STATE OF NEW JERSEY
DEPARTMENT OF COMMUNITY AFFAIRS

INDIVIDUAL DEVELOPMENT ACCOUNT PROGRAM (IDA)

PROGRAM MANUAL
FEDERAL, TANF

OFFICE OF IDA
WITHIN THE
OFFICE OF COMMUNITY ACTION

DIVISION OF HOUSING AND COMMUNITY RESOURCES
http://www.nj.gov/dca/divisions/dhcr/offices/community.html
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Introduction and Purpose

The Federal (TANF) Individual Development Account Program (IDA) provides for the establishment of matched savings accounts that help low-income people build assets to assist them in paying for higher education, purchasing homes or starting small businesses. An IDA program meets these objectives by providing financial education, case management, trust savings accounts, homeownership counseling and other asset-goal specific training to IDA participants. IDAs matched savings accounts are part of an “asset-based social policy” providing a better means of achieving economic self-sufficiency. The program specifically targets currently employed individuals whose families were formerly receiving public assistance through the Work First New Jersey or T.A.N.F. programs.

Program Eligibility

In order to qualify for the NJ IDA program, participants must meet the following household income limitation:

- The annual household (earned) gross income may not exceed 200% of the federal income poverty guidelines, published annually. (See 2015 FPL included as Attachment A.)
  - All sources of household income are included, except for income received by persons under age 18 and income received by dependents enrolled in a full-time undergraduate program.

Agencies must meet the following criteria for the persons actively participating in the program:

- At all times, a minimum of 33.3% of accountholders participating in the program shall be current or former Work First New Jersey recipients pursuant to P.L.1997,c.38 (C.44:10-55 et seq.) or Aid to Families with Dependent Children recipients of Temporary Assistance for Needy Families (TANF) recipients pursuant to 42 U.S.C. s.601 et seq. **These participants must have dependent children less than 18 years of age.**

In addition to the above mentioned income limitations, at the time of application, an IDA applicant must certify that he/she is:

- Employed, i.e., has earned income and will continue to be employed and receive earned income, with working hours of at least 20 hours per week,

  and

- A resident of the State of New Jersey.

Frequency of Eligibility Determination

Once an individual has been accepted into the IDA Program, they may not be disqualified due to a change in income, unless evidence of fraudulent application information is presented.

Re-determination of income eligibility is only necessary if 12 months have lapsed between the submission date of the application and the client’s initial enrollment date into the IDA Program.
Limits on Household IDAs

The NJ IDA Program limits the amount of the grant matching funds provided to $4,500 for each individual or $4,500 for each household. The maximum savings and maximum match for any one year is $1,500. This is important if the grantee has enrolled more than one household member in its IDA project.

A family may only participate in one IDA at any given time unless family members are saving for different goals. For example, a parent may save for a home purchase and a non-minor child living with the parent may save for education. The IDAs are to be treated separately, however, each would need earned income and the maximum goal for the combined accounts is $4,500. In the case of a couple saving for a home purchase, the individuals may jointly save under the program; however, they cannot save individually for a home purchase.

Training Requirements

Financial Literacy Education

All IDA participants are expected to complete a minimum 10 hours of basic Financial Literacy Education. It is advisable to require the completion of the Financial Literacy Education to provide the Agency with a final indicator of the applicant’s ability to successfully complete the IDA program.

Asset Goal Specific Education

In addition to basic financial literacy education, each IDA participant is required to complete asset–goal specific education as appropriate prior to the asset purchase. Generally speaking, asset-specific education should be a minimum 5-10 hours and should cover the following topics:

Homeownership counseling (minimum 10 hours of asset specific education)
- Learn how much house you can afford;
- Understand sub-prime loans and predatory lending practices;
- Learn where to get down payment and settlement help;
- Learn how to qualify for First Home, First Home Plus or other loan programs;
- Understand the settlement process;
- Get tips on how to maintain your home; and
- Learn how to avoid foreclosure.

Small Business Training (minimum 8 hours of asset specific education)
- Identify potential customers and target markets;
- Develop a business plan;
- Develop a marketing place;
- Learn how to track the cash flow of your business;
- Learn about different types of small business loans; and
- Learn what professional resources are available.

Higher Education and Career counseling (minimum 5 hours of asset specific education)
- Meet with a counselor to discuss your education/career goals;
- Write an education/career plan;
- Get help with the college search and application process;
- Learn about local job training programs and services; and
- Learn to identify different grants and scholarships which can help subsidize the cost of your education.
Participants should be encouraged to take as many classes as possible beyond the mandated minimum. Incentives should be used to encourage participation. Some examples of good incentives are participant certificates, food store gift certificates, phone cards and amusement park tickets.

