Agenda Date: 04/8/08 Agenda Item: IIIA



STATE OF NEW JERSEY

Board of Public Utilities Two Gateway Center Newark, NJ 07102 www.nj.gov/bpu

CABLE TELEVISION

IN THE MATTER OF THE PETITION OF CABLEVISION)	RENEWAL
OF ROCKLAND/RAMAPO, LLC FOR RENEWAL OF A)	CERTIFICATE OF APPROVAL
CERTIFICATE OF APPROVAL TO CONTINUE TO)	
OPERATE AND MAINTAIN A CABLE TELEVISION)	
SYSTEM IN THE TOWNSHIP OF MAHWAH, COUNTY)	
OF BERGEN, STATE OF NEW JERSEY)	DOCKET NO. CE07020116

(SERVICE LIST ATTACHED)

BY THE BOARD:

On March 6, 1980, the Board granted Twin State Cablevision Corp. a Certificate of Approval, in Docket No. 795C-6467, for the construction, operation and maintenance of a cable television system in the Township of Mahwah ("Township"). Through a series of transfers with required Board approvals, TKR Cable Company of Ramapo, Inc. ("TKR") became the holder of the Certificate. On September 22, 1995, the Board granted a Renewal Certificate of Approval to TKR in Docket No. CE95050222. Through a series of subsequent transfers with the required Board approvals, the current holder of the Certificate is Cablevision of Rockland/Ramapo, LLC ("Petitioner"). Although by its terms the Petitioner's above referenced Certificate expired on March 6, 2005, the Petitioner is authorized to continue to provide cable television service to the Township pursuant to N.J.S.A. 48:5A-25, pending disposition of proceedings regarding the renewal of its Certificate of Approval.

The Petitioner filed an application for the renewal of its municipal consent with the Township on June 3, 2004, pursuant to N.J.S.A. 48:5A-23 and N.J.A.C. 14:18-13. The Township, after public hearing, adopted a municipal ordinance granting renewal consent on April 27, 2006.

On February 22, 2007, the Petitioner filed with the Board for a renewal of its Certificate of Approval for the Township pursuant to N.J.S.A. 48:5A-17d, the arbitrary refusal provisions of the New Jersey Cable Television Act. The Petitioner alleged that the Township's actions in adopting an ordinance it did not agree to were arbitrary and capricious. The Township filed an answer to the petition on March 15, 2007. Subsequently a settlement was reached, and on November 29, 2007, the Township adopted a municipal consent ordinance outlining the terms of the settlement. On February 11, 2008, the Petitioner formally accepted the terms and conditions of the ordinance, and on February 27, 2008, the Petitioner amended its petition to reflect the terms of the settlement.

The Board has reviewed the application for municipal consent, the petition, the amended petition for a Renewal Certificate of Approval and the revised municipal consent ordinance. Based upon this review and the recommendation of the Office of Cable Television ("OCTV"), the Board <u>HEREBY FINDS</u> the following:

- 1. The Petitioner possesses the requisite legal, character, financial and technical qualifications for the awarding of a Renewal Certificate of Approval. Further, the Township reviewed these qualifications in conjunction with the municipal consent process.
- 2. The design and technical specifications of the system shall ensure that the Petitioner provides safe, adequate and proper service.
- 3. The Petitioner has represented that all previously required construction within the franchise territory is complete.
- 4. The franchise period as stated in the ordinance is ten years from January 1, 2007. The Board finds this period to be of reasonable duration.
- 5. The Township may review the performance of the Petitioner with regard to the ordinance at its discretion. If the Township determines that the Petitioner has failed to substantially comply with the material terms and conditions of the ordinance, the Township shall provide written notice to the Petitioner of such alleged instances of non-compliance. The Petitioner shall have 30 days to respond to the notice of alleged deficiency, and within 90 days a) cure any deficiency that can reasonably be cured within that timeframe, or b) notify the Township of the progress made to cure the deficiency and request an extension. Any extension is subject to approval by the Township, which approval shall not be unreasonably withheld. The Township may petition the Board for appropriate administrative action, including revocation of the franchise or reduction of the franchise term, but only after the period for cure has passed and the deficiency has not been cured.
- 6. The Petitioner's rates shall be regulated and tariffs shall be filed for all services, in accordance with the rules and regulations of the Federal Communications Commission, the Board and the OCTV. The Petitioner shall maintain an informational schedule of prices, terms and conditions for unregulated service and promptly file any revisions thereto.
- 7. Pursuant to statutory requirements, the ordinance specifies a complaint officer to receive and act upon complaints filed by subscribers in the Township. In this case, it is the OCTV. All complaints shall be received and processed in accordance with the applicable rules.
- 8. The Petitioner shall maintain a local business office or agent for the purpose of receiving, investigating and resolving complaints. The current local office is located at 235 West Nyack Road, West Nyack, New York.

