October 1, 2019 thru December 31, 2019

Grant Number: B-12-DT-34-0001
Grantee Name: New Jersey
Grant Award Amount: $15,598,506.00
LOCCS Authorized Amount: $15,598,506.00
Total Budget: $15,598,506.00

Disasters:
Declaration Number: FEMA-4021-NJ
Narratives
Disaster Damage:
Impact of Hurricane Irene in New Jersey
The northern and central regions of New Jersey were most impacted by Hurricane Irene and the preceding storms in the summer of 2011. According to FEMA, Passaic County experienced the most significant damage and has received the fourth highest amount of significant repetitive loss claims in the Nation. While the northern part of the State was most impacted, the storm also caused extensive damage and flooding throughout the entire State. Floods in Cumberland County were prevalent, particularly in Bridgeton, which also received damage to infrastructure from a storm a week earlier. Severe flooding also occurred at the Raritan (Middlesex Co.), Millstone (Morris Co.), Rockaway (Morris Co.), Rahway (Union), Delaware and Passaic Rivers due to record rainfall. Highest rainfall recorded in the state was in Freehold in Monmouth County (11.27 inches), followed by Jefferson in Morris County (10.54 inches) and Wayne in Passaic County (10 inches). Record flows were reported at the Musconetcong River in the rural northwest. Eleven rivers and major streams reached record levels, and a week after the storm all rivers in the state reached "moderate flooding levels". The flooding affected roads, including the heavily used Interstate 287 in Boonton where the northbound shoulder collapsed from the force of the Rockaway River, and Garden State Parkway which flooded in Cranford (Union) from the Rahway River and in Toms River near exit 98. Along the Hudson River, in parts of Jersey City and Hoboken (Hudson Counties) flood waters rose more than 5 feet and the north tube of the Holland Tunnel was briefly closed.

In addition to major flooding, the combination of saturated ground from a wet summer and heavy winds, made New Jersey especially vulnerable to wind damage. One of the hardest hit areas due to high winds was Union County in Central Jersey. Fallen trees, many pulled from the soaked ground with their roots attached, blocked vital roads from being accessed by local emergency services. This was not isolated to local streets, but also parts of vital arteries New Jersey Route 28 and U.S. Route 22. Numerous homes suffered structural damages from the winds and limbs impacting their roofs. Perhaps the most critical damage due to wind, was fallen wires. Around Union County, fallen wires in combination with flooded electrical substations left parts of Union County, including Cranford, Garwood, and Westfield without power or phone service for nearly a week. Many areas with a high number of downed wires did not lose power, as wires on the ground remained live. This includes one documented case in Roselle Park where a 13kV (13,000 volt) primary power line remained down, tangled in trees for four days due to the lack of available PSE&G crews.

Aftermath
Flooding continued throughout much of the State for another three days. On August 29th, New Jersey Governor Chris Christie petitioned President Obama to expedite the release of emergency funds to the state. The President toured Paterson on September 4th to view damage to the area. Paterson City (Passaic) counted 6,000 displaced persons; three of four bridges crossing the Passaic River remained closed. Touring the state on August 31 with FEMA Administrator Craig Fugate, U.S. Homeland Security Secretary Janet Napolitano declared, “This is as bad as I’ve seen, and I’ve been in eigh

Disaster Damage:
1 states that have been impacted by Irene.” The President promptly declared the State a disaster area, making residents of Bergen, Essex, Morris, Passaic, and Somers county eligible for federal aid. Politicians and residents from other impacted areas claimed inconsistency in the designations, and as a result the area was later expanded to 16 counties. Soon after the President's visit, the declaration was expanded to include all 21 counties in the State making the entire State eligible for FEMA aid. President Obama vowed aid would be devoid of politics.
Recovery Needs:

More than 31,000 residents filed assistance claims through FEMA. Within two weeks nearly $38 million had been disbursed with others pending. Bergen and Passaic, in the northeast, each with more than 4,000 claims. While the deadline for applications for disaster relief was set as October 31, as of September 28 more than 54,000 residents had shared in the $116 million which had been distributed.