**Waiving A Class**

Each class module should have a pre/post test developed as a part of the curriculum. An account holder may obtain a waiver by providing written evidence of completion (e.g., certificate) of equivalent training through a qualified provider organization.

**Accounts Structure**

Participant savings accounts are “trust or custodial accounts” and are jointly owned by the participant and the administering agency. Participants must make regular deposits at designated locations as specified by the participating bank and administering IDA agency. Participants may not make withdrawals without the written consent of the administering IDA agency.

**Reasons for the trust or custodial account structure**

1. Federal and state law requires that IDAs be established as trust or custodial accounts.
2. The majority of IDA savers indicate that they prefer to have limited access to their IDA funds to discourage them from withdrawing funds and losing match funds that they’ve earned.
3. Trust or custodial account ownership distinguishes IDAs from other savings accounts and emphasizes the unique nature and asset-oriented purpose of the IDA account.

**Savings Requirements**

Once accepted into the program, participants are expected to meet the following conditions to remain enrolled in the program:

**Earned Income**

IDA deposits must come from earned income. Earned income is any taxable wages, salaries, tips, net earnings from self-employment and/or gross income received. IDA participants may not deposit money from Temporary Aid for Needy Families (TANF) payments.

Other sources of income which are **not** considered as earned income include:

- Interest and dividends;
- Pensions and annuities;
- Social Security and railroad retirement benefits;
- Alimony and child support;
- Welfare benefits;
- Workers Compensation benefits;
- Unemployment Compensation (insurance); or
- Veteran’s benefits.
Regular Savings Deposits

Upon acceptance into the IDA Program, each participant is required to complete a Savings Plan Agreement, which acts as a written contract. Failure to comply may result in termination. The minimum level of deposit may not be less than $10.00 per month. The Agency shall set its minimum and maximum level of deposit, subject to the approval of the NJDCA. The minimum level of deposit for a participant must be based on reaching the savings goal within the selected time period.

IDA Program Savings Plan Agreement should offer at least the following three options of saving:

1. Regular Weekly Deposits
2. Regular Bi-Weekly Deposits
3. Regular Monthly Deposits

Match Ratio/Match Caps

The IDA program offers a State match ratio of 1:1, i.e. for every dollar of earned income deposited into an individual development account, a dollar of matching funds will be provided. The maximum amount provided as a match per individual development account per calendar year is $1500. An Agency may set a lower maximum yearly saving amount based on its assessment of the financial capabilities of participants within the service area. Matching funds may be earned for up to three (3) years for a total maximum match of $4500.

Time Limits

IDA Agencies may set the minimum period required for monthly saving participation prior to the first withdrawal for a qualified asset purchase. The minimum period may not be less than six (6) months (42 USCS 604). The length of time an IDA participant may be considered active, and therefore eligible for match, varies depending on the savings rate of the individual IDA saver. While most participants utilize the full three (3) years, they may opt to be active for less than three years.

If a participant is unable to reach the goal savings amount during the three (3) year period, upon approval of NJDCA, the accountholder may continue to save for an additional two (2) years for a total of five (5) years to allow the party to reach their goal.

An existing client who has been in the program a minimum of one (1) year may make a lump sum payment to make up for any funds not saved in the previous year.

The law requires that all funds be drawn down and expended by the end of the five-year period. This means that if your organization has a participant who has finished saving at the end of five years, but has not yet purchased his or her asset, they will forfeit the State portion of the match funds. This limit may only be extended upon approval of the Department to accommodate the needs of special populations and/or extraordinary circumstances.

Participants must be encouraged to plan for their asset purchase during their savings period. Typically they will need at least six (6) months to prepare for asset purchase after they have completed their savings (this is especially true of homebuyers and micro-entrepreneurs). Thus, ideally clients should complete their savings no later than the end of the fourth year of the project, allowing for the entire fifth year to be dedicated to asset purchase.
**Taxation Rules**

According to state regulation, IDA participants may not be taxed on any interest earned in their IDA, nor can money in their IDA account be considered an “asset” when determining eligibility for TANF benefits.

**Banking Features**

As a consideration, each IDA participant account, should have ATM, telephone and online banking service features restricted. This control should be put in place to ensure the safety of participant funds (both individual and match) and continued program success.

**Deposit Options**

IDA participants should have three options for making deposits to their IDA:

- **Option 1**: IDA participants may arrange to have regular savings deposits made via direct deposit from their paycheck to their IDA.

- **Option 2**: If an IDA participant’s employer does not offer direct deposit, they can instead set up automatic payments from another savings or checking account to their IDA.

- **Option 3**: If an IDA participant is unable to set up regular electronic deposits, he/she may personally make deposits at the partnering financial institution. However, since IDA accounts are not set up to have access to ATMs, the IDA participant will need to make his/her regular savings deposits during regular business banking hours.

