# INDEPENDENT ACCOUNTANT'S REPORT ON THE NEW JERSEY DEPARTMENT OF ENVIRONMENTAL PROTECTION (NJDEP) SITE REMEDIATION PROGRAM INDIRECT EXPENSE RATE FOR THE FISCAL YEAR ENDED JUNE 30, 2006

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## INDEPENDENT ACCOUNTANT'S REPORT ON THE NEW JERSEY DEPARTMENT OF ENVIRONMENTAL PROTECTION (NJDEP) SITE REMEDIATION PROGRAM INDIRECT EXPENSE RATE FOR THE FISCAL YEAR ENDED JUNE 30, 2006

To the Management of NJDEP, Division of Remediation

### **ATTENTION:**

Mr. Frank Pinto Chief, Bureau of Contract and Fund Management Division of Remediation Support, NJDEP Trenton, NJ 08625-0413

We have performed a review of the Fiscal Year 2006 NJDEP, Site Remediation Program Indirect Expense Rate and have issued our report thereon dated October 11, 2007. The indirect expense rate is to be used in computing NJDEP costs of providing oversight of remedial activities. These costs may be billed to users of NJDEP services. The elements included in the rate are detailed in the enclosed Exhibits. All information included in the FY2006 Indirect Rate Exhibits A through E is the representation of NJDEP management.

We performed our review in accordance with Statements on Standards for Accounting and Review Services issued by the American Institute of Certified Public Accountants, and the principles contained in the United States Office of Management and Budget (OMB) Circular A-87, "Cost Principles for State, Local, and Indian Tribal Governments". A review consists principally of inquiries of an organization's personnel and analytical procedures applied to financial data. A review is substantially less in scope than an audit, the objective of which is the expression of an opinion regarding the FY2006 Indirect Rate Statements taken as a whole and, accordingly, no such opinion is expressed. We are not aware of any material modifications that should be made to the FY2006 Indirect Rate Statements in order for them to be in conformity with Generally Accepted Governmental Accounting Standards or the principles of OMB Circular A-87.

The purpose of the review was to assemble appropriate data from historical accounting records, inquire of NJDEP personnel regarding specific accounting procedures, and perform limited analytical procedures to generate FY2006 Indirect Expense Statements for NJDEP management.

This report is intended solely for the use and information of NJDEP management, and should not be used for any other purpose.

This report refers only to the indirect cost statement referred to above and does not extend to the financial statements of NJDEP or any other organization dealing with NJDEP taken as a whole for any date or period.

Leonard G. Birnbaum and Company, LLP Certified Public Accountants

October 11, 2007

### NEW JERSEY DEPARTMENT OF ENVIRONMENTAL PROTECTION SITE REMEDIATION PROGRAM INDIRECT EXPENSE RATE FOR THE FISCAL YEAR ENDED JUNE 30, 2006

### **INDEX**

| <u>Description</u>   | <b>Exhibit</b> |
|--|----------------|
| FY2006 Site Remediation Program Indirect Rate                            | A              |
| FY2006 Total Expenses – Before Grant/Fee Reimbursement                   | В              |
| Computation of FY2006 Indirect Labor                                     | C              |
| FY2006 Adjustments for Grant/Fee Reimbursements                          | D              |
| Example of Rate Application: Additive, Fringe Benefit And Indirect Rates | E              |

### NEW JERSEY DEPARTMENT OF ENVIRONMENTAL PROTECTION SITE REMEDIATION PROGRAM INDIRECT EXPENSE RATE FOR THE FISCAL YEAR ENDED JUNE 30, 2006

| Direct Salaries & Wages   | Total         Grant/Fee           Allowable         Reimbursement         Adjusted           Costs         Adjustments         Costs           \$ 16,300,370.82         (3,445,582.72)         \$ 12,854,788.10 | <u>)</u> |
|---|---|----------|
| Overhead: Indirect Salaries & Wages (Note 1) Fringe Benefits @ 32.75% (Note 2) Total Indirect Salaries & Wages plus Fringes Other Overhead Costs (Note 3) | \$ 13,970,106.78 \$ (3,924,567.28) \$ 10,045,539.50   | <u> </u> |
| Total Overhead Costs  Total Overhead Costs  | \$\frac{13,080,304.34}{\\$ 32,225,621.09} \frac{\\$ (0,031,407.08)}{\\$ (11,261,270.29)} \frac{\\$ 20,964,350.80}{\}\$  Site Remediation Program Indirect Rate  |          |

