



1 HELD BEFORE: (ALL MEMBERS APPEARING VIA VTC)

2

3 MICHAEL ROGERS, Chairman

4 WILLIAM CLOSE

5 ALAN AVERY

6 ROBERT JACKSON

7 IDIDA RODRIGUEZ

8 DOMINICK DIROCCO

9 RYAN COOPER

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13 A L S O P R E S E N T:

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15 NICK BENNETT, Executive Secretary

16 MATTHEW MARTHALER

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1 MR. ROGERS: We opened this meeting  
2 at, approximately, 9 a.m. this morning and now  
3 back in open, so let every body know. Do we have  
4 a motion to adopt the minutes of the January 14,  
5 2026 meeting as presented?

6 MR. JACKSON: So moved.

7 MR. CLOSE: Second.

8 MR. BENNETT: I have Mr. Jackson and  
9 Mr. Close. Mr. Rogers?

10 MR. ROGERS: Yes.

11 MR. BENNETT: Mr. DiRocco?

12 MR. DIROCCO: Yes.

13 MR. BENNETT: Mr. Close?

14 MR. CLOSE: Yes.

15 MR. BENNETT: Mr. Avery?

16 MR. AVERY: Yes.

17 MR. BENNETT: Miss Rodriguez?

18 MS. RODRIGUEZ: Yes.

19 MR. BENNETT: Mr. Jackson?

20 MR. JACKSON: Yes.

21 MR. BENNETT: And Mr. Cooper?

22 MR. COOPER: Abstain.

23 MR. BENNETT: Motion approved.

24 MR. ROGERS: Thank you. Let's move  
25 on to ethics matter item B2.

1 MR. MARTHALER: Thank you, Director.  
2 The first matter is 25-029. Here the board is  
3 being asked to approve seven notices of  
4 determinations regarding seven LGO's dismissing  
5 the complaint as having no reasonable factual  
6 basis and for a lack of jurisdiction.

7 MR. ROGERS: Thank you. Any  
8 questions? Concerns? Board, public? Hearing  
9 none, motion to issue notice of determination to  
10 seven LGO's dismissing the complaint as having no  
11 reasonable factual basis and for a lack of  
12 jurisdiction?

13 MR. JACKSON: I'll move it.

14 MR. AVERY: Second.

15 MR. BENNETT: I heard Mr. Jackson  
16 and Mr. Avery. Mr. Rogers?

17 MR. ROGERS: Yes.

18 MR. BENNETT: Mr. DiRocco?

19 MR. DIROCCO: Yes.

20 MR. BENNETT: Mr. Close?

21 MR. CLOSE: Yes.

22 MR. BENNETT: Mr. Avery?

23 MR. AVERY: Yes.

24 MR. BENNETT: Miss Rodriguez?

25 MS. RODRIGUEZ: Yes.

1 MR. BENNETT: Mr. Jackson?

2 MR. JACKSON: Yes.

3 MR. BENNETT: And Mr. Cooper?

4 MR. COOPER: Yes.

5 MR. BENNETT: Motion approved.

6 MR. ROGERS: Next item?

7 MR. MARTHALER: The next matter is  
8 23-003. Here the board is being asked to approve  
9 a notice of dismissal. The board had  
10 investigated the matter for potential violations  
11 of the Local Government Ethics Law and found no  
12 violations.

13 MR. ROGERS: Any questions?  
14 Concerns? Do we have a motion to issue notice of  
15 determinations, notice of dismissal to one LGO  
16 dismissing the complaint following an  
17 investigation?

18 MS. RODRIGUEZ: I'll make a motion.

19 MR. AVERY: Second.

20 MR. BENNETT: I heard Miss Rodriguez  
21 moving and Mr. Avery seconding. Mr. Rogers?

22 MR. ROGERS: Yes.

23 MR. BENNETT: Mr. DiRocco?

24 MR. DIROCCO: Yes.

25 MR. BENNETT: Mr. Close?

1 MR. CLOSE: Yes.

2 MR. BENNETT: Mr. Avery?

3 MR. AVERY: Yes.

4 MR. BENNETT: Miss Rodriguez?

5 MS. RODRIGUEZ: Yes.

6 MR. BENNETT: Mr. Jackson?

7 MR. JACKSON: Yes.

8 MR. BENNETT: And Mr. Cooper?

9 MR. COOPER: Yes.

10 MR. BENNETT: Motion approved.

11 MR. MARTHALER: The next matter is  
12 23-032 and 23-033. Here the board is being asked  
13 to approve a notice of dismissal. The board had  
14 investigated the two matters for potential  
15 violations of Local Government Ethics Law and  
16 found no violations.

17 MR. ROGERS: Questions? Concerns?  
18 Do we have a motion to issue a notice of  
19 dismissal to one LGO dismissing the complaints  
20 following an investigation? Do we have a motion?

21 MR. JACKSON: I'll move it.

22 MR. ROGERS: Thank you.

23 MR. DIROCCO: Second.

24 MR. BENNETT: Mr. Jackson and Mr.  
25 DiRocco. Mr. Rogers?

1 MR. ROGERS: Yes.

2 MR. BENNETT: Mr. DiRocco?

3 MR. DIROCCO: Yes.

4 MR. BENNETT: Mr. Close?

5 MR. CLOSE: Yes.

6 MR. BENNETT: Mr. Avery?

7 MR. AVERY: Yes.

8 MR. BENNETT: Miss Rodriguez?

9 MS. RODRIGUEZ: Yes.

10 MR. BENNETT: Mr. Jackson?

11 MR. JACKSON: Yes.

12 MR. BENNETT: And Mr. Cooper?

13 MR. COOPER: Abstain.

14 MR. BENNETT: Motion approved.

15 MR. ROGERS: Last ethics matter.

16 MR. MARTHALER: The last matter

17 before the board is 25-013. Here the board is

18 being asked to approve a notice of dismissal.

19 The board had investigated the matter for

20 potential violations of the Local Government

21 Ethics Law and found no violations.

22 MR. ROGERS: Questions? Concerns?

23 Hearing none, do we have a motion to issue a

24 notice of dismissal to one LGO dismissing the

25 complaint following an investigation?

1 MR. AVERY: So moved.

2 MR. JACKSON: I'll second.

3 MR. BENNETT: Mr. Avery and Mr.  
4 Jackson. Mr. Rogers?

5 MR. ROGERS: Yes.

6 MR. BENNETT: Mr. DiRocco?

7 MR. DIROCCO: Yes.

8 MR. BENNETT: Mr. Close?

9 MR. CLOSE: No.

10 MR. BENNETT: Mr. Avery?

11 MR. AVERY: Yes.

12 MR. BENNETT: Miss Rodriguez?

13 MS. RODRIGUEZ: Yes.

14 MR. BENNETT: Mr. Jackson?

15 MR. JACKSON: Yes.

16 MR. BENNETT: Mr. Cooper?

17 MR. COOPER: Yes.

18 MR. BENNETT: Motion approved.

19 MR. ROGERS: Thank you. Thank you,  
20 Mr. Marthaler.

21 MR. MARTHALER: Thank you.

22 MR. ROGERS: Before move into  
23 applications, want to remind everyone to remain  
24 muted to eliminate background noise. And if you  
25 are using audio, just star six to mute and unmute

1 yourself.

2           And then when your application is  
3 being is presented, please, in order to testify,  
4 if you are testifying, you need to have your  
5 video on, so keep that in mind when your  
6 application is called.

7           First application is Marlboro  
8 Township Fire District Number 3.

9           MR. JESSUP: Good morning, Director.  
10 Matt Jessup here.

11           MR. ROGERS: Good morning, Mr.  
12 Jessup.

13           MR. JESSUP: We should also have the  
14 fire district chairman, John Boyle, on this  
15 morning. John, are you there?

16           MR. BOYLE: Good morning. I'm here  
17 as well.

18           MR. ROGERS: Got everybody, Mr.  
19 Jessup?

20           MR. JESSUP: Yes. That's it, so  
21 John will need to be sworn.

22           MR. ROGERS: Just make sure your  
23 video is on and get you sworn in. Lauren?

24           (At which time those wishing to  
25 testify were sworn in.)

1 MR. ROGERS: Mr. Jessup, the floor  
2 is yours.

3 MR. JESSUP: Thank you. Good  
4 morning, everyone. Matt Jessup, McManimon,  
5 Scotland and Baumann, bond counsel to Marlboro  
6 Township Fire District Number 3.

7 This is an application pursuant to  
8 N.J.S.A. 40A:5A-6 in connection with the issuance  
9 of not to exceed \$900,000 of Bond Anticipation  
10 Notes and bonds to fund the completion of a  
11 project that started last year, two years ago  
12 really, the renovation, expansion and  
13 modernization of the fire district's Morganville  
14 firehouse.

15 At this time, two years ago,  
16 February 14th 2024, we came before the board with  
17 an application for 3.5 million dollars in bond  
18 and note financing for this project. That  
19 referendum was approved by a vote of 190 to 74.

20 And at the time, we discussed all of  
21 the reasons for the renovation. The existing  
22 firehouse was constructed in 1916, expanded  
23 through multiple additions over the past hundred  
24 years, outdated, can't accommodate modern  
25 firefighting equipment.