- 9. The franchise fee to be paid to the Township is specified to be 2% of the Petitioner's gross revenues from all recurring charges in the nature of subscription fees paid by subscribers for its cable television reception service in the Township and shall be increased as required by N.J.S.A. 48:5A-30. Additional regulatory fees shall be paid to the State in an amount not to exceed 2% of Petitioner's gross operating revenues derived from intrastate operations. The Board finds these fees to be reasonable
- 10. The Petitioner shall install cable television to all residences in the Township within its primary service area at tariffed rates for standard and non-standard installation. For residences outside the primary service area, the Petitioner shall utilize the line extension policy attached to this Certificate as Appendix "I" with a homes per mile figure of 20. Commercial establishments shall be constructed in accordance with the Petitioner's commercial line extension policy attached to this Certificate as Appendix "II."
- 11. The Petitioner shall provide public, educational and governmental access channels and facilities in accordance with its renewal application and the ordinance. Currently, the Petitioner provides a shared public and educational access channel. The Petitioner shall designate one channel for non-commercial public, educational and governmental access for the exclusive use of the Township and entities designated by the Township to use the channel. The Township shall be responsible for the administration of the channel, and shall establish reasonable rules for its use.
- 12. The Petitioner shall continue to maintain the Township's capability to cablecast from the Township Municipal Building. This commitment shall include the continued maintenance and/or replacement of the existing fiber return wiring in the Municipal Building.
- 13. Upon request of the Township, but no more than twice per year, the Petitioner shall provide training at its public access studio in the production of programming for the Township, its public schools and its residents. Pursuant to the ordinance, if the schools in the Township choose to create a course or courses in video production, the Petitioner shall provide training, upon request and at no charge, in accordance with this provision.
- 14. The Petitioner maintains a public access studio located in West Nyack, New York, which is equipped with video and audio recording/playable equipment for public access use. The Petitioner also makes a camcorder available for remote events on a first come, first served basis.
- 15. Within 60 days of receipt of a written request from the Township, the Petitioner shall provide the Township with a capital contribution for cable and/or telecommunications related purposes in the total amount of \$50,000.00 as follows: within 90 days of the date of this Certificate, \$10,000.00; in the beginning of the second year of the franchise, \$10,000.00; and \$3,750.00 per year for each of the following eight years. Upon payment of each portion of the contribution, the Petitioner shall provide the OCTV with proof of satisfaction of

this obligation. The Petitioner shall be relieved of any remaining payments if it determines it shall convert its system to a system-wide franchise as authorized by N.J.S.A. 48:5A-25.1a.

- 16. Upon request of the Township, the Petitioner shall provide or maintain one standard installation and monthly basic and family cable service or its equivalent, free of charge, to each elementary and secondary public and parochial school, the Board of Education Central Office, the municipal library, Township Hall, the Department of Public Works ("DPW") building, the Township's cable studio facility, and to any additional buildings owned by the Township used for non-commercial municipal public purposes that may come into existence after the effective date of the Township's ordinance.
- Upon written request of the Township, the Petitioner shall provide, free of charge, one high-speed cable modem and monthly Internet access service, including standard installation, to all elementary and secondary public schools, the library and the DPW building in the Township. The Township may, at its sole discretion, request that the Internet service provided to the DPW building be transferred to another municipal building, provided that the substitute location is serviceable by a standard installation.
- 18. The Petitioner shall implement a senior citizens discount program in the Township in the amount of 10% off the monthly rate for basic service for senior citizens who meet the income and residency requirements of the Pharmaceutical Assistance to the Aged and Disabled ("PAAD") program, as allowed by N.J.S.A. 48:5A-11.2. If the Petitioner shall be required to increase the franchise fee in accordance with N.J.S.A. 48:5A-30d, then at such time as the new fee is instituted, the Petitioner shall no longer be obligated to maintain or offer a senior citizens discount.