### Notes:

- 1. The "Salary Additive" for indirect employees is included in the adjusted Indirect Salaries and Wages figure of \$13,970,106.78. Exhibit D shows the computation of the "Grant/Fee Reimbursement Adjustments".
- 2. In order to recover the fringe benefit costs incurred for indirect labor, the applicable indirect fringe benefit costs are included in the overhead cost pool.
- 3. The "Other Overhead Costs" shown in the "Total Allowable Costs" column was computed by subtracting the "Indirect Salaries & Wages" of \$13,970,106.78 from the total "Adjusted Expenses" on Exhibit B of \$27,650,411.12.

169.63%

### NEW JERSEY DEPARTMENT OF ENVIRONMENTAL PROTECTION SITE REMEDIATION PROGRAM FY2006 TOTAL EXPENSES - BEFORE GRANT/FEE REIMBURSEMENT (Note 1)

| Object      | Description                            | Γ                | A 31                   | Adjusted                | Nata   |
|-------------|--|------------------|------------------------|-------------------------|--------|
| <u>Code</u> | <u>Description</u>                     | Expenses         | Adjustment             | Expenses                | Note 1 |
| 1210 & 1610 | Direct Salaries & Wages                | \$ 16,453,195.66 | <u>\$ (152,824.84)</u> | <u>\$ 16,300,370.82</u> | 2 & 4  |
| 1210 & 1610 | Indirect Salaries & Wages              | \$ 18,951,734.94 | \$ (4,981,628.16)      |                         | 3      |
|             | Overtime Premium                       |                  | 152,824.84             | 152,824.84              | 4      |
| 2110        | Office Exam Notary Supplies            | 57,850.33        |                        | 57,850.33               |        |
| 2112        | Data Processing Supplies               | 10,948.31        |                        | 10,948.31               |        |
| 2120        | Printing                               | 13,983.38        |                        | 13,983.38               |        |
| 2121        | State Print Shop Charges               | 7,823.39         |                        | 7,823.39                |        |
| 2140        | Copy Equipment Rentals                 | 59,147.65        |                        | 59,147.65               |        |
| 2150        | Reference Books                        | 879.58           |                        | 879.58                  |        |
| 2210        | Vehicular Gasoline/Fuels               | 492.60           |                        | 492.60                  |        |
| 2310        | Medical                                | 50.00            |                        | 50.00                   |        |
| 2410        | Household/Security                     | 6,786.12         |                        | 6,786.12                |        |
| 2420        | Clothing                               | 4,655.05         |                        | 4,655.05                |        |
| 2610        | Other Materials & Supplies             | 69,197.12        |                        | 69,197.12               |        |
| 3010        | Travel State Business                  | 11,299.64        |                        | 11,299.64               |        |
| 3020        | Conferences Conventions                | 5,994.37         |                        | 5,994.37                |        |
| 3030        | Mileage - State Business               | 618.76           |                        | 618.76                  |        |
| 3060        | Travel Training                        | 198.00           |                        | 198.00                  |        |
| 3110        | Telephone                              | 366,656.16       |                        | 366,656.16              |        |
| 3210        | Postage                                | 89,000.00        |                        | 89,000.00               |        |
| 3410 & 3910 | Information Systems                    | 275,192.10       |                        | 275,192.10              |        |
| 3430        | Software                               | 29,454.19        |                        | 29,454.19               |        |
| 3450        | Computer Equip. Maintenance            | 10,000.00        |                        | 10,000.00               |        |
| 3610        | Consultant Professional Service        | 315,163.75       |                        | 315,163.75              |        |
| 3620        | Technical Service Mandatory            | 12,690.71        |                        | 12,690.71               |        |
| 3621        | Medical Doctors/Nurses                 | 16,801.00        |                        | 16,801.00               |        |
| 3623        | Court Reporters                        | 52,462.88        |                        | 52,462.88               |        |
| 3624        | Temporary Personnel                    | 203,805.58       |                        | 203,805.58              |        |
| 3630        | Legal Services                         | 4,564.82         |                        | 4,564.82                |        |
| 3810        | Staff Training                         | 2,660.49         |                        | 2,660.49                |        |
| 3820        | Subscriptions                          | 13,396.75        |                        | 13,396.75               |        |
| 3830        | Memberships                            | 7,203.00         |                        | 7,203.00                |        |
| 3850        | Official Receptions                    | 220.00           |                        | 220.00                  |        |
| 3856        | Prompt Payment Interest                | 3,910.08         | (3,910.08)             | -                       | 5      |
| 3890        | Miscellaneous Services                 | 176,555.14       |                        | 176,555.14              |        |
| 3891        | Legal Services/Deputy Attorney General | 731,962.00       |                        | 731,962.00              | 6      |
| 3892        | Administrative Law Services            | 7,092.63         |                        | 7,092.63                |        |
| 4010        | Maintenance Buildings/Grounds          | 5,562.60         |                        | 5,562.60                |        |
| 4110        | Maintenance Equipment                  | 71,522.57        |                        | 71,522.57               |        |
| 4210        | Maintenance Vehicles                   | 34,880.50        |                        | 34,880.50               |        |
| 4510        | Rent - Central Motor Pool              | 365,542.93       |                        | 365,542.93              |        |
| 4710        | Rent - Other                           | 60,994.82        |                        | 60,994.82               |        |
| 5815        | Departmental Indirect Costs            | 10,015,112.77    |                        | 10,015,112.77           | 7      |
| 7410        | Vehicular Equipment - Use Charge       | 229,235.31       |                        | 229,235.31              | 8      |
| 7610        | Other Equipment                        | 135,511.28       |                        | 135,511.28              |        |
| 7611        | Office Furniture                       | 11,544.56        |                        | 11,544.56               |        |
| 7612        | Office Machines                        | 439.05           |                        | 439.05                  |        |
| 7710        | EDP Equipment - <u>Use Charge</u>      | 32,327.61        |                        | 32,327.61               | 8      |
|             |  | \$ 32,483,124.52 | \$ (4,832,713.40)      | \$ 27,650,411.12        |        |
|             |  |                  |                        |                         |        |