**Missed Deposits**

After three missed deposits, and at the discretion of the administering agency, a participant may forfeit his/her right to receive matching funds on his/her savings thereby terminating the participant’s enrollment in the IDA Program. The records of the administering agency must indicate the reasons for permitting a saver to continue following the saver missing three deposits in succession.

**Client Statements**

IDA Agencies must provide clients with account statements at least quarterly and preferably within 30 days of the end of the quarter. The Agency may provide statements more often if desired.

**Eligible Use of Funds**

Individual development accounts shall only be established for one of the following purposes:

1. First Home Purchase. The costs of purchasing a home, by a qualified first-time homebuyer (see Terms and Definitions below), as the account holder’s principal or primary residence, which costs shall not exceed one hundred-twenty percent (120%) of the average area purchase price applicable to such residence, and may include but not be limited to the costs of acquiring, constructing a new residence, or reconstructing an existing residence, including any usual or reasonable settlement, financing, or other closing costs;
(2) The costs of education or job training;
   a. Education costs for an account holder or a child of an account holder are all costs which are necessary for the enrollment and successful completion of a program of education, including but not limited to tuition, fees, books, supplies and equipment.

   b. Job training costs for an account holder are all costs which are necessary for the enrollment and successful completion of a job training program, including but not limited to tuition, fees, books, supplies and equipment.

(3) The participation in or development of a new or existing entrepreneurial activity for which a business plan has been developed with the direct or indirect assistance of the community-based organization.

**Examples of Qualified and Unqualified Asset Purchases**

<table>
<thead>
<tr>
<th>Type Of IDA Withdrawal</th>
<th>Examples of Qualified Expenses</th>
<th>Examples of Unqualified Expenses</th>
<th>Payable to</th>
<th>Required Documentation for Withdrawal</th>
</tr>
</thead>
<tbody>
<tr>
<td>First Home Purchase</td>
<td>Downpayment, settlement fees, financing or closing costs, title insurance, attorney fees, inspection fees, acquisition costs, construction or reconstruction, appraisal fees, mortgage insurance (as part of closing costs) and other customary prepaid expenses.</td>
<td>Homes purchased on Land Contract, mobile home purchase, Rent-to-Own, Lease to Purchase properties and general land acquisition.</td>
<td>Settlement or Title Agency or attorney representing the participant</td>
<td>Signed estimated settlement sheet, Good Faith Estimate, home appraisal, and completion of homeownership counseling.</td>
</tr>
<tr>
<td>Education and Job Training</td>
<td>Tuition, lab fees, books, supplies or equipment (including purchase of computer when directly related to a student’s course work) registration fees, course fees and other costs associated with attendance.</td>
<td>Pre-existing school debt, rent, extra-curricular activities, travel and reimbursement for any qualified or unqualified expenses.</td>
<td>Expenses are paid to an eligible educational institution. The institution is either a college/university or a vocational school as defined by the Higher Education Act or by the Carl D. Perkins Vocational and Applied Technology Education Act.</td>
<td>Documentation of enrollment, copy of bill, invoices and evidence of Education/Career Plan.</td>
</tr>
<tr>
<td>Small Business</td>
<td>Start up inventory, licensing, fees, supplies or equipment, marketing materials and other expenses included in an approved business plan.</td>
<td>Payroll, general funds/working capital and other expenses not included as a part of an approved business plan.</td>
<td>Vendor</td>
<td>The business should be legally established and not in violation of any law or public policy. The owner must have a business plan that has been reviewed and approved by a financial institution, microenterprise development organization, or nonprofit loan fund.</td>
</tr>
</tbody>
</table>
Withdrawal Process

Financial institutions maintaining the IDA trust or custodial accounts may not permit the withdrawal of funds without the signatures of both the account holder and the authorized representative of the Agency.

Before a participant may withdraw funds for a qualified asset purchase, he/she must:

- Participate in and complete* the required Financial Literacy Education provided or outsourced by their administering IDA Organization.
- Participate in and complete* the required Asset-Goal Specific Education (i.e. homeownership, education or small business education).
- Be in compliance with their Savings Plan Agreement.

*An agency may authorize a partial withdrawal when financial education requirements are incomplete only when the request is reasonable and consistent with the savings plan agreement and a complete plan for asset purchase.

Qualified Withdrawals

IDA participants may use their IDA savings and match funds to make the following asset purchases:

- To purchase a primary residence.
- Start or expand a small business.
- Further their education at an institution of higher education, vocational school or an accredited job training program.