The Department of Community Affairs seeks to maximize CDBG-DR funding by coordinating and layering resources with FEMA, which approved the New Jersey’s 2011 State Hazard Mitigation Plan. This approval (of the Plan) enables the State to continue its future eligibility to receive FEMA disaster and hazard mitigation assistance for the residents of the state through 2014. Phase I of the Accelerated Hazard Mitigation Program was underway in December; eight communities were eligible for acquisition funding under Phase I. FEMA’s Phase II funding included additional communities that have experienced major flood events over a period of years for the purpose of property elevations and buyouts. Seventy-five percent of the cost of the acquisitions is funded by FEMA with a 25 percent match for each project funded by the New Jersey Department of Environmental Protection’s (DEP) Blue Acres Program for the acquisition portion of the Phase I or Phase II project. Passaic County will receive the most funding from the voluntary program — $6.3 million to buy approximately 56 homes. Pompton Lakes, Little Falls, Lincoln Park, Fairfield and Pequannock will each receive between $2.9 million and $4.1 million to buy between 10 and 20 homes; Middlesex Borough will receive $1.9 million to purchase about 12 residential units. The homes will be demolished, returning the land to the floodplain and preserved as green space. In January 2012, the governor signed a bill introduced by the New Jersey Legislature in November 2011 allowing the use of state’s open space funding for the purchase of homes in flood-prone areas.

HUD estimated that New Jersey’s unmet needs for severely damaged housing caused by the Hurricane Irene is approximately 1,060 properties and exceeds $48,013,578 in cost. New Jersey’s unmet needs for severely damaged businesses were estimated at 146 properties and exceed $30,697,688 in cost. Combine, these costs exceed $78,911,246 in unmet recovery needs; far outstripping the amount of the New Jersey’s CDBG-DR allocation. The New Jersey CDBG-DR Action Plan is designed to both meet the most severe unmet needs and to maximize the leveraging of other resources to assist individuals, businesses, communities and to help prepare for future disasters.

Assisting households and business owners to recover what they lost to Hurricane Irene is a priority for the State. Repairing homes and multi-family rental units will help individuals return to safe and decent housing while restoring the state’s housing stock. Financial counseling will help survivors make sound decisions and stabilize their lives. Homeowner buy-out assistance will enable some to return to homeownership, give them the flexibility to relocate, and make the most of the state’s existing housing stock.

Public Comment:

Consultation with Affected Communities to meet Unmet Needs of the Disaster

NJ DCA representatives conducted several forums with nine Passaic County communities (most severely impacted by the disaster) to assess their needs. Representatives from FEMA, the State’s Office of Emergency Management (OEM) and the Department of Environmental Protection (NJ DEP) were participants in these meetings. The nine communities evaluated their needs of recovery for housing, infrastructure, and the economy.

FEMA data for New Jersey indicated that 35 percent of properties classified as having severe and repetitive losses for housing were in Passaic County and 15 percent were classified as having repetitive losses. Based on this information these municipalities are seeking immediate relief and desire quick access to the funds. Activities most mentioned were housing buyouts and demolition/land acquisition for public use, housing rehabilitation including elevations, infrastructure reconstruction/improvements and business assistance. Funding priority will be given to housing and infrastructure projects. Assistance to businesses will be made only if funds remain available.

All municipalities expressed the desire to use the CDBG-DR funds as a supplement (matching) to the funds for flood insurance and FEMA payments. Since Passaic County’s 80% allocation was non-competitive, all towns were encouraged to submit a CDBG-DR “pre-application” to DCA to provide insight of the amount of funds requested and the type of activities they intend to undertake. This pre-application phase serves as the basis for this Plan. As a result of these meetings, NJ DCA will allocate funds in the following categories:

1. Housing Rehabilitation
2. Housing Buyouts
3. Infrastructure Improvements
4. Economic Revitalization

Public Comments

The Department of Community Affairs received comments from the County of Passaic on July 19, 2012. The following comments and responses are listed below:

Question 1: The dollar value of the Passaic County projects is not correctly referenced in the Action Plan. We submitted $6,530,524 in low-mod income projects and $5,324,340 under Urgent Need.

