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#### DOCKET NO. D-2025-004-1

#### DELAWARE RIVER BASIN COMMISSION

Discharge to a Tributary of Special Protection Waters

NJY Camps
Camp Nah Jee Wah Wastewater Treatment Plant
Dingman Township, Pike County, Pennsylvania

# **PROCEEDINGS**

This docket is issued in response to an application submitted to the Delaware River Basin Commission (DRBC or Commission) on June 10, 2025 (Application), for renewal of the docket holder's existing wastewater treatment plant (WWTP) and its discharge. The Pennsylvania Department of Environmental Protection (PADEP) issued National Pollutant Discharge Elimination System (NPDES) Permit No. PA0029807 for this discharge. The PADEP issued Water Quality Management Permit No. 5289404 for the proposed upgrades to this facility.

The application was reviewed for approval under Section 3.8 of the *Delaware River Basin Compact*. The Pike County Planning Commission has been notified of pending action. A public hearing on this project was held by the DRBC on August 6, 2025.

#### A. DESCRIPTION

1. Purpose. The purpose of this docket is to approve an upgrade and expansion to the docket holder's existing 0.100 million gallons per day (mgd) WWTP and its discharge. The existing WWTP is approaching the end of its useful life. To address compliance with anticipated NPDES permit limits and to upgrade aging infrastructure, NJY Camps has proposed a new Membrane Bioreactor (MBR) system and includes reuse of select existing tankage where feasible and includes upgrades to the headworks, aeration, sludge holding, and disinfection process. This facility operates seasonally (May through September) and is winterized, taken offline (early September to April), and does not accept any flow from the camp facilities.

**Location**. The docket holder's WWTP is located at Sawkill Road in Dingman Township, Pike County, Pennsylvania. The WWTP will continue to discharge treated effluent to Sawkill Pond, at River Mile 247.2 – 7.7 – 0.2 (Delaware River – Sawkill Creek – Sawkill Pond) and is located in the drainage area to the Middle Delaware Special Protection Waters (SPW).

The location of the WWTP outfall is as follows:

OUTFALL NO.	LATITUDE (N)	LONGITUDE (W)
001	41° 20' 57"	74° 53' 26"

- 3. <u>Area Served</u>. The docket holder's WWTP will continue to serve Camp Ne Jee Wah in Dingman Township located in Pike County, Pennsylvania. For the purpose of defining the Area Served, the Type of Discharge and the Service Area sections from the docket holder's Application are incorporated herein by reference, to the extent consistent with all other conditions contained in Section C. DECISION of this docket.
- **4.** <u>Design Criteria</u>. The docket holder's 0.100 mgd WWTP utilizes an activated sludge treatment process with chlorine disinfection.
- **5.** <u>Facilities</u>. The existing WWTP facilities consist of one (1) comminutor, one (1) influent Parshall Flume, one (1) equalization tank, one (1) primary settling tank, one (1) aerator/clarifier tank, and one (1) chlorine contact/dichlorination tank as well as one (1) sludge holding tank.

The proposed WWTP facilities will consist of replacing the existing comminutor with one (1) coarse multi-rake mechanical bar screen and two (2) perforated fine screens. The screenings removed will be discharged into transportable dumpster units. The effluent will then flow through a new Parshall Flume. The existing aerator/clarifier tank will be modified and retrofitted into an equalization (EQ) tank with coarse bubble diffusers. Flow from the EQ tank will be pumped to the process tank via two (2) submersible EQ pumps. The existing EQ tank and sludge holding tank will be retrofitted to a process tank and membrane bioreactor system tank, respectively. The existing chlorine disinfection system will be replaced with UV disinfection. Effluent from the MBR tank will be pumped into the UV system, which will discharge to a proposed post-aeration tank. The post aeration tank will increase dissolved oxygen (DO) concentrations prior to discharging to the Outfall.

The docket holder's WWTP discharges to waters classified as SPW and is required to have available standby power. The docket holder is required as part of the expansion/continued discharge to install a generator capable of providing standby power (See C. DECISION condition C.2.).

The docket holder's WWTP will not be staffed 24 hours per day and shall have a remote alarm system that continuously monitors plant operations in accordance with the Commission's SPW requirements. The docket holder is required as part of the expansion/continued discharge to install remote alarm systems (See Section C. DECISION condition C.2.).

The docket holder has prepared and implemented an emergency management plan (EMP) for the existing and proposed WWTP in accordance with Commission SPW requirements.

The docket holder has satisfactorily proved the financial infeasibility of using natural wastewater treatment technologies in accordance with the Commission's SPW requirements. A report was submitted as part of the docket application that concluded costs were too significant to include natural treatment as part of the process.

The project facilities are not located in the 100-year floodplain.