**Intermediate Indirect Rate Before Reimbursements from Grants/Fees** 

# NEW JERSEY DEPARTMENT OF ENVIRONMENTAL PROTECTION SITE REMEDIATION PROGRAM FY2006 TOTAL EXPENSES - BEFORE GRANT/FEE REIMBURSEMENT NOTES TO EXHIBIT B

- 1. It should be noted that this Exhibit does not include fringe benefits. Fringe benefits associated with indirect labor are captured in Exhibit A. The direct labor fringe benefits are captured when remediation services are billed as shown in the Exhibit E example.
- 2. Direct Salaries and Wages are computed by subtracting from total Salaries and Wages the amounts charged to indirect activities on employee timesheets.
- 3. Indirect Salaries and Wages, Exhibit C, are based on employee timesheet charges to activities that could not be associated with a single, final cost objective. Two adjustments were made: First, remove the salary additive related to Direct Labor because it is a separate cost rate. The salary additive is for authorized employee absences from the job (vacation, holiday, etc.) that is a calculated rate applied to base salaries. The FY2006 factor is 23%.
  \$ 3,076,747.59
  Second, remove certain management salaries that are included in the Departmental Indirect Cost Rate.
  1,904,880.57

Total Adjustment \$ 4,981,628.16

- 4. The premium portion of overtime, \$152,824.84, is transferred from direct labor to overhead cost due to the fact that the premium portion of overtime cost usually cannot be identified to the project causing the overtime (i.e., the project that actually caused the overtime may not be the project where the overtime cost was incurred). Therefore, the extra cost of the overtime is charged to overhead and shared by all projects.
- 5. Interest payments are unallowable per OMB Circular A-87, Attachment B.23.
- 6. Legal expenses have been reduced 75% to recognize the actual amount of DAG legal costs that can be recovered through the legal expense billing process. The direct legal costs are included in the direct labor for the computation of the indirect expense rate.
- 7. Departmental Indirect Costs are computed by multiplying the total cost of NJDEP employees time, less authorized absences such as vacation and sick time, by the EPA approved department-wide rate of 26.21%. The rate includes costs from the Statewide Cost Allocation Plan plus NJDEP costs for management and administration groups above the Bureau level (except Bureau groups that are 100% indirect). See adjustment in Note 3 above.
- 8. This amount, in accordance with OMB Circular A-87, Attachment B.11f, is a use charge of 6.67% of acquisition cost on equipment used during FY2006.

