10/01/04-9/30/05	1/01/06-12/31/06 1/01/06-12/31/06	10/01/05-20/006
	Comcast of Ocean County, LLC Comcast of Burlington, LLC	Ocean Burlington	10/01/00-9/30/04	1/01/05-12/31/05	10/01/04-9/30/05	1/01/06-12/31/06 1/01/06-12/31/06	900008-50/10/01
	Compast of Central New Jersey, LLC	East Brunswick	10/01/03-9/30/04	1/01/06-12/31/05	10/01/04-8/30/05	1/01/06-12/31/06	10/01/05-9/20/06
	Comcast of Glaucester County, LLC	Gloucester	10/01/03-9/30/04	1/01/05-12/31/05	10/01/04-9/30/05	1/01/06-12/31/06	10/01/05-9/30/06
	Comcast of Garden State, L.P.	Garden State Carney's Point	10/01/03-9/30/04 10/01/03-9/30/04	1/01/05-12/31/05	10/01/04-9/20/05	1/01/06-12/31/06 1/01/06-12/31/06	10/01/05-9/30/00
November 1, 2004	Compast of Northwest New Jersey, LL Compast of Plainfield, LLC	Northwest Plainfield	10/01/03-10/31/04	2/01/05-1/31/06	11/01/04-10/31/05 11/01/04-10/31/05	2/01/06-1/31/07 2/01/08-1/31/07	11/01/05-10/31/0
	Comcast of South Jersey, LLC	Vineland/Franklinville North Vineland/Turnersville	11/01/03-10/31/04 11/01/03-10/31/04 No True-up per rate	2/01/05-1/31/06 2/01/05-1/31/06	11/01/04-10/31/05 11/01/04-10/31/05	2/01/08-1/31/07 2/01/08-1/31/07	11/01/05-10/31/0 11/01/05-10/31/0
		Vineland/Franklin Township-6 towns	cap settlement in 2001	2/1/05-1/31/06	2/1/05-10/31/05	2/01/06-1/31/07	11/01/05-10/31/0
	Comcast of South Jersey, LLC	Pleasantville /East 1/East 2 / Downbeach/Atlantic City Pleasantville West/Mullica	11/01/03-10/21/04	2/01/05-1/31/06 2/01/05-1/31/06	11/01/04-10/31/05 11/01/04-10/31/05	2/01/06-1/31/07 2/01/06-1/31/07	11/01/05-10/31/C 11/01/05-10/31/C
	Comcast of Wildwood, LLC Comcast of the Meedowlands, LLC Comcast of New Jersey II, LLC	Wildwood Meadowlands Union/Verona/Woodbridge	11/01/03-10/31/04 8/1/03-10/31/04 8/1/03-10/31/04	2/01/05-1/31/06 2/01/05-1/31/08 2/01/05-1/31/08	11/01/04-10/31/05 11/01/04-10/31/05 11/01/04-10/31/05	201/06-1/31/07 2/01/06-1/31/07 2/01/06-1/31/07	11/01/05-10/31/X 11/01/05-10/31/X 11/01/05-10/31/X
November 30, 2004	Comcast of Mercer County, LLC	Trenton	8/1/03-11/30/04	3/01/05-2/28/05	12/01/04-11/30/05	3/01/06-2/28/07	12/01/05-11/30/(
	Comcast of Southeast Pernsylvania, Lambertville Hopewell	Lambertville Hopewell	11/01/03-11/30/04	3/01/05-2/28/08 3/01/05-2/28/08	12/01/04-11/30/05 12/01/04-11/30/05	3/01/06-2/28/07 3/01/06-2/28/07	12/01/05-11/20/1