NEW JERSEY DEPARTMENT OF COMMUNITY AFFAIRS

LOCAL FINANCE BOARD

February 8, 2023

Oral sworn testimony in the above-captioned matter taken via remote videoconference before LISA F. PENROD, Certified Court Reporter (XIO1753) and Registered Professional Reporter, on the above date, commencing at 10:55 a.m., there being present:

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APPEARANCES:	
Jacquelyn Suarez, Chairwoman	
Alan Avery Adrian Mapp	
Dominick DiRocco William Close	
Idida Rodriguez Nicholas Bennett	
	A P P E A R A N C E S: Jacquelyn Suarez, Chairwoman Alan Avery Adrian Mapp Dominick DiRocco William Close Idida Rodriguez Nicholas Bennett

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1	MR. BENNETT: This matter was properly		
2	convened at 9 o'clock and we currently have a quorum		
3	to continue and open.		
4	MS. SUAREZ: Thank you.		
5	Okay. So good morning. The first		
6	matter before the board is actually going to be a		
7	motion to rescind the votes cast at the January		
8	11th, 2023, LFB meeting on agenda item C20-004 in		
9	order to procure the participation of a member who		
10	had intended to recuse on the item, and the		
11	conflicted member did not participate in the closed		
12	session, discussion of the complaint and was not		
13	provided any materials related to the complaint upon		
14	communicating his intent to recuse.		
15	So do I have a motion to rescind that		
16	matter?		
17	MR. MAPP: So moved.		
18	MR. AVERY: Second.		
19	MR. BENNETT: Mr. Mapp and Mr. Avery.		
20	Ms. Suarez.		
21	MS. SUAREZ: Yes.		
22	MR. BENNETT: Mr. Mapp.		
23	MR. MAPP: Yes.		
24	MR. BENNETT: Mr. Close.		
25	MR. CLOSE: Yes.		

- 1 MR. BENNETT: Mr. Avery.
- MR. AVERY: Yes.
- MR. BENNETT: And Ms. Rodriguez. Ms.
- 4 Rodriguez.
- 5 MS. RODRIGUEZ: I apologize. I think
- I have to abstain because I was not present at the
- 7 meeting.
- 8 MR. BENNETT: With the four votes, the
- 9 motion passes.
- MS. SUAREZ: Thank you.
- So the second matter before the board
- is a motion on last month's meeting minutes.
- Do I have a motion to adopt the
- January 11, 2023, minutes with an amendment that
- reflects the vote on item 3B3 was rescinded at the
- 16 February 8, 2023, Local Finance Board meeting and
- 17 reconsidered.
- MR. MAPP: So moved.
- MR. AVERY: Second.
- MR. BENNETT: Ms. Suarez.
- MS. SUAREZ: Yes.
- MR. BENNETT: Mr. Mapp.
- MR. MAPP: Yes.
- MR. BENNETT: Mr. DiROCCO.
- 25 Mr. Close.

		Page 7
1	MR. CLOSE: Yes.	
2	MR. BENNETT: Okay. Mr. Avery.	
3	MR. AVERY: Yes.	
4	MR. BENNETT: And Ms. Rodriguez?	
5	MS. RODRIGUEZ: Abstain.	
6	MR. BENNETT: Motion approved.	
7	MS. JONES: Next up for the board's	
8	consideration is 20-004. It's one notice of	
9	dismissal following an investigation by the board	
10	and two notices of determination for lack of a	
11	reasonable factual basis.	
12	MS. SUAREZ: And I believe Mr. DiRocco	
13	is going to be recusing on this one.	
14	MR. BENNETT: Correct.	
15	MR. AVERY: I'll make a motion.	
16	MR. MAPP: I'll second the motion.	
17	MR. BENNETT: Ms. Suarez.	
18	MS. SUAREZ: Yes.	
19	MR. BENNETT: Mr. Mapp.	
20	MR. MAPP: Yes.	
21	MR. BENNETT: Mr. DiRocco is recusing.	
22	Mr. Close.	
23	MR. CLOSE: Yes.	
24	MR. BENNETT: Mr. Avery.	
25	MR. AVERY: Yes.	

- 1 MR. BENNETT: And Ms. Rodriguez.
- MS. RODRIGUEZ: I'm confused, I am. I
- wasn't there last month so any decisions that were
- 4 made, I believe I have to recuse basically from all
- of them. I apologize because I hope we have a
- 6 quorum for that.
- 7 MR. BENNETT: With the four votes, we
- 8 can move forward.
- 9 MS. RODRIGUEZ: Okay, great, great.
- MS. JONES: Next up for the board's
- consideration is 17-027. The board had issued a
- notice of violation in this matter and the local
- government officer is now requesting, is now
- requesting a hearing. At this time the board is
- being asked to transmit it to the Office of
- 16 Administrative Law.
- MR. AVERY: So moved.
- MR. MAPP: Second.
- MR. BENNETT: Ms. Suarez.
- MS. SUAREZ: Yes.
- MR. BENNETT: Mr. Mapp.
- MR. MAPP: Yes.
- MR. BENNETT: Mr. DiRocco.
- Mr. Close.
- MR. CLOSE: Yes.

1 MR. BENNETT: Motion approved. 2 MS. SUAREZ: Okay. So that concludes the ethics portion of the board's agenda for today. So I'm going to move on to the 5 applications. I'm just going to remind all the 6 board members, applicants and members of the public 7 that if you've joined us to please remain muted to 8 eliminate any unnecessary background noise. If you 9 joined is audio only via phone, option star 6 will 10 both unmute and mute your call. 11 Also as a friendly reminder, as each 12 applicant appears to testify, please just turn your 13 camera on and speak up when your application is 14 called so that your image will actually appear on 15 the screen and that will allow us to get you sworn 16 in prior to testifying. 17 So the first application before the 18 board is actually the Borough of Paulsboro which is 19 being heard on consent. It is for \$3,377,000 in 20 USDA loans for improvements including the installation of water mains from the Paulsboro water 21 22 tower to the Paulsboro marine terminal. 23 The project's going to receive two 24 USDA grants totalling 2,314,000. Board approval is 25 needed because the schedule mandated by the USDA

- 1 requires semiannual principal payments and the bond
- loan requires entities to apply to the board for
- 3 approval for any schedule with more than one
- 4 principal payment per year. But for this the
- 5 borough would not need to come before the board, so
- therefore, appearance has been waived and the matter
- 7 is being heard on consent.
- 8 Do I have a motion to approve the
- 9 application on the consent agenda?
- MR. MAPP: So moved.
- MS. RODRIGUEZ: Second.
- MR. BENNETT: Ms. Suarez.
- MS. SUAREZ: Yes.
- MR. BENNETT: Mr. Mapp.
- MR. MAPP: Yes.
- MR. BENNETT: Mr. DiRocco.
- 17 Mr. Close.
- 18 MR. CLOSE: Yes.
- MR. BENNETT: Mr. Avery.
- MR. AVERY: Yes.
- MR. BENNETT: And Ms. Rodriguez.
- MS. RODRIGUEZ: Yes.
- MR. BENNETT: Motion approved.
- MR. WINITSKY: Director, this Jeff
- 25 Winitsky on behalf of Paulsboro. I didn't say

- 1 anything. I appreciate you going through it and
- thank you for putting it on consent. We appreciate
- 3 it.
- 4 MS. SUAREZ: Of course. Good luck
- 5 with the project.
- 6 MR. WINITSKY: Thank you.
- 7 MS. SUAREZ: So the second applicant
- 8 appearing before the board today is actually going
- 9 to be Buena Vista Township Fire District Number 2,
- 10 and I see Mr. Jessup.
- 11 Will you be handling the application?
- MR. JESSUP: I will, Director.
- Good morning. Matt Jessup, McManimon,
- 14 Scotland and Baumann. With us this morning we have
- Fire District Chairman Dave Ricci. We have Rich
- Braslow as general counsel, and I believe that's
- everybody.
- MS. SUAREZ: Okay. So let's get
- everyone who is non-counsel on this application
- 20 sworn in.
- MR. RICCI: I'm representing the
- volunteer fire company, which is Buena Vista Fire
- Number 2, and I'm the chairman of the Board of
- 24 Commissioners.

25

1 DAVID RICCI

is duly sworn by a Notary Public of the State of New

- Jersey and testifies under oath as follows:
- 4 MS. SUAREZ: Okay, Mr. Jessup. The
- floor is yours.
- 6 MR. JESSUP: All right, thank you.
- 7 Good morning, everyone. This is an
- 8 application by the Buena Vista Township Fire
- 9 District Number 2, also known as the East Vineland
- 10 Fire Company, as the chairman just mentioned,
- pursuant to N.J.S.A. 48:5A-6 in connection with the
- lease purchase financings of a Pierce triple
- combination fire pumper truck in an amount not to
- exceed \$1.3 million.
- The acquisition of the fire truck and
- the lease purchase financing of the truck was
- approved by the voters at an election held on
- october 25th. 2022. The vote was 102 in favor and
- 19 10 against, for a total of 112 votes.
- There are approximately 1,330
- registered voters in the fire district, which means
- that approximately 8 percent of eligible voters
- voted in this election.
- The fire district will procure the
- truck through the Houston-Galveston Area Council.

