# SCHOOL DISTRICT 

OF THE<br>CITY OF ABSECON

Auditor's Management Report For the Fiscal Year Ended June 30, 2015

## AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS

## FINANCIAL, COMPLIANCE AND PERFORMANCE

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# F O R D - SCOTT <br> \& A S S O C I A T E S , L.L.C. <br> CERTIFIED PUBLIC ACCOUNTANTS <br> 1535 HAVEN AVENUE • PO BOX 538 - OCEAN CITY, NJ • 08226-0538 <br> PHONE 609.399.6333 • FAX 609.399.3710 <br> www.ford-scott.com 

## REPORT OF INDEPENDENT AUDITORS

Honorable President and Members of the Board of Education
City of Absecon School District
County of Atlantic, New Jersey

We have audited, in accordance with generally accepted audit standards and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the City of Absecon School District in the County of Atlantic for the year ended June 30, 2015, and have issued our report thereon dated November 27, 2015.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Absecon Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Ford, \&cott \& Associates, L.L.C.
FORD, SCOTT \& ASSOCIATES, L.L.C.
CERTIFIED PUBLIC ACCOUNTANTS

## Lean P. Costella

Leon P. Costello
Certified Public Accountant
Licensed Public School Accountant
No. 767

November 27, 2015
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## ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

## Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and the Chief School Administrator, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

## Administrative Practices and Procedures

## Insurance

Insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the district's CAFR.

Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32, 18A:13-13)

| Name | Position |  | Amount |  |
| :---: | :--- | :--- | :--- | :--- |
|  |  | Board Secretary / School Business Administrator Davisson | $\$$ | $200,000.00$ |

There is a Public Employees' Faithful Performance Blanket Position Bond with the NJ School Insurance Group covering all other employees with multiple coverage of $\$ 100,000$.

## Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were more than to the estimated costs. The Board made a proper adjustment to the billings to sending districts for the increase in per pupil costs in accordance with N.J.A.C. 6:23-17.1(f) 3.

## Financial Planning, Accounting and Reporting

## Examination of Claims

An examination of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

## Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

Payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/School Business Administrator, and the Superintendent with the exception of seven payrolls during fiscal year 2015. During the transition to the new Superintendent, the Interim Superintendent did not sign the payrolls. This has been corrected therefore no formal finding is deemed necessary.

Salary withholdings were promptly remitted to the proper agencies, including health benefit premium amounts withheld due to the general fund.

Payrolls were delivered to the secretary of the board who then deposited with warrants in separate bank accounts for net payroll and withholding.

## Employee Position Control Roster

An inquiry and subsequent review of the Position Control Roster found no inconsistencies between the payroll records, employee benefit records, the general ledger accounts to where wages are posted, and the Position Control Roster.

## Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable. No discrepancies were noted.

## Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A$16.2(\mathrm{f})$ as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. As a result of the procedures performed, a transaction error rate of zero was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

## Board Secretary's Records

Our review of the financial and accounting records maintained by the Board Secretary disclosed the following items:

- The Board Secretary's records were in satisfactory condition.
- Bids received were summarized in the minutes (N.J.S.A. 18A:18A-21).
- Acknowledgement of the Board's receipt of the Board Secretary's and the Treasurer's monthly financial reports were included in the minutes.
- Budget appropriations were not greater than realized revenues and Board authorized use of surplus.
- No budgetary line accounts were over-expended during the fiscal year end at June 30 (N.J.A.C. 6A:23A-16.10)
- Payments made to vendors were not made until the receipt of goods.
- Capital asset records were updated for the additions and disposals of capital assets made during the year.
- Budget transfers were approved by two-thirds affirmative vote of the authorized membership of the school board (N.J.A.C. 6A:23A-13.3(f))
- Purchase orders were charged to the appropriate line accounts in accordance with State prescribed Uniform Minimum Chart of Accounts (Handbook 2R2), for New Jersey Public Schools.


