# State of New Jersey Small Employer Health Benefits Program

Financial Statements as of and for the Year Ended June 30, 1997, and Independent Auditors' Report

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#### **INDEPENDENT AUDITORS' REPORT**

Board of Directors State of New Jersey Small Employer Health Benefits Program Trenton, New Jersey

We have audited the accompanying balance sheet of the State of New Jersey Small Employer Health Benefits Program (the "Program"), as of June 30, 1997, and the related statements of revenues and expenses and changes in fund balance for the year then ended. These financial statements are the responsibility of the Program's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Program's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Program, as of June 30, 1997, and the change in its fund balance for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Deloitte + Touche LLA

February 22, 2007

## BALANCE SHEET AS OF JUNE 30, 1997

### ASSETS

CASH AND CASH EQUIVALENTS: Commercial checking N.J. State Department of Banking and Insurance (DOBI) Demand Deposit	\$ 672 231,686 78,526
Total cash and cash equivalents	310,884
ACCOUNTS RECEIVABLE: Accounts receivable—members (billed) Due from Individual Health Coverage Program (IHC)	5,983 222,448
Total accounts receivable	228,431
TOTAL	<u>\$ 539,315</u>
LIABILITIES AND FUND BALANCE	
LIABILITIES: Accounts payable—Member Carriers Accrued expenses	\$ 361,950 <u>177,365</u>
Total liabilities	539,315
FUND BALANCE	
TOTAL	\$ 539,315

See notes to financial statements.

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED JUNE 30, 1997

REVENUES: 1997 Administrative Assessment	\$ 358,580
Other miscellaneous income	\$ 558,580 957
Late Fees - 1996 Assessment	487
	360,024
EXPENDITURES:	
Current operations:	
Audit fees	14,500
Bank fees	60
Computer Training	513
Copy service	4,151
Dues and subscriptions	158
Salaries	113,415
Fringe benefits	30,039
Legal fees	89,995
Meetings and conferences	522
Travel, tolls, parking	320
Overhead allocation	4,412
Office Equipment Expense	435
Telecommunications—Fax	1,108
Telecommunications—E-mail	8
Telecommunications—Telephone	8,234
Office supplies	608
Marketing expense	82,126
Postage and delivery	2,576
Printing	1,140
Other miscellaneous expense	180
Professional services	2,906
Public notices	2,618
Total expenditures from current operations	360,024
NET CHANGE IN FUND BALANCE	-
FUND BALANCE—Beginning of year	
FUND BALANCE—End of year	<u>\$ -</u>

See notes to financial statements.

#### NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 1997

### 1. ORGANIZATION AND PURPOSE

The New Jersey Small Employer Health Benefits Program ("Program") was created pursuant to section 12 of P.L. 1992,c162 (N.J.S.A. 17B:27A-28). It has as its members all insurance companies, health service corporations, hospital service corporations, medical service corporations, and health maintenance organizations that issue or have in force health benefits plans in New Jersey. The purpose of the Program is to assure the availability of the five standardized health benefits plans to New Jersey small employers, their eligible employees and the dependents of those eligible employees, on a guaranteed issue basis. The Program is tax-exempt. Small employers are considered any person, firm, corporation, partnership, or political subdivision that is actively engaged in business that employed an average of at least two but not more than fifty eligible employees on business days during the preceding calendar year and who employs at least two eligible employees on the first day of the plan year, and the majority of the eligible employees are employed in New Jersey.

#### 2. BASIS OF PRESENTATION AND ACCOUNTING POLICIES

The Program's financial statements are prepared in accordance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board ("GASB"). The Program follows the pronouncements of all applicable Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins on Accounting Procedures issued on or before November 30, 1989, unless they conflict with or contradict GASB pronouncements. In addition all financial records are kept in accordance with the State of New Jersey's prescribed policies and procedures.

*Cash and Cash Equivalents*—Cash and cash equivalents include cash held in banks, and cash held by the State of New Jersey. The Program's total book (cash) balances were \$310,884 at June 30, 1997. The Program's total bank (cash) balances were \$79,198 at June 30, 1997, of which \$672 was insured by the Federal Deposit Insurance Corporation held in the Program's name by the Program's financial institutions or agents.

Cash held by the State of New Jersey, Department of Banking and Insurance (DOBI) include funds used for payment of Program expenses, such as staff salaries, fringe, and other miscellaneous expenses that are provided through State sources.

As of June 30, 1997, the Board has \$78,526 invested in money market mutual funds, which have no maturity date. The funds are invested in these funds because of the very low risk of loss with a high level of interest income, and the funds are readily available for payment of Program expenses. The investments are recorded at fair value, and interest income is recorded when earned. Interest income is used to reduce the amount due from member carriers in accordance with N.J.A.C. 11:21-2.10(c)2.

Investments at June 30, 1997 consist primarily of U.S. Treasury Notes and other obligations of the U.S. government which are guaranteed by the U.S. government and therefore are not considered to have credit risk.

Accounts Receivable—Accounts Receivable consists of amounts resulting from invoicing to member carriers of an administrative assessment which is the budgeted amount for Program expenses. No allowance for doubtful accounts is recorded, for according to N.J.S.A. 17B:27A-32d, and the Plan of Operations set forth at N.J.A.C. 11:21-2, member carriers share a portion of the administrative expenses of the Program on the basis of each carrier's health benefits plan earned premiums as compared to the total of the health benefits plan earned premiums of all member carriers.