Response: The plan allocates funding based on the Federal Register Notice of April 16, 2012 and the CDBG-DR program requirements, which stipulates that at least 50 percent of the CDBG-DR funds benefit people of low and moderate income. In addition, the plan allows the Department to transfer funds among funding categories based on demand for assistance demonstrated by the number of applications received, see page 10 of the draft action plan.

Question 2: The application process continues to require a certification of project costs. However, as we noted in the draft Passaic County Pre-Application buyouts should not be documented for most projects when Passaic County completes the SAGE submission. There is a significant degree of uncertainty in confirming which owners will participate in the buyout program, the cost of their properties, the cost for appraisals, environmental evaluations, demolition and legal costs until these activities are completed.

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Question 3: The dollar value of the Passaic County projects is not correctly referenced in the Action Plan. We submitted $6,530,524 in low-mod income projects and $5,324,340 under Urgent Need.

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Question 4: The application process continues to require a certification of project costs. However, as we noted in the draft Passaic County Pre-Application buyouts should not be documented for most projects when Passaic County completes the SAGE submission. There is a significant degree of uncertainty in confirming which owners will participate in the buyout program, the cost of their properties, the cost for appraisals, environmental evaluations, demolition and legal costs until these activities are completed.

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Question 6: On page 13, the Action Plan references the number of applications. Passaic County has specifically requested that we submit one application for all nine participating municipalities. These municipalities have already established their
priorities in the Pre-Application.

Response: The CDBG-DR Action Plan covers areas in Passaic County and the State of New Jersey that sustained disaster related impacts. Passaic County may submit one application on behalf of its local government units. However, local government units outside Passaic County will be required to submit one application for each specific project.

Question 7: Passaic County has already drafted their Pre-Application and will plan to submit an executed version by the end of July 2012.

Response: The Department looks forward to working with Passaic County and the communities impacted by the disaster.

**Public Comment:**

ur Pre-Application based upon the experience of the communities who have been implementing FEMA buyouts for years.

Response: Pre-applications should contain good estimates and grantees are encouraged to document costs with a certification from a person qualified in the field, such as an appraiser, architect or engineer. The cost estimate must appear on the letterhead of the qualified person’s firm and bear an original signature of the person. This documentation will be required for the full application. This is a standard application requirement and will be the basis of the award. In addition, since the Davis-Bacon and NJ Prevailing Wage Acts may apply to projects assisted with CDBG-DR funds, whoever provides the cost estimates must certify that prevailing wage rates were used in developing the estimates.

Question 3: Passaic County will hold one public hearing for the entire application in accordance with the intention of the NJDCA Commissioner.

Response: The Department initially considered using the standard CDBG Program’s citizen participation requirement. However, the Department will follow the April 16, 2012 Federal Register notice, which waived the standard CDBG Citizen Participation requirements to permit a more streamlined process, and to ensure that disaster recovery grants are awarded in a timely manner for the grantee, State of New Jersey. The streamlined requirements do not mandate public hearings at a state, entitlement, or local government level, but do require providing a reasonable opportunity (at least 7 days) for citizen comment and ongoing citizen access to information about the use of the grant funds for the Action Plan. This process requires the State to publish the proposed plan for the CDBG-DR grant or any substantial amendment on the Department’s web site (homepage) and afford citizens, affected local governments, and other interested parties reasonable opportunity to examine the plan or amendment’s contents. These same requirements will be required for recipients of CDBG-DR for application submittals, substantial amendments to awards and to the action plan affecting recipients’ projects. The Department will use the minimum criteria stipulated in the April 16, 2012 Federal Register Notices that constitutes a substantial amendment to the plan.