1 Trucks are basically coming in now  
2 too big. Multiple reports to OSHA and Marlboro  
3 Township due to mold issues, structural issues,  
4 floods in the basement, roof leaks, on and on and  
5 on.

6 There was even more things that we  
7 detailed in that original discussion with you all  
8 two years ago. This board approved the fire  
9 district's application on that date in 2024.

10 And the fire district has since  
11 issued its bonds through the AAA Monmouth County  
12 Guaranty MCIA bond pooled program at an interest  
13 rate of 3.66 percent. All of that said, the  
14 project is also experienced significant cost  
15 increases.

16 The original estimate was 3 million  
17 dollars with about 500,000 reserved for change  
18 orders and unanticipated costs. The bid was  
19 about 3 million dollars alone, so just below our  
20 all in expected costs.

21 And that bid didn't include things  
22 like sheet metal garage at \$250,000, site work  
23 costs and then we've incurred a little less than  
24 half a million dollars of unanticipated  
25 additional costs, water service, electrical

1 service, sprinkler and change orders that have  
2 led to, you know, a cost beyond the original 3.5  
3 million dollars expected.

4           So the fire district went out for a  
5 second referendum last month, January 20th, for  
6 the additional \$900,000 necessary to complete  
7 this project. The result was 211 in favor and  
8 123 against.

9           The plan is to finance the  
10 supplemental \$900,000 the same way we financed  
11 the original 3.5 million through the Monmouth  
12 County and pooled bond program. Average annual  
13 debt service will be about, for this piece, will  
14 be about \$71,000 per year.

15           And we're assuming an 18 year term  
16 to match up with the original term of the three  
17 and-a-half million dollars. So we're still  
18 financing 100 percent of this project cost within  
19 the original 20 year period that we had  
20 represented to the board.

21           And that is reflected in the  
22 financing we've already done with the MCIA on the  
23 3.5 million dollars. The original financing has  
24 debt service of about \$247,000 per year. That  
25 resulted in a tax impact of about \$20 to the

1 average assessed value homeowner.

2           The supplemental financing will be  
3 about \$71,000 a year of additional debt service,  
4 just over 310,000 in total, which is about  
5 another \$6. So the total all in tax impact on  
6 the project is about \$26.

7           And finally, and certainly Chairman  
8 Boyle can speak mer to this if you like, we are  
9 sufficiently far along in the project to know,  
10 that this supplemental amount is sufficient to  
11 complete the project.

12           And Director, with that, I'll turn  
13 it back to you and the board.

14           MR. ROGERS: Okay. Thank you, Mr.  
15 Jessup. Would anyone on your side like to speak  
16 anything before we ask any questions?

17           MR. JESSUP: Chairman Boyle, if he  
18 wants to say anything.

19           MR. BOYLE: Just two things that  
20 were major occurrences is we had a water  
21 connection that was proposed that was a 35,000  
22 dollar connection fee that we budgeted for.

23           And when the town came back and they  
24 decided to make a change because their water  
25 system didn't have a shut off between the main

1 water tower in the township and our connection to  
2 our firehouse.

3           So they opted for a water vault with  
4 a shut off built in for their system which turned  
5 into a 250 plus thousand dollar project just for  
6 that connection itself, which we had no clue  
7 about because it's not even a part of our  
8 project, but it was required because it's in our  
9 right of way.

10           MR. ROGERS: Thank you for  
11 clarifying that because that was a question of  
12 mine when I was just hearing this, as to why that  
13 wasn't anticipated in the original estimate, so  
14 thank you. So anything else to add? I'm sorry,  
15 Chairman, if you had anything else.

16           MR. BOYLE: Similar situation, we  
17 also had a JCP&L connection. JCP&L was doing a  
18 transformer out on the main highway and they've  
19 opted to go away from doing the transformer on  
20 the main highway and decided to put a site  
21 transformer in, which is a change in JCP&L's  
22 procedure, not our procedure.

23           So that charge from JCP&L, just for  
24 the transformer, was \$57,000 and change, as well  
25 as, about \$40,000 in upgrades that had to happen

1 for the conduit and everything from that proposed  
2 transformer now around the building to the  
3 utility room of the new proposed firehouse.

4 MR. ROGERS: Can we have everyone  
5 muted if you're not speaking. Thank you. Thank  
6 you, Chairman.

7 From personal experience, when I was  
8 previously an administrator, I've had that happen  
9 in projects, so I understand the pain of that  
10 unknown, so thank you for just the clarification  
11 again on that, just sort of what as contributed  
12 to this additional costs that were unforeseen.

13 MR. BOYLE: Thank you.

14 MR. ROGERS: I think I have all my  
15 questions answered. Only just a general comment  
16 about the amount of debt that the fire district  
17 is taking on. And I know that you're a taxing  
18 district and you've gotten your approvals for  
19 your referendums.

20 Do you anticipate any additional  
21 capital projects that you're going to have to  
22 come back to this board for in the next few  
23 years?

24 MR. BOYLE: I don't believe so. We  
25 had one capital project, which was a radio

1 expense that is actually coming off at the end of  
2 this year which was anticipated for about \$14 a  
3 year in a payment, so that's coming off the  
4 residence as well this year.

5           And I don't believe anything is  
6 coming up in the near future. We did run into a  
7 situation, in our district, where they are adding  
8 in the process of a 3700 more town homes.

9           And the contractors, it's the PILOT  
10 program, so they are doing taxed, tax abatements  
11 for 10 years on a lot of those projects, so we  
12 are dealing with that right now as well.

13           MR. ROGERS: Are you the only fire  
14 district in Marlboro?

15           MR. BOYLE: So Marlboro Township has  
16 three fire districts. We are the one that have  
17 gotten almost 90 percent of the townhouse and  
18 apartment complex that was built.

19           MR. ROGERS: In your district?

20           MR. BOYLE: And proposed. Yes.  
21 We've added, in the last five years, it's going  
22 to be close to between 9,000 and 10,000  
23 residences.

24           MR. ROGERS: Thank you. I'll open  
25 it to the board at this time for any questions,

1 comments.

2 MR. CLOSE: I was curious about the  
3 final audit. I saw the draft was submitted by  
4 the staff, but the unrestricted fund balance and  
5 the restricted fund balance weren't available.

6 Can we get an indication of what  
7 those are projected to be, by any chance, from  
8 Matt or his team?

9 MR. ROGERS: Mr. Jessup, do you have  
10 any --

11 MR. JESSUP: I mean, I don't have  
12 that data at this point. We can certainly --  
13 we're happy to report unless the chairman does.  
14 We certainly can report back to the board or to  
15 the director, what those balances look like, but  
16 I can't, unfortunately, I can't speak directly to  
17 what the audit reports look like. I don't know  
18 if the chairman can.

19 MR. BOYLE: I can pull it up right  
20 now. We just received the final audit, I believe  
21 it was on Friday, via email. I can go through it  
22 right now, if you'd like.

23 MR. CLOSE: I was just curious  
24 because you had roughly a 25 percent increase in  
25 the unanticipated costs.

1                   And you answered the director's  
2 questions relative to the unanticipated items,  
3 some of them are being provided for.

4                   I was just curious what your fund  
5 balance and unrestricted fund balance were  
6 relative to the request today.

7                   MR. BOYLE: Okay. I'll pull it up  
8 right now.

9                   MR. ROGERS: Anyone else have  
10 questions for Mr. Jessup? He looks very eager to  
11 answer any questions.

12                  MR. JESSUP: Always.

13                  MR. DIROCCO: I have no questions,  
14 but I'm going to abstain on this matter, just out  
15 of an abundance of caution, the connection with  
16 the Monmouth County Improvement Authority.

17                  MR. ROGERS: That's fine. Thank  
18 you, Mr. DiRocco. Perhaps we can get this  
19 information. Mr. Close, do you need this to make  
20 your decision?

21                  MR. CLOSE: No, let him move forward  
22 with it. Just submit it to you, Director, and  
23 we'll move forward rather than hold that up.

24                  MR. ROGERS: That's fine because we  
25 will get the final audit. So Mr. Bennett, let's

1 request that copy and then we can forward it to  
2 the board members.

3           Any additional questions for the  
4 public? Do we have a motion to render positive  
5 findings on the proposed project financing in the  
6 amount not to exceed \$900,000?

7           MR. AVERY: So moved.

8           MR. ROGERS: Second, anyone?

9           MR. COOPER: I'll second.

10           MR. BENNETT: Mr. Avery and Mr.  
11 Cooper seconding. Mr. Rogers?

12           MR. ROGERS: Yes.

13           MR. BENNETT: Mr. DiRocco is  
14 abstaining. Mr. Close?

15           MR. CLOSE: Yes.

16           MR. BENNETT: Mr. Avery?

17           MR. AVERY: Yes.

18           MR. BENNETT: Miss Rodriguez?

19           MS. RODRIGUEZ: Yes.

20           MR. BENNETT: Mr. Jackson?

21           MR. JACKSON: Yes.

22           MR. BENNETT: And Mr. Cooper?

23           MR. COOPER: Yes.

24           MR. BENNETT: Motion approved.

25           MR. ROGERS: Thank you, Mr. Jessup.

1 MR. JESSUP: Thank you very much.  
2 Appreciate it.

3 MR. ROGERS: Have a good day.

4 MR. BOYLE: Thank you.

5 MR. ROGERS: Next application,  
6 Cumberland County Improvement Authority.

7 MR. WINITSKY: Good morning,  
8 Director. Jeff Winitzky, bond counsel to the  
9 authority. Also on the line, we've got some  
10 folks from the Improvement Authority including,  
11 Jerry Velazquez, the executive director; Nick  
12 Pacitto.