Wasted sludge will continue to be hauled off-site for disposal in accordance with the NPDES Permit No. PA0029807.

- **6.** <u>Water Withdrawals</u>. The potable water supply in the project service area is provided by two (2) main groundwater wells. The groundwater withdrawals are operated at a withdrawal rate below the DRBC groundwater withdrawal review threshold and are not subject to Commission review and approval.
- 7. NPDES Permit / DRBC Effluent Requirements. NPDES Permit No. PA0029807 issued by the PADEP includes final effluent limitations for the project discharge to surface waters classified by the PADEP as supporting exceptional value waters and migratory fishes (EV, MF) and EFFLUENT TABLES C-1 & C-2 included in Section C. DECISION condition C.1. of this docket, contain effluent requirements for DRBC parameters that must be met as a condition of this approval. Effluent requirements for Outfall No. 001 are based on a discharge rate of 0.100 mgd.

# B. FINDINGS

The docket holder applied for approval of upgrades to the docket holder's existing 0.100 million gallons per day (mgd) WWTP and its discharge. The existing WWTP is approaching the end of its useful life. To address compliance with anticipated NPDES permit limits and to upgrade aging infrastructure, NJY Camps has proposed a new Membrane Bioreactor (MBR) system and includes reuse of select existing tankage where feasible and includes upgrades to the headworks, aeration, sludge holding, and disinfection process. This facility operates seasonally (May through September) and is winterized, taken offline (early September to April), and does not accept any flow from the camp facilities.

### 1. Special Protection Waters

In 1992, the DRBC adopted SPW requirements, as part of the DRBC *Water Quality Regulations* (*WQR*), designed to protect existing water quality in applicable areas of the Delaware River Basin. One hundred twenty miles of the Delaware River from Hancock, New York downstream to the Delaware Water Gap has been classified by the DRBC as SPW. This stretch includes the sections of the river federally designated as "Wild and Scenic" in 1978 -- the Upper Delaware Scenic and Recreational River and the Delaware Water Gap National Recreation Area - as well as an eight-mile reach between Milrift and Milford, Pennsylvania which is not federally designated. The SPW regulations apply to this 120-mile stretch of the river and its drainage area.

On July 16, 2008, the DRBC approved amendments to its *WQR* that provide increased protection for waters that the Commission classifies as SPW. The portion of the Delaware River and its tributaries within the boundary of the Lower Delaware River Management Plan Area was approved for SPW designation and clarity on definitions and terms were updated for the entire program.

The docket holder's WWTP discharges to the drainage area to the Middle Delaware SPW. The docket holder's WWTP discharge is required to comply with the SPW requirements, as outlined in Article 3.10.3A.2. of the *WQR*.

Article 3.10.3A.2.e.1). and 2). of the Commission's WQR states that projects subject to review under Section 3.8 of the Compact that are located in the drainage area of SPW must submit for approval a Non-Point Source Pollution Control Plan (NPSPCP) that controls the new or increased non-point source loads generated within the portion of the docket holder's service area which is also located within the drainage area of SPW. The service area of the docket holder is located in the drainage area to the SPW. Since this project does entail additional construction and/or expansion of facilities and service area and there are new or increased non-point source loads associated with this approval, the NPSPCP requirement is applicable at this time. Accordingly, Section C. DECISION condition C.5. has been included in this docket. The docket holder has included in their application an Erosion and Sediment Control Plan (ESCP), which satisfies the Commissions NPSPCP requirements. The project has limited proposed disturbance and therefore, a Post Construction Stormwater Management Plan (PCSMP) is not required per local township requirements.

## 2. Other

At the docket holder's WWTP discharge, the Sawkill Pond has an estimated seven-day low flow with a recurrence interval of ten years  $(Q_{7-10})$  of 0.18 mgd (0.327 cfs). The ratio of this low flow to the annual average design wastewater discharge rate from the 0.100 mgd WWTP is 1.8 to 1 (0.18 mgd / 0.100 mgd).

The nearest surface water intake of record for public water supply is located on the Delaware River approximately 70 River Miles downstream of the docket holder's WWTP and is operated by Easton Area Water System.

The project does not conflict with the Comprehensive Plan and is designed to prevent substantial adverse impact on the water resources related environment, while sustaining the current and future water uses and development of the water resources of the Basin.

The effluent limits in the NPDES Permit conform with Commission effluent quality requirements, where applicable.

The project is designed to produce a discharge that meets the effluent requirements as set forth in the Commission's *Water Quality Regulations (WOR)*.