Question 4: Part 1, We are requesting that you seek a waiver from HUD allowing rehabilitation under URGENT NEED to be completed on homes occupied by families with incomes over 120% of median income. The purpose of this program is to elevate homes over the flood stage, not make general property improvements. Homeowners with incomes over 120% of median income are at as much risk of flooding as those with lower incomes. We have not performed income surveys, but we believe that some owners may have higher incomes.

Part 2, on page 17, the Action Plan require that all housing rehabilitation programs must establish a revolving loan fund which requires a 25% repayment from the home owner. Passaic County’s home elevation program requires that CDBG-DR fundingisagrant to all homeowners. It is imperative that you remove this requirement for homes that are being elevated.

Response: Part1.Awaiverofthe120%ofMedian Income requirement is not necessary under theUrgentNeedNationalObjective. Thepropertytobeassistedmusthavebeen

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During this quarter Passaic City completed phase 5, added 2 inlets and repaired stone walls along the brook. The work was completed for less than estimated and a balance of $136,845.91 remains. To spend down funds the project will be extended for a period of 13 months to January 31, 2021. This will give Passaic City six more months to complete additional drainage improvements—dredging, curbing and landscaping to reduce soil erosion. Passaic County and the State of NJ will then have seven months from completing the drainage work to process final payments/drawdowns, final performance reports, record accomplishments and close the grant.

### Overall Progress Narrative:

During this quarter Passaic City completed phase 5, added 2 inlets and repaired stone walls along the brook. The work was completed for less than estimated and a balance of $136,845.91 remains. To spend down funds the project will be extended for a period of 13 months to January 31, 2021. This will give Passaic City six more months to complete additional drainage improvements—dredging, curbing and landscaping to reduce soil erosion. Passaic County and the State of NJ will then have seven months from completing the drainage work to process final payments/drawdowns, final performance reports, record accomplishments and close the grant.

### Project Summary

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<th>Project #, Project Title</th>
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<td>5PF, Infrastructure Improvement (Public Facilities) -</td>
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<td>6PF, Infrastructure Improvement (Public Facilities) -</td>
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<td>7PS, Public Services - Outside Passaic County</td>
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Activities

Project # / 3HB / Home Buyouts & FEMA Match - Passaic County

Grantee Activity Number: 12-CDBG-DR-007A-HB-LM
Activity Title: Relocation in Support of Paterson Acquisitions

Activity Category: Relocation payments and assistance
Project Number: 3HB
Projected Start Date: 05/01/2014
Benefit Type: Direct (HouseHold)
National Objective: Low/Mod

Activity Status: Under Way
Project Title: Home Buyouts & FEMA Match - Passaic County
Projected End Date: 10/31/2017
Completed Activity Actual End Date:

Overall
Total Projected Budget from All Sources N/A
Total Budget $0.00
Total Obligated $0.00
Total Funds Drawdown $0.00
Program Funds Drawdown $0.00
Program Income Drawdown $0.00
Program Income Received $0.00
Total Funds Expended $0.00
Passaic County $0.00
Most Impacted and Distressed Expended $0.00
Match Contributed $0.00

Oct 1 thru Dec 31, 2019 $144,788.42
To Date $144,788.42

Activity Description:
Provide relocation assistance to families following acquisition of their homes. The City found three tenants that needed relocation and moving cost assistance, which was less than anticipated.

Location Description:
Specific addresses have yet to be determined in the City of Paterson.

Activity Progress Narrative:
Accomplishments Performance Measures
No Accomplishments Performance Measures

Beneficiaries Performance Measures
No Beneficiaries Performance Measures found.

Activity Locations
No Activity Locations found.