- 1 The purchase price is \$1,201,442.47.
- The fire district will save
- approximately \$20,000 directly in the purchase price
- of the truck by going through the HGAC versus an
- 5 independent bid. And on top of that, as I know the
- 6 board is well familiar, going through HGAC does
- 7 provide time and cost savings resulting from not
- 8 having to do a separate procurement.
- 9 The fire district is making a \$600,000
- downpayment on the fire truck, leaving an amount to
- be financed based on the purchase price we quoted of
- about \$601,000, or \$700,000 to tie into our total
- not to exceed number, our referendum number, etc.
- The new fire truck is replacing a 1991
- Pierce Class A pumper that has reached the end of
- its useful life. The engine has approximately
- 34,400 miles and 2,952 service hours on it.
- And as I'll get into more in a minute,
- the lead time on the new truck is three to four
- years, which means this existing truck, once it's
- 21 actually able to be taken out of service, will be
- somewhere around 35 years old, about ten years at
- least beyond its recommended useful life.
- The fire district received one bid for
- financing via competitive procurement. The winning

- bidder was Community Leasing Partners at a rate of
- 4.69 percent. The financing will be for ten years.
- The annual lease payment quoted is
- 4 \$87,900, approximately, based on a quoted borrowing
- 5 amount on 700,000.
- 6 As I mentioned earlier, the fire
- 7 district is, we're only going to be borrowing about
- 8 \$601,000, so that lease payment will actually come
- 9 down as we're borrowing less money.
- The interest portion of the lease in
- the first four years is about \$25,000 a year, and
- that's, I think, becoming more important with fire
- districts because, as with other truck financing
- deals that you've seen lately, the fire truck, in
- this case the fire truck's not going to be delivered
- for three to four years, which is probably the
- longest you've seen so far, which is simply the
- nature of supply these days, right?
- 19 We saw delivery and prices on trucks
- shoot up during COVID, and delivery has only gotten
- worse, not better.
- Nonetheless, the fire district will
- end up making lease payments on the truck beginning
- next year prior to receipt of the truck.
- So I think one of the things that's

- 1 pretty important to note is that when the lease gets
- funded at closing, the cash sits in escrow until the
- 3 truck is delivered, right? So the fire district is
- 4 not making any payment to the vendor on the truck
- 5 until it takes delivery of the fire truck.
- 6 So if for any reason the fire district
- 7 doesn't take delivery, Pierce goes out of business,
- 8 and incidentally, I would say the majority of trucks
- 9 that come before you are Pierce, so we can weigh
- that likelihood however we want. The truck gets
- delivered and isn't accepted by the fire company due
- to a defect or some other reason, the full amount of
- the purchase price is still sitting in cash funded,
- unspent and untouched.
- So the only cost that the fire
- district will have absorbed in that sort of disaster
- scenario of no truck in three to four years is the
- interest portion of the amount paid on the lease,
- because the full balance of the cash is available to
- repay the principal.
- 21 So while the lease balance is funded
- 22 at lease closing and just sitting there for let's
- call it three plus years until the truck gets
- delivered and the money is then paid to the vendor,
- it's earning interest, right, for the benefit of the

- fire district. So while that rate for this deal
- isn't yet confirmed, it's going to be around 2
- percent.
- 4 So the fire district will be paying
- 5 \$25,000 in interest but earning \$14,000 of interest,
- 6 so their net sort of cost in this sort of disaster
- 7 scenario of the truck not getting delivered is about
- 8 \$11,000 a year for the three or four years it takes
- 9 to deliver the truck. So we do get the benefit of
- that interest expense to offset the interest paid.
- The new lease payment, even at the
- \$87,000 number, but again, that's going to be
- reduced because we're borrowing less money, will not
- result in a tax increase to the average assessed
- value homeowner. The lease payment is being fully
- absorbed into the fire district's budget without
- impact to the taxpayer.
- And with that, Director, I'll stop
- here and see if you or the board members have any
- 20 questions.
- MS. SUAREZ: Thank you very much.
- 22 While I never want to speak for the
- board directly as in everyone, I think our main
- concern here, and we were hoping, of course, in the
- last year or so that with the supply chain issues

- 1 post COVID, that we were kind of going to see things
- start level setting, right? We were just going to
- level out with how long it was taking for some of
- 4 these apparatus and equipment to be able to be
- delivered, and unfortunately, it seems as if, not
- 6 only is it not leveling out or receding, but it is
- 7 actually expanding in the length of time that it's
- 8 going to take for a delivery to occur. And as
- 9 certainly the entity that is charged with protecting
- the finances of municipalities and counties, fire
- districts and improvement authorities across the
- state, we're kind of looking at this from how do we
- ensure that the fire districts are able to access
- the life saving equipment apparatus necessary for
- them to perform their vital service to the community
- while still ensuring that they comply with all the
- statutes and regulations in New Jersey.
- 18 Of particular import here would be the
- local public contracts law, right, making sure that
- we're not paying for things that we have not yet
- 21 received.
- 22 And I think, you know, I appreciated
- your focus a little bit on how this is technically
- going to be held in escrow by the financing entity
- and not actually remit any of the payments directly

- to the manufacturer of the apparatus, the pumper
- until it is actually delivered, and I think this is
- definitely going to have to be a much broader
- 4 conversation, not just with the board, but also with
- 5 the division and our Bureau of Financial Regulation
- 6 and Assistance just moving forward and seeing how
- 7 we're going ensure that the public need is also
- 8 balanced with the financial constraints that we have
- 9 with our statutes and regulations that are on the
- 10 books.
- So with that, I'm going to stop
- speaking for a moment and open it up to see if there
- are any comments or questions from members of the
- board or from the members of the public at large
- before we kind of move forward.
- Okay. I don't hear anything. With
- that being said, then, do we have a motion?
- MR. MAPP: Motion to approve.
- MR. AVERY: Second.
- MR. BENNETT: Ms. Suarez.
- MS. SUAREZ: Yes.
- MR. BENNETT: Mr. Mapp.
- MR. MAPP: Yes.
- MR. BENNETT: Mr. DiROCCO.
- MR. DiROCCO: Yes.

- MR. BENNETT: Mr. Close.
- MR. CLOSE: Yes. I would underscore
- 3 the comments of the director banker.
- 4 MR. BENNETT: Mr. Avery.
- 5 MR. AVERY: Yes.
- 6 MR. BENNETT: And Ms. Rodriguez.
- 7 MS. RODRIGUEZ: Yes.
- MR. BENNETT: Motion approved.
- 9 MR. JESSUP: Thank you very much.
- MS. SUAREZ: Thank you. Fingers
- crossed less than four years.
- MR. JESSUP: Agreed.
- MS. SUAREZ: Let's see. The next item
- that we have before the board is Ocean Gate Borough.
- 15 Let's see. I do see Mr. Inverso.
- 16 MR. FEARON: Jim Fearon is here as
- 17 well. You can hear me?
- MS. SUAREZ: Yes. I see you and I
- 19 hear you, Mr. Fearon.
- MR. FEARON: Also appearing for the
- borough will be Kristin Hudnut who will be the lead
- acting chief financial officer, and Larry Murray
- from the Ocean Gate Volunteer Fire Company. So
- those two would have to be sworn.
- MS. SUAREZ: If we can have them just

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1
      pipe up a little bit, introduce themselves so that
 2
      way we can see them appear, and then we'll get
      everybody sworn in.
                             KRISTIN HUDNUT
 5
                               LARRY MURRAY
 6
                             ANTHONY INVERSO
 7
      is duly sworn by a Notary Public of the State of New
 8
      Jersey and testifies under oath as follows:
 9
                      MR. FEARON:
                                    So thank vou.
10
      morning, I'm Jim Fearon as Glock, Walrath, and we
11
      serve as bond counsel for the Borough of Ocean Gate.
12
                      We are seeking approval of a
13
      non-conforming maturity schedule for a proposed
14
      10-year bond issue to be sold to the United States
15
      Department of Agricultural and World Development to
      finance a portion of the cost of acquiring a new
16
17
      aerial ladder fire truck for the borough.
18
                      Upon acquisition the fire truck will
19
      be leased by the borough to the volunteer fire
20
      company for a nominal $1.
21
                      In March 2022, the USDA issued a
22
      letter of conditions in which it agreed to finance
23
      the cost of the fire truck, then estimated to be
24
      $978,000 through combination of a 10-year loan of up
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25

to \$930,100 bearing the interest of 2.125 percent

- and a grant of up to \$47,900.
- The borough subsequently selected a
- yendor, Absolute Fire Protection Company, from among
- 4 the state-negotiated contracts for fire trucks, and
- in August 2022 executed a purchase order for a fire
- 6 truck, for a total cost of \$925,416.
- 7 Since filing this application, we
- 8 learned that the fire truck may not be delivered to
- 9 the borough until early 2024. So time was the issue
- that you just raised on the prior application, that
- would be an 18-month delivery timeline.
- In our case, the deal with the vendor
- is that payment is upon delivery, and we obviously
- do not need to issue any debt until we are very
- close to or on the date of that delivery. So we
- don't have any exposure of funds issue that you were
- concerned with in the prior application.
- 18 As such, we now anticipate that the
- 19 proposed loan will not be issued until as late as
- early 2024, when the delivery occurs, and therefore,
- the 10-year maturity schedule will be shifted back
- by one year than is currently shown in the
- 23 application.
- The borough may also be required by
- the USDA to pay, in the first instance, the vendor

