

## **Proposed Amendments at N.J.A.C. 9A:9B, State Board of Examiners and Certification**

The following is the accessible version of the proposed amendments at N.J.A.C. 6A:9B related to the military science endorsement. The first discussion level document includes two sections – a [summary of the rulemaking](#) and the [rule text of the proposed amendments](#).



## State of New Jersey

DEPARTMENT OF EDUCATION

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**First Discussion Level**  
**December 3, 2025**

**PHILIP D. MURPHY**  
*Governor*

**TAHESHA L. WAY**  
*Lt. Governor*

**KEVIN DEHMER**  
*Commissioner*

**To:** Members, State Board of Education

**From:** Kevin Dehmer  
Commissioner

**Subject:** N.J.A.C. 9A:9B, State Board of Examiners and Certification

**Reason for Action:** Amendments

**Authority:** N.J.S.A. 18A:4-15 and 18A:26-2 and 2h; and N.J.A.C. 1:30-4.2(a)2

**Sunset Date:** April 6, 2030

### Summary

The Department of Education (Department) proposes to amend N.J.A.C. 6A:9B, State Board of Examiners and Certification, to amend the requirements for the military science endorsement to the instructional certificate. Specifically, the Department proposes to amend N.J.A.C. 6A:9B-11.8 to remove the 20-year service requirement and to clarify that military science endorsement candidates must hold a current and valid certification or letter of eligibility issued by the appropriate branch of the United States military authorizing the individual to serve as a Junior Reserve Officers' Training Corps (JROTC) instructor for that branch.

The proposed amendments are the result of a petition for rulemaking submitted by James Garcia, Regional Director, Air Force JROTC. The petitioner requested amendments at N.J.A.C. 6A:9B-11.8(a) to remove the 20-year service requirement. The petitioner indicated that 10 U.S.C. § 2031, which is the Federal law governing the JROTC, was revised in 2022 to reduce — to eight from 20 — the number of required years of military service for honorably discharged officers to qualify as JROTC administrators and instructors, and permitting each branch of the United States military establishes its own requirements for years of service for military science instructors. The petitioner also indicated that the requested change would expand eligibility to veterans who meet their branch's years of service requirement, but do not have 20 years of military service required at existing N.J.A.C. 6A:9B-11.8(a)1.

The Department, on November 19, 2025, granted the petitioner's request with changes. Pursuant to the rules governing petitions for rulemaking at N.J.A.C. 1:30-4.2(a)2, the Department is required to initiate a rulemaking to effectuate the approved request within 90 days of approving a petition.

Therefore, the Department proposes to delete existing N.J.A.C. 6A:9B-11.8(a)1, which is the requirement for a candidate to document 20 years of military experience to qualify for a standard instructional certificate with a military science endorsement.

The Department also proposes to recodify existing N.J.A.C. 6A:9B-11.8(a)2 as part of (a), and to revise the requirement to hold a valid certification authorizing employment as a military science instructor from the branch of service in which the candidate served to indicate a current and valid certification or letter of eligibility issued by the appropriate branch of the United States military authorizing the individual to serve as a JROTC instructor for that branch is required. The additional proposed amendments recognize that the U.S. military branches have different names for the documents that authorize individuals to serve as JROTC instructors.

The Department further proposes to amend N.J.A.C. 6A:9B-11.8(b) to correct the cross-reference and to provide consistency among the references to the military authorization required at N.J.A.C. 6A:9B-11.8(a).

As the Department has provided a 60-day comment period on this notice of proposal, the notice is excepted from the rulemaking calendar requirement, pursuant to N.J.A.C. 1:30-3.3(a)5.

### **Social Impact**

The proposed amendments will have a positive social impact on students, military science endorsement candidates, and school districts because the proposed amendments will help address JROTC instructor shortages by expanding eligibility for the military science endorsement to include candidates with fewer than 20 years of service. Increasing the pool of individuals eligible to provide JROTC instruction to New Jersey students will ease the burden on school districts to fill open staff positions related to JROTC programs and instruction.

### **Economic Impact**

The proposed amendments will have no financial impact on school districts. Individuals who hold a certification or letter of eligibility from a United States military branch might realize a positive economic impact by being eligible for the military science endorsement and related positions in school districts.

### **Federal Standards Statement**

The proposed amendments will not be inconsistent with, or exceed, Federal requirements or standards. Rather, the proposed amendments seek to align the chapter with the Federal eligibility requirements for JROTC instructors, as identified by each military branch.

### **Jobs Impact**

It is not anticipated that jobs will be either generated or lost as a result of the proposed amendments.

### **Agriculture Industry Impact**

The proposed amendments will have no impact on the agriculture industry.

### Regulatory Flexibility Statement

The proposed amendments will not change the existing reporting, recordkeeping, or other compliance requirements or place new requirements on small businesses, as defined by the Regulatory Flexibility Act, N.J.S.A. 52:14B-16 et seq. The proposed amendments impact school districts, charter schools, renaissance school projects, and approved private schools for students with disabilities (APSSDs). APSSDs could be considered small businesses, as that term is defined by the Regulatory Flexibility Act at N.J.S.A. 52:14B-17. Therefore, a regulatory flexibility analysis is not required.

### Housing Affordability Impact Analysis

There is an extreme unlikelihood that the proposed amendments will have any impact on the affordability of housing in New Jersey. There is an extreme unlikelihood that the proposed amendments would evoke a change in the average costs associated with housing because the proposed amendments concern eligibility requirements for the military science endorsement.

### Smart Growth Development Impact Analysis

The proposed amendments will have an insignificant impact on smart growth. There is an extreme unlikelihood that the proposed amendments would evoke a change in housing production in Planning Areas 1 or 2, or within designated centers, pursuant to the State Development and Redevelopment Plan in New Jersey because the proposed amendments concern eligibility requirements for the military science endorsement.

### Racial and Ethnic Community Criminal Justice and Public Safety Impact

There is an extreme unlikelihood that the proposed amendments would have an impact on pretrial detention, sentencing, probation, or parole policies concerning juveniles and adults in the State because the proposed amendments concern eligibility requirements for the military science endorsement.

**Full text** of the proposed amendments follows (additions indicated in boldface **thus**; deletions indicated in brackets [thus]):

6A:9B-11.8 Military science

- (a) To be eligible for the standard certificate with a military science endorsement, [the] **a** candidate shall[:
1. Document 20 years of military service; and
  2. Hold] **hold a current and** valid certification [authorizing employment as a military science instructor from] **or letter of eligibility issued by the appropriate** branch of [service in which the candidate served] **the United States military**

**authorizing the individual to serve as a Junior Reserve Officers' Training Corps (JROTC) instructor for that branch.**

- (b) To retain this endorsement, the holder must maintain the military [employment] authorization at [(a)2] **(a)** above. The school district shall ensure that the military science teacher maintains **the** valid military [certification] **authorization**, pursuant to N.J.A.C. 6A:9B-5.1(b).
- (c) Holders of this endorsement shall not use it as the basis for obtaining additional endorsements. Holders may obtain additional endorsements by meeting applicable requirements in this chapter.