## Chief School Administrator's Records

The following items were noted during our review of the records of the Chief School Administrator:

- The Board Chief School Administrator's records were in satisfactory condition.
- All required reconciliations were performed.
- $\quad$ Cash receipts were promptly deposited. (N.J.A.C. 18A:17-34, 18A:17-9.1)
- The Chief School Administrator's records were in agreement with those of the Board Secretary.

Elementary and Secondary Education Act (E.S.E.A.)/Improving America's Schools Act (IASA) as reauthorized by the No Child Left Behind Act of 2001

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and VI of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for E.S.E.A. revealed no areas of noncompliance and/or questionable costs.
Other Special Federal and/or State Projects
The district's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

The study of compliance for Special Federal and/or State Projects revealed no instances of noncompliance.

## TPAF Reimbursement

Our audit procedures included a test of the biweekly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

## TPAF Reimbursement to the State for Federal Salary Expenditures

The reimbursement to the State for the amount of the expenditure charged to the current year's Final Report for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made subsequent to the end of the 60 day grant liquidation period, but prior to the 90 days required by N.J.S.A. 18A:66-90. Accordingly, the expenditure was made in accordance with State law (90 days) and properly recorded as obligated and not expended and as an unliquidated balance in the current year's Final Report for all federal awards.

## School Purchasing Programs

## Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are $\$ 36,000$ (with a Qualified Purchasing Agent) and $\$ 26,000$ (without a Qualified Purchasing Agent), respectively. Absecon Board of Education has a Qualified Purchasing Agent therefore the bid threshold was \$36,000 for fiscal year 2015.

The board of education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Based on the results of my examination, I did not note any individual payments, contracts, or agreements were made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

## School Food Service

The financial transactions and statistical records of the school food services were reviewed. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis. No exceptions noted.

Cash receipts and bank records were reviewed for timely deposit. No exceptions noted.
The school district utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will break even. The operating results provision has been met.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used. No exceptions noted.

The cash disbursement records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. No exceptions noted.

## Finding 2015-1:

Net cash resources exceeded three months average expenditures. This is presented in the Net Cash Resource Schedule. The district has taken corrective action in fiscal year 2016. No formal recommendation deemed necessary.

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all School Food Service employees authorized by the board of education. No exceptions noted.

The number of meals claimed for reimbursement was compared to sales and meal count records. As part of the claims review process the Edit Check Worksheet was completed. Reimbursement claims were submitted and certified in a timely manner. No exceptions noted.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed was compared to the number of valid applications on file and/or to the list of directly certified students on file, times the number of operating days, on a school by school basis. The free and reduced price meal and free milk policy was reviewed for uniform administration throughout the school system. The required verification procedures for free and reduced price applications were completed and available for review. No exceptions noted.

USDA Food Distribution Program commodities were received and a separate inventory was maintained on a first-in, first-out basis. No exceptions were noted.

## Student Body Activities

The records of the Student Activity Fund were in satisfactory condition.

## Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2014 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, low income and bilingual. We also performed a review of the district procedures related to its completion. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.
The district written procedures appear to be adequate for the recording of student enrollment data.

## Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2014-15 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also include a review of transportation related contracts and purchases. The district has jointure transportation agreements with other school districts. These districts perform bidding procedures. We reviewed the jointure transportation agreements. Based on our review, the district complied with proper award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

## Facilities and Capital Assets

Our procedures included a review of the SDA grant agreement for consistency with recording SDA revenue, transfer of local funds from the general fund or from the capital reserve account, and awarding of contracts for eligible facilities construction. No exceptions were noted as a result of our review.

## Follow-Up on Prior Year Findings

In accordance with government auditing standards, our procedures included a review of all prior year recommendations including findings. There were no prior year findings noted, therefore no corrective action necessary.

## Acknowledgment

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to the members of the audit team.

