Agenda Date: 12/16/15 Agenda Item: 8C



# STATE OF NEW JERSEY

Board of Public Utilities
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# OFFICE OF CLEAN ENERGY & DIVISION OF ENERGY

IN THE MATTER OF THE VERIFIED PETITION OF ATLANTIC CITY ELECTRIC COMPANY CONCERNING A PROPOSAL FOR AN EXTENDED SREC-BASED FINANCING PROGRAM UNDER N.J.S.A. 48:3-98.1 ("SREC II")	) ) )	ORDER ON RESULTS OF THE SECOND SOLICITATION  DOCKET NO. E012090799
IN THE MATTER OF THE VERIFIED PETITION OF JERSEY CENTRAL POWER AND LIGHT COMPANY CONCERNING A PROPOSAL FOR AN SREC-BASED FINANCING PROGRAM UNDER N.J.S.A. 48:3-98.1 ("SREC II")	) ) )	ORDER ON RESULTS OF THE SECOND SOLICITATION  DOCKET NO. EO12080750
IN THE MATTER OF THE VERIFIED PETITION OF ROCKLAND ELECTRIC COMPANY CONCERNING A PROPOSAL FOR AN SREC-BASED FINANCING PROGRAM UNDER N.J.S.A. 48:3-98.1 ("SREC II")	) ) )	ORDER ON RESULTS OF THE SECOND SOLICITATION  DOCKET NO. EO13020118

#### Parties of Record:

Philip Passanante, Esq., Atlantic City Electric Company
Greg Eisenstark, Esq., Windels Marx Lane & Mittendorf, LLP for Jersey Central Power and Light Company
John Carley, Esq., Rockland Electric Company
Stefanie A. Brand, Esq., Director, New Jersey Division of Rate Counsel
Dan Bradley, for Navigant Consulting, Inc.

BY THE BOARD:1

#### BACKGROUND AND PROCEDURAL HISTORY

By Order dated August 7, 2008 ("August Order")<sup>2</sup> the Board directed the electric distribution companies ("EDCs"), including Jersey Central Power and Light Company ("JCP&L"), Atlantic

<sup>&</sup>lt;sup>1</sup> Commissioner Upendra J. Chivukula recused himself due to a potential conflict of interest and as such took no part in the discussion or deliberation of this matter. Commissioner Joseph L. Fiordaliso was not present at the December 16, 2015 agenda meeting.

City Electric Company ("ACE") and Rockland Electric Company ("RECO") to file a solar renewable energy certificate ("SREC") financing program following certain mandatory design and filing requirements. These programs are referred to as the "SREC I Programs."

By Orders dated March 27, 2009 and July 31, 2009, the Board approved the SREC I Programs. Under the SREC I Programs, periodic solicitations were held for qualifying projects seeking to enter into SREC Purchase and Sale Agreements ("PSAs") with ACE, JCP&L or RECO. The last solicitation under the SREC I Programs was held in September 2011, and the contract awards under that solicitation were approved by the Board in November 2011.

In November 2011, the Board's Office of Clean Energy ("OCE") began a series of stakeholder meetings to develop recommendations related to the expiring SREC I Programs, and address issues raised by recently enacted legislation and by the State's renewable energy goals as expressed in the 2011 Energy Master Plan. By Order dated May 23, 2012, In re Review of Utility Supported Programs, Docket EO11050311V ("May 23 Order"), the Board authorized the extension of the previously approved utility run SREC financing programs with certain modifications for a total capacity of 180 MW over three years, to be divided among the EDCs based on retail sales.

On August 15, 2012, JCP&L filed a petition<sup>3</sup> with the Board requesting approval of its "SREC II" solar financing program ("JCP&L Program"), pursuant to the Board's May 23 Order and pursuant to N.J.S.A. 48:3-98.1. JCP&L proposed a 52 megawatt ("MW") program modeled closely on the SREC I Programs.<sup>4</sup>

On September 6, 2012, ACE filed a petition<sup>5</sup> with the Board requesting approval of its solar financing program ("ACE SREC II Program"), also pursuant to the May 23, Order and N.J.S.A. 48:3-98.1. ACE proposed a 23 MW program modeled closely on the SREC I Program as well.

On February 1, 2013, RECO filed a petition with the Board requesting approval of its solar financing program ("RECO SREC II Program"), also pursuant to the May 23 Order and N.J.S.A. 48:3-98.1. The RECO SREC II Program was also proposed as a 4.5 MW program substantially similar to the SREC I financing program.<sup>6</sup>

After extensive discovery and discussions, ACE, JCP&L and RECO entered into separate stipulations with Board Staff, the New Jersey Division of Rate Counsel ("Rate Counsel") and the Solar Energy Industries Association agreeing to terms of the extensions of the SREC financing programs (collectively, "SREC II Programs"). By Orders dated December 18, 2013, the Board

<sup>&</sup>lt;sup>2</sup> In re the Renewable Energy Portfolio Standard: Amendments to the Minimum Filing Requirements for Energy Efficiency, Renewable Energy, and Conservation Programs, and for Electric Distribution Company Submittals of Filings in Connection with Solar Financing, (Docket No. EO06100744).

<sup>&</sup>lt;sup>3</sup> In re Verified Petition of Jersey Central Power & Light Company Concerning a Proposal for an SREC-based Financing Program under N.J.S.A. 48:3-98.1, (Docket EO12080750).