## NEW JERSEY DEPARTMENT OF ENVIRONMENTAL PROTECTION SITE REMEDIATION PROGRAM COMPUTATION OF INDIRECT LABOR FROM EMPLOYEE TIMESHEETS

| Job Number | <u>Description</u>                                  | Amount              |
|------------|---|---------------------|
| 00000010   | Vacation  | \$<br>2,673,039.01  |
| 00000020   | Administrative Leave                                | 398,685.85          |
| 00000030   | Comp Time Used                                      | 51,300.65           |
| 00000040   | Sick Time   | 1,636,660.35        |
| 00000050   | Holiday Time  | 1,606,079.49        |
| 00000051   | New Year's Day                                      | 545.13              |
| 00000052   | Christmas Day                                       | 124,675.19          |
| 00000060   | Emergency or Early Closing                          | 370,989.26          |
| 00000070   | Jury Duty   | 15,358.10           |
| 0800000    | Leave with Pay                                      | 127,598.54          |
| 00000100   | Convention  | 322.32              |
| 00000110   | Sick Leave - Injury                                 | 15,223.72           |
| 00000120   | Military Leave with Pay                             | 10,353.42           |
| 00000160   | Lost Time-First Day of Injury                       | 414.85              |
| 00000170   | Conferences and Seminars                            | 1,004.82            |
| 00000190   | Union Business                                      | 5,154.58            |
| 00000230   | Leave with Pay in Lieu of Working Holiday           | 1,700.50            |
| 00000250   | Clerical  | 42,436.43           |
| 00000260   | Regular Supplemental                                | 21,833.38           |
| 00000290   | Clothing Maintenance Allowance                      | 8,437.50            |
| 00000300   | Retroactive Adjustment Supplemental                 | 18,448.68           |
| 00000340   | Bonus or Longevity Payments                         | 17,526.01           |
| 00000400   | Shift Differential Payments                         | 4,156.31            |
| 00000430   | Dr Visits/Therapy                                   | 4,948.37            |
| 30790000   | Environmental Claims Administration                 | 208,384.25          |
| 32400000   | Volunteer Management                                | 945.94              |
| 32570000   | Information Resource Management (IRM)               | 280,769.11          |
| 32950000   | Publicly Funded Site Remediation - Administration   | 2,621,868.35        |
| 33000000   | Responsible Party Site Remediation - Administration | 5,675,275.49        |
| 33080000   | Spill Fund Administration                           | 2,039.65            |
| 33350000   | Water Supply Program - General                      | 27,619.05           |
| 33490000   | Emergency Response Program-General                  | 449,049.01          |
| 33500000   | Site Remediation Program                            | 2,318,593.00        |
| 9999999    | Default Job Number - Suspense Account               | 3,363.20            |
|            | Miscellaneous                                       | 59,863.43           |
|            | Salary Payments without Time Coding                 | <br>147,072.00      |
|            | Total FY2006 Indirect Labor                         | \$<br>18,951,734.94 |

### NEW JERSEY DEPARTMENT OF ENVIRONMENTAL PROTECTION SITE REMEDIATION PROGRAM INDIRECT EXPENSE RATE FOR THE FISCAL YEAR ENDED JUNE 30, 2006