Emergency Withdrawals

Emergency withdrawals may be approved at the discretion of the administering agency. There are three approved emergency withdrawals:

1. To cover expenses for medical care or necessary to obtain medical care, for the individual or a spouse or dependent of the account holder;
2. To cover payments necessary to prevent the eviction of the individual from the residence of the individual, or foreclosure on the mortgage for the principal residence of the individual (possible for one who may be saving for business development or education);
3. To cover payments necessary to enable the individual to meet necessary living expenses following the loss of employment.

A participant may withdraw funds for emergency expenses if they are incurred for the participant, a spouse, or a dependent, but they may only withdraw amounts they have deposited. They may not withdraw the matching funds.

Approved withdrawals may only be made from a participant’s personal savings, with the approval of the administering IDA agency. The approval and the amount of the emergency withdrawal may be restricted at the discretion of the administering agency due to:

1. Length of time participating in the program
2. Non-compliance of Savings Plan Agreement; and
3. Frequency of emergency withdrawal request(s)
In the event of a denied request for an emergency withdrawal by the administering agency, an IDA participant may choose to withdraw from the program and receive a full refund on personal savings deposits plus interest.

**To request an emergency withdrawal, an IDA client should follow the procedure as follows:**

- Complete and submit an Emergency Withdrawal Request to the administering organization.
- Schedule a meeting with the Program Administrator to discuss situation and alternatives.
- If approved, develop a revised savings plan that will allow withdrawn amounts to be re-deposited into the account within twelve (12) months (42 USCS 604). When savings that were matched do not return to the participant’s account, any corresponding matching funds must be returned to the State or redistributed.
- Coordinate with program staff to arrange for the withdrawal of funds from the participant’s savings account.
- Funds withdrawn from the account may be transferred using either a joint check or a transfer of funds.
- If funds are withdrawn for other than the stated purpose of the IDA, the account holder shall forfeit all matching funds associated with the unapproved withdrawal.

**Leaves of Absence**

An account holder may request a leave of absence for reasons including, but not limited to, illness, eviction, death, divorce and loss of employment. The community-based organization may grant an account holder one (1) leave of absence for up to six (6) months within the five-year maximum duration of the account holder’s participation in the program. Where an account holder does not return to the program upon exhaustion of an approved leave of absence, the community-based organization shall return any savings deposited by the account holder, plus interest earned, to the account holder.

**Switching Of Programs**

A client participating in the HOME Savings IDA Program may switch to the DCA TANF IDA. A switch from the Federal IDA program to the HOME program is also permissible. The client’s start date in the program will remain the same. The approval of a change in program is at the discretion of the Agency.

**Pre-Request Checklist**

Below are checklists for the documents, tasks and procedures that IDA participants must provide or demonstrate prior to making a request for a qualified asset purchase withdrawal.

**Checklist for Homeownership**

- Completion of financial literacy training and asset specific education for homeownership.
- Home Appraisal, usually prepared by the mortgage company, needed to verify that the cost of the home is not more than 120% of the average purchase price of similar residences in the area. Agency records must indicate this finding.
- Draft HUD-1 Settlement Statement (Closing Statement). The statement should include the listing of IDA funds provided by the participant and the Agency, i.e. the ‘match’ funds. The “Signed Settlement Sheet” technically is not available until after closing so only a draft copy is required beforehand.
A copy of mortgage approval letter and/or down payment assistance.
Signed Sales Agreement (Contract of Sale).
Release of funds for a settlement should take place no more than thirty (30) days before a 'scheduled' settlement. A sample letter of transmittal for the 'match' funds is attached to this document, as Attachment B

Checklist for Education/Job Training

- Completion of financial literacy and asset specific education requirements.
- Submittal of an Educational/Career Plan, including a projected timeline.
- A written description of the IDA participants education/career goals and an estimated cost of their education, including tuition, books, room, board etc. and what resources the IDA participant plans to use to pay for these expenses.
- Copy of acceptance letter or bill from the educational institution.
- Copies of invoices and bills for expenses.

Checklist for Small Business

- Completion of financial literacy and asset specific education requirements.
- Submittal of a Business Plan approved by a financial institution or non-profit organization set up for the approval of business plans.
- An approved Business Plan should include a description of goods and services to be sold, a marketing plan and projected financial statements.
- Written estimates or purchase costs for products to be acquired in accordance with the Business Plan.

Qualified Asset Purchase Procedure

Once an IDA participant is ready to make a qualified asset purchase, he/she should follow the procedures listed below or as modified by the Agency to accomplish the same outcome:

1. Complete the appropriate IDA Request Checklist.

2. Notify the administering IDA agency of intent to purchase -- As a general rule; IDA participants should request qualified withdrawals at least 30 – 60 days in advance. This advance review is especially critical when a home purchase is proposed.

   IDA participants that anticipate submitting an unusual asset purchase withdrawal request should ask their IDA administrator for a ruling about the acceptability of their request as far in advance of requiring IDA funds as possible.