Based upon these findings, the Board <u>HEREBY CONCLUDES</u>, pursuant to <u>N.J.S.A.</u> 48:5A-17(a) and 28(c), the Petitioner has the municipal consent necessary to support the petition, that such consent and issuance thereof are in conformity with the requirements of <u>N.J.S.A.</u> 48:5A-1 <u>et seq.</u>, that the Petitioner has complied or is ready, willing and able to comply with all applicable rules and regulations imposed by or pursuant to State or federal law as preconditions for engaging in the proposed cable television operations, that the Petitioner has sufficient financial and technical capacity, meets the legal, character and other qualifications necessary to construct, maintain and operate the necessary installations, lines and equipment, and is capable of providing the proposed service in a safe, adequate and proper manner.

Therefore, the Petitioner is <u>HEREBY ISSUED</u> this Renewal Certificate of Approval as evidence of Petitioner's authority to construct and operate a cable television system within the entirety of the Township.

This Renewal Certificate is subject to all applicable State and federal laws, the rules and regulations of the Office of Cable Television, and any such lawful terms, conditions and limitations as currently exist or may hereafter be attached to the exercise of the privileges granted herein. The Petitioner shall adhere to the standards set forth by the Federal Communications Commission's rules and regulations, 47 C.F.R. §76.1 et seg., including but not limited to, the

technical standards of 47 C.F.R. §76.601 through §76.630. Any modifications to the provisions thereof shall be incorporated into this Certificate.

Failure to comply with all applicable laws, rules, regulations and orders of the Board or Office of Cable Television and/or the terms, conditions and limitations set forth herein may constitute sufficient grounds for the suspension or revocation of this Certificate.

This Renewal Certificate is issued on the representation that the statements contained in the Petitioner's applications are true, and the undertakings therein contained shall be adhered to and enforceable unless specific waiver is granted by the Office of Cable Television pursuant to the authority contained in N.J.S.A. 48:5A-1 et seg.

This Certificate shall expire on January 1, 2017.

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DATED:

BOARD OF PUBLIC UTILITIES

BY:

JEANNE M. FOX **PRESIDENT**

FREDERICK F. BUTLER

COMMISSIONER

SEPH L. FIORDALISO

OMMISSIONER

CHRISTINE V. BATOR

COMMISSIONER

NICHOLAS ASSELTA COMMISSIONER

ATTEST:

KRISTI IZZO **SECRETARY**

I HEREBY CERTIFY that the within document is a true copy of the original in the files of the Board of Public

Utilities

APPENDIX "I" OFFICE OF CABLE TELEVISION LINE EXTENSION POLICY

CABLEVISION OF ROCKLAND/RAMAPO, LLC TOWNSHIP OF MAHWAH

A cable operator is required to absorb the cost of extensions to the system in the same proportion that the extension is to the remainder of the system.

Actual subscribers served by the extension are required to absorb the remainder of the cost.

If new subscribers are added to the extension the cost is adjusted and those who previously paid receive an appropriate rebate.

1.	# of homes in extension mileage of extension	=	homes per mile (HPM) of extension
2.	HPM of extension Minimum HPM that company actually constructs in the system *	=	ratio of the density of the extension to the minimum density which the company constructs in the system ("A")
3.	Total cost of building the extension times "A"	=	company's share of extension cost
4.	Total cost of building extension less company's share of extension cost	=	total amount to be recovered from subscribers
5.	Total amount to be recovered from subs Total subscribers in extension	= n	each subscriber's share

In any case, the company shall extend its plant along public rights of way to:

- 1. All residences and businesses within 150 aerial feet of the operator's existing plant at no cost beyond the normal installation rate.
- 2. All residences and businesses within 100 underground feet of the operator's plant at no cost beyond the normal installation rate.