<sup>&</sup>lt;sup>4</sup>In Re Verified Petition of Jersey Central Power & Light Concerning a Proposal for a SREC-based Financing Program under N.J.S.A. 48:3-98, (Docket EO08090840); In Re Atlantic City Electric Company Renewable Portfolio Standard Amendments to the Minimum Filing Requirements for Energy Efficiency, Renewable Energy and Conservation Programs and for Electric Distribution Company Submittal of Filing in Connection with Solar Financing, (Docket EO08100875).

<sup>&</sup>lt;sup>5</sup> In re the Petition of Atlantic City Electric Company Concerning a Proposal for an Extended SREC-based Financing Program Pursuant to N.J.S.A. 48:3-98.1, (Docket EO12090799.

<sup>&</sup>lt;sup>5</sup> In re the Verified Petition of Rockland Electric Company Concerning a Proposal for an SREC-Based Financing Program Under N.J.S.A.48:3-98.1, (Docket No. EO09020097).

approved each of the stipulations. As part of the design of the SREC II Programs, the EDCs<sup>7</sup> jointly retain a solicitation manager ("SM") to run the solicitation process for qualifying applicants, including advertising the availability of the program, establishing a process for bid submittal and ranking the projects once bids are received in any round.

The EDCs chose Navigant Consulting, Inc. ("Navigant") to serve as SM. Together, they developed a solicitation process, which entailed the issuance of a Request for Proposals ("RFP") to select solar projects ("Project" or "Projects") with which to enter into PSAs, based on the proposed price of each Project's SRECs. Through the RFP process, the EDCs contract for the purchase of SRECs for the 10-year term of the PSA, and not for energy or capacity associated with any Project.

Navigant, as SM, finalized the terms of the RFP and related documents, and implemented and managed the solicitation process with input from the EDCs. Among the key features of the RFP, in accordance with the May 23 Order, were the pricing requirements. The RFP required pricing in the proposals submitted in response to the RFP to be the same for the entire 10 year term of the PSA. The RFP clearly articulated the following criteria for selection: projects will be ranked by price; prices will be reviewed for competitiveness; an unspecified price limit will be applied; and the full MW solicited may or may not be awarded based on an assessment of the competitiveness of pricing resulting from the solicitation.

The March 9, 2015 RFP was the first of nine solicitations to be issued ("Round One") under the SREC II Programs. By Order dated July 23, 2015, the Board approved the SM's recommendations for awards under the first solicitation, approving awards for eight (8) of the nine (9) projects that bid, for a total of 1,231.76 kW.

This Order addresses the results of the second solicitation held under the SREC II Programs ("Round Two"). According to the schedule issued by the SM, the RFP for Round Two was issued on August 12, 2015, and bid applications were due on October 12, 2015. The SM received twenty-one (21) proposals by the end of the due date, with one (1) project failing to cure a deficiency within the cure deficiency deadline.

#### **DISCUSSION AND FINDINGS**

The Board has carefully reviewed the recommendations of the SM and Board Staff and <u>FINDS</u> that they appropriately address all issues as required by the stipulations approved by the December 2013 Orders. The Board <u>FURTHER</u> <u>FINDS</u> that the overall solicitation process was effectively competitive in this instance.

After consideration of the recommendations of the SM and Staff, the Board <u>ADOPTS</u> the recommendations of the SM regarding the results of the Second Solicitation in the SREC II Programs. The Board <u>AUTHORIZES</u> the EDCs to execute PSAs for 18 projects with SREC prices deemed competitive. The Board <u>REJECTS</u> two proponents' bids which were deemed to be uncompetitive. The Board <u>AUTHORIZES</u> the SM's proposed implementation of the third solicitation in the SREC II Programs including the revised schedule.

<sup>&</sup>lt;sup>7</sup> As used in the balance of this Order, EDCs refers to JCP&L, ACE and RECO. Public Service Electric and Gas runs its own separate solar financing programs.

The results of the Second Solicitation, therefore, are as follows:

# Segment 1. Residential & Small Commercial (50 kW and below):

- 13 bids were received, totaling 248.91 kW
- 11 awards were made, totaling 235.51 kW
- · Two bids were rejected because pricing was found not to be competitive
- The average price per SREC in Segment 1 was \$256.89

# Segment 2. Residential & Small Commercial (Greater than 50 kW to 2 MW):

- Seven bids were received, totaling 3,219.7 kW
- Seven awards were made, totaling 3,219.7 kW
- · No bids were rejected
- The average price per SREC in Segment 2 was \$227.29

# Segment 3. Subsection t. Landfills, Brownfields, or Areas of Historic Fill (Up to 5.2 MW):

No bids were received

The effective date of this Order is December 26, 2015.

DATED: 12/16/15

BOARD OF PUBLIC UTILITIES BY:

RICHARD S. MROZ

MARY ANNA HOLDEN COMMISSIONER

DIANNE SOLOMON COMMISSIONER

ATTEST:

IRENE KIM ASBURY SECRETARY

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In the Matter of the Verified Petition of Atlantic City Electric Company Concerning a Proposal for an Extended SREC-Based Financing Program Under N.J.S.A. 48:3-98.1 ("SREC II"); In the Matter of the Verified Petition of Jersey Central Power & Light Company Concerning a Proposal for an SREC-Based Financing Program Under N.J.S.A. 48:3-98.1 ("SREC II"); In the Matter of the Verified Petition of Rockland Electric Company Concerning a Proposal for an SREC-Based Financing Program Under N.J.S.A. 48:3-98.1 ("SREC II")

Docket Nos. EO12090799, EO12080750, EO13020118

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