### ADJUSTMENTS FOR GRANT/FEE REIMBURSEMENTS

|                        |                               |                     |                 | Computation of Adjustment Amounts |                    |                 |                  |                  |                  |
|------------------------|-------------------------------|---------------------|-----------------|-----------------------------------|--------------------|-----------------|------------------|------------------|------------------|
|                        |                               |                     | Actual Salaries | Base Salaries                     | Fringe Benefits on |                 | Fringe on        | Allocable        | Total            |
|                        |                               | Grant/Fee           | & Wages         | (Direct Labor)                    | Base Salaries      | Indirect        | Indirect         | Indirect Costs   | Recognized       |
|                        |                               | Funding             | Charged         | at 46.47%                         | at 32.75%          | Labor           | Salaries & Wages | 169.63%          | Reimbursement    |
| Objective              | Funding Source                | <u>(A)</u>          | (B)             | (C)=(B) X .4647                   | (D)=(B) X .3275    | (E)=(B)-(C)     | (F)=(E) X .3275  | (G)=(C) X 1.6963 | <u>(H)</u>       |
|                        |                               | (Note 1)            | (Note 2)        | (Note 3)                          | (Note 4)           |                 | (Note 5)         | (Note 6)         | (Note 6)         |
| UST Trust              | Federal: 4815-203-275500      |                     |                 |                                   |                    |                 |                  |                  |                  |
|                        | 4815-362                      | \$ 1,214,000.00     | \$ 672,035.00   | \$ 312,294.66                     | \$ 102,276.50      | \$ 359,740.34   | \$ 117,814.96    | \$ 529,745.43    | \$ 1,421,871.89  |
| UST Notification       | Federal: 4815-203-277050/363  |                     |                 |                                   |                    |                 |                  |                  |                  |
|                        | Reimburse to 4815-101-270090  | 196,000.00          | 117,000.00      | 54,369.90                         | 17,806.14          | 62,630.10       | 20,511.36        | 92,227.66        | 247,545.16       |
| RCRA                   | Federal: 4815-203-230010/330  |                     |                 |                                   |                    |                 |                  |                  |                  |
|                        | Reimburse to 4815-105         | 311,000.00          | 185,000.00      | 85,969.50                         | 28,155.01          | 99,030.50       | 32,432.49        | 145,830.06       | 391,417.56       |
| Superfund Core         | Federal: 4815-203-191110/310  |                     |                 |                                   |                    |                 |                  |                  |                  |
|                        | Reimb to 4815-101-270090/122  | 450,000.00          | 248,000.00      | 115,245.60                        | 37,742.93          | 132,754.40      | 43,477.07        | 195,491.11       | 524,711.11       |
| Reimb. To HDSCF        | DoD Federal: 4815-101-270090  |                     |                 |                                   |                    |                 |                  |                  |                  |
|                        | 4815-122                      | 250,000.00          | 149,000.00      | 69,240.30                         | ,                  | 79,759.70       | ,                |                  | 315,249.82       |
| Brownfields            | Federal: 4815-203-270060      | 400,000.00          | 238,000.00      | 110,598.60                        | 36,221.04          | 127,401.40      | 41,723.96        | 187,608.41       | 503,553.41       |
| PA/SI                  | Federal: 4815-203-270020      |                     |                 |                                   |                    |                 |                  |                  |                  |
|                        | 4815-406                      | 1,000,000.00        | 374,962.00      | 174,244.84                        | 57,065.19          | 200,717.16      | 65,734.87        | 502,237.94       | 1,000,000.00     |
| UST State Account      | Self-Funding through Fees -   |                     |                 |                                   |                    |                 |                  |                  |                  |
|                        | (Account 427)                 | 1,000,000.00        | 694,790.00      | 322,868.91                        | 105,739.57         | 371,921.09      | 121,804.16       | 547,682.53       | 1,470,016.26     |
| ISRA (Note 7)          | Self-Funding through Fees -   |                     |                 |                                   |                    |                 |                  |                  |                  |
|                        | (Mingled with Other Accounts) | 800,000.00          | 448,464.00      | 229,075.41                        | 75,022.20          | 219,388.59      | 71,849.76        | 388,580.62       | 983,916.58       |
| Corporate Business Tax | Taxes - Account 434 (Note 8)  | 8,977,000.00        |                 | 1,971,675.00                      | 645,724.00         | 2,271,224.00    | 743,826.00       | 3,344,551.00     | 8,977,000.00     |
|                        | Totals                        | \$ \$ 14,598,000.00 | \$ 3,127,251.00 | \$ 3,445,582.72                   | \$ 1,128,428.78    | \$ 3,924,567.28 | \$ 1,285,295.93  | \$ 6,051,407.08  | \$ 15,835,281.79 |