3. Set up appointment to meet with IDA Administrator and fill out corresponding IDA Asset Purchase Withdrawal form - IDA participants should be certain to bring copies of any bills or invoices, as funds disbursed for a qualified asset purchase must be in the form of a check written to a third-party vendor.

   **Note:** If the cost of asset purchase is more than the combined total of savings and match, the IDA participant must show proof that he/she can cover the difference in costs.
4. Make arrangements with IDA Administrator for check disbursement - In most cases, the check will be mailed directly to the vendor unless other arrangements have been made first.

5. Return copies of receipts resulting from asset purchase – additional requests for withdrawals may be hindered until the administering IDA agency is supplied with receipts from previous IDA asset purchases.
   i. Following a home purchase a copy of the final signed settlement sheet, i.e. HUD-1, and the final trust ledger statement of the escrow agent must be provided to the Agency.

**Account Closings/Program Termination**

**Account Closings**

At any time, IDA participants may voluntarily close or have their IDA account involuntarily closed. Some common reasons an Individual Development Account may close are:

- Graduation – the IDA participant maximized his/her match cap and/or match eligibility time limit and made one or several asset purchases which left his/her IDA with a zero balance.

- Termination – the IDA participant is in violation of the NJ IDA Program rules and regulations (see further details below).

- Voluntary Closing – the IDA participant voluntarily decides, due to circumstances disclosed to the Agency, to close his/her account and discontinue participation in the NJ IDA Program.

- Dormant or Abandoned Account – the closing of an account by the administering IDA organization for lack of account activity or communication with the IDA participant.

- Relocation out of State – the IDA participant moves out of state and is no longer eligible to receive state matching funds.

When an IDA account is closed, for either voluntary or involuntary reasons, the personal savings (plus interest) of the IDA participant is sent back to the last known address of the saver and any remaining match funds are sent back to the state or reprogrammed for a new participant.

**Program Termination**

The Program and the administering authority reserves the right to dismiss an IDA participant who fails to meet, or is in violation of Program requirements, as set forth in the IDA Savings Plan Agreement or Agency Policy and Procedures Manual or DCA Program Manual.

Examples of behavior which merit dismissal from the Program are:

- Falsifying personal income or application information.
- Non-compliance with IDA Savings Plan Agreement, including failure to comply with IDA savings requirements.
- Failure to complete Financial Literacy Education or Asset-Goal Specific Training.
Unauthorized savings withdrawal(s).

Termination from the Program can be made at the discretion of the administering IDA agency. To avoid termination and loss of matching funds, it is recommended that each IDA participant keep in regular contact with his/her IDA Administrator or Case Manager, especially in the event of loss of income or other household changes that may negatively impact the IDA participants' ability to save.

Failure to comply with these regulations may not only result in dismissal from the program, but may also prohibit the participant from participating in the NJ IDA Program in the future. As with regular account closures, once a participant is terminated from the Program, his/her account will be physically closed and any personal savings (plus interest) accrued to date, will be sent back to the last known address of the IDA participant, while matching funds will be reserved for a new participant account holder or returned to the State.

Appeals Process

In the event of a denied withdrawal request, that cannot be resolved with the administering agency, a participant may appeal the denial to the State's IDA Program staff.

Requests for an appeal must be made in writing and can be submitted to:

IDA Administrator
Individual Development Account Program
Department of Community Affairs
Division of Housing and Community Resources
PO Box 811
101 S. Broad St,
Trenton, NJ 08110-08625

Additional Policies

Record Keeping and Reporting

Agencies are required to use the NJ DCA provided Microsoft Access data base program for the recording of all client demographic information as well as all savings and match activity. Quarterly Progress Reports must be uploaded into the SAGE grant management system. A Progress Report has two (2) components; the Demographic Report as generated by the Access data base program (this report also uploads saving information) and the Narrative Report. The Narrative Report utilizes a format provided by the IDA Administrator which includes key demographic and fiscal data and a narrative review of the Agencies program for the quarter. The Agencies must submit their quarterly Progress Reports by the 15th of the month following the end of each quarter, i.e. January 15, April 15, July 15 and October 15.

Confidentiality

All applications, bank statements, documents and other files related to an IDA participant will be kept confidential by the Department of Community Affairs and the New Jersey Department of Human Services and its partnering administering IDA agencies. For purposes of reporting, certain information may be shared with State of NJ, Department of Human Resources, Division of Children and Families (DCF) or Health and Human Services (HHS). However, at no time will any information unnecessarily be shared with anyone not affiliated with the NJ IDA Program.

Non-Discrimination
No person shall, on the grounds of race, gender, age, creed, ethnic origin, disability, or sexual orientation, be excluded from participation in, be denied the benefits of, or be subjected to discrimination in the NJ IDA Program.