# Ford, \&cott \& Associates, L.L.C. <br> FORD, SCOTT \& ASSOCIATES, L.L.C. CERTIFIED PUBLIC ACCOUNTANTS 

Lean P. Costella<br>Leon P. Costello<br>Certified Public Accountant<br>Licensed Public School Accountant<br>No. 767

November 27, 2015

## SCHEDULE OF MEAL COUNT ACTIVITY CITY OF ABSECON SCHOOL DISTRICT FOOD SERVICE FUND NUMBER FOR MEALS SERVED AND (OVER) UNDERCLAIM ENTERPRISE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2015

| Program | Meal Category | Meals Claimed | Meals Verified | Diff. | Rate | (Over) Under Claim |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| National School Lunch | Paid | 12,323 | 12,323 | - | 0.34 | \$ | - |
| (Regular Rate) | Reduced | 5,276 | 5,276 | - | 2.66 |  | - |
|  | Free | 40,148 | 40,148 | - | 3.06 |  | - |
| Total |  | 57,747 | 57,747 | - |  |  | - |
| School Breakfast | Paid | 288 | 288 | - | 0.26 |  | - |
| (Severe Rate) | Reduced | 674 | 674 | - | 1.18 |  | - |
|  | Free | 13,234 | 13,234 | - | 1.48 |  | - |
| Total |  | 14,196 | 14,196 | - |  |  | - |
| TOTAL NET UNDERCL |  |  |  |  |  | \$ | - |

## NET CASH RESOURCE SCHEDULE CITY OF ABSECON SCHOOL DISTRICT ENTERPRISE FUND - FOOD SERVICE FOR THE FISCAL YEAR ENDED JUNE 30, 2015

Net cash resources exceed three months of expenditures. The district has taken corrective action in fiscal year 2016. No formal recommendation deemed necessary.


Net Adj. Total Operating Expense:

| $\begin{aligned} & \text { B-5 } \\ & \text { B-5 } \end{aligned}$ | Tot. Operating Exp. Less Depreciation |  | $\begin{array}{r} 233,668.86  \tag{B}\\ (282.97) \end{array}$ |
| :---: | :---: | :---: | :---: |
|  | Adj. Tot. Oper. Exp. | \$ | 233,385.89 |

Average Monthly Operating Expense:
B/ 10

$$
\$ \quad 23,338.59
$$

(C)

Three times monthly Average:

$$
3 \times \mathrm{C} \quad \xlongequal{\$} \quad 70,015.77
$$

TOTAL IN BOX A
LESS TOTAL IN BOX D NET

| $\$$ | $92,499.88$ |
| :--- | :--- |
| $\$$ | $70,015.77$ |
| $\$$ | $\mathbf{2 2 , 4 8 4 . 1 1}$ |

From above:
A is greater than $D$, cash exceeds $3 X$ average monthly operating expenses.
$D$ is greater than $A$, cash does not exceed $3 X$ average monthly operating expenses.

[^0]
Co. Voc. - Regular
Percentage Error






Half Day Preschool
all Day Preschool
Day Kindergarten
Three
Four
Five
Six
Seven
Eight
Nine
Ten
Eleven
Twelve
Post-Grad
Adult H.S
Adult H.S
Adult H.S. (15+CR.)
Subtotal
Special Ed - Elementary
Special Ed - Middle School
Special Ed-Middle School
Special Ed-High School
ubtotal
Co. Voc. - Regular
Co. Voc. - FT Post Sec.
Percentage Error


## CITY OF ABSECON BOARD OF EDUCATION <br> EXCESS SURPLUS CALCULATION <br> FOR THE YEAR ENDED JUNE 30, 2015

## REGULAR DISTRICT

## SECTION 1

## A. 2\% Calculation of Excess Surplus

2014-15 Total General Fund Expenditures per the CAFR, Ex. C-1 ..... \$
13,596,797.96 ..... (B) Increased by:
Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to SRF for PreK-Regular ..... \$ ..... (B1a)
Transfer from General Fund to SRF for PreK-Inclusion
\$ ..... (B1b)
\$ ..... (B1c) ..... (B1d)
Decreased By:
On-Behalf TPAF Pension \& Social Security \$ 1,136,760.22 ..... (B2a)
Assets Acquired Under Capital Leases(B2b)
Adjusted 2014-15 General Fund Expenditures [(B)+(B1's)-(B2's)] \$ 12,460,037.74 ..... (B3)

2\% of Adjusted 2014-15 General Fund Expenditures [(B3