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Governor

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IN THE MATTER OF CERTAIN AMENDMENTS
TO THE ADOPTED AND APPROVED SOLID
WASTE MANAGEMENT PLAN OF THE
BERGEN COUNTY SOLID WASTE
MANAGEMENT DISTRICT

TS CERTIFICATION
OF THE AUGUST 21, 2002
AMENDMENT TO THE BERGEN COUNTY
DISTRICT SOLID WASTE MANAGEMENT PLAN

BY ORDER OF THE COMMISSIONER:

A. <u>Introduction</u>

The New Jersey Solid Waste Management Act (N.J.S.A. 13:1E-1 et seq.) established a comprehensive system for the management of solid waste in New Jersey. The Act designated all twenty-one (21) of the state's counties, and the Hackensack Meadowlands District, as Solid Waste Management Districts, and mandated that the Boards of Chosen Freeholders and the Hackensack Meadowlands Development Commission (now known as the New Jersey Meadowlands Commission) develop comprehensive plans for waste management in their respective districts. On October 31, 1980 the Department of Environmental Protection (Department or DEP) approved, with modifications, the Bergen County District Solid Waste Management Plan (County Plan).

The Act requires that all district plans be based on and accompanied by a report detailing the existing waste disposal situation in the district, and a plan which includes the strategy to be followed by the district in meeting the solid waste management needs of the district for a tenyear planning period. The report must detail the current and projected waste generation for the district, inventory and appraise all facilities in the district, and analyze the waste collection and transportation systems which serve the district. The disposal strategy must include the maximum practicable use of resource recovery techniques. In addition to this strategy, the plan must designate sufficient available suitable sites for the disposal of the district's waste for a ten-year period.

The Act further provides that a district may review its County Plan at any time and, if found inadequate, a new County Plan must be adopted. The Bergen County Board of Chosen Freeholders (County Freeholders) completed such a review and on August 21, 2002 adopted an amendment to its approved County Plan. The August 21, 2002 amendment proposes County Plan inclusion of the Flintstone Crushing and Aggregates, LLC, Class B Recycling Center, to be located on Lot 1 of the following Blocks: 49.01, 53.01, 54.01, 65.02, 66.01, 67.01, 68.02, 69.02, 71.01, and 72.02, 300 Bergen Turnpike, in the Village of Ridgefield Park. The facility is proposed to accept up to 800 tons per day of source-separated Class B recyclables, including concrete, asphalt, brick, block, and waste materials resulting from construction, remodeling,

repair, and demolition operations on houses, commercial buildings, pavements, and other structures.

The amendment was considered administratively complete for review by the Department on March 27, 2003 and copies were distributed to various administrative review agencies for review and comment, as required by law. The Department has reviewed this amendment and has determined that the amendment adopted by the County Freeholders on August 21, 2002 is approved as provided in N.J.S.A. 13:1E-24.

B. <u>Findings and Conclusions with Respect to the Bergen County District Solid Waste Management Plan Amendment</u>

Pursuant to N.J.S.A. 13:1E-24a(1), I have studied and reviewed the August 21, 2002 amendment to the County Plan according to the objectives, criteria, and standards developed in the Statewide Solid Waste Management Plan and I find and conclude that the amendment is consistent with the Statewide Solid Waste Management Plan. In this regard, the County Freeholders are notified of the elements of the August 21, 2002 amendment which are included below.

In conjunction with the review of the amendment, the Department circulated copies to seventeen administrative review agencies and solicited their review and comment. Pursuant to N.J.S.A. 13:1E-24a(2) and (3), these agencies included various bureaus, divisions, and agencies within the Department. All agencies contacted are as follows:

Division of Water Quality, DEP

Division of Parks and Forestry, DEP

Division of Fish and Wildlife, DEP

Division of Compliance and Enforcement, DEP

Division of Solid and Hazardous Waste, DEP

Office of Air Quality Management, DEP

Green Acres Program, DEP

Land Use Regulation Element, DEP

New Jersey Turnpike Authority

New Jersey Advisory Council on Solid Waste Management

Office of Local Environmental Management

Department of Agriculture

Department of Health and Senior Services

Department of Transportation

Department of Community Affairs

U.S. Environmental Protection Agency

New Jersey Meadowlands Commission

Elements of the August 21, 2002 Amendment

Facility Operations

The August 21, 2002 amendment is proposing County Plan inclusion of the Flintstone Crushing and Aggregates, LLC, Class B Recycling Center, to be located on Lot 1 of the following Blocks: 49.01, 53.01, 54.01, 65.02, 66.01, 67.01, 68.02, 69.02, 71.01, and 72.02, 300 Bergen Turnpike, in the Village of Ridgefield Park. The facility is proposed to accept up to 800 tons per day of Class B recyclables, including concrete, asphalt, brick, block, and waste materials resulting from construction, remodeling, repair, and demolition operations on houses, commercial buildings, pavements, and other structures.

The County Freeholders' Ordinance 02-21 notes that the facility will also crush old buildings on the site and use the material from those buildings as fill for the construction of an office park and thus will operate on a temporary basis, ceasing operations when the site capping and construction process are of sufficient height to support new building construction.

Regulatory Requirements

If any operation of a recycling center will discharge pollutants as defined in N.J.A.C. 7:14-1.9, said operation must secure a New Jersey Pollutant Discharge Elimination System Permit and/or a Treatment Works Approval for pollutant discharges prior to operation.