^{*} The minimum HPM that the company actually constructs in the system or municipality is the minimum number of homes that the company has historically constructed at its own cost. This is a function of the operator's break-even point and its rate of return. Unbuilt systems will use the primary service area rather than construction.

The operator's installation policies shall apply to construction beyond the public right of way.

Detailed accounting and/or financial information to support the minimum HPM shall be supplied to the Office for its approval in such form as required. The minimum HPM shall be updated as appropriate.

When a request for service is received, and unless good cause is shown, cable companies shall:

- 1 Provide a written estimate within 30 days of such a request.
- 2. Begin construction within 60 days of receipt of any deposit monies from potential subscribers.
- 3. Complete construction within six months of receipt of any deposit monies from potential subscribers.
- 4. Inform each home passed along the extension of the potential costs for subscribers.

Subscribers who pay for an extension shall be entitled to rebates in the following manner:

- 1. If the company acquires new subscribers subsequent to the initial calculation of step 5 above, the formula will be adjusted and those who have previously paid for the extension will be entitled to an appropriate rebate. In no event shall the amount of the rebate exceed the subscriber's contribution.
- 2. The company shall keep accurate records of the cost of the extension, the amounts paid by subscribers and any appropriate adjustments.
- 3. The company shall notify subscribers in the extension of their rights and responsibilities concerning the extension.
- 4. Once the share of the extension cost for an individual dwelling has been paid, future reconnections or installations shall be made at the company's standard rates.
- 5. After a period of five years from the installation of the first dwelling unit in the extension no further adjustments shall be made. Installations after five years shall be at the company's standard rate.
- 6. Once a subscriber is installed, that person shall not normally be entitled to a refund of any monies paid for the installations, except in accordance with the rebate procedure outlined in this policy.

Definitions

Primary Service Area

The Primary Service Area (PSA) can be an entire municipality, but in many instances the PSA is a limited area within a community outside of which a line extension policy may apply. The PSA is depicted by a franchise map and narrative, presented and recorded during the franchise proceedings. It normally remains a fixed geographic area throughout the life of the franchise.

Line Extension Survey

Potential subscribers residing outside the PSA who request service are entitled to an estimate of their share of the cost to secure service. When conducting a survey and estimating costs, a cable company should factor in all potential subscribers who could practicably be included in the extension and give consideration to apparent residential construction in areas contiguous to the proposed extension.

APPENDIX "II" CABLEVISION OF ROCKLAND/RAMAPO, LLC TOWNSHIP OF MAHWAH

COMMERCIAL LINE EXTENSION RATE POLICY

- 1. <u>Intent</u>. It is the intent of CABLEVISION that a rate policy be established under which any businesses within the company's franchise areas would have the opportunity to obtain cable television service.
- 2. <u>Applicability</u>. This line extension rate shall apply to all cable television service extensions, aerial and underground, on public and private lands, provided by CABLEVISION.

3. Definitions.

- (a) <u>Line or Service</u>. That situation where the company must extend its existing trunk line and/or distribution cable in order to make a tap available from which a drop line can be run so as to provide cable television service to the applicant's premises. The line or service extension shall include, but not be limited to, all poles, cables, amplifiers, extenders, splitters, taps, right-of-way acquisitions and clearing, trenching, backfilling and any other one-time costs incurred by CABLEVISION in connection with extending service to the applicant. A line or service extension shall not include facilities provided by CABLEVISION pursuant to its applicable installation rates then existing.
- (b) <u>Applicant</u>. Any person, firm, corporation or association that applies to CABLEVISION for service to a commercial establishment in the franchise area.
- (c) <u>Commercial Establishment</u>. Any building or structure, or portion thereof, not used for residential purposes including, but not limited to, profit and non-profit corporations or associations, which has requested the installation of cable television service requiring line or service extension as defined herein.
- (d) <u>Drop Line</u>. That cable which connects the subscriber's television receiver to the cable transmission system by way of a tap.
- (e) <u>Tap.</u> A connecting device inserted in the cable transmission line which allows for the connection of a drop line. An aerial or underground "drop line" constitutes a transmission cable running from the distribution or feeder cable to the subscriber's connection or receiver.
- (f) <u>Trunk Line</u>. Transmission cable running from headend to trunk amplifiers and through each trunk amplifier in cascade in the system from which connections for distribution and feeder cable are provided.
- (g) <u>Distribution or Feeder Cable</u>. Transmission cable which extends from the distribution amplifiers serving specific areas within the system and from which drop lines are extended.