13 We've got financial advisor, Anthony  
14 Inverso. I believe we've got Chris Langhart who  
15 is county bond counsel for Cumberland County.  
16 And if I missed anybody, I apologize, so they can  
17 go ahead and speak up if they need to be sworn.

18 MR. SMANIOTTO: Kevin Smaniotto,  
19 Cumberland County administrator.

20 MR. WINITSKY: There you go. I knew  
21 I missed somebody. Sorry about that, Kevin.

22 MR. ROGERS: All right, Lauren, get  
23 them sworn in, please.

24 (At which time those wishing to  
25 testify were sworn in.)

1 MR. ROGERS: Mr. Winitzsky?

2 MR. WINITSKY: Thank you. We are  
3 seeking positive findings today pursuant to  
4 N.J.S.A. 40A:5A-6 for the issuance by the  
5 authority of note to exceed 16 million aggregate  
6 principal amount of county guaranteed lease  
7 revenue bonds what we're calling the State Police  
8 Barracks Project for Red Lion.

9 We're also here today seeking  
10 approval pursuant to N.J.S.A. 40A:37A-80 for the  
11 final adoption by Cumberland County of an  
12 ordinance guaranteeing the payment of a principal  
13 and interest on the bonds.

14 By way of background, as some on  
15 this board may know, the authority, acting in  
16 collaboration with the New Jersey State Police  
17 and the New Jersey Department of Property  
18 Management have previously undertaken the  
19 development and construction of police barracks  
20 project for the state police in Cumberland  
21 County. That project went very, very well.

22 So much so that the authority, the  
23 state police and the New Jersey Department of  
24 Property Management have stayed together and have  
25 been working collaboratively to identify other

1 aging, you know, functioning inadequate police  
2 facilities throughout the state, not just in  
3 Cumberland County.

4           The results of that search has  
5 identified quite a few, unfortunately, barracks  
6 that are operationally or physically inadequate,  
7 one of which is in Burlington County and is known  
8 as Red Line Station.

9           It's specifically located in  
10 Southampton Township. That facility, very old,  
11 and I apologize if anybody is older than what I'm  
12 about to say, year wise, it was built in 1967.

13           It was built at a time where  
14 Burlington County had significantly less  
15 population. It is now functionally almost  
16 obsolete. It does not serve the needs of the  
17 state police either in its intake holding  
18 operations, technology, et cetera.

19           So the state police, Department of  
20 Property Management and the authority undertook a  
21 careful analysis of whether it made sense to  
22 rehab that facility, or in fact, replace it. The  
23 determination has been made that it will make the  
24 most sense, and frankly, is the most cost  
25 effective to actually replace it.

1           In the course of those conversations  
2 the authority has been in contact with  
3 Southampton Township because of course, they've  
4 got a police barracks in their township. And  
5 also Burlington County because it's a little  
6 unorthodox for an Improvement Authority from  
7 another county to come into a different county  
8 and say, hey, we're about to do a capital  
9 project, so we have been in contact with the  
10 folks at Burlington County and in Southampton  
11 Township throughout.

12           Interestingly, Burlington County,  
13 unlike some other counties, does not have an  
14 Improvement Authority. In fact, they have the  
15 Burlington County Bridge Commission, which  
16 operates similarly to an Improvement Authority,  
17 but under a completely different statute and has  
18 very limited scope in what they do.

19           Obviously, they run bridges in the  
20 county. That's their main charge, but they also  
21 do some conduit financing, usually in the form of  
22 pooled financing. And when they do specific  
23 project based, it's almost always for Burlington  
24 County proper.

25           So the authority, our office and

1 others had conversations with the Bridge  
2 Commission to say, hey, look, we're looking to do  
3 this project. We recognize this is not something  
4 that you would normally do, and we also recognize  
5 you're not an Improvement Authority.

6           But for transparency sake and good  
7 government, we wanted to have those conversations  
8 to say we'd like to do this out of county, are  
9 you guys okay with that, and the straight answer  
10 is yes.

11           So the Bridge Commission has said  
12 that's great, we fully support you going ahead  
13 and doing it. It's not something we would do.  
14 The county likewise said, that's great, we're  
15 getting new police barracks, that's wonderful,  
16 and the township of course is fully supportive.

17           So here we are, a little unorthodox  
18 for Cumberland to be operating in Burlington  
19 County. Nevertheless, here we are and there's no  
20 statutory limitations that would prevent us from  
21 doing so, but we thought it was necessary to  
22 explain to the board why, why we were doing this.

23           So what are we doing? So what we're  
24 going to do is, as I mentioned, replace the  
25 existing Red Lion Station with a new one. It's

1 going to be a 20,000, roughly 20,000 new state of  
2 the art police barracks facility on vacant land  
3 also in Southampton Township.

4           It's about a little over a mile from  
5 the existing facility, but it's really going to  
6 be one of the new pride to the state police much  
7 like the one that's in Cumberland County.

8           This is ultimately really what the  
9 state police is trying to do and will become the  
10 model sort of what their facilities should look  
11 like, operationally and otherwise.

12           Because the project is not being  
13 undertaken by the Bridge Commission and is really  
14 nothing to do with Burlington County, but  
15 recognizing its importance and sort of the  
16 expertise of the authority in doing these  
17 projects and what the county believes is  
18 important.

19           And also more importantly, and Kevin  
20 can speak to this itself, the creditworthiness of  
21 the project itself based on who's going to repay  
22 the bonds. The county has agreed to provide its  
23 guaranty.

24           When I say the county, I mean  
25 Cumberland County, not Burlington County, so also

1 a little unique nuance here in that Cumberland  
2 County is guaranteeing the bonds that is being  
3 done out of county.

4 I don't know if it's been done  
5 before, but there is nothing that would preclude  
6 Cumberland County from doing so. And in fact,  
7 they're fully supportive here because this is an  
8 important project and they've seen the  
9 Improvement Authority do it before at the end of  
10 the day.

11 So getting to that why the county  
12 feels comfortable in the credit quality, the  
13 bonds will be structured essentially as a conduit  
14 deal. The authority builds the facility. The  
15 facility is then leased to the New Jersey  
16 Department of Property Management for the length  
17 of the maturity of the bonds.

18 Those lease payments will be  
19 sufficient to pay, in full, the principal and  
20 interest on the bonds when they become due. The  
21 lease itself is triple net. Essentially, the  
22 state police will operate, use, maintain, et  
23 cetera.

24 I think they'll be some overlap in  
25 operational assistance from the Improvement

1 Authority. But generally, it's built to suit for  
2 the New Jersey State Police.

3           So that's sort of the larger story.  
4 The security structure is pretty simple. We've  
5 got folks from the county and the Improvement  
6 Authority on, if you have any questions about  
7 what we're doing or why we're doing it. We're  
8 happy to answer.

9           MR. ROGERS: Thank you, Mr.  
10 Winitzky. I guess that was a good sign that,  
11 after the first project, that the county, the  
12 Improvement Authority was involved in Cumberland  
13 County, the state came back to the county just as  
14 a matter of a partnership that they felt went  
15 well the first time.

16           MR. SMANIOTTO: Yes.

17           MR. ROGERS: And given the nature or  
18 the lack of authority, Improvement Authority and  
19 Burlington County, I could understand why they  
20 would -- which leads to, I guess, one of the  
21 questions I have, not typical, but I think I  
22 understand what the answer will be.

23           It's not typical that we see any  
24 percentage for an Improvement Authority or a  
25 county guaranty and there's a one percent fee

1 that's attached to this. It's simply just you're  
2 taking some risk.

3           You're obviously guaranteeing and  
4 you're not the county that it's being done in.  
5 Is that really the simple answer behind this?

6           MR. WINITSKY: I mean, the county  
7 can certainly answer for itself. I think the  
8 straight answer is yes, but I'll turn it over to  
9 Kevin and Chris, if you want to go ahead and  
10 speak to it.

11           MR. SMANIOTTO: Yes, that's absolute  
12 lee correct. I'm sorry for the echo, but that is  
13 absolutely correct what Jeff said, and what you  
14 said, Mr. Rogers.

15           Basically, we're excited and pleased  
16 to assist the authority because based upon their  
17 successes in the past, we welcome their  
18 relationship in this.

19           MR. ROGERS: Okay. Maybe I missed  
20 this, but in terms of how you're going to market  
21 the bonds, how is this going to be done, Mr.  
22 Winitzky? Do you have any clarity?

23           MR. WINITSKY: Yeah, I mean, so the  
24 expectation is to do public offering through a  
25 negotiated sale due to the security structure.