Recycling centers are subject to the provisions of <u>N.J.A.C.</u> 7:27-5, "Prohibition of Air Pollution." This regulation prohibits the release of odors and other air contaminants which interfere with the enjoyment of life and property.

From the site plan, it would appear that the proposed operations are to be located in or near coastal wetlands, freshwater wetlands, and/or flood hazard areas. A review by the Land Use Regulation Program for applicability to regulations at N.J.A.C. 7:7, 7:7A, and 7:13 will have to be conducted during the technical phase of the Department's permitting process.

C. <u>Certification of the Bergen County District Solid Waste Management Plan Amendment</u>

In accordance with N.J.S.A. 13:1E-1 et seq., specifically N.J.S.A. 13:1E-21, which establishes specific requirements regarding the contents of the county solid waste management plans, I have reviewed the August 21, 2002 amendment to the approved County Plan and certify to the County Freeholders that the August 21, 2002 amendment is approved.

The August 21, 2002 amendment proposed County Plan inclusion of the Flintstone Crushing and Aggregates, LLC, Class B Recycling Center, to be located on Lot 1 of the following Blocks: 49.01, 53.01, 54.01, 65.02, 66.01, 67.01, 68.02, 69.02, 71.01, and 72.02, 300 Bergen Turnpike, in the Village of Ridgefield Park and is hereby approved. The facility is proposed to accept up to 800 tons per day of Class B recyclables, including concrete, asphalt, brick, block, and waste

materials resulting from construction, remodeling, repair, and demolition operations on houses, commercial buildings, pavements, and other structures.

This certification shall not be construed as an expression of the Department's intent to issue a recycling center approval to any recycling center for Class B materials. A recycling center approval shall only be issued where the applicant has submitted an administratively complete application, as per N.J.A.C. 7:26A-3.5, where all the substantive criteria for approval set forth in N.J.A.C. 7:26A-3.2, 3.3, and 3.4 are satisfied, where a fee has been paid in accordance with N.J.A.C. 7:26A-2, and where none of the criteria for denial of a recycling center approval are met, as per N.J.A.C. 7:26A-11 and 12. Pursuant to N.J.A.C. 7:26A-4.1(a)1.iii., Class B recyclable materials may be commingled only with other Class B recyclable materials and only to the extent authorized in the Department's general approval.

D. Other Provisions Affecting the Plan Amendment

1. Contracts

Any contract renewal or new contract for solid waste collection or disposal which is inconsistent with this amendment to the County Plan and which was executed prior to the approval of this amendment and subsequent to the effective date of the Solid Waste Management Act (July 29, 1977), and which shall further be for a term in excess of one year, shall immediately be renegotiated in order to bring same into conformance with the terms and provisions herein set forth. Any solid waste collection operation or disposal facility registered by the Department and operating pursuant to a contract as herein described, shall be deemed to be in violation of this amendment and of the County Plan if such renegotiation is not completed within ninety (90) days of the effective date of this amendment provided, however, that any such registrant may, upon application to the Department, and for good cause shown, obtain an extension of time to complete such renegotiation.

2. <u>Compliance</u>

All solid waste facility operators and transporters registered with the Department and operating within the County and affected by the amendment contained herein shall operate in compliance with this amendment and all other approved provisions of the County Plan. Any facility operator or transporter who fails to comply with the provisions contained herein shall be deemed to be in violation of N.J.S.A. 13:1E-1 et seq., in violation of N.J.A.C. 7:26-1 et seq., and in violation of their registration to operate a solid waste facility or a collection system issued thereunder by the Department and shall be subject to the provisions and penalties of N.J.S.A. 13:1E-9 and 12 and all other applicable laws.

3. Types of Solid Wastes Covered by the County Plan

The provisions of the County Plan shall apply to all solid wastes defined in N.J.S.A. 13:1E-3 and N.J.A.C. 7:26-2.13 including waste types 10, 13, 23, 25, and 27 and all applicable subcategories

and shall not apply to liquid and hazardous wastes. All nonhazardous materials separated at the point of generation for sale or reuse are subject to regulation in accordance with N.J.A.C. 7:26A-1 et seq.

4. <u>Certification to Proceed with Implementation of Amendment</u>

This document shall serve as the certification of the Commissioner of the Department to the County Freeholders and pursuant to N.J.S.A. 13:1E-24c. and f., the County Freeholders shall proceed with the implementation of the approved components of the amendment certified herein.

5. Definitions

For the purpose of this amendment and unless the context clearly requires a different meaning, the definitions of terms shall be the same as those found at N.J.S.A. 13:1E-3 and -99.12, N.J.A.C. 7:26-1.4, -2.13, and N.J.A.C. 7:26A-1.3.

6. Effective Date of Amendment

The approved components of the amendment to the County Plan contained herein shall take effect immediately.

7. Reservation of Authority

Nothing contained herein shall be construed as a limitation on any other action taken by the Department pursuant to its authority under the law. The County Plan, including any amendment made thereto, shall conform with the Statewide Solid Waste Management Plan, with appendices, which includes the Department's planning guidelines, rules, regulations, orders of the Department, and also includes the compilation of individual district plans and amendments as they are approved.

E. <u>Certification of Approval of the Amendment by the Commissioner of the Department of Environmental Protection</u>

In accordance with the requirements of N.J.S.A. 13:1E-1 et seq., I hereby approve the amendment, as outlined in Section C. of this certification, to the Bergen County District Solid Waste Management Plan which was adopted by the Bergen County Board of Chosen Freeholders on August 21, 2002.

Bradley M. Campbell, Commissioner

Department of Environmental Protection

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