Multiple Household IDAs

Only one member or a couple in a household may have an approved IDA account for the purchase of a home. Another person in a participating household may have a separate IDA account if it is for an asset other than a home. See Limitations on Household IDAs on Page 4.

Nepotism

The Department of Community Affairs, NJ IDA Program does not condone the appearance of impropriety, conflict of interest or nepotism. For that reason, IDA program staff as well as friends or family members of IDA program staff are prohibited from participating in the IDA Program, at the program site where their affiliation takes place unless the Agency has adopted a Conflict of Interest Policy in accordance with Program Policy Bulletin #11-05.

Beneficiary Designation

Upon acceptance into the NJ IDA Program, each IDA participant must designate an account beneficiary in the event of death. When the account beneficiary is member of the participant’s household, all funds will remain and the IDA will transfer to said family member, who is subject to the same rules and regulations of the IDA Program as the deceased. The Agency shall review the account with the beneficiary to determine if the purpose of the IDA account can still be met. If in the Agency’s determination, the beneficiary does not have the capacity to complete the IDA, the account shall be terminated and the saved funds returned to the beneficiary. Conversely, when the designee is not a member of the IDA participant’s family, all matching funds are forfeited and returned to the state, while any personal savings will be transferred directly to the beneficiary.

Frequently Asked Questions

1. **When can an IDA participant make their first asset purchase?**
   After at least six months of participation in the NJ IDA program, IDA participants can make an asset purchase, provided they’ve completed their Financial Literacy Education and/or Asset-Goal Specific Training (as appropriate).

2. **Can checks be written to an IDA participant?**
   No. Program regulations state, without exception, all checks must be written to a third-party vendor.

3. **If an IDA participant wants to use his/her IDA funds for small business capitalization, can a check be made payable to his/her business account?**
   No. IDA funds cannot be used as general capital or reserve funds. They must be used to make specific, planned purchases, as set forth in the participant’s approved business plan.

4. **What if an IDA participant wants to make multiple asset purchases?**
   He/she will need to submit separate requests for each qualified withdrawal.

5. **How long does it take to process a request for withdrawal?**
   Time may vary from agency to agency; however, IDA participants are required to give their administering IDA agency at least a thirty (30) day notice for receipt of funds. Additional time is recommended when the use of funds is to purchase a home.

6. **If an IDA participant has already paid for a qualified asset purchase out of pocket, can he/she be reimbursed or receive cash for that purchase?**
   No. Under no conditions can an IDA participant receive cash or be reimbursed for any asset purchase (including qualified).

7. **How many IDAs can an individual have in a lifetime?**
Once an individual has participated in NJ’s IDA Program, he/she may participate only if there is no waiting list.

8. Do IDA participants have to pay taxes on their savings?
No. Individuals who participate in the IDA program are not responsible for paying taxes on match funds or interest on their savings.

9. Can an IDA participant keep his/her IDA account after he/she has exited the program?
No. IDA accounts are closed upon graduation or termination. IDA participants should be encouraged to switch their accounts over to regular savings accounts for continued savings success.

10. Do participants have to purchase a home in the same area from which we enroll?
The NJ IDA Program does not require that the asset purchase take place within the same geographic boundaries as the grantee’s service area, or within the State of New Jersey. It may be, however, that a funder would have such a limitation. For example, if a city or county jurisdiction is putting up some of the cash contribution, then it might require that any home purchased with matching funds is within the city or county boundaries.

Terms and Definitions

Account holder
A person who is the owner of an individual development account.

Education
A post-secondary program of instruction provided by a college, university, community college, area vocational-technical school, professional institution or specialized college or school legally authorized and accredited.

Eligible individual
An adult with an annual household gross income up to a maximum of 200 percent of the official poverty level.

Household
All individuals who share use of a dwelling unit as primary quarters for living and eating, separate from other individuals.

Household Income
Combined income of all household members; includes salaries, wages, and nontaxable income such as pensions, Social Security, child support and welfare payments, except for income received by persons under age 18 and income received by dependents enrolled in a full-time undergraduate program.

Individual Savings Account
An interest bearing, no fees account, which holds only the personal savings of an IDA participant. This account does not hold any match dollars.

Lump Sum Deposit
A single deposit of money that exceeds the total amount of money that a respective saver has committed to save on a routine basis.

Matching Funds
Funds provided to an IDA participant from a NJ IDA grant or other sources by the Agency based on the Savings Plan agreement, the amount saved and the program’s approved matching ratio.

**Match Rate**
Rate at which individual savings are matched in an IDA, expressed as a ratio. The NJ IDA match rate is 1:1.