(h) <u>Qualified Subscriber</u>. Any applicant who, as a potential subscriber, has committed to purchase at least the basic service from CABLEVISION for a period of not less than two (2) years.

4. Schedule.

- (a) Within thirty (30) days after the date on which the service is requested, but not more than ninety (90) days from the date upon which the request for service was made, CABLEVISION shall furnish the applicant with (1) an estimate request form, (2) a copy of this line extension policy, and (3) notification that service can only be provided by means of a line or service extension.
- (b) If the applicant requests a written estimate within thirty (30) days after being advised that service can only be provided by means of a line or service extension, CABLEVISION shall, within sixty (60) days of such request, furnish a written estimate, a construction schedule, and a service extension contract to be signed by the applicant.
- (c) The applicant must return a signed service extension agreement within thirty (30) days after receipt of the material described in Paragraph (b) together with a check in the amount of \$50.00 representing a service extension deposit which will be credited against the applicant's contribution in aid of construction invoice to the applicant which must be signed and returned to CABLEVISION with the full payment before construction will commence.
- (d) If the applicant fails to meet any of the applicable deadlines or any of the terms herein before set forth without the approval of CABLEVISION, any obligations pertaining to the proposed line or service extension shall cease and be of no further force or effect.

5. Commercial Line Extension Rate Charges.

A commercial establishment requesting line or service extension shall bear all of the following costs to make a tap available from which a drop line may be installed:

- (a) The actual cost to CABLEVISION of materials and equipment necessary to make service available plus shipping charges and applicable taxes.
 - (b) The actual labor costs incurred by CABLEVISION, exclusive of benefits.
- (c) The actual costs of designs, surveys, prints and engineering or other such labor involved in the preparation or actual construction required.
- (d) The direct costs of any easements, make-ready or other third party actions required to perform and complete construction such as, but not limited to, power companies, telephone companies, road work, trenching or the like.
- (e) In addition, the applicant shall pay to CABLEVISION a sum equal to twenty percent (20%) of the entire actual cost of construction as set forth above.

- (f) In the event additional commercial subscribers come on-line in an area in which service extension has been provided in accordance herewith, each additional subscriber shall, in addition to the applicable installation rate, be required to contribute their pro-rata share of the original construction costs. Said pro-rata share shall be derived by dividing the original construction cost by the number of then existing on-line subscribers including the additional subscriber(s).
- (g) Any funds collected from additional subscribers will be retained by CABLEVISION in an interest-bearing account and distributed equitably so as to equalize all subscriber construction contributions. Distribution will be made two years after the original service extension was provided. After said two year period, there shall be no further apportionment of the original construction cost.
- 6. Record Keeping and Annual Reports. CABLEVISION shall maintain appropriate records of its costs, subscriber and applicant billings, and revenues resulting from a request for or the construction of a service extension.
- 7. Ownership of Facilities. CABLEVISION shall own and maintain the facilities for which a service extension is made and any applicant-subscriber shall not acquire any interest herein.
- 8. <u>Method of Service Extension</u>. CABLEVISION reserves the right to provide either an aerial or underground service extension.
- 9. <u>Term of Service</u>. The minimum term of at least basic subscriber service for an applicant requesting service extension, or his successors and assigns, shall be twenty-four (24) months after the service extension has been energized. Said term shall be guaranteed by the applicant in the service extension contract specified in Paragraph 4(c) hereof.

SERVICE LIST

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