*Accounts Payable-Member Carriers*—The balance represents amounts owed to the carriers as a result of differences between the amounts billed for operating expenses per the annual budget versus actual expenses incurred less interest income earned on the demand deposits. The amounts due will be refunded to the carriers upon the audit of the assessment years' financial transactions.

*Revenues and Operating Expenditures*—Revenues and expenditures are related to the operation of the Program. Operating revenues are based on an administrative assessment to the member carriers pursuant to N.J.A.C. 11:21-2.8 of a budgeted amount approved by the Board. Non-operating revenue consists mainly of late fees, copies, and purchase of buyers' guides. Operating revenues are recorded when earned; non-operating revenues are recorded when collected. Expenditures are recorded when incurred.

There is no fund balance of the Program for pursuant to N.J.A.C. 11:21-2.8(a) a final reconciliation of the assessment for administrative expenses shall be made upon approval of the final audited statement of the Program's financial statements. The member's share shall be calculated based on the audited amount of the expenses and credited for any money advanced against the previous assessment.

**Related-Party Transactions**—Although the Program and the Individual Health Coverage Program ("IHC") are distinct state agencies and have separate Boards and regulations, the Programs share the staff, thus salaries, fringe and other miscellaneous expenses incurred through the Department of Banking and Insurance are recorded equally by each program. In 1996 charges to and from the IHC Program amounted to \$156,030 and \$1,575, respectively.

*Pensions*—The staff of the Program Board is covered under the State Health Benefits Plan, which includes health, dental, and prescription coverage.

The State offers seven defined benefit pension funds: Public Employees' Retirement System ("PERS"), Teachers' Pension and Annuity Fund ("TPAF"), Police and Firemen's Retirement System ("PFRS"), State Police Retirement System ("SPRS"), Judicial Retirement System ("JRS"), Consolidated Police and Firemen's Pension Fund ("CPFPF"), and the Prison Officers' Pension Fund ("POPF"). The staff of the Small Employer Health Benefits Program Board are members of the Public Employees' Retirement System.

The PERS was established in 1955 by New Jersey Statute and can be found in the New Jersey Statutes Annotated, Title 43, Chapter 15A. Changes in the law can only be made by an act of the State Legislature. Rules governing the operation and administration of the system may be found in Title 17, Chapters 1 and 2 of the New Jersey Administrative Code. The system was established to provide retirement, death and disability benefits, including post-retirement health care, to all full-time employees of the State and any county, municipality, school district, or public agency provided the employee is not a member of any other state-administered retirement system. Membership is mandatory for such employees. As of June 30, 1997, the active membership in the system totaled 244,855.

Vesting occurs after 8 to 10 years of service for pension benefits and 25 years for post-retirement health care coverage. Members are always fully vested for their own contributions and, after three years of service credit, become vested for 2% of the related interest earned on the contributions.

The PERS is a defined benefit plan administered by the New Jersey Division of Pensions and Benefits. Administrative expenses are paid by the System to the State of New Jersey, Department of Treasury. Contributions include funding for basic retirement allowances, cost-of-living adjustments, noncontributory death benefits, and cost of medical premiums after retirement for qualified retirees.

The full normal rate for employee contributions is 5% of base salary. In accordance with the provisions of N.J.S.A. 43:15A, the contribution policy requires State-related employers and the State of New Jersey to contribute at an actuarially determined rate. The actuarial cost method is projected unit credit. The actuarial assumptions used in the valuation were developed on the basis of a three year experience investigation for the period ended March 31, 1993. The actuarial assumptions are: Investment rate of return 8.75%, salary range 5.95%, cost-of-living adjustments of 60% of maximum of the CPI increase and 4.0%. Due to legislation enacted during the year, the asset valuation method changed from market related value to full-market value for the valuation report dated March 31, 1996.

Contributions during the fiscal year 1997 for the plan amounted to approximately \$728 million; 12.4% increase in employee contributions for 1997, and 50% increase in employer contributions. The State of New Jersey's annual required contribution and actual contributions were \$134,878,582 and \$241,106,642, respectively. The State portion of the employer contributions exceeded the annual required contributions as a result of the legislation that was enacted (Chapter 114, P.L. 1997) authorizing the New Jersey Economic Development Authority to issue bonds, notes or other obligations for the purpose of financing, in full or in part, the State of New Jersey's portion of the unfunded accrued liability under the State of New Jersey retirement systems.

Due to the recognition of the bond proceeds and the change in the asset valuation method as a result of enactment of Chapters 114 and 115, all unfunded accrued liabilities were eliminated except for the unfunded liability for the local early retirement incentive benefits. As of March 31, 1996, the System had a net accrued liability surplus of \$1,235,006,217. The State of New Jersey's accrued benefits for basic allowances and cost-of-living adjustments were in a surplus as of March 31, 1996 of \$455,438,657.

Retirement benefits for age and service are available at age 60. Employees who retire at the age of 60 are entitled to a retirement benefit determined to be 1/60th of the final average salary for each year of service credit. Final average salary equals the average salary for the final three years of service prior to retirement (or the highest three years compensation if other than the final three years). Members may seek early retirement after achieving 25 years of service credit or they may elect deferred retirement after achieving eight to ten years or service credit, in which case, benefits would begin the first day of the month after the member attains normal retirement age.

The System adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 25 "Financial Reporting for Defined Benefit Plans and Note Disclosures for Defined Contribution Plans" and No. 26, "Financial Reporting for Post employment Healthcare Plans Administered By Defined Benefit Pension Plans" in 1997. The cumulative effect of the change in accounting method in the adoption of Statement No. 25 as of July 1, 1996 was \$3,887,955,321. The effects of the adoption of Statement No. 26 were immaterial.

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