# C. <u>DECISION</u>

Effective on the approval date for Docket No. D-2025-004-1 below, the project and appurtenant facilities as described in Section A of this docket are approved pursuant to Section 3.8 of the *Compact*, subject to the following conditions:

## **Monitoring and Reporting**

1. The docket holder shall comply with the requirements contained in the EFFLUENT TABLES below. The docket holder shall submit the required monitoring results electronically to the DRBC Project Review Section via email aemr@drbc.gov on the Annual Effluent Monitoring Report Form located at this web https://www.nj.gov/drbc/programs/project/docket-app-info.html#3. The monitoring results shall be submitted annually, absent any observed limit violations, by January 31. If a DRBC effluent limit is violated, the docket holder shall submit the result(s) to the DRBC within 30 days of the violation(s) and provide a written explanation that states the action(s) the docket holder has taken to correct the violation(s) and protect against any future violations. The following average monthly effluent limits are among those listed in the NPDES Permit and meet or are more stringent than the effluent requirements of the DRBC.

EFFLUENT TABLE C-1: DRBC Parameters Included in NPDES Permit

OUTFALL 001 (Sawkill Pond)			
PARAMETER	LIMIT	MONITORING	
pH (Standard Units)	6 to 9 at all times	As required by NPDES Permit	
Total Suspended Solids	30 mg/l	As required by NPDES Permit	
Dissolved Oxygen	7 mg/l (minimum at all times)	As required by NPDES Permit	
CBOD <sub>5</sub> (at 20° C)	10 mg/l	As required by NPDES Permit	
Ammonia Nitrogen (5-1 to 10-31) (11-1 to 4-30)	1.0 mg/l 3.0mg/l	As required by NPDES Permit	
Fecal Coliform (5-1 to 9-30) (10-1 to 4-30)	200 colonies per 100 ml as a geo. avg. 2000 colonies per 100 ml as a geo. avg.	As required by NPDES Permit	
Nitrate + Nitrite as N	Monitor and Report	As required by NPDES Permit (annually)	
Total Kjeldahl Nitrogen	Monitor and Report	As required by NPDES Permit (annually)	
Total Phosphorus	1.0 mg/l	As required by NPDES Permit (once per week)	
Total Nitrogen	Monitor & Report	As required by NPDES Permit (annually)	

The following monitoring requirements and average monthly effluent limits are for DRBC parameters not listed in the NPDES Permit.

EFFLUENT TABLE C-2:	DRBC Parameters Not Inc	cluded in NPDES Permit
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OUTFALL 001 (Sawkill Pond)				
PARAMETER	LIMIT	MONITORING		
Total Dissolved Solids*	1,000 mg/l *	One Per Quarter *		
CBOD <sub>5</sub> (at 20° C)	Monitor & Report Percent Removal	Monthly		
CBOD <sub>5</sub> (at 20° C) Influent	Monitor & Report	Monthly		
Total Phosphorus	1.01 lbs/day	Monthly		
Ammonia Nitrogen (5-1 to 10-31)	0.66 lbs/day	Monthly		
Total Nitrogen	9.30 lbs/day	Monthly		

<sup>\*</sup> See DECISION Condition C.10.

- 2. The docket holder shall provide for standby power and install remote alarm controls within 6 months of docket approval (or upon completion of the reconstructed WWTP, whichever occurs first.)
- 3. Within 10 days of the date that construction of the project has started, the docket holder shall notify the DRBC of the starting date and scheduled completion date. Within 30 days of the date of project completion, the docket holder shall notify the DRBC of the project completion date.
- 4. Within 30 days of completion of construction of the approved project, the docket holder is to submit to the attention of the Project Review Section of DRBC a Construction Completion Statement ("Statement") signed by the docket holder's professional engineer for the project. The Statement must (1) either confirm that construction has been completed in a manner consistent with any and all DRBC-approved plans or explain how the as-built project deviates from such plans; and (2) indicate the date on which the project was (or is to be) placed in operation.

### **Other Conditions**

- 5. Sound practices of excavation, backfill and reseeding shall be followed to minimize erosion and deposition of sediment in streams.
- 6. Prior to allowing connections from any new service areas or any new developments, the docket holder shall either submit and have approved by the Executive Director of the DRBC a NPSPCP in accordance with Section 3.10.3.A.2.e, or receive written confirmation from the Executive Director of the DRBC that the new service area complies with a DRBC-approved NPSPCP.
- 7. Prior to the docket holder initiating any substantial alterations or additions to the existing WWTP as defined in Section 3.10.3A2.a.16) of the Commission's WQR, an application must be submitted and approved by the Commission. Such an application shall be submitted prior to final design to ensure that the Commission can provide the docket holder with draft effluent limitations for SPW specific parameters as guidance for design as to not require duplication of work or cause a substantial expenditure of public funds without Commission approval. The docket holder is

encouraged to contact the Commission staff during the planning stages to identify the potential effluent limitations required to meet the no measurable change parameters under SPW.