- invoice from proceeds of a bond anticipation note,
- which will then be refinanced by the USDA loan and
- grant. We're not sure that that's necessary since
- 4 it's a one-time payment out of delivery, but they
- 5 may require it.
- 6 Finally, the amount of bonds to be
- issued by the borough, and the amount of the grant,
- 8 will likely be somewhat less than the amounts shown
- 9 in the application, by reason of lower acquisition
- cost and the availability of downpayment funds under
- the borough's bond ordinance.
- The estimated impact of the proposed
- bonds on the property taxes for an average
- single-family home is approximately \$84 per year,
- based on the originally-projected issue size.
- The requested non-confirming maturity
- schedule is needed because the USDA requires level
- semiannual payments of combined principal and
- interest, which cannot be achieved under the annual
- 20 principal payment requirements of the Local Bond
- 21 Law.
- The borough believes approval is
- warranted because it will enable the borough to
- avail of the below-market 2.125 percent interest
- rate and the accompanying USDA grant.

- 1 We will be pleased to answer any
- questions you have and thank you.
- MS. SUAREZ: Thank you very much for
- 4 that.
- 5 The one question that I do have,
- 6 because I think the application was thorough. I
- 7 understood everything that was going on there. We
- 8 often hear that the state contract is not
- 9 competitive with co-ops, right? So what actually
- made it appealing for the borough to utilize it
- here? That's what would be interesting for me.
- MR. INVERSO: We selected that vendor
- for two reasons. One was we have dealt with them
- before. One of our current trucks is an E1 from
- Absolute Fire, and it came in at the lowest price
- that met our specifications.
- MS. SUAREZ: Well, I'm glad to see it
- worked.
- 19 Any other questions from the board
- 20 members or the public?
- Hearing none, do we have a motion for
- 22 positive findings?
- MR. BENNETT: This would be a motion
- to approve, Director.
- MS. SUAREZ: That's right. I'm sorry.

- 1 Motion to approve.
- MR. AVERY: So moved.
- MR. MAPP: Second.
- 4 MR. BENNETT: Ms. Suarez.
- 5 MS. SUAREZ: Yes.
- 6 MR. BENNETT: Mr. Mapp.
- 7 MR. MAPP: Yes.
- 8 MR. BENNETT: Mr. DiRocco.
- 9 MR. DiROCCO: Yes.
- MR. BENNETT: Mr. Close. Mr. Close,
- 11 you're on mute.
- MR. CLOSE: Yes.
- MR. BENNETT: Mr. Avery.
- MR. AVERY: Yes.
- MR. BENNETT: And Ms. Rodriguez.
- MS. RODRIGUEZ: Yes.
- MR. BENNETT: Motion approved.
- MR. FEARON: Thank you very much.
- MS. SUAREZ: Best of luck.
- The next application appearing before
- the board today is going to be the Hudson County
- 22 Improvement Authority.
- MR. LEE: Good morning. This is
- Bakari Lee from McManinom, Scotland, Baumann on
- behalf of the Hudson County Improvement Authority in

- connection with the county guaranty series 2023 A
- 2 notes in the amount of \$38,204,000.
- We have with us today also Jim
- 4 Policastro from the Hudson County Improvement
- 5 Authority, and then from the borrowers from
- 6 Weekawken, Lisa Toscano and bond counsel Jason
- 7 Capizzi; Donna Mauer and bond counsel John
- 8 Cantalupo, from Bayonne; and from the City of Union
- 9 City, Tammy Zucca and bond counsel Jeff Winitsky.
- 10 We should have the non-counsels sworn
- in, Director.
- MS. SUAREZ: So if we can maybe go in
- the order that Mr. Lee named you, and if everybody
- would just say hello quickly unmuted so that way we
- can get you sworn in so that way you'll appear
- before us.
- MS. TOSCANO: Lisa Toscano, Township
- of weekawken.
- MS. MAUER: Donna Mauer, City of
- 20 Bayonne.
- MR. WILECHANSKY: This is Nick
- 22 Wilechansky, financial advisor for the Hudson County
- 23 Improvement Authority, NW Financial Group.
- MR. POLICASTRO: Jim Policastro,
- 25 Hudson County Improvement Authority.

- 1 MS. ZUCCA: Tammy Zucca, City of Union
- ² City.
- MS. SUAREZ: And I think that rounds
- 4 it out.
- 5 JIM POLICASTRO
- 6 LISA TOSCANO
- 7 DONNA MAUER
- 8 TAMMY ZUCCA
- 9 is duly sworn by a Notary Public of the State of New
- 10 Jersey and testifies under oath as follows:
- MS. SUAREZ: Okay, Mr. Lee. The floor
- is yours.
- MR. LEE: Thank you.
- And Nick, my apologies for not
- announcing you as well. Sorry about that.
- MR. WILECHANSKY: That's no problem.
- MR. LEE: Again, my name is Bakari
- 18 Lee. I'm with McManimon, Scotland and Baumann, and
- the application before you is in connection with the
- 20 Hudson County Improvement Authority's county
- guaranteed series 2023 A notes in the amount of
- \$38,204,000, consisting of \$33,752,000 of tax exempt
- county guaranteed series 2023 A1 notes, and
- \$4,452,000 county guaranteed series 2023 A2 notes
- 25 taxable.

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1
                      This application is before you
 2
      pursuant to N.J.S.A. 40A:5A-6 and 40:37A-80.
                      The program through the improvement
 4
      authority was initiated in 2009 and has been a very
 5
      successful program. It permits the local units
 6
      throughout Hudson County to access the short-term
 7
      debt market at better rates than they would
      otherwise be able to access on their own by virtue
 8
 9
      of utilizing the county's guarantee. The county has
10
      a much stronger credit rating than many of the local
11
      units throughout the county.
12
                      It's also important to note that in
13
      the event of a default by one of the local units of
14
      their notes, the county guarantee is triggered only
15
      as it pertains to that individual borrower. It does
16
      not trigger the county guarantee for the overall
17
      note, only as it pertains to that particular
18
      borrower. That being said, we have not experienced
19
      that.
20
                      So now pivot and speak to each
      individual borrower. First, Weekawken is
21
22
      participating through its $4,529,000 tax exempt bond
23
      anticipation note. That is being issued in order to
24
      currently refund its $4,579,000 tax exempt bond
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anticipation note that was issued last year in 2022.

- 1 That, along with a \$50,000 statutorily required
- 2 paydown in accordance with the Local Bond Law.
- That note was issued -- it will be
- 4 issued to fund various capital improvements and the
- 5 acquisition of real property in the township.
- 6 Next up is the City of Union City.
- 7 They are issuing a \$15,464,000 tax exempt bond
- 8 anticipation note in order to currently refund their
- 9 \$15,720,000 tax exempt bond anticipation note issued
- in 2022, and that will be along with a \$256,000
- paydown.
- 12 That note will be issued in order to
- finance various capital improvements, parking road
- improvements, acquisition of real property and
- equipment, and improvements to its municipal
- building.
- 17 Also in connection with Union City,
- there will be a \$3,284,000 tax exempt bond
- anticipation note in order to currently refund their
- \$4,380,000 bond anticipation note, tax exempt. That
- was initially issued in 2022, that along with a
- \$1,096,000 paydown that was issued, originally
- issued in order to finance special emergency
- 24 appropriations relative to various COVID-19
- expenditures.