1 And it's unique, to say the least.

2           We expect to engage the services of  
3 an underwriter through a procurement process and  
4 then do a full public offering with a offering  
5 perspective and market it to the general public.

6           MR. ROGERS: Okay. There was  
7 another question that kind of tied into the other  
8 application just in terms of why. But I think  
9 it's really more for that other application that  
10 I have with the cost difference, but I don't  
11 necessarily want to get into that at the moment.  
12 Okay. I will open it up to the board for any  
13 questions at this time.

14           MR. JACKSON: One question,  
15 Director. The existing facility when you move  
16 out, what happens to the existing facility?

17           MR. VELAZQUEZ: The existing  
18 facility is leased from a private entity. And  
19 then that private entity will essentially utilize  
20 it for whatever private purpose going forward.  
21 So they're in a month to month lease right now on  
22 this particular site.

23           And they'll -- when they move out,  
24 the private entity will be utilized for that  
25 property for some other activity.

1 MR. JACKSON: Thank you.

2 MR. VELAZQUEZ: Just one comment. I  
3 know I'm supposed to quit while I'm ahead, but  
4 important to know that this model was replicated  
5 initially with the Division of Motor Vehicle  
6 building that we built for the state, so really  
7 it's the second of many.

8 The other thing that's important to  
9 note is that we have probably six or seven  
10 different leases with State Treasury, so this is  
11 a long time relationship that goes back about 10  
12 years, so this has been over time relationship  
13 that is built up and really the credibility and  
14 the success of the authority.

15 And the answer, Mr. Rogers, to your  
16 question is location. Same size building.  
17 Cumberland, little less than Burlington.  
18 Burlington, a little less than Hunterdon just  
19 because of cost and region.

20 MR. ROGERS: Okay. And will the  
21 Improvement Authority be the project manager on  
22 this?

23 MR. VELAZQUEZ: Yeah. Soup to nuts,  
24 yep.

25 MR. ROGERS: Any other questions

1 from the board?

2 MR. AVERY: I have just one quick  
3 question. Is the new location, because I thought  
4 I knew where this was. Is the new location  
5 inside or outside of the Pinelands area? Were  
6 you required to get a Pinelands permit?

7 MR. VELAZQUEZ: It is not in the  
8 Pinelands.

9 MR. AVERY: Thank you.

10 MR. ROGERS: Thank you, Mr. Avery.  
11 Anyone else? Anyone from the public? Hearing  
12 none, so do we have a motion to render positive  
13 findings in an amount not to exceed 16 million on  
14 the proposed project financing and the proposed  
15 county guaranty?

16 MR. CLOSE: So moved.

17 MR. DIROCCO: Second.

18 MR. BENNETT: Mr. Close and Mr.  
19 DiRocco. Mr. Rogers?

20 MR. ROGERS: Yes.

21 MR. BENNETT: Mr. DiRocco?

22 MR. DIROCCO: Yes.

23 MR. BENNETT: Mr. Close?

24 MR. CLOSE: Yes.

25 MR. BENNETT: Mr. Avery?

1 MR. AVERY: Yes.

2 MR. BENNETT: Miss Rodriguez?

3 MS. RODRIGUEZ: Yes.

4 MR. BENNETT: Mr. Jackson?

5 MR. JACKSON: Yes.

6 MR. BENNETT: And Mr. Cooper?

7 MR. COOPER: Yes.

8 MR. BENNETT: Motion approved.

9 MR. WINITSKY: Thank you very much.

10 Appreciate it.

11 MR. ROGERS: Thank you. Thank you,  
12 everyone. Good luck. Moving on to the Hudson  
13 County Improvement Authority application.

14 MS. SANDBANK: Hi. It's Leah  
15 Sandbank from McManimon, Scotland and Baumann,  
16 bond counsel to the Improvement Authority.

17 MR. ROGERS: Good morning.

18 MS. SANDBANK: Good morning.

19 MR. ROGERS: Do you have anyone else  
20 from your team?

21 MS. SANDBANK: We should have Brett  
22 Schundler from Friends of Quality Education,  
23 which is the borrower. We should have Greg  
24 McKenna from PNC Capital Markets and we should  
25 have Michael O'Connor, and I think I saw Bill

1 Matsikoudis for the authority.

2 MR. ROGERS: Let's get everyone  
3 sworn in. Lauren?

4 (At which time those wishing to  
5 testify were sworn in.)

6 MR. ROGERS: Floor is yours. Thank  
7 you.

8 MS. SANDBANK: Thank you. So this  
9 is a supplemental application. As a reminder,  
10 the authority was here last June for this  
11 application to request both approval under  
12 40A:37A-54(1) which is the non profit section of  
13 the Improvement Authority's law as well as  
14 positive findings for a conduit 501C3 financing  
15 for charter school revenue bonds.

16 At the time, we requested a not to  
17 exceed par amount of 225 million dollars. This  
18 project is a brand new construction. It's, you  
19 know, approximately, 300,000 square foot new  
20 school facility being built on land that was  
21 acquired from the Jersey City Redevelopment  
22 Agency under the redevelopment process, and is  
23 being built on behalf of Empowerment Academy  
24 Charter School and Beloved Charter School.

25 And Beloved has been operating for a

1 while. They actually were one of the schools  
2 that just recently earlier received their both  
3 approval and expansion approval for another five  
4 years.

5           When we came originally in June, the  
6 not to exceed amount was based on estimated  
7 construction numbers. And the project was really  
8 designed for Friends of Quality Education, which  
9 is the non profit who is undertaking the  
10 development and construction of the project to  
11 really provide to the schools sort of a core and  
12 shell, white box facility and all of the  
13 attendant sort of common areas and outside areas.

14           And then the schools were going to  
15 undertake their own sort of tenant fit out to the  
16 school facilities that were kind of their own  
17 space. This created, there were two changes  
18 since June.

19           One was that Friends of Quality Act  
20 Education actually went through construction bid  
21 process. And through that, retained a contractor  
22 and received actual bided construction cost  
23 numbers which were different from the estimated  
24 numbers.

25           And as well, we realize there were

1 two sort of inefficiencies with just delivering  
2 sort of a white box and having the tenants  
3 undertake the fit out.

4           One of which is then the tenants  
5 would need to go through their own procurement  
6 process, have entirely potentially have different  
7 contractors coming in and undertaking that work  
8 sort of at the end of construction as opposed to  
9 treating the whole project as one project under a  
10 single construction contract, which would have  
11 more efficiencies and be more cost effective.

12           And in addition, that led the, from  
13 the authority's perspective, they obviously want  
14 to make sure, on day one, when they issue the  
15 bonds, that the project is going to be fully  
16 complete and didn't really -- and wanted to make  
17 sure that the funds available to finish the  
18 project were there on day one and not just have  
19 sort of their bonds deliver, you know, 90 percent  
20 of a project and kind of rely on these other  
21 third parties to have funds available to complete  
22 the project.

23           So the decision was made to bring  
24 sort of what had been tenant fit out work into  
25 the overall landlord work and the product that

1 would be delivered to the schools at completion.

2           And the way it made sense to sort of  
3 structure that was the piece that really is  
4 attributable to the specific kind of tenant fit  
5 out cost is being funded up front with bonds but  
6 with a short three year put bond or term bond  
7 that matures in 2029.

8           And at occupancy, once the project  
9 is completed is delivered, the school will make  
10 essentially a rent payment, an extraordinary rent  
11 payment under their lease which will enable the  
12 borrower to pay off that term bond at maturity.

13           And then the Series A bonds continue  
14 out and have a longer term. So the two changes  
15 that were coming to you now for, approval for, is  
16 to increase the overall not to exceed borrowing  
17 amount to 240 million.

18           Again, that's because the separate  
19 kind of 50 million that was anticipated to be  
20 tenant work is now being incorporated into the  
21 Improvement Authority bonds.

22           And to request the structure change  
23 to allow for, one, we're calling it Series A, tax  
24 exempt long term bond. And then as well Series  
25 B, which is also tax exempt, but will have a

1 shorter three year term and will be, you know,  
2 paid sort of the debt service and other costs  
3 ultimately are funded through rent payments paid  
4 by the two schools under their lease agreements.

5           And that lease structure will enable  
6 the borrower to pay that term bond or put bond in  
7 2029 at maturity.

8           MR. ROGERS: Okay. Anything else to  
9 add? Anyone else? I think I have a general  
10 understanding of it. So thank you for laying  
11 that out just what had happened. It wasn't that  
12 long ago we were talking about this.

13           And I know at the time, there was  
14 testimony about how the bids had come in under,  
15 what there was an initial estimate on and that  
16 was sort of positive.

17           And then there was this sort of new  
18 application about increasing it, so I appreciate  
19 the general review of why that happened and sort  
20 of the change of strategy.

21           I guess really the question would be  
22 originally why did it make sense to look at it  
23 from a bifurcation of projects, doing the actual  
24 structure and then allowing, having the tenants  
25 do the fit out, what was the thinking, and why

1 that changed, I guess obviously cost. I guess  
2 that had a lot to do with it?