Other Funding Sources Budgeted - Detail
No Other Match Funding Sources Found

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<th>Other Funding Sources</th>
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<tbody>
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Project # / 5PF / Infrastructure Improvement (Public Facilities) - Passaic

Grantee Activity Number: 12-CDBG-DR-002-PF-LM
Activity Title: Passaic City - Public Facilities

Activity Category: Dike/dam/stream-river bank repairs
Project Number: 5PF
Projected Start Date: 08/27/2011
Benefit Type: Area ( )
National Objective: Low/Mod

Activity Status: Under Way
Project Title: Infrastructure Improvement (Public Facilities) -
Projected End Date: 01/31/2021
Completed Activity Actual End Date:

Responsible Organization: Passaic County

Overall

<table>
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<th>Oct 1 thru Dec 31, 2019</th>
<th>To Date</th>
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<td>Total Funds Expended</td>
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**Activity Description:**

The remediation and upgrade of soil erosion along McDanold Brook from the entrance of the box culvert from the Broadway side of 3rd Ward Memorial Park to a point at which it is underground at Main Avenue. Because the main arteries of the City go through this area, Passaic Ave. and Main Ave. the entire community will benefit.

The last edit gave Passaic City additional time to complete additional inlets and make repairs to the stonewall along the brook by July 31, 2019.

This plan edit will allow the City to do additional drainage work: stream dredging, landscaping to control soil erosion and add park benches. This edit will allow the City to complete activities and expense all funds by June 30, 2020. Passaic County and the State of NJ expect to close the grant on or before January 31, 2021.

**Location Description:**

The project will take place along McDanold Brook in the City of Passaic.

**Activity Progress Narrative:**

During this quarter Passaic City completed phase 5, added 2 inlets and repaired stone walls along the brook. The work was completed for less than estimated and a balance of $136,845.91 remains. To spend down funds the project will be extended for a period of 13 months to January 31, 2021. This will give Passaic City six more months to complete additional drainage improvements—dredging, curbing and landscaping to reduce soil erosion. Passaic County and the State of NJ will then have seven months from completing the drainage work to process the final payments/drawdowns, final performance reports, record accomplishments and close the grant.

**Accomplishments Performance Measures**

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**Beneficiaries Performance Measures**

No Beneficiaries Performance Measures found.

**Activity Locations**

No Activity Locations found.

**Other Funding Sources Budgeted - Detail**

No Other Match Funding Sources Found

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**Activity Supporting Documents**
Project # / 6PF / Infrastructure Improvement (Public Facilities) - Outside

Grantee Activity Number: 12-CDBG-DR-0278A-PF-UN
Activity Title: Cranford - Detention Basin/Parking Lot Reconst.

Activity Category: Rehabilitation/reconstruction of a public improvement

Project Number: 6PF
Projected Start Date: 06/01/2014
Benefit Type: Area ( )
National Objective: Urgent Need

Activity Status: Planned
Project Title: Infrastructure Improvement (Public Facilities) -
Projected End Date: 10/31/2017
Completed Activity Actual End Date: 10/31/2017

Responsible Organization: Cranford Township

Overall
Total Projected Budget from All Sources
Total Budget $0.00 $500,000.00
Total Obligated $0.00 $500,000.00
Total Funds Drawdown $0.00 $500,000.00
Program Funds Drawdown $0.00 $500,000.00
Program Income Drawdown $0.00 $0.00
Program Income Received $0.00 $0.00
Total Funds Expended $0.00 $500,000.00
Cranford Township $0.00 $500,000.00
Most Impacted and Distressed Expended $0.00 $0.00
Match Contributed $0.00 $0.00

Activity Description:
Reconstruct the drainage and sewer lines underneath the detention basin, and reconstruct the Municipal Building parking lot. Activity specifications have yet to be determined.

Location Description:
Carpenter Place and the Municipal Building parking lot.

Activity Progress Narrative:
Accomplishments Performance Measures
No Accomplishments Performance Measures

Beneficiaries Performance Measures
No Beneficiaries Performance Measures found.

Activity Locations
No Activity Locations found.