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1
                      And then lastly for Union City, they
 2
      will be issuing a $1,452,000 taxable bond
      anticipation note in order to currently refund their
 4
      $1,936,000 taxable bond anticipation note issued
 5
      last year with a $484,000 paydown. That was
 6
      originally issued to fund preparation of a tax map,
 7
      payment of severance liabilities and a deferred
 8
      charge for COVID-19 related revenue losses.
 9
                      Moving along to the City of Bayonne,
      they will be issuing a $10,475 -- $10,475,000 tax
10
11
      exempt bond anticipation note in order to currently
12
      refund their $10,665,000 tax exempt bond
13
      anticipation note issued in 2022, along with a
14
      $90,000 paydown. That is for various capital
15
      improvements throughout the city.
16
                      And then lastly, we have the Weekawken
17
      Parking Authority which will be issuing a $3 million
18
      parking project note, taxable basis in order to
19
      currently refund their $3 million parking note in
20
      accordance with Section 24 of the local fiscal
21
      authority's control law. They are permitted to
22
      issue renewal notes for up to three years following
23
      issuance of the original note.
24
                      We anticipate that these notes will be
25
      issued in April of this year. The original note was
```

- issued three years ago in May. So we'll be within
- the three-year time limitation applied by Section 24
- of the fiscal authority's control.
- 4 So those are the various issuers and
- 5 the background of the program. The borrowers are
- 6 here. Their representatives will be glad to
- 7 entertain any questions.
- MR. McMANIMON: Thanks, Bakari.
- 9 And Director, Ted McManimon. Just
- making the comment that for Bayonne that the
- paydown's 190,000, not 90, just so that the record's
- 12 clear, and that's the --
- MR. LEE: My apologies. If I said 90,
- excuse me, it was 190.
- MR. McMANIMON: That's okay.
- 16 Correcting the record. Thank you.
- MS. SUAREZ: Thank you. All right,
- thank you very much, Mr. Lee.
- There's just, I didn't hear it in your
- 20 presentation nor did I read it in the application,
- but I just want to confirm that none of these
- actions will result in new monies for any of the
- participants, correct?
- MR. LEE: That is correct.
- MS. SUAREZ: Okay. And then I pretty

- 1 much always ask this, so bear with me and indulge,
- please, but if you wouldn't mind just discussing
- when the participants might intend to get out of the
- 4 program and into permanent financing, what kind of
- factors are being weighed there and what we might
- 6 see going forward.
- 7 MR. LEE: Well, the participants
- 8 obviously always have the opportunity to finance the
- 9 debt on a long-term basis through the Qualified
- Municipal Bond Act. They haven't chosen to do that
- for reasons that are relative to each individual
- 12 borrower.
- So I'm glad to defer to bond counsels
- for the various borrowers so that they can answer
- that relative to their own clients.
- MR. WILECHANSKY: And Director, in
- terms of permanently financing, there had been
- previously three pools throughout the year to make
- sure that each local unit had opportunity to issue
- 20 notes at various times in the year, but because of
- permanent financings, that's actually reduced the
- amount of pools to two.
- So they do actively look to
- permanently finance through issuance of bonds
- whenever it's feasible, you know, within their

- budget. So that's the ongoing analysis each year
- prior to each issuance, with each local unit.
- MS. SUAREZ: Thank you.
- 4 Who's willing to talk about their
- 5 cities individually?
- 6 MS. TOSCANO: I'm sorry. Actually,
- 7 Nick could even confirm this, but we looked at these
- 8 specific notes that we're rolling over just recently
- 9 and the interest rates that, being so unsettled at
- the time, we chose to keep them in the notes and not
- go for permanent financing on this just to see if
- things stabilize in the next year. Hopefully it
- 13 will.
- We are always looking to permanently
- finance because we saw the benefits. The past two
- years, last year alone we did over 14 million and we
- were very happy with the results, and seeing what
- the short-term rates are now, we're thrilled that we
- did such back when.
- So we're going to continue to look,
- work with our financial advisors and make decisions
- each year.
- MR. CANTALUPO: Director, it's John
- 24 Cantalupo from the City of Bayonne, bond counsel,
- 25 City of Bayonne. I know we have Donna Mauer on.

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1
                      The city did a number of cleanups of
 2
      their outstanding notes, primarily some legacy debt
      that was left over from the Bayonne Redevelopment
      Agency back in 2020. They took out -- they did
 5
      several chunks of it over a course of years.
 6
                      So this is pretty much, most of it's
 7
                 In fact, one of the -- part of the issue
      new debt.
 8
      here is we just issued last year in terms of notes.
 9
      They're not a community that has been getting --
10
      doing a lot of bond ordinances every year, and I
11
      would imagine after we get through this year, we'll
12
      take a good hard look at doing another bond
13
      financing. But they did a series of them back in
      the late 2000 teens and 2020 of bond issues.
14
                                                     So
15
      haven't quite built up again yet.
16
                      MR. WINITSKY: Director, this is Jeff
17
      Winitsky, bond counsel for Union City. I know
18
      Tammy's on as well.
19
                      Similar to what John was just saying,
20
      for Union City we actually did a bond issuance in
21
      2021 for that specific purpose, and the idea here is
22
      to work with NW. sort of take a look at what makes
23
      most sense and when to go along.
24
                      So we did that not too long ago, and
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we're always exploring ways, and some are designed

25

- to stay within the program in the sense there's a
- 2 taxable piece here that stays in the program
- intentionally because it has to roll off based on
- 4 prior approvals, but for the long-term capital
- 5 projects, we just look at sort of market conditions
- 6 and budget, etc.
- 7 And Tammy, I don't know if you want to
- 8 add anything, but we did do it two years ago.
- 9 MS. ZUCCA: Yes. Each year -- well, I
- should say each note that gets rolled over, we
- always discuss it with Jeff and our financial
- advisor to see what the interest rates are, and you
- know, when it might be beneficial for us to
- permanently finance all the outstanding notes.
- As Jeff had said, we did permanently
- finance some a couple years ago. So we'll just keep
- 17 looking and checking the interest rates.
- MS. SUAREZ: I appreciate that. I
- anticipated those answers but don't want to make
- those assumptions, so I appreciate everybody's input
- on that.
- I will open up to see if there are any
- questions from the board members or the public.
- And hearing no questions, do we have a
- motion to issue, it's positive findings on this one,

- 1 right, Nick?
- MS. RODRIGUEZ: I make a motion.
- MR. MAPP: I'll second the motion.
- 4 MR. BENNETT: Ms. Rodriguez and
- 5 Mr. Mapp I heard.
- 6 Ms. Suarez.
- 7 MS. SUAREZ: Yes.
- MR. BENNETT: Mr. Mapp.
- 9 MR. MAPP: Yes.
- MR. BENNETT: Mr. DiROCCO.
- MR. DiROCCO: Yes.
- MR. BENNETT: Mr. Close.
- MR. CLOSE: Yes.
- MR. BENNETT: Mr. Avery.
- MR. AVERY: Yes.
- MR. BENNETT: Ms. Rodriguez.
- MS. RODRIGUEZ: Yes.
- MR. BENNETT: Motion approved.
- 19 MR. LEE: Thank you, Director.
- MS. SUAREZ: You're very welcome.
- 21 Good luck. Here's to better interest rates next
- 22 year.
- I think the next applicant we have
- before us today is the Middlesex County Improvement
- 25 Authority, and Mr. Jessup, I think you're back up.

- MR. JESSUP: I am.
- Good morning again. Matt Jessup,
- 3 McManimon, Scotland and Baumann.
- 4 I'll take you through the list of who
- 5 I believe is joining us, and then they confirm
- 6 whether they're here or not here.
- 7 First we should have the MCIA
- 8 Executive Director Jim Polos on, as well as the CFO
- 9 Bill Brennan.
- MR. BRENNAN: Bill Brennan here.
- MR. JESSUP: Middlesex County
- 12 Administrator, John Pulomena, and county council Tom
- 13 Kelso. Devco president Chris Paladino, and I
- suspect his team, all located in one spot. MCI
- financial advisor Anthony Inverso from Phoenix.
- John Bitar from Windels, counsel to Devco. Tim
- 17 Eagan from Citi Group, the underwriter on this
- transaction. And Bill Mayer from DeCotiis who is
- underwriter's counsel.
- 20 And my apologies, did I miss anybody
- 21 from our group?
- MS. SUAREZ: So I do see some of them.
- 23 If we can just get everybody to say hello like
- Mr. Brennan did and that way I can have their
- 25 pictures show up.

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1
                                   Jim Polos, hi.
                      MR. POLOS:
 2
                      MR. PALADINO:
                                      Chris Paladino.
                                                        Hello,
      Director, Chairman, person.
                      MR. INVERSO: Anthony Inverso's here.
 5
                             CHRIS PALADINO
 6
                               JAMES POLOS
 7
                              JOHN PULOMENA
 8
                                TOM KELSO
 9
                             ANTHONY INVERSO
10
                                TIM EAGEN
11
      is duly sworn by a Notary Public of the State of New
12
      Jersey and testifies under oath as follows:
13
                      MS. SUAREZ: Okay, the floor is yours.
14
                      MR. JESSUP: All right.
                                                Thank vou.
15
                      Good morning, everyone.
                                                This is an
16
      application pursuant to N.J.S.A. 48:5A-6 and
17
      N.J.S.A. 40:37A-54L. in connection with the issuance
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- 18 of not to exceed \$735 million of bonds, along with
- 19 the Middlesex County guaranteed ordinance for 190
- 20 million of those bonds. And we'll later get into
- 21 how all that is broken out.
- 22 The bonds are being issued to fund the
- 23 construction of a 12-story, 574,000 square foot
- 24 building known as H1. H1 is the first phase of the
- 25 \$1.3 billion New Jersey Health and Life Science

- 1 Exchange being undertaken by Devco and its
- 2 affiliates, and at this point, I'd like to turn this
- over to Chris Paladino and his Devco team to take