**Principal/Primary Residence**
A person’s principal or primary residence is the dwelling where the person usually lives. A person can only have one primary residence at any given time, though they may share the residence with other people. A primary residence is considered as a legal residence for the purpose of income tax and/or acquiring a mortgage. A structure with two (2) residential units can qualify as a principal residence as long as the participant lives in one (1) of the two (2) units.

**Qualified first-time homebuyer.**
A person who is a taxpayer (and, if married, the taxpayer’s spouse) who has had no ownership interest in a principal residence during the 3-year period ending on the date of acquisition of a principal residence.

**Routine/Regular Savings**
An established pattern of savings in accordance with an IDA participant’s Savings Plan Agreement.

**Savings Plan Agreement**
A plan developed for an individual saver, defining savings goals and program requirements, including the saver’s anticipated use of their IDA funds. The approved plan shall serve as the contract between the administering agency and the IDA participant and shall be for a specified contribution period of not less than 6 months.

**TANF**
Temporary Assistance for Needy Families (TANF) provides cash assistance and work support for low income families with children. TANF replaces the former Aid to Families with Dependent Children program (AFDC).

**Resources**
Below is contact information for some helpful consumer resources, arranged by category. Many of these agencies provide FREE services. For more information, please contact the corresponding agency directly.

**Credit Bureaus**
- Equifax ([www.equifax.com](http://www.equifax.com))
- Experian ([www.experian.com](http://www.experian.com))
- TransUnion ([www.transunion.com](http://www.transunion.com))

To receive a free copy of your credit report go to [www.annualcreditreport.com](http://www.annualcreditreport.com).

**Financial Institutions**
Federal Deposit Insurance Corporation (www.fdic.gov) - FDIC is an independent agency created by Congress to maintain stability and public confidence in the nation’s financial system by insuring deposits, examining and supervising financial institutions, and managing receiverships.
Additionally, the FDIC houses an extensive collection of consumer materials with regard to credit, identity theft, financial education, real estate and housing.

**General Consumer and Legal Sites**

**American Bankruptcy Institute** (www.labiword.org) - Provide bankruptcy information for consumers and lawyers.

**America Saves** (www.americasaves.org) - America Saves is a nationwide campaign in which a broad coalition of non-profit, corporate and government groups help individuals and families save and build wealth.

**Better Business Bureau** (www.bbb.org) - Consumers can check a businesses’ complaint record or file a complaint on-line.

**Center for Law and Social Policy** (www.clasp.org) - Website contains research and other information about economic security issues.

**Center for Responsible Lending** (www.responsiblelending.org) - The Center for Responsible Lending is a nonprofit, non-partisan organization that works to protect homeownership and family wealth by fighting predatory lending practices. [http://www.responsiblelending.org/about-us/#sthash.M06lMK2s.dpuf](http://www.responsiblelending.org/about-us/#sthash.M06lMK2s.dpuf)

**Center on Budget and Policy Priorities** (www.cbpp.org) – Provides an excellent resource for information about Temporary Assistance for Needy Families (TANF) benefits and the Earned Income Tax Credit (EITC).

**Consumer Action** (www.consumer-action.org) - A California based consumer advocacy group that works on behalf of consumers nationwide. Consumer Education information is translated into a number of difference languages and is available on this website.

**Credit Scoring** (www.creditscoring.com) - This is a private site that has news and information regarding credit scoring.

**National Association of Consumer Bankruptcy Attorneys** (www.nacba.org) - Contains general information about consumer bankruptcy issues, as well as referrals to bankruptcy attorneys nationwide.

**National Employment Law Project** (www.nhlp.org) - NELP offers a wealth of resources dealing with work and employment issues. Various publications can be downloaded or ordered from the website or by contacting NELP at (212) 285-3025.

**Penn State Dickinson School of Law Bankruptcy Pro Bono Directory** (www.dsl.psu.edu) – The “publications” section of this website contains a directory of national bankruptcy pro bono programs sorted by state.

**Small Business Development**

**U.S. Small Business Administration** (http://www.sba.gov/) - Established in 1953, SBA provides financial, technical and management assistance to help Americans start, run, and grow their businesses. SBA is the nation’s largest single financial backer of small businesses.
SCORE (www.score.org) - SCORE, the “Counselors to America’s Small Business” is America’s premier source of free and confidential small business advice for entrepreneurs.

New Jersey Small Business Development Center (http://www.njsbdc.com) - is a state based organization offering a wealth of free and low cost information, management counseling, and educational services designed to support NJ small business owners and potential entrepreneurs.

New Jersey Women’s Micro-Business Credit Program is designed to help women become successful entrepreneurs. Participants learn how to start, market or expand their small business, as well as increase their business skills through training and mentoring opportunities. Any woman that participates in the program must have a personal income of less than 350% of the official poverty line, and must have little or no prior business experience. For more information on the New Jersey Women’s Micro-Business Credit Program, please contact any of the following agencies or call the New Jersey Division on Women at (609) 292-8840.