3 MS. SANDBANK: I'll let Brett answer  
4 from the school's perspective. The schools do  
5 have significant savings and balances available,  
6 right, to spend toward the project.

7 And I think that was the original  
8 kind of concept was the schools were going to  
9 spend that surplus money for sort of a school  
10 project piece, right, which was the tenant fit  
11 out.

12 I think when you sort of have the  
13 last, call it, six months of a construction  
14 project, but you are sort of treating that as two  
15 separate projects and you're starting with a  
16 whole potentially new set of contractors, the  
17 schools would comply and need to comply with  
18 procurement provisions.

19 So they wouldn't necessarily, at the  
20 time, engage with the same contractor that the  
21 landlord is engaging with now. And then back  
22 potentially the two schools could maybe have two  
23 different contractors, if that how the  
24 procurement process would work out.

25 It didn't seem like that made

1 economic sense to sort of not fully know those  
2 costs until those costs are bid, which would be  
3 much later, which would be at the end of the  
4 project.

5           That work only gets -- the tenant  
6 fit out work would need to be done once the sort  
7 of core and shell work is completed, so it's not  
8 something that you could know now. We wouldn't  
9 even know the cost.

10           There were too many unknowns with  
11 sort of leaving that for the end. It made sense  
12 to ensure that the project could really be  
13 completed, be completed with a known cost amount  
14 and be undertaken under a single construction  
15 contract, so that's kind of what it was from the  
16 authority. It was a risk question, but Brett,  
17 I'll let you --

18           MR. O'CONNOR: Mike O'Connor, if I  
19 might, from the Improvement Authority. The  
20 Improvement Authority itself is a very  
21 experienced school builder. We've built over 250  
22 million dollars worth of school construction in  
23 Hudson County over the past few years, design  
24 builds.

25           So when this was brought to us in

1 this way, this amendment, we believed it's a very  
2 sound reasonable approach, best practice in fact,  
3 to proceed this way and that's why the  
4 Improvement Authority readily facilitated this  
5 and brought this back to the, back to the Local  
6 Finance Board.

7           The project has a neighbor  
8 agreement, a construction company that I think I  
9 believe it's Terminal Construction has a lot of  
10 experience in building schools for the authority  
11 in one case and the SDA successfully. So this  
12 approach, I think is, was an excellent approach.  
13 We recognize it as that.

14           MR. SCHUNDLER: I think a driving  
15 consideration was that it lowers the interest  
16 rates on the bonds because it enhances the  
17 credit, in effect, of the transaction.

18           The schools have cash, so first, why  
19 don't we use cash to finish up the project. It  
20 makes a lot more sense, from the perspective of  
21 the bond investors, if all the money necessary to  
22 finish the project on day one, and then after the  
23 project is finished, just pay off some of that  
24 debt.

25           And you don't have that debt going

1 forward, so you get the same benefit, but in the  
2 meanwhile, you would have enhanced the credit  
3 quality of the whole deal and have lower interest  
4 rates on the long term bonds.

5 MR. ROGERS: Thank you, Mr.  
6 Schundler. That is where I was thinking about  
7 why it made sense not to take the short term loan  
8 out and hold the cash instead of putting it out  
9 front and not knowing what the project would  
10 ultimately cost. Okay. That answered a question  
11 of mine. Anything else that the board to be  
12 aware of?

13 MS. SANDBANK: No, I think that's  
14 it.

15 MR. ROGERS: Okay. Thank you. I  
16 will open it up to the board at this time. I  
17 think I got my questions answered. And there's  
18 no taxable bond aspect, no taxable debt?

19 MS. SANDBANK: No. No taxable debt.

20 MR. ROGERS: I'll open it up to the  
21 board for questions at this time.

22 MR. JACKSON: I have a question,  
23 Director. The 625 -- when we saw this in June,  
24 there was about 194,000 square feet of clashing  
25 space, I'll call it.

1           And the most recent one is about  
2 211,000. My question is, is the project getting  
3 bigger or are you having less common space  
4 because the 300,000 total number, is it just more  
5 clashing space of the total or is it the project  
6 itself getting bigger?

7           MR. SCHUNDLER: It's actually simply  
8 the architects recalculating what the relative  
9 space is. And your last point kind of hits the  
10 mark. It's the same size building.

11           It's not so much that it's more  
12 classroom space or less classroom space, but  
13 there's other stuff besides classrooms. And the  
14 question becomes, is this space going to be  
15 something that one of the schools is going to be  
16 really exclusively using, or is it space that's  
17 going to be more commonly used.

18           And it became a little bit more,  
19 there's a little more that's exclusively used, a  
20 little bit less that's commonly used. So it  
21 changes the classroom calculation, or in effect,  
22 the school building calculation versus the  
23 commons calculation.

24           MR. ROGERS: So the it's the same?

25           MR. SCHUNDLER: Yeah, same space.

1 MR. ROGERS: Thank you.

2 MR. ROGERS: Just reconfigured  
3 differently. Anyone else? Thank you, Mr.  
4 Jackson. Anyone else from the board? I don't  
5 think I have any additional questions. Anyone  
6 from the public?

7 Hearing none, do we have a motion to  
8 render positive findings on the proposed Canal  
9 Crossing Charter School Campus Project in an  
10 amount not to exceed 240 million and to approve  
11 the proposed project financing in an amount not  
12 to exceed 240 million?

13 MR. JACKSON: I'll move it.

14 MS. RODRIGUEZ: Second.

15 MR. BENNETT: Mr. Jackson and Miss  
16 Rodriguez. Mr. Rogers?

17 MR. ROGERS: Yes.

18 MR. BENNETT: Mr. DiRocco?

19 MR. DIROCCO: Yes.

20 MR. BENNETT: Mr. Close?

21 MR. CLOSE: Yes.

22 MR. BENNETT: Mr. Avery?

23 MR. AVERY: Yes.

24 MR. BENNETT: Miss Rodriguez?

25 MS. RODRIGUEZ: Yes.

1 MR. BENNETT: Mr. Jackson?

2 MR. JACKSON: Yes.

3 MR. BENNETT: And Mr. Cooper?

4 MR. COOPER: Yes.

5 MR. BENNETT: Motion approved.

6 MR. ROGERS: Thank you, everyone.

7 MS. SANDBANK: Thank you.

8 MR. ROGERS: Moving on to Keansburg  
9 Borough.

10 MR. NICOLL: Hi, good morning. This  
11 is John Nicoll, bond counsel from Dilworth  
12 Paxson. How are you, Director?

13 MR. ROGERS: Good morning, sir. How  
14 are you?

15 MR. NICOLL: Hanging in there, so I  
16 have an army with me this morning. I apologize.  
17 From the borough side, I believe we have the  
18 mayor, George Hoff; the borough manager, Raymond  
19 O'Hare; the chief financial officer, Patrick  
20 DeBlasio; the borough's financial advisor, Brian  
21 Morris; Jessica Almeida from McManimon, who is  
22 the borough's redevelopment counsel.

23 And I believe Francis Mowen, the  
24 borough's consulting engineer is also on the  
25 line.

1           In addition to that, we have the  
2 redeveloper, Carter Sackman, along with their  
3 counsel, Cecelia Lassiter and their professional  
4 advisor, Bob Benecke from Benecke Economics.

5           So I believe -- I apologize if I  
6 missed anyone. If I did, just please chime in.  
7 Otherwise, I believe everyone else has to be  
8 sworn in.

9           MR. ROGERS: Okay. To be sure  
10 everyone's video is on and get you sworn in.  
11 Lauren, do the honors.

12           (At which time those wishing to  
13 testify were sworn in.)

14           MR. ROGERS: The floor is yours, Mr.  
15 Nicoll.

16           MR. NICOLL: Thank you. This  
17 application is to seek the board's approval under  
18 N.J.S.A. 40A:12A-67(g) for the issuance of  
19 Redevelopment Area Bonds on behalf of the borough  
20 and for N.J.S.A. 40A:29(a)(3) for the negotiated  
21 sale of said bonds.

22           This is for a project that is,  
23 approximately, 166 million in total dollar  
24 amount. This multi phase mixed use redevelopment  
25 area project that is being developed by Sackman

1 Enterprises.

2           The purpose of the project is to be  
3 located in two redevelopment areas within the  
4 downtown waterfront of the borough. It's  
5 envisioned to be, approximately, 10 phases, so 10  
6 different tranches of bonds and it's going to  
7 include both real property including the  
8 demolition of various structures that are on the  
9 property right now.

10           The construction of, give or take,  
11 783 multi family residential units,  
12 approximately, 69,000 square feet of retail  
13 space, parking, various public improvements, so  
14 on and so forth.

15           With that in mind, I would like to  
16 turn this over to the redeveloper to give a  
17 little bit more overview of the project so that  
18 the board is a little bit aware of what exactly  
19 looking to accomplish here.

20           MS. LASSITER: Is it okay if I share  
21 my screen to show you the overall --

22           MR. ROGERS: Yes.

23           MR. SACKMAN: Good morning,  
24 everyone. My name is Carter Sackman. I'm  
25 president of Sackman Enterprises. It's a real

1 estate development, management and general  
2 contracting company that's been around for over  
3 55 years.