- 4 you through the details of this transformative
- 5 project. Chris.
- 6 MR. PALADINO: Thank you very much,
- 7 Chairperson Suarez, members of the board. It's a
- 8 pleasure to be before you again.
- 9 I'll just take a quick second to give
- you an update of projects that you've approved.
- 11 We're now in the last several months of the Phase 2
- of the Gateway project in Atlantic City, and 450
- 13 Stockton students are going to be moving into the
- 14 Chelsea neighborhood. We were before you probably
- 18 months ago on that project. And we're headed
- towards early fall opening of the garage that the
- MCIA owns that's supporting the Rutgers Cancer
- 18 Institute, and we'll able to use that garage for the
- next year, along with turning on the CUP, the power
- plant that's in the garage to give us thermal as we
- 21 finish the Rutgers Cancer Institute.
- So I think sometime it's nice to tell
- you the projects we come to you for financing
- 24 actually to get, make progress.
- We're very excited the Helix project.

- 1 It's the Health and Life Science Exchange. It's
- truly a transformative project, as Matt suggested.
- The workplace of Edison, Einstein and
- 4 Waksman and the home of had some of the greatest
- 5 technological innovations of the 20th century. New
- 6 Jersey has a history of leading the innovation
- 7 economy in the United States.
- 8 Today New Jersey's position of
- 9 cross-key innovation measures have underperformed.
- 10 New Jersey currently ranks seventh of its nine peer
- states in research and development on its percentage
- of GDP.
- So it's really exciting to work on a
- major public policy initiative from the beginning,
- though first discussions on this project took place
- during the 2017 gubernatorial transition of the
- Murphy administration, and then it became a central
- component of the governor's policy initiative,
- building a stronger and fairer economy, and it's
- part, a very large part of Middlesex County's
- strategic plan Destination 2040.
- The governor's plan specifically
- charge that he wanted people to work with
- universities, economic medical centers and the
- 25 private sector to attract more NIH and other type of

- 1 research funding to New Jersey, create programs that
- 2 help establish collaborative lab and work spaces for
- 3 early stage companies, and connecting higher
- 4 education to expand their connection to the
- innovation economy, enable faculty and students to
- 6 accelerate the commercialization of their
- 7 discoveries.
- 8 This project checks all of the
- 9 governor's boxes. The creation of H1 at the Helix
- represents a singular opportunity to create a first
- class ecosystem to fuel New Jersey's innovation
- economy, allowing the state to reclaim its
- leadership of the American innovation economy.
- This ecosystem will allow academic
- translational research to expand its connection to
- the innovation economy, state-of-the-art medical
- education to lay the groundwork for a healthier New
- 18 Jersey, and the attraction of more National
- 19 Institute of Health research funding, and the New
- 20 Jersey innovation hub's establishment of a
- 21 collaborative platform where companies will
- 22 accelerate innovation and commercialization.
- 23 Like most successful New Brunswick
- projects and Middlesex County projects, we have
- built a broad public/private partnership.

1 So our partners in this project are 2 Rutgers University, Middlesex County, the Municipal County Improvement Authority, the State of New Jersey, the NJEDA, RWJ Barnabas Health System, the 5 Rutgers Medical School, the Hackensack Meridian 6 Health System, the Atlantic Technology University 7 for the Republic of Ireland, Princeton University, Tel Aviv University and Citibank. 8 9 we see the overall Helix project to be 10 completed in three phases. H1, which we're talking 11 about today, which is an innovation research and 12 medical education facility; H2, which we are very 13 soon about to announce an exciting joint venture 14 will be a commercial joint venture of laboratory and 15 headquarter office space; and H3 will be a 16 commercial joint venture office and residential 17 buildina. 18 An office project also includes a 19 significant amount of outdoor amenity space that 20 will include infrastructure for entertainment. 21 outdoor dining, a beer garden and passive green 22 spaces. 23 So H1 is made up of three important 24 components. The New Jersey innovation hub. The hub 25 is a dynamic environment focusing on fostering

- innovation entrepreneurship. The hub will nuture
- the growth of startup companies and new
- 3 technologies. Everything at the hub will be
- 4 designed to support the rapid translation and real
- 5 world application of innovation so that new ventures
- 6 sprouted at the hub will grow and thrive in New
- 7 Jersey.
- 8 You know, look, basically this is a
- 9 very large incubator supported by our, quote,
- 10 partners giving kind of a -- creating a
- collaborative environment, and what's really
- important to understand, because we really have been
- and looked at these types of startup cultures
- everywhere from Washington, D.C. to Boston and
- 15 Cambridge, is that where companies start, they grow,
- and they usually grow within 15 to 20 miles of where
- they were originally founded.
- So the thought here is for us to be
- able to take discovery and innovation, turn it into
- a company and grow and hire people all in Middlesex
- 21 County and in the region.
- The second important part of this is
- the Rutgers translational research. This will
- represent the largest investment in life science
- research in New Jersey history. It will be the home

- to 80 new principal investigators and their teams,
- 2 probably very close to 700 researchers, utilizing
- wet labs and dry labs, collaborative spaces and core
- 4 facilities.
- 5 This is, as our academic, and more
- 6 importantly, our medical center partners refer to
- 7 this is from bench to bedside, that these are
- 8 discoveries that are very close to
- 9 commercialization. They're very close to taking
- everything from medical devices to diagnostic tools
- to pharmaceuticals to patients, and it's going to be
- done here right in New Brunswick in partnership with
- Rutgers and these two large health care systems.
- Second part of this is the Rutgers --
- third part of this is, the Rutgers Robert Wood
- Johnson Medical School is going to be relocated from
- 17 Piscataway where it's been since 1960 in a very
- antiquated building, and it will certainly provide a
- new streamline delivery of M1 through M4 education
- in one location. It has everything from simulation
- labs to skill centers to gross anatomy labs to
- classrooms to libraries to office space, and the
- important thing here is that medical education has
- changed dramatically over the years, and that first
- 25 and second year medical students are now spending

- time in clinical environments where they worked
- before, and we are across the street from the Robert
- Wood Johnson University Hospital, the Rutgers Cancer
- 4 Institute of New Jersey. We're down the street from
- our federally-funded health clinic. So it's going
- 6 to really streamline medical education and let
- 7 people go from the classroom to clinical to hospital
- 8 environments.
- Just to show you some pretty pictures
- of the building. Again, it's approximately 270,000
- square feet. It will have a relatively commanding
- presence in the City of New Brunswick. It will pay
- approximately \$1.2 million in property taxes.
- 14 Our economist have estimated that this
- project will bring close to a half a billion dollars
- in net benefits in the first ten years alone to the
- 17 State of New Jersey.
- 18 Rutgers is committed \$260 million to
- for the recruitment and the retention of principal
- investigators. Our economists and Rutgers estimate
- that over \$800 million of new NIH funding will come
- to the researchers in this project over the first
- ten years.
- We anticipate an additional \$110
- million in licensing and patent revenue to Rutgers

- and to the researchers for discoveries that will
- happen, creation eventually 656 permanent jobs and
- 3 4,300 construction jobs.
- 4 Just walk you quickly through the
- 5 project. The ground floor has two restaurants
- 6 spaces. It has a European style food hall and an
- 7 upscale restaurant. It has maker space and actually
- 8 a large lobby, and also an area in the front right,
- 9 bottom right-hand corner of your screen where we can
- actually do, you know, large lunchtime meetings,
- educational sessions, and usually what you're really
- trying to do here is create collaboration, not only
- from everybody who works in the building but also
- from people from outside who are involved in the
- university community, in the pharmaceutical
- industry, in the consulting business and law firms.
- 17 So we think this will have a lot of, lot of
- activity.
- This is the lobby of the building. If
- you look over to the left there, that is kind of a
- gathering space where we think will be very, very
- 22 active. This is one of the outside green spaces and
- community spaces, and you'll see these large garage
- doors open on to the food hall.
- These are just some images of the food

- 1 hall. One of the things that's important there, if
- you kind of look to the right, there's these garage
- doors where people who work in the building can take
- 4 -- can reserve those rooms and have lunchtime
- meetings and different kind of presentations.
- 6 This is the Rutgers translational
- 7 research floor. It really does look like a rabbit
- 8 warren, but this is the way people research in this
- generation, but these are all, and I'm color blind,
- but the orange is -- the green, excuse me, are the
- wet lab spaces, and then you can see the offices on
- the perimeter.
- This is an example of the medical
- school floor. There's two large classrooms on the
- bottom left that can be opened up to seat 200
- individually or 400 collectively.
- 17 In the top left-hand corner is an
- interactive classroom that allows students to work
- in groups. When you look to the right, it's
- something called the forum, which is like a social
- space, and then something that is a feature of this
- building that we refer to the vessel, and you'll see
- is actually an area that architecturally will really
- bring a lot of attention to the building, but will
- be on one floor a classroom, on one floor a

- conference room, on one floor a student lounge and
- 2 some other types of student uses.
- This is an example of the forum stairs
- 4 where students can have lunch, talk, study, read,
- 5 just socialize.
- 6 And then this is the seventh floor of
- 7 the medical school, on your right-hand side you see
- 8 the simu labs and on the top left are the gross