NJ Association of Women Business Owners (NJAWBO; www.njawbo.org)

State Resources

NJ Housing and Mortgage Finance Agency (HMFA) (http://www.state.nj.us/dca/hmfa) provides a variety of programs to assist prospective home buyers. Its financing programs support, first-time and urban homebuyers, and residents with special needs. HMFA also administers the New Jersey Housing Resource Center, an online searchable registry of affordable and accessible housing located throughout New Jersey. 1-800-NJ-HOUSE.

The NJ HOPE Alliance (www.njhope.nj.gov) is a collaborative effort assisting New Jersey residents in achieving and maintaining the American Dream of homeownership and to enhance homeownership preservation in New Jersey For more information, homeowners can call the DOBI Consumer Hotline, toll-free, at (800) 446-7467, or visit the NJHOPE Web site.

State of NJ, Department of Community Affairs Division of Housing and Community Resources http://www.state.nj.us/dca/dcr

Home Energy Assistance Program helps very low-income residents with their heating and cooling bills, and makes provisions for emergency heating system services and emergency fuel assistance within the Home Energy Assistance Program

Weatherization Assistance assists elderly, handicapped and low-income persons in weatherizing their homes, improving their heating system efficiency and conserving energy.

Homelessness Prevention provides limited financial assistance to low- and moderate-income tenants and homeowners in imminent danger of eviction or foreclosure due to temporary financial problems beyond their control. Funds are used to disburse payments in the forms of loans and grants to landlords and mortgage companies on behalf of eligible households in danger of homelessness.

Shelter Exit Program provides security deposits and rental assistance to victims of domestic violence and their children who are currently living in shelters or in transitional housing facilities. Its main goal is to move women living in shelters and transitional units
into permanent housing - a place they can call home and a place to start their lives over, free from domestic violence.

*Federal Resources*

Department of Health and Human Services, Administration for Children and Families, Assets for Independence Resource Center  


Federal Trade Commission ([www.ftc.gov/bcp/menu-credit.htm](http://www.ftc.gov/bcp/menu-credit.htm)) - FTC provides publications on consumer credit rights

Housing and Urban Development ([www.hud.gov](http://www.hud.gov)) - Includes information about HUD approved housing and other HUD related programs.

Internal Revenue Service ([www.irs.gov](http://www.irs.gov)) - an IRS site that is helpful in answering basic tax filing questions.

National Do Not Call Registry ([www.donotcall.gov](http://www.donotcall.gov)) - Gives consumers the choice to reject telemarketing calls at home.

# 2015 INCOME GUIDELINES FOR NJ FEDERAL IDA PROGRAM

<table>
<thead>
<tr>
<th>Persons in Family</th>
<th>100% Federal Poverty Level</th>
<th>200% Federal Poverty Level</th>
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<td>$11,770</td>
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<tr>
<td>2</td>
<td>$15,930</td>
<td>$31,860</td>
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<tr>
<td>3</td>
<td>$20,090</td>
<td>$40,180</td>
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<tr>
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<td>$24,250</td>
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<td>5</td>
<td>$28,410</td>
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<tr>
<td>6</td>
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<td>$65,140</td>
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<td>7</td>
<td>$36,730</td>
<td>$73,460</td>
</tr>
<tr>
<td>8</td>
<td>$40,890</td>
<td>$81,780</td>
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<tr>
<td>For each additional person, add</td>
<td>$4,160</td>
<td>$8,320</td>
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Published in *Federal Register* on January 22, 2015
ATTACHMENT B

SAMPLE LETTER
FOR THE TRANSMITTAL OF IDA SAVINGS AND MATCHING FUNDS FOR HOME PURCHASE

AGENCY LETTERHEAD

Today’s Date

Inside Address

Re: Home Purchase by IDA Account
holder: (name)
Property identified as (address and block and lot numbers)
Settlement Scheduled for
(date)

Dear Ms./Mr. (Closing Agent/Attorney’s name if available),

Enclosed is (are) a check(s) in the amount of $________. Same shall be
held in escrow in reference to the above captioned closing based upon the
following terms:

1. Said funds shall be immediately deposited in your escrow account
dedicated to this closing and for no other purpose.
2. Upon closing, forward to my attention an original executed HUD-1
statement signed by all interested parties. The Statement should
include the identification of these funds as part of the settlement.
3. Upon closing forward to my attention a copy of your trust ledger
statement for this closing.
4. If you do not close within thirty (30) days of the date of this letter,
return these funds forthwith, directly to my attention.

If you have any questions about these escrow instructions kindly contact
me at your earliest possible convenience.

May, 2015