4           We have offices in Asbury. We have  
5 a very much involved, in the last 25 years,  
6 redeveloping the central business district of  
7 Asbury Park, which we are still there and  
8 maintain a presence.

9           We're trying to do somewhat of  
10 similar process in Keansburg in these two  
11 redevelopment districts, which we refer to as  
12 Baypoint which is the Carr Avenue corridor headed  
13 towards the beach front in which, as just  
14 mentioned by John, we're looking to construct  
15 north of 750 units with mixed use of retail and  
16 parking and revitalization that Carr Avenue  
17 corridor to the beach.

18           It is a 10 phase project. As you  
19 can see on the screen, we just recently completed  
20 phase one, which is 55 units for retail and  
21 parking in the rear.

22           It encompasses a very detailed and  
23 very ornate facade design and street scrape  
24 design, which we incorporated into that Carr  
25 Avenue corridor.

1           Very similar type design on the  
2 other phase we commenced just to north of that  
3 building on the same side is known as 1 Carr,  
4 which is framed out and we plan on creating  
5 critical mass and trying to create a marketplace  
6 that presently doesn't exist.

7           In order to do that, our strategy is  
8 to invest substantially to the common area  
9 amenities along the corridor and the facades and  
10 infrastructure of the buildings. This is  
11 something, again, we've done in Asbury Park.

12           We've stayed committed to it for  
13 almost a quarter of a century, and it has worked  
14 quite well and we're very proud of what we  
15 created there, and we're looking to basically  
16 duplicate that in Keansburg.

17           MR. NICOLL: Thank you, Mr. Sackman.  
18 With that in mind, what we're looking to do is  
19 issue up to 13.7 million of nonrecourse  
20 Redevelopment Area Bonds.

21           The proceeds of which are going to  
22 be used, along with reserves, CAP and insurance  
23 costs, to finance a portion of the total project  
24 that was just described, which also includes  
25 various public infrastructure improvements and

1 the construction that's going to go along within  
2 the two redevelopment areas.

3           The bonds are nonrecourse to the  
4 borough and payable only from pledged annual  
5 service through a PILOT as defined in the  
6 application.

7           The summary of the proposed  
8 expenditures is also in the application in case  
9 anyone is looking for itemization. And the bonds  
10 are going to be both issued as tax exempt and  
11 taxable depending upon the project components  
12 that are going to be financed.

13           The borough has already entered into  
14 a financial agreement. The project will then  
15 benefit from property tax abatement. It will  
16 also be subject to the payment of service charges  
17 in lieu of taxes.

18           The service charges are computed in  
19 two different components. We have a residential  
20 component, in which, the adjusted gross revenue  
21 of said component is going to be 10 to 14  
22 percent, depending upon the year and the  
23 financial results of said year as outlined in the  
24 financial agreement.

25           And the commercial component, we're

1 looking at a 10 percent NGR for said component.  
2 There is also a pending amendment to the  
3 financial agreement that was appended to the LFB  
4 application, but this amendment is really just a  
5 -- will bring forth some of the specifics of the  
6 transaction, such as, the number of residential  
7 units and things of that nature.

8           It's not going to impact any of the  
9 financial aspect of the original agreement. As  
10 mentioned earlier, the borough is looking to  
11 issue the Redevelopment Area Bonds in multiple  
12 tranches depending upon how the project is  
13 different phase.

14           So we're envisioning up to 10  
15 tranches for 10 different project phases.  
16 Accordingly, and then with each individual  
17 tranche, they're going to be secured by an  
18 individual pledge and assignment, so that they're  
19 not overlapping each other.

20           They're all going to be independent.  
21 With that in mind, the tranche itself is going to  
22 be made up of the land tax and all the service  
23 charges and adding administrative fees, which is  
24 going to be pulled paid directly to an  
25 intermediate agency bank.

1           And the agent will then allocate the  
2 payments for the borough, which is inclusive of  
3 the land taxes, administrative fees, as well as,  
4 the designated borough share and the county share  
5 of the said service charges.

6           And then there's going to be the  
7 pledged portion, which is going to be dedicated  
8 to the bonds, which is going to be held by the  
9 bond trustee.

10           With that in mind, I would also like  
11 to turn it over to Brian Morris, the borough's  
12 financial advisor who is going to get into the  
13 details of the individual numbers.

14           MR. MORRIS: Thank you for that,  
15 John. As the borough's municipal advisor, we  
16 conducted a thorough review of the proposed PILOT  
17 and proposed RAB back in 2021 when the financial  
18 agreement was originally approved.

19           Our fiscal impact analysis included  
20 a review of the project economics, the proposed  
21 PILOT percentages, the proposed RAB issuance, and  
22 the impact of the project on both the municipal  
23 budget and school budget.

24           Just for reference, the current  
25 conventional taxes, as Carter showed, the area is

1 generally underutilized, are about 260,000 in  
2 total. And a full build, the borough's share  
3 alone, after the RAB repayment, will be over 1  
4 million dollars, so it's a significant financial  
5 revenue for the borough, and obviously a  
6 transformative project as was shown.

7           As we included in Exhibit 7 to the  
8 application, we prepared a detailed financial  
9 cash flow model for each of the 10 phases to  
10 model out the PILOT payments for 30 years, as  
11 well as, the RAB debt service for 25 years and  
12 ensure that the bonds are structured in  
13 accordance with all the governing documents, and  
14 to ensure that the pledged annual service charge  
15 is sufficient to pay the debt service on the  
16 bonds.

17           For this project, the PILOT and the  
18 RAB are both necessary due to the fact that the  
19 borough's a new market for this type of high  
20 quality product. The area infrastructure needs  
21 to be significantly upgraded to accommodate the  
22 development.

23           And while it is a high value  
24 construction, as carter mentioned, the rents are  
25 lower than that of comparable communities like

1 Asbury Park that he mentioned at the top.

2           Now, that the first phase of the  
3 project is complete, as you saw in the visuals,  
4 it's largely occupied, it now necessitates the  
5 issuance of the first tranche of the RAB bonds.

6           So as mentioned, our fiscal impact  
7 analysis included a review of the impact of the  
8 project on the school district and municipal  
9 budget.

10           The residential units are primarily  
11 one bedroom and two bedroom units, so we don't  
12 expect a large impact on the school population.

13           As Mayor Hoff will expand upon, the  
14 borough does not expect a material impact to the  
15 school district or municipal budget as a result  
16 of this project.

17           We did utilize the industry standard  
18 demographic multipliers from the Rutgers  
19 Bloustein School of Planning and Public Policy  
20 that projected about 45 new students resulting  
21 from this 10 phase redevelopment project.

22           Just for reference, enrollment in  
23 the school district has decreased by about 100  
24 students over the last 12 years.

25           With that, I would like to turn it

1 over to Mayor Hoff to expand on some of these  
2 points.

3           MR. HOFF: Good morning, everybody,  
4 and thank you for having me. As Brian pointed  
5 out, this project is very significant for the  
6 Borough of Keansburg, not only on a revival and  
7 revitalization for the borough, but for the  
8 impacting of the surrounding area.

9           This area has been vacant with  
10 vacant buildings for well over 25 years. And the  
11 significance of the revenue that it's going to  
12 bring to the town is very important to us.

13           As Brian stated, pre Sandy, we were  
14 about 11,000 residents. Post Sandy, we were  
15 under 9,000 in our school system. Post Sandy has  
16 declined and we could use the students in the  
17 schools as it will help our school system build  
18 grow.

19           This project is along a New Jersey  
20 Transit route, so commuters, it would be  
21 impactful for commuters to be in that area. And  
22 it would not have that much significant increase  
23 on the police department as we are at full staff  
24 on the police department, so it would not affect  
25 our police department at all.

1 MR. ROGERS: Thank you, Mayor.

2 MR. NICOLL: Thank you, Mayor. So I  
3 do want to point out, as well as, that the  
4 borough has also engaged in a PILOT previously,  
5 so they do have the infrastructure within the  
6 financial officer to be able to facilitate this.

7 I know that was one of the questions  
8 that we received during the premeeting, so I  
9 wanted to get out in front of that. So with all  
10 that being said, to conclude, we're looking for  
11 approvals from the board today, first, as I said,  
12 under 40A:12A-67(g) to be able to issue said  
13 RAB's and then under N.J.S.A. 40A:12A-29(a)(3) to  
14 be able to negotiate the sale for the RAB's.

15 Now, I wanted to touch on the  
16 negotiated sale aspect. The reason why that  
17 we're asking this is due to the complexity of the  
18 redevelopment project, we really want to focus on  
19 having the bonds being sold to only sophisticated  
20 investors.

21 And to be able to facilitate that,  
22 that is the need to enter into a negotiated sale.  
23 And under the financial agreement, the developers  
24 are going to be responsible for identifying  
25 purchases of each tranche. It wouldn't be

1 incumbent on the borough.