- 9 anatomy labs, and the skill areas are on the
- 10 left-hand side.
- The simulation labs are really
- important because they have really jerry-rigged
- those in the past, but now that they're building a
- brand new, a new space, this will not only be used
- by medical school students but continuing education
- in the hospitals.
- We're hoping that we are able, that
- the medical school is able to do things like police
- training, EMT training, other types of training in
- 20 CPR and other type of emergency medicine.
- We actually have an area here in the
- 22 simulation lab where students can see what it's like
- to work on somebody in an ER. They can learn how to
- move a patient, put them into an elevator, take them
- out of the elevator, put them down the hall, take

- them into an operating room, all while doing chest
- compressions and other types of medical procedures.
- This is the -- one of the floors are
- 4 the innovation hub. You'll see on the left and on
- 5 the bottom kind of collaborative laboratory space,
- and then you also see here's where our core partners
- 7 start to keep their offices, Hackensack Meridian,
- 8 EDA, the County of Middlesex, Robert Wood Johnson
- 9 Barnabas and Rutgers.
- This also shows you the second floor
- where we are probably going to break some of those
- laboratory spaces up into 3,000 square foot segments
- for some companies that may be just beyond the
- startup phase, have 15 or 20 or 30 employees and
- they actually want to be here for a couple years
- before they actually go onto the next level of
- 17 commercialization.
- And then there's the Middlesex County
- space on this floor, which will be very exciting
- 20 because Middlesex County is going to really expand
- 21 its data city program, which is its autonomous
- vehicle and autonomous transportation system, and
- also this to be their knock, which will basically be
- the state's number one state-of-the-art county
- technology center, and I think Mr. Pulomena may talk

- a little bit about that.
- Then on the top, the roof of this
- 3 we'll have a vivarium.
- 4 It's not that complicated of a
- 5 structure for a project this big. MCI is the bond
- 6 issuer. The New Jersey Innovation Associates, which
- 7 is a Devco subsidiary, is the borrower. Those
- 8 borrowings are supported by Rutgers' 30-year lease,
- 9 and it's the innovation hub for about 77 percent of
- the building. The Helix -- a subsidiary will be the
- owner and the lessor of the innovation space.
- The Helix partner, the Helix component
- of this, the innovation partners, what happens here
- is this part of the bond issue is supported by rent
- paid by startup companies. It is guaranteed by
- Rutgers, Hackensack, the EDA, the county and Robert
- 17 Wood Johnson Barnabas as core partners for any
- shortfall in the rent structure, but the county has
- agreed to provide us with a wraparound guarantee as
- 20 a secondary guarantee.
- Now, it's also important to understand
- that all of our core partners have at least a double
- 23 A credit rating, but what the county was really
- gracious in doing was providing us with that
- wraparound guarantee to kind of smooth out the

- credit. We're able to get the benefit of the triple
- pay credit rating. But the first call on any
- deficiency is on our core partners, not on the
- 4 county.
- 5 I think someone other than me will go
- 6 into this in more detail, but I'll just give you a
- ⁷ brief overview.
- 8 There's \$260 million in equity being
- 9 contributed to this project. 60 million of it's
- going to the hub. 128 of it's going to
- translational research. 72 of it's going to the
- 12 medical school.
- The innovation hub is being paid for
- with \$18.1 million worth of tax exempt and \$21.8
- million of taxable 10-year bonds. Those are the tax
- 16 credit monetization bonds.
- 17 We were approved about an hour ago by
- the EDA the largest tax credit award in New Jersey
- history of \$271 million. So this is where we're
- 20 monetizing those tax credits, and then there's a
- \$23.9 million 30-year tax exempt completion bonds
- 22 and 30-year taxable completion bonds of \$40.5
- 23 million
- The reason we're using both taxable
- 25 and tax exempt components here is because obviously

- our startup companies is the private sector. And
- then basically the rest of this is all being done by
- Rutgers \$367 million worth of 30-year bonds.
- 4 They're not going to monetize the tax credits.
- 5 They're going to do like we did with the College
- 6 Avenue project which we did, got approval from the
- 7 LFB on. They will take those tax credits.
- 8 Citibank has agreed to buy all the
- 9 \$271 million of them. Every year 77 percent of that
- revenue will go to Rutgers and they'll use it for
- debt service.
- So that's what I have. Matt, did you
- want to -- whoever's next.
- MR. JESSUP: Thanks, Chris.
- 15 Is County Administrator John Pulomena
- 16 on?
- MR. PULOMENA: Yes, I am.
- MR. JESSUP: John, did you want to
- just provide a little color for the board with
- respect to the county's view of this project?
- MR. PULOMENA: Sure. I appreciate it.
- 22 Thank you.
- Really just to add on to what Chris
- has talked about, I think we've demonstrated the
- 25 County of Middlesex and the Board of Commissions is

committed to this project.

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2 when you look at, as Chris had mentioned, our strategic vision Destination 2040, this aligns very closely with the work the county is 5 doing in both the private arena, but also its 6 commitment to ensuring that through the educational 7 entities that we have from Rutgers to the college to 8 our best in class countrywide stem school to Magna schools, that as we continue to build the programs 9 10 and the educational processes. 11 Now, we're building them to support 12 the types of industries that are coming in to the 13 county, and we want to make sure we retain that 14 talent, and so from an educational standpoint, from

the types of industries that are coming in to the county, and we want to make sure we retain that talent, and so from an educational standpoint, from the strategic vision that the county has and the industries it wants to bring in from autonomous technologies, and as Chris has mentioned, we are a key partner in the innovation hub, we are building our network operation center there that will align what we're doing with bringing the best in class and autonomous technology into the State of New Jersey, but also building an infrastructure within Middlesex County that has the technology to attract all of our facilities like none other, and it really brings a great efficiency on how you run the operation.

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1
                      So the alignment of our partnership
 2
      from a public, private, education standpoint, is key
      here from our commitment to ensuring that the type
      of businesses we bring into this county and into the
 5
      state is aligned very much with what the county's
      vision is relative to the economic and stable
 6
 7
      growth, and the county's demonstrated that, not just
      in the innovation, but also what we've done in our
 8
 9
      performing art center in New Brunswick, because when
10
      we look at our economic stability and our
      sustainability, it's built on many pillars. Two key
11
12
      pillars obviously is education, is the arts and
13
      culture arena, because it's so critical that people
14
      are going to come live and work here. The quality
15
      of life has to be here. And now with this facility,
16
      it starts to bring people into our community that
17
      provides good jobs, great quality of life and aligns
18
      directly with our strategic vision for Middlesex
19
      County and the State of New Jersey.
20
                      So we're very excited to be in
21
      partners in this process.
22
                                   Excellent. Thank you.
                      MR. JESSUP:
23
                      So as I think Chris mentioned earlier
24
      in one of the slides, summarized, the project is
25
      expected to cost approximately $731 million, and the
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- 1 MCI is proposing to fund that construction cost
- through the bonds and the combined \$260 million of
- equity investment by Rutgers.
- 4 So first I'd like to sort of break
- down the bonds into two pieces for the board. One,
- 6 the Middlesex County guaranteed bonds, which are in
- 7 an amount not to exceed \$190 million, and then two,
- 8 the Rutgers University general obligation bonds,
- 9 which are not county guaranteed and are secured
- solely by Rutgers general obligation pledge, and
- those Rutgers bonds are in an amount not to exceed
- 12 \$545 million.
- So the Rutgers general obligation
- bonds will go towards the translational research and
- the medical school portions of the facility that
- 16 Chris took you through earlier together with about
- 17 \$200 million in equity.
- 18 The current LFB schedules and the
- current plan shows about \$392 million in bonds,
- 20 notwithstanding our \$545 million not to exceed
- 21 number, and that delta is really just a function of
- 22 allowing Rutgers the ability if they want to or need
- to modify the equity contribution in some way or
- based on a change in the amount of premium generated
- by the bonds.

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1
                      But again, those bonds aren't secured
 2
      by Middlesex County. They're really Rutgers issue.
      We are just, just the approved facilitator of those,
      and those bonds may be issued as serial bonds, term
 5
      bonds, bullet maturity. Rutgers will determine how
 6
      they need that to be structured for them.
                      A portion of each one of this facility
 8
      will be leased to Rutgers pursuant to a master lease
 9
      agreement and Rutgers will make general obligation
10
      lease payments equal to the debt service on the
11
      Rutgers bonds. So that's how we get cash back to
12
      the MCIA to pay the Rutgers bonds.
13
                      The second set of bonds are the
14
      Middlesex County guaranteed bonds, which themselves
15
      can be broken down into four pieces. The 30-year
16
      tax exempt bonds, the 30-year taxable bonds and then
17
      the 10-year tax exempt and taxable tax credit bonds
18
      that are financed via the Aspire tax credit that
19
      Chris mentioned earlier.
20
                      So the 30-year tax exempt bonds are
21
      secured by lease agreements and lease payments being
22
      made by those five core partners that Chris
23
      mentioned earlier, Rutgers, Hackensack Meridian
24
      Health, RWJ Barnabas, the EDA and Middlesex County
```