#### Notes:

- 1. Funding figures are from the FY2006 Budget Planning File dated October 26, 2005.
- 2. The source for the "Actual Salaries and Wages Charged" figures is the FY06 Spending Plan Reports. These figures include the "salary additive" which is a 23% factor applied to base direct labor dollars to account for authorized employee absences from the job (vacation, holiday, etc.). Note that the "Salary Additive" is not deducted from overhead expenses on Exhibit A because the amount for direct labor salary additive is not included in overhead costs. Direct labor salary additive is a separate rate applied to base direct labor dollars.
- 3. Based on NJDEP FY2006 timesheet charges, direct labor on specific projects is 46.47% of total Salaries and Wages.
- 4. The Fringe Benefit rate of 32.75% is the rate negotiated and approved by the US Department of Health and Human Services. Note that the "Fringe Benefits on Base Salaries" is not deducted on Exhibit A from overhead expenses because the amount for direct labor fringe benefits in not included in overhead costs. Direct labor fringe benefits is a separate rate applied to "Total Salaries and Wages".
- 5. To complete the reimbursement deduction the fringe on indirect salaries must be separately calculated because fringe benefits were not included in the calculation of the "Intermediate Indirect Rate Before Reimbursements from Grants/Fees", Exhibit B. Note that "Fringe on Indirect Salaries & Wages" is included in the overhead rate computation in Exhibit A and is therefore a deduction from overhead expenses.
- 6. The allocable indirect cost rate is an intermediate rate computed to determine the actual cost of work funded by each grant or fee program. Although each grant or fee program may not cover all indirect costs, each grant should be charged it's appropriate share of indirect costs. Note that this column shows either the actual amount of indirect costs if funding is less than actual costs, or the balance of funding after direct labor and all fringe benefits are deducted. If column (H) equals column (A) grant funding was sufficient to cover all allocable costs.
- 7. Since ISRA costs were commingled with other accounts during FY2006, the ratios experienced by the "UST State Account" were used to compute a reasonable distribution of funding into the appropriate cost categories.
- 8. Although the Corporate Business Tax is not a Grant or Fee Program we have included it on this exhibit to recognize taxes collected for the operation of the Department. These taxes may only be used to fund direct expenses. However, to compute an equitable indirect expense rate we allocated this reimbursement among all cost categories based on FY2006 experience. This approach results in an indirect expense rate which reflects the true cost of providing site remediation services. Deducting the full amount from direct labor would have incorrectly significantly increased the indirect expense rate.

### Abbreviations:

HDSCF = Hazardous Discharge Site Cleanup Fund RCRA = Resource Conservation and Recovery Act ISRA = Industrial Site Recovery Act UST = Underground Storage Tank PA/SI = Preliminary Assessment/Site Investigation

### **Exhibit E**

## NEW JERSEY DEPARTMENT OF ENVIRONMENTAL PROTECTION SITE REMEDIATION PROGRAM EXAMPLE OF RATE APPLICATION: ADDITIVE, FRINGE BENEFIT AND INDIRECT RATES

|             | SALARY COSTS (A) |             |               |             |        |               |             | INDIRECT COSTS (B) |          |             |             |  |
|-------------|------------------|-------------|---------------|-------------|--------|---------------|-------------|--------------------|----------|-------------|-------------|--|
| Fiscal      | Base             | Additive    | Additive      | Additive    | Fringe | Fringe        | Subtotal    | Base               | Indirect | Subtotal    | Subtotal    |  |
| <u>Year</u> | <u>Salaries</u>  | <u>Rate</u> | <u>Amount</u> | Subtotal    | Rate % | <u>Amount</u> | <u>A</u>    | <u>Salaries</u>    | Rate %   | <u>B</u>    | <u>A+B</u>  |  |
| 2006        | \$ 1,500.00      | 23.00%      | \$ 345.00     | \$ 1,845.00 | 32.75% | \$ 604.24     | \$ 2,449,24 | \$ 1,500.00        | 163.09%  | \$ 2,446.35 | \$ 4.895.59 |  |

See Independent Accountant's Review Report