Other Funding Sources Budgeted - Detail
No Other Match Funding Sources Found

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**Grantee Activity Number:** 12-CDBG-DR-0286-PF-UN  
**Activity Title:** Salem County - Public Facilities

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<td><strong>Responsible Organization:</strong></td>
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<tr>
<td>Most Impacted and Distressed Expended</td>
<td>$0.00</td>
<td>$0.00</td>
</tr>
<tr>
<td>Match Contributed</td>
<td>$0.00</td>
<td>$0.00</td>
</tr>
</tbody>
</table>

**Activity Description:**
Greenville Bridge - Burlington Road, replacement of Greenville Bridge in Pittsgrove Township, approximately 100 LF of bridge and roadway. County received $1.012 million from FEMA, 75% of their eligible costs. CDBG-DR funding will be used to offset 25% of project's total estimated cost, which also includes engineering, construction management and administration. (24.7% of total costs, actual)

**Location Description:**
Greenville Bridge on Burlington Road in Pittsgrove Township.

**Activity Progress Narrative:**

**Accomplishments Performance Measures**
No Accomplishments Performance Measures
**Beneficiaries Performance Measures**
No Beneficiaries Performance Measures found.

**Activity Locations**
No Activity Locations found.

**Other Funding Sources Budgeted - Detail**
No Other Match Funding Sources Found

### Other Funding Sources

<table>
<thead>
<tr>
<th>Other Funding Sources</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>No Other Funding Sources Found</td>
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<tr>
<td>Total Other Funding Sources</td>
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</tr>
</tbody>
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**Project # / 7PS / Public Services - Outside Passaic County**

<table>
<thead>
<tr>
<th>Grantee Activity Number:</th>
<th>12-CDBG-DR-0285D-PF-LM</th>
</tr>
</thead>
<tbody>
<tr>
<td>Activity Title:</td>
<td>Union County ARC - Public Services</td>
</tr>
</tbody>
</table>

**Activity Category:** Public services  
**Project Number:** 7PS  
**Projected Start Date:** 01/01/2013  
**Benefit Type:** Direct (Person)  
**National Objective:**  
Low/Mod  
**Activity Status:** Completed  
**Project Title:** Public Services - Outside Passaic County

**National Objective:**  
Program Income Drawdown  
Total Obligated: $0.00  
Total Projected Budget from All Sources: $256,088.00  
Total Funds Expended: $256,088.00  
Total Funds Drawdown: $256,088.00

**Program Income Drawdown**  
Program Income Received: $0.00  
Program Income Drawdown: $0.00

**Union County**  
Total Funds Expended: $256,088.00  
Total Obligated: $256,088.00  
Program Income Received: $0.00  
Program Income Drawdown: $0.00

**Most Impacted and Distressed Expended**  
Total Funds Expended: $256,088.00  
Total Obligated: $256,088.00

**Match Contributed**  
Total Funds Expended: $0.00  
Total Obligated: $0.00
**Activity Description:**

Union County in conjunction with the Union ARC will pay for costs incurred for reconstruction and debris removal, temporary relocation, building content loss - furniture, equipment, supplies, and document cleaning and remediation costs at the ARC's main service building at 52 Fadem Road and several group homes. This project will enable the ARC to continue to provide public services to the ARC's clients. The ARC received FEMA funds, therefore this award will cover FEMA's match and costs not covered by insurance. This project will provide 100% benefit to people of L/M income. Project activities will include: Public Facilities - Reconstruction, Clearance, Relocation and Public Services.

**Location Description:**

52 Fadem Road, Springfield Township, Union County, NJ.

**Activity Progress Narrative:**

**Accomplishments Performance Measures**

No Accomplishments Performance Measures

**Beneficiaries Performance Measures**

No Beneficiaries Performance Measures found.

**Activity Locations**

No Activity Locations found.

**Other Funding Sources Budgeted - Detail**

No Other Match Funding Sources Found

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