effectively as a tenant in the building, as well as

25

- additional tenants, Princeton University and Devco.
- Those core partners are the entities responsible to
- pay debt service ahead of the county guarantee on
- 4 these 30-year county guaranteed bonds, and
- 5 importantly, I know Chris mentioned I, but
- 6 importantly, I want to say it again, all of those
- 7 entities, I guess save for the EDA, have double A or
- 8 better credit ratings, right.
- 9 So it's important to understand that
- the primary obligor to pay these bonds ahead of the
- county guarantee are all themselves double A or
- 12 stronger credit rated entities.
- The 30-year taxable bonds are secured
- by those membership fees from the hub paid by
- innovators and entrepreneurs that Chris talked
- about, and again, since that could be dozens,
- hopefully will be dozens and dozens and dozens of
- entities, those bonds are also guaranteed by those
- same five core partners.
- So effectively, the two series of
- 30-year bonds are all linked to the five core
- partners ahead of the county guarantees.
- 23 And then --
- MR. PALADINO: Matt, can I just add,
- just so we you understand, on the guarantee, Rutgers

- has a 34 percent obligation and then our other
- 2 partners all have a 17 percent obligation on a
- 3 shortfall, and while EDA doesn't have a credit
- 4 rating, EDA is going to have a \$10 million sinking
- funds that should cover any obligation for about 28
- 6 years of \$10 million that the trustee will have
- 7 control of.
- 8 MR. JESSUP: Right. So basically,
- 9 we've got four credit worthy entities and the EDA
- with a pre-funding mechanism already in place,
- right, ahead of the county guarantee.
- 12 And again, the last two series of
- bonds out of the four county guaranteed series are
- the 10-year taxable and the 10-year tax exempt tax
- credit bonds which are secured by the annual sale of
- the hub tax credits issued through the Aspire
- program, which now maybe an hour and ten minutes ago
- we just got approved from EDA.
- 19 Because through those four series of
- 20 bonds there are a variety of moving credits,
- significant credits, the county had agreed to
- 22 guarantee all four of those series of bonds in order
- to basically homogenize those strong credits to the
- investor and make it a lot easier in terms of market
- access, interest rate, etc.

```
1
                      So lastly, before I turn it back to
 2
      the director, unless anyone else from our group
      wants to chime in, I do just want to thank the
      director and Nick and Paul and your team for the
 5
      meeting that we had last week on this application.
 6
      This is obviously a big, great transformative
 7
      significant project. It's also complicated, right.
 8
      So we really appreciated the opportunity to meet
 9
      with you and to walk through this project ahead of
10
      today's discussion with the board.
11
                      MS. SUAREZ: Thank you very much,
12
                   Staff and I feel the exact same way
      Mr. Jessup.
13
      because it helps us to gain some clarity, and then
14
      also what was helpful is pretty much every question
15
      that we raised there has been incorporated into
16
      everything that was discussed here today between you
17
      and Mr. Paladino so that way we ensure that that was
18
      covered for the public and for the record generally.
19
                      So one of the items that I would like
20
      us just to delve into a little bit further is the H1
21
      and H3, right, the future projects, and what, I
22
      quess what's the timeframe that we're kind of
23
      contemplating there and would the Middlesex County
24
      Improvement Authority be triggered again, are we
25
      anticipating the same model going forward for both
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- 1 H1, then H2, then H3?
- MR. PALADINO: I can answer that from
- 3 what I know today.
- 4 H2 is anticipated to be purely private
- 5 sector financed. Although I leave the door open for
- 6 a conduit financing either through the MCIA or we
- 7 can do it through the EDA, if we actually do have
- 8 tax credits there, to do a monetization, 10-year
- 9 monetization.
- 10 It's the same thing with H3.
- 11 Privately financed, and how we decide to deploy the
- tax credits, particularly on the residential.
- In the past we haven't -- actually, I
- think you remember on the performing arts center we
- did with the MCI monetize them, but in the past
- we've also kind of sold them on kind of a three-year
- term to insurance companies and taken a bit of a
- discount and put that equity into the project.
- So I can't say we wouldn't be back to
- the MCIA, but I think if it was it would be
- 21 probably, probably exclusively for monetization of
- 22 tax credits.
- MS. SUAREZ: Thank you for that. I do
- understand things can change. We'll see how these
- kind of play out, but just curious as to what the

- anticipated financing looked like going forward.
- MR. PALADINO: If there was to be a
- 3 piece of it, a major institutional or governmental
- 4 tenant, you may want to access the capital markets
- 5 through the MCIA on purely a conduit basis, but at
- 6 the moment, that's not contemplated.
- 7 MS. SUAREZ: Thank you. And I do
- 8 appreciate you always going down my parade of
- 9 horribles because I do like that. Everything hits
- the fan, where do we kind of end up, and I just
- wanted to highlight very quickly.
- So it sounds to me as if -- or I don't
- want to put words had anybody's mouth so I might
- just phrase is this way. Should everything hit the
- fan, nothing goes the way that we anticipate it
- going, what are the actual taxpayers of Middlesex
- 17 County on the hook for? At what stage does it
- finally get to them, right? Because I know we
- talked about who has what and at what points those
- are triggered, and even also having EDA with their
- 21 pot of money set aside that can be utilized and that
- will be drawn down for quite a long period of time
- before we get to that, but at what point in this
- would it be triggered that something would have to
- be left at the feet of the taxpayers?