2           So with that, happy to turn it over  
3 to you, Director and the board, for any questions  
4 you may have.

5           MR. ROGERS: Thank you, Mr. Nicoll.  
6 I do have some questions. A couple for Mr.  
7 Morris.

8           Can you just take me through, maybe  
9 I'll lay this out, and correct me if I'm wrong.  
10 With the first phase, or subsequent phases, the  
11 annual service charge you're collecting and I  
12 know the corresponding percentages over the years  
13 and then you're backing out your land's tax  
14 credit, which I assume was probably a negotiated  
15 settlement on a tax appeal.

16           That's probably why there was a  
17 credit that's there. Can you just elaborate on  
18 that?

19           MR. MORRIS: So that land tax credit  
20 is a function of the retail portion of the  
21 project. So they have abated the land taxes on  
22 the residential portion under the long term tax  
23 exemption law, so there's no credit or land  
24 taxes.

25           However, the opinion of counsel is

1 that we cannot abate it on the retail portion, so  
2 essentially, you know, the 69,000 square feet  
3 divided by the total project is kind of a  
4 prorated.

5 MR. ROGERS: Okay. That clears -- I  
6 wasn't sure if it was tied to some other  
7 settlement, so thank you for that.

8 MR. MORRIS: Sure.

9 MR. ROGERS: I understand the net  
10 ASC, but as far as the borough's share goes, when  
11 you're collecting the annual service charge,  
12 let's just say, the first year it's 163,000, does  
13 the borough share get paid out essentially -- I  
14 know the way it is, but is that accounted for  
15 first and then you're backing out the other  
16 credits of that county, the land tax credit which  
17 gets you to a net? Is that how it works before  
18 the RAB gets paid?

19 MR. MORRIS: So essentially, yeah.  
20 That's a great question. It is a little  
21 different than your typical RAB financing. So,  
22 yeah, we should, let me just touch on that a  
23 little bit more.

24 So, yeah, so assuming the phase one  
25 PILOT payment, annual service charge is about

1 163,000, as you pointed out, which is the  
2 projected phase one charge, we would first back  
3 out the county share and the land tax credit, as  
4 those are both statutory items which gets us to  
5 the net available annual service charge.

6           The way the documents and the deal  
7 was negotiated is then the borough's share would  
8 come out first followed by the pledged portion  
9 for the RAB repayment.

10           The idea is that essentially, those  
11 spreadsheets that I had in the application, would  
12 need to be updated prior to each issuance to  
13 ensure that, based on the projected rents, the  
14 projected PILOTs, the projected debt service,  
15 everything cash flows, we then identified a set  
16 borough share.

17           And then to your point, that is paid  
18 first prior to the debt service. So it's a  
19 little backwards from typical RAB transaction,  
20 but that was important point to the borough, and  
21 the entire team frankly, that that borough share  
22 be essentially paid first or have a first  
23 priority over the bond payment.

24           MR. ROGERS: Which is good for the  
25 municipality. I just wanted to make sure, I

1 wanted to clarify that, that I understood it  
2 correctly and also for the benefit of the board  
3 members and anyone else. Okay.

4           And then essentially, I mean  
5 obviously, the risk is on the bond holder because  
6 I was thinking about a scenario where, not that I  
7 want to see this happen, where perhaps the  
8 projected PILOT amounts are not what they are.

9           You have, again, I go worse case  
10 sometimes and I just want to make sure the  
11 borough is sort of in first priority and that the  
12 RABs, and the risk is really on the RAB holder,  
13 right?

14           MR. MORRIS: Yes. And we did also  
15 have a provision for, essentially, a reserve for  
16 lack of a better term. So if there are overages  
17 in the annual service charge, above the borough  
18 share and the expected pledge, we can hold back  
19 in reserve to cover any shortfalls for a five  
20 year period.

21           So we thought that if the borough is  
22 getting first priority, that borough share, in  
23 the event of worse case scenario to your point,  
24 we should be able to apply any overages to help  
25 secure prior debt service issues, so it will add

1 in security to the bond holder.

2           To John's point earlier, all of this  
3 goes to exactly why the negotiated sale with a  
4 sophisticated investor who understands these  
5 terms and understands the risks associated with a  
6 nonrecourse.

7           I know we mentioned it was  
8 nonrecourse, but of course we want to stress that  
9 because obviously that's important to the  
10 borough.

11           MR. ROGERS: Absolutely. And also  
12 doing it in phases and really just the success of  
13 one will determine how you're moving forward.  
14 And I guess for the benefit of everyone, this  
15 13.7 million is the total RAB commitment?

16           MR. NICOLL: Yes.

17           MR. ROGERS: For all phases. And so  
18 the bonds, the RABs are over a 25 year period; is  
19 that correct?

20           MR. MORRIS: Correct. We're  
21 amortizing the bonds over a 25 year period as  
22 compared to the year 30 year PILOT. So each bond  
23 would be, to your point, just to clarify, since  
24 the is a fairly complicated.

25           There were 13.7 million is split

1 over the 10 phases proportionate to the annual  
2 service charge that each phase is generating.

3           The bonds are only issued,  
4 proportionally, when that phase is essentially  
5 complete or beginning construction or the timing  
6 is a little fluid as needed.

7           But then we only issue what we need  
8 for 25 years at the start of that piece is 30  
9 year.

10           MR. ROGERS: Mr. Sackman, that  
11 building reminded me of the French quarter a  
12 little bit New Orleans. If that was the intent,  
13 then you succeeded.

14           MR. SACKMAN: We're planning a Mardi  
15 Gras parade for next year.

16           MR. ROGERS: I guess this is more of  
17 a policy question, and I apologize as I wasn't on  
18 sort of the premeeting call. I noticed, maybe  
19 I'm wrong with this, there's no affordable  
20 housing in this project?

21           And I guess that's more of a policy  
22 question for the municipality, the mayor, just  
23 what the overall affordable housing, you met your  
24 obligations and so forth.

25           MR. HOFF: We have met our

1 obligations, yes.

2 MR. ROGERS: Okay. I will open it  
3 up to the board at this time for any questions.

4 MR. COOPER: Director, if I could, I  
5 have two quick questions for the applicant. So  
6 touching on one of the questions the director  
7 started with, could you explain, Mr. Morris, a  
8 little bit more the land tax credit?

9 So that struck me as well looking  
10 through the documents how low that was. And so I  
11 guess specifically, could you explain a little  
12 bit more the land tax is only applicable to the  
13 commercial portion.

14 Is that because the PILOT is only  
15 applicable to the residential portion? Did I  
16 understand that correctly?

17 MR. MORRIS: So the PILOT is  
18 applicable to both residential and commercial.  
19 However, on the opinion of counsel, under the  
20 law, we are only able to abate the land taxes on  
21 the residential portion, not the commercial  
22 portion.

23 So essentially, what the land tax  
24 credit you're seeing, the reason why it is such a  
25 small amount, relative to the overall project, is

1 it's only based on the part that's commercial.

2           So overall, you know, with the 780  
3 some odd units compared to only 69,000 square  
4 feet of commercial, it doesn't represent that  
5 large of component of the overall revenue of the  
6 PILOT.

7           So that's how we split it up  
8 essentially based on the proportional amount that  
9 that commercial is representing. So again, on  
10 the residential, there's no land taxes being  
11 paid.

12           They are abated, so therefore,  
13 there's no credit required to be given. However,  
14 the commercial, the entity would continue to pay  
15 land taxes and have that credit against the  
16 PILOT?

17           MR. COOPER: Okay. And I thought I  
18 saw this in the notes somewhere, but I'm not  
19 finding it now, so I could have imagined it. I'm  
20 looking at some of the exhibits. Is this account  
21 for the municipality's portion of the land tax or  
22 not, do you know?

23           MR. MORRIS: So it does not, no. It  
24 does not. To be honest with you, it's a  
25 relatively small amount in the grand scheme of

1 things, and I didn't want to complicate my  
2 spreadsheets with more numbers.

3 MR. COOPER: I understand that.  
4 Thank you so much.

5 MR. MORRIS: I also didn't include  
6 the administrative fee either, but that is  
7 payable under the PILOT. I excluded that as  
8 well.

9 MR. COOPER: That's two percent.

10 MR. MORRIS: Correct.

11 MR. COOPER: Thank you. One other  
12 quick question. On emergency services, I know,  
13 Mayor, you mentioned police.

14 Have there been any review of fire  
15 needs given the size of the development and how  
16 that's going to impact those first responders?

17 MR. HOFF: There should be no impact  
18 to the EMS or fire department. Our emergency  
19 service is -- we're well equipped and well  
20 staffed on both.

21 MR. COOPER: Thank you.

22 MR. ROGERS: Mayor, who is handling  
23 the garbage collection? Is that on the project  
24 somewhere?

25 MR. HOFF: We have a contract. I'm

1 not sure if the developer will handle their own  
2 or it will be handled by our contracted Waste  
3 Management.

4 MR. ROGERS: Okay.

5 MR. HOFF: Carter may be able to  
6 answer that one.

7 MR. CARTER: Yeah, I believe the  
8 residential through municipal and commercial is  
9 private.

10 MR. ROGERS: That's typical. Okay.  
11 That makes sense. Okay. Anyone else from the  
12 board? Public?

13 Hearing none, do we have a motion to  
14 approve the issuance of nonrecourse Redevelopment  
15 Area Bonds in an amount not to exceed 13,700,000  
16 secured by the pledge of the annual service  
17 charge and to permit the issuance of private sale  
18 of bonds?