- **8.** Except as otherwise authorized by this docket, if the docket holder seeks relief from any limitation based upon a DRBC water quality standard or minimum treatment requirement, the docket holder shall apply for approval from the Executive Director or for a docket revision in accordance with Section 3.8 of the *Compact* and the *Rules of Practice and Procedure*.
- 9. The docket holder may request permission from the Executive Director to perform specific conductance monitoring in lieu of TDS monitoring. The request shall be made in writing and shall include information that supports the effluent specific correlation between TDS and specific conductance. Upon review, the Executive Director may modify the docket to allow specific conductance monitoring in lieu of TDS monitoring.
- 10. This approval shall expire on the expiration date set forth below unless prior thereto the docket holder has applied to the Commission to renew or extend this approval.
- 11. The docket holder is responsible for timely submittal to the DRBC of a docket renewal application on the appropriate application form including the appropriate docket application filing fee (see 18 C.F.R. 401.43) at least 6 months in advance of the docket expiration date set forth below. The docket holder will be subject to late filed renewal surcharges in the event of untimely submittal of its renewal application, whether DRBC issues a reminder notice in advance of the deadline or the docket holder receives such notice. If a timely and complete application for renewal has been submitted and the DRBC is unable, through no fault of the docket holder, to reissue the docket before the expiration date below, the terms and conditions of the current docket will remain fully effective and enforceable pending the grant or denial of the application for docket approval.
- 12. The docket holder is permitted to treat and discharge wastewater as set forth in the Area Served Section of this docket, which incorporates by reference the Type of Discharge and Service Area sections of the docket holder's Application to the extent consistent with all other conditions of this section. Any expansion beyond that included in Section A.3. Area Served is subject to DRBC review and approval in accordance with Section 3.8 of the Compact.
- 13. In accordance with the Commission's regulations at 18 C.F.R. Part 440, the docket holder is prohibited from discharging wastewater from high volume hydraulic fracturing ("HVHF") or HVHF-related activities to waters or land within the Basin. The docket holder is further prohibited from discharging hydraulic fracturing wastewater, whether treated or untreated, from sources within or outside the Basin, without obtaining the Commission's prior review and express approval in the form of a revised docket. Violation of this or any condition of this docket approval may result in enforcement, including the risk of financial penalties, pursuant to Section 14.17 of the Delaware River Basin Compact and Section 2.7.8 (18 CFR 401.98) of the Commission's Rules of Practice and Procedure.
- **14.** The facility and operational records shall be available at all times for inspection by the DRBC.

- 15. The facility shall be operated at all times to comply with the requirements of the Commission's WQR.
- 16. If at any time the receiving treatment plant proves unable to produce an effluent that is consistent with the requirements of this docket approval, no further connections shall be permitted until the deficiency is remedied.
- 17. Nothing herein shall be construed to exempt the docket holder from obtaining all necessary permits and/or approvals from other State, Federal or local government agencies having jurisdiction over this project.
- **18.** The docket holder shall discharge wastewater in such a manner as to avoid injury or damage to fish or wildlife and shall avoid any injury to public or private property.
- 19. No sewer service connections shall be made to newly constructed premises with plumbing fixtures and fittings that do not comply with water conservation performance standards contained in Resolution No. 88-2 (Revision 2).
- 20. The issuance of this docket approval shall not create any private or proprietary rights in the waters of the Basin, and the Commission reserves the right to amend, suspend or rescind the docket for cause, to ensure proper control, use and management of the water resources of the Basin.
- 21. The docket holder shall be subject to applicable DRBC regulatory program fees, in accordance with duly adopted DRBC resolutions and/or regulations (see 18 C.F.R. 401.43).
- 22. This approval is transferable by request to the DRBC Executive Director provided that the project purpose and area served approved by the Commission in this docket will not be materially altered because of the change in project ownership. The request shall be submitted on the appropriate form and be accompanied by the appropriate fee (see 18 C.F.R. 401.43).
- 23. The docket holder shall request a name change of the entity to which this approval is issued if the name of the entity to which this approval is issued changes its name. The request for name change shall be submitted on the appropriate form and be accompanied by the appropriate fee (see 18 C.F.R. 401.43).
- 24. The Executive Director may modify or suspend this approval or any condition thereof, or require mitigating measures pending additional review, if in the Executive Director's judgment such modification or suspension is required to protect the water resources of the Basin.
- 25. Any person who objects to a docket decision by the Commission may request a hearing in accordance with Article 6 of the *Rules of Practice and Procedure (RPP)*. In accordance with Section 15.1(p) of the *Delaware River Basin Compact*, cases and controversies arising under the *Compact* are reviewable in the United States district courts.

**APPROVAL DATE:** 

**EXPIRATION DATE:** February 28, 2032