```
1
                      MR. PALADINO:
                                     okay.
                                             So the two
 2
      largest health care systems in New Jersey that
      currently, I think they're up to like 40 hospitals,
      50 million patients. I can't remember all of the
 5
      numbers. They would have to default. Rutgers
 6
      University, which is the state University of New
 7
      Jersey who is giving us a general obligation lease
      would have to default.
 8
 9
                      The EDA would have to run out of the
10
      $10 million, but you know, and I appreciate your
11
      parade of horribles because the EDA asked us to do
12
             What if we built the innovation center and
13
      nobody came?
14
                      Their money would last I think about
15
      16 years before they would have to deal with that.
16
                      Middlesex County, which has a 16
17
      percent interest in the innovation center, would
      have to default. So we have had, you know, we would
18
19
      survive, all of these entities would survive another
20
      pandemic because they'd be really busy.
21
      Thermonuclear war maybe, but we have three or four
22
      of the strongest credits in New Jersey backing this
23
      project, not only financially, but emotionally and
24
      they're very engaged.
```

we have already seen that particularly

25

- from overseas, Israel and Ireland were companies
- that are really excited to come here. I think our
- 3 Irish partners have already said they're going to
- 4 send seven companies for when we open who want to be
- 5 in the environment where they can be interact with
- 6 Hackensack and RWJ Barnabas, because medical devices
- 7 and all those types of things.
- 8 So both of those hospital systems are
- 9 very engaged. The county has been very engaged in
- the beginning and has some serious upside to this,
- and Rutgers obviously has 77 percent of the
- building. I can't see that they would then default
- on the 16 percent that is supported by the tax
- payers of Middlesex.
- MR. JESSUP: Director, I would just
- add that average annual debt service for all the
- 17 county quaranteed bonds is about \$10 and-a-half
- million, like all of them, inclusive of the tax
- 19 credit bonds, right.
- So that's the max exposure in any one
- year if the state doesn't deliver on the tax
- credits, nobody is any built, the total disaster
- scenario. So I think from my perspective it's 10
- 24 and-a-half million less maybe -- 10 and-a-half
- million total, but which one piece are you worried

- about, right, because it's not going to be all of
- them, and it's not going to be the county because if
- the county defaults on their 17 percent, they're
- 4 paying under their own guarantee so they're going to
- 5 pay one way or the other.
- 6 MR. PALADINO: And then obviously,
- 7 Matt, the significant piece of that is the real
- 8 default would be that the State of New Jersey did
- 9 not issue the tax credit certificate that I couldn't
- sell to either Citibank or somebody else, which
- 11 makes --
- MR. JESSUP: Half of that. That's
- about 5.5 of that 10.5 million.
- MR. PALADINO: Right.
- MR. JESSUP: So the state is over half
- of that average annual debt service. So if the
- state performed, you're down to five million, and
- you know, which one, the 17 percent of the EDA,
- which is pre-funded, the 34 percent of Rutgers which
- is pretty solid, the hospital that Chris mentioned.
- So it's somewhere in that magnitude
- depending on which sort of chess piece you want to
- move around to get to a default on that five
- 24 million.
- MS. SUAREZ: No, I think it's --

- 1 MR. PALADINO: Chair, you do make us
- 2 think.
- MS. SUAREZ: I do. I love my parade
- 4 of horribles. Everybody knows it by now and I
- 5 always get it on the record because you know what
- 6 they say about assumptions, and when you're dealing
- 7 with any kind of public funding, there's always a
- 8 few people who are digging around, and so it's
- 9 really important that we vet these projects out,
- 10 even the strongest among them.
- 11 So and it seems pretty clear that
- there are almost, for lack of a better term, like
- firewalls that have kind of been put up, right. So
- it doesn't matter if one default is kind of
- insulated because of some of the other components
- and those who are backing this project.
- 17 So I thank you for indulging me, as
- always, and I will ask if there are any other
- questions from the board members or anyone from the
- public.
- 21 And hearing none, do we have a motion.
- MR. AVERY: I'll make motion,
- Director, that we approve this project.
- MR. MAPP: Second.
- MR. BENNETT: Ms. Suarez.

- 1 MS. SUAREZ: Yes.
- MR. BENNETT: Mr. Mapp.
- MR. MAPP: Yes.
- 4 MR. BENNETT: Mr. DiRocco.
- 5 MR. DiROCCO: I'll abstain on this
- 6 matter.
- 7 MR. BENNETT: Mr. Close.
- 8 MR. CLOSE: Yes. Excellent
- 9 presentation.
- MR. BENNETT: Mr. Avery.
- MR. AVERY: Yes.
- MR. BENNETT: Ms. Rodriguez.
- MS. RODRIGUEZ: Yes.
- MR. BENNETT: Motion approved.
- MR. JESSUP: All right. Thank you all
- very much. We appreciate it.
- MS. SUAREZ: Best of luck.
- 18 And then the last item on the agenda
- today is the Division of Local Government Services
- 20 proposed exceptions for extraordinary circumstances
- 21 for the 2023 budget year, and I do see that we have
- Ms. Zapicchi who is the division's assistant
- director and the head of the Bureau of Financial
- 24 Regulation and Assistance, and she's going to be
- 25 making the presentation to the board.

- So if we can please get Ms. Zapicchi
- 2 sworn in.
- 3 TINA ZAPICCHI
- 4 is duly sworn by a Notary Public of the State of New
- 5 Jersey and testifies under oath as follows:
- 6 MS. ZAPICCHI: Good morning, Director,
- 7 Nick, Local Finance Board members.
- 8 I'm here this morning to present the
- 9 division's application seeking approval pursuant to
- N.J.S.A. 48:4-45.3D. We're seeking a one-year cap,
- appropriation cap exception for certain
- appropriations due to extraordinary circumstances,
- and we feel that the extraordinary circumstance for
- this year has been the inflationary increases to
- certain appropriations.
- Those appropriations that we are
- seeking an exclusion for are garbage and trash
- removal and disposal, recycling costs, pension costs
- for PERS and PFRS, gasoline and diesel fuel and
- workers' compensation insurance.
- 21 How we wish to handle this exception
- is just to include from the cap the increases over
- the 3 and-a-half percent Cole ordinance rate. So we
- are creating a mini appropriation cap workbook to
- calculate these exceptions for the municipalities.

1 We have heard from various 2 stakeholders, municipal officials regarding concerns they have in the preparation of the 2023 budget. the division is trying to be proactive to head off 5 these concerns or these issues in the beginning of 6 the year to help municipalities in the preparation of their 2023 budget. 7 We realize that some of these costs 8 9 may not be one year, problems may not be one year in 10 nature, but this is the only avenue we have open to 11 us right now to help municipalities prepare the 2023 12 budget, and we will keep track of what is going on 13 with municipal costs in the year and in the coming 14 year, and maybe have to deal with additional 15 corrections or fixes when we deal with the 2024 16 budget, but for now this is our solution and we ask 17 for the board to allow these exceptions to help municipalities prepare their 2023 budget. 18 19 I notice there are various municipal 20 officials on the line. I guess, Nick, you could ask 21 if anyone wishes to testify as to the issues facing 22 municipalities in the preparation of their 2023 23 budget, just to corroborate what we are hearing at 24 the division. 25 If anybody wishes to speak, we would

- 1 appreciate that. I see someone raised their hand.
- MS. SUAREZ: Leon Costello.
- MR. COSTELLO: Yes. Can you hear me?
- 4 MS. SUAREZ: Yes.
- 5 MR. COSTELLO: Okay. So what you've
- laid out so far, the increases, health insurance
- over 22 percent; pension's over 12 percent; workers'
- 8 comp double digits; trash, who knows what they are,
- 9 depending on if your contract's expired or not. The
- towns, we audit many, many towns.
- By the way, Leon Costello from Ford
- 12 Scott and Associates down in Ocean City.
- And we audit quite a few towns and
- this has been an ongoing discussion since, really
- since July. As these costs have been announced, the
- spending cap banks that towns have just aren't going
- to make it work for the 2023 budget year.
- The pensions alone, which are a levy
- cap exception but not a spending cap exception, the
- PERS rate is up over 9 percent. The police and fire
- rate's up over 12 percent. And remember, you're
- multiplying by salaries from two years ago which are
- higher than they were from three years ago. So it
- compounds as it goes on.
- The reduction of the hard cap on

- salaries and wages for public safety has obviously
- raised those salaries. If you have a 3 or 4 percent
- increase in police and fire salaries and wages, that
- 4 usually equates out to about 8 or 9 percent in the
- 5 budget because of the steps.
- 6 So before you even pay anybody, these
- other costs from dramatically increased what the
- 8 appropriations are inside the cap, and I think this
- 9 is definitely, definitely needed for this year for
- sure, where towns are going to struggle to meet the
- cap, which means that their alternative is
- referendum or lay people off, and I don't think you
- want to deal with either one of those two things.
- 14 Thank you.
- MS. SUAREZ: Thank you, Mr. Costello.
- 16 Is there anybody else who would like
- 17 to speak on this?
- 18 Before I make a few comments, too, I
- also want to open it up to the board members to see
- if there are any questions, concerns, comments that
- they would like to make.
- MR. MAPP: My only comment is that I
- appreciate the division taking this initiative to
- help all of the municipalities and counties because
- these are significant issues beyond the ability of

- both municipalities to bear in terms of the impact
- that these increases will have on property taxes,
- and so I think this is a great step in the right
- 4 direction.
- Next year is going to be the same
- 6 challenge, because these are one-time fixes and I
- 7 don't know what we're going to do as we look to next
- year, but I appreciate the initiative that's being
- 9 taken to address the presenting challenges that
- municipalities and counties are facing.
- MS. SUAREZ: Thank you.
- 12 Anyone else?
- So I also share Mayor Mapp's concerns.
- 14 I think that allowing for cap exceptions is not
- something that any of us on the board take lightly.
- However, we've seen precedent-setting inflation and
- it's just simply ravaging local governments across
- 18 the state.
- 19 We were all unprepared to the extent
- the budgets were going to be hit with 20 percent
- increases in health care, 13 percent or 14 percent
- increases in pensions, you know. Some
- municipalities who were out of contract saw 100
- percent or more increases in solid waste and
- disposal. Gasoline and diesel hit record highs

- because of wars that our country was not a part of,
- and with that being said, I see this as a one-time
- 3 exception. That's what this is meant to be.
- 4 And we are all now on notice that the
- 5 costs may again see significant increases next year,
- 6 and I will be reticent in entertaining exceptions
- again the following year. I think many board
- 8 members share that concern.
- 9 So because of that, I would strongly
- suggest that municipalities explore all cost saving
- 11 avenues now. Shared services, cutting of
- discretionary spending, tighten up collective
- bargaining agreements that are up for renewal, etc.,
- anything that you can think of in anticipation of
- continued increased costs, because I don't foresee
- them necessarily going down dramatically as though
- this was an anomaly.
- 18 So just cautioning everybody to be
- very conservative with their budgets going forward
- for the next year or two as we kind of see what this
- 21 looks like.
- If there are no other questions or
- 23 comments from anybody --
- MR. MAPP: If I may add, Director, I
- think one of the things that need to be looked at is

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- that the state needs to send the municipality the
- 2 money to which they're entitled in terms of the
- 3 COMPTRA and the energy receipts tax which we have
- 4 not been getting what is truly owed and due to the
- 5 municipalities from the state.
- 6 MS. SUAREZ: So Mayor Mapp, if you
- 7 participate or listen in, I should say to the budget
- 8 hearings this year, I would anticipate that that
- 9 will be an item up for discussion, and something
- that is being worked on and should be more equitable
- 11 going forward.
- So I would encourage you to continue
- to pay attention to that and participate to the
- greatest extent possible so that you can champion
- that request for not just your municipality but for
- others.
- 17 So fingers crossed, we will have a
- better solution for the COMPTRA ETR calculation
- 19 going forward.
- MR. MAPP: That's good news.
- 21 MS. SUAREZ: I'm the internal
- optimist, though, too.
- Okay. If there are no other questions
- or comments regarding this, I'm going to ask for
- motion to approve the proposed appropriation cap

MS. SUAREZ: Yes.

25

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1	MR. BENNETT: Mr. Mapp.
2	MR. MAPP: Yes.
3	MR. BENNETT: Mr. DiRocco.
4	MR. DiROCCO: Yes.
5	MR. BENNETT: Mr. Close.
6	MR. CLOSE: Yes.
7	MR. BENNETT: Mr. Avery?
8	MR. AVERY: Yes.
9	MR. BENNETT: And Ms. Rodriguez.
10	MS. RODRIGUEZ: Yes.
11	MR. BENNETT: We are adjourned.
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