19 MR. COOPER: So moved.

20 MR. CLOSE: Second.

21 MR. BENNETT: Mr. Cooper and Mr.  
22 Close. Mr. Rogers?

23 MR. ROGERS: Yes.

24 MR. BENNETT: Mr. DiRocco?

25 MR. DIROCCO: Yes.

1 MR. BENNETT: Mr. Close?

2 MR. CLOSE: Yes. And I want to  
3 commend the applicant for a good financial  
4 presentation. But also thank the mayor for his  
5 participation and support and being in front of  
6 the board today as part of the application.  
7 Really appreciated that.

8 MR. HOFF: Thank you, sir.

9 MR. BENNETT: Mr. Avery?

10 MR. AVERY: Yes.

11 MR. BENNETT: Miss Rodriguez? Miss  
12 Rodriguez, can you hear me?

13 MS. RODRIGUEZ: I'm sorry. I was on  
14 mute. Yes. And I want to commend the group  
15 myself and great job, great presentation.

16 MR. BENNETT: Mr. Jackson?

17 MR. JACKSON: Yes.

18 MR. BENNETT: And Mr. Cooper?

19 MR. COOPER: Yes.

20 MR. BENNETT: Motion approved.

21 MR. ROGERS: Thank you, everyone.  
22 Appreciate your time.

23 MR. NICOLL: Thank you.

24 MR. ROGERS: Moving on to our last  
25 application. I think Mr. Jackson has to recuse

1 himself. City of Newark.

2 MR. JOHNSON: Good morning.

3 MR. EISMEIER: Director, Tim  
4 Eismeier, NW Financial, financial advisor to the  
5 City of Newark. Everett Johnson from Wilentz,  
6 Goldman and Spitzer, bond counsel.

7 I believe Ben Guzman, the acting CFO  
8 is with us, as well as, Eric Pennington, the  
9 business administrator, and I believe that is  
10 everyone from the city.

11 MR. ROGERS: Okay. Good morning,  
12 everybody. Mr. Eismeier, good to see you.

13 (At which time those wishing to  
14 testify were sworn in.)

15 MR. ROGERS: The floor is yours, Mr.  
16 Eismeier?

17 MR. EISMEIER: Thank you. Good  
18 morning. The City of Newark is seeking approval  
19 from the board under N.J.S.A. 40A:3-1 for the  
20 proposed adoption of a bond ordinance and issue  
21 of bonds pursuant to the Municipal Qualified Bond  
22 Act, as well as, under 40A:2-51 for the proposed  
23 adoption of a refunding bond ordinance.

24 The city adopted a temporary  
25 emergency appropriation resolution pursuant to

1 40A:20 in the amount of 30 million dollars on  
2 January 7th of this year toward the repayment of  
3 a 30 million dollar loan received from the  
4 Division of Local Government Services within DCA.

5           The purpose of that loan was to  
6 provide short term interest free funding to  
7 supplement the city's 2025 budget and to address  
8 budget deficiencies and economic challenges as it  
9 related to an increase in Essex County taxes  
10 payable by the city in 2025.

11           That loan is to be repaid within 180  
12 days of the execution of that loan, which  
13 occurred on September 3rd of last year. As a  
14 result, that loan, under the terms of that loan  
15 agreement, is to be repaid the entire 30 million  
16 on March 3rd of this year.

17           Also, on January 7th of this year,  
18 the city introduced a refunding bond ordinance in  
19 an amount of \$30,100,000 for the purpose of  
20 refunding that temporary emergency appropriation  
21 and to finance the cost of issuance for the  
22 initial issuance of refunding notes.

23           That's the certified resolution and  
24 introduced refunding ordinance were obviously  
25 provided to the board and to the division. The

1 city is requesting a three year amortization  
2 schedule, slash, repayment schedule as it relates  
3 to those refunding notes in order to alleviate  
4 the burden of paying that entire 30 million  
5 dollars in this year's 2026 budget.

6           If the city were to budget the  
7 entire 30 million dollars in 2026, that would  
8 equate to a 445 dollar tax impact to the average  
9 assessed home.

10           Under a three year amortization,  
11 that would be reduced to about \$161 to the  
12 average assessed home. Obviously, we are here to  
13 answer any questions.

14           There has been some back and forth  
15 between the city and the division, so I certainly  
16 except we can go through any additional  
17 questions, or some of that back and forth we've  
18 already had.

19           But the city is here to answer those  
20 questions, obviously, Everett and myself, so we  
21 are at your disposal.

22           MR. ROGERS: Thank you, Mr.  
23 Eismeier. Yes, there has been a lot of dialogue  
24 back and forth. I guess my question, I'll start  
25 off with Mr. Guzman. What is the status of your

1 '24 audit?

2 MR. GUZMAN: Currently, we are  
3 finalizing our audit with our auditor, Samuel  
4 Klein. We have an anticipated completion date of  
5 February 27th of this month in order to complete  
6 that.

7 And then hopefully, filing the  
8 single audit as well shortly thereafter. And  
9 then immediately then begin on the 2025 audit for  
10 the city of Newark.

11 MR. ROGERS: Thank you, Mr. Guzman.  
12 I am going to open it up to the board at this  
13 time for questions. No questions. I just want  
14 to make one comment, well, two comments.

15 One, the reason this has happened  
16 has had to do with what resulted for a county tax  
17 levy. And the county tax levy is still there for  
18 2026, so I understand that there will be an  
19 impact there and I understand why there is this  
20 desire to not have an impact with this year, so I  
21 understand that.

22 And the state has been involved in  
23 this, so that's sort of where I believe this was  
24 a reasonable time period to pay this back. But I  
25 will just say this.

1                   With regard to this 30 million  
2 dollar loan and there's a three year repayment, I  
3 want to make it very clear for the record that  
4 this -- I don't think this board wants to see any  
5 future refunding with this amount, say, next year  
6 or the year after to extend, so I want to make it  
7 very clear about this.

8                   So pay it off and move forward, but  
9 I just want to make this comment for the record  
10 and for the City of Newark.

11                   MR. EISMEIER: We certainly  
12 understand that, Director.

13                   MR. ROGERS: No questions. No  
14 comments. Do we have a motion to approve the  
15 adoption of the bond ordinance pursuant to the  
16 Municipal Qualified Bond Act and motion to adopt  
17 a refunding bond ordinance in an amount not to  
18 exceed 30,100,000. Is there a motion?

19                   MS. RODRIGUEZ: So moved.

20                   MR. AVERY: Second.

21                   MR. BENNETT: I heard Miss Rodriguez  
22 and Mr. Avery moving and seconding. Mr. Rogers?

23                   MR. ROGERS: Yes.

24                   MR. BENNETT: Mr. DiRocco?

25                   MR. DIROCCO: Yes.

1 MR. BENNETT: Mr. Close?

2 MR. CLOSE: Yes.

3 MR. BENNETT: Mr. Avery?

4 MR. AVERY: Yes.

5 MR. BENNETT: Miss Rodriguez?

6 MS. RODRIGUEZ: Yes.

7 MR. BENNETT: Mr. Jackson is  
8 recused. And Mr. Cooper?

9 MR. COOPER: Yes.

10 MR. BENNETT: Motion approved.

11 MR. ROGERS: Thank you.

12 MR. EISMEIER: Thank you.

13 MR. ROGERS: I think we've come to  
14 the end. Do we have a motion to adjourn?

15 MR. DIROCCO: I'll make that motion  
16 to adjourn.

17 MR. ROGERS: Thank you, Mr. DiRocco.

18 MR. COOPER: Second.

19 MR. BENNETT: Mr. Cooper seconding.  
20 Mr. Rogers?

21 MR. ROGERS: Yes.

22 MR. BENNETT: Mr. DiRocco?

23 MR. DIROCCO: Yes.

24 MR. BENNETT: Mr. Close?

25 MR. CLOSE: Yes.

1 MR. BENNETT: Mr. Avery?

2 MR. AVERY: Yes.

3 MR. BENNETT: Miss Rodriguez?

4 MS. RODRIGUEZ: Yes.

5 MR. BENNETT: Is Mr. Jackson

6 present? Mr. Cooper?

7 MR. COOPER: Yes.

8 MR. BENNETT: We are adjourned.

9 (Hearing Concluded at 11:20 a.m.)

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## 1 C E R T I F I C A T E

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3 I, LAUREN ETIER, a Certified Court  
4 Reporter, License No. XI 02211, and Notary Public  
5 of the State of New Jersey, that the foregoing is  
6 a true and accurate transcript of the testimony  
7 as taken stenographically by and before me at the  
8 time, place and on the date hereinbefore set  
9 forth.

10 I DO FURTHER CERTIFY that I am neither a  
11 relative nor employee nor attorney nor council of  
12 any of the parties to this action, and that I am  
13 neither a relative nor employee of such attorney  
14 or council, and that I am not financially  
15 interested in the action.

16

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*Lauren M. Etier*



23

Notary Public of the State of New Jersey

24

My Commission Expires June 30, 2026

25

Dated: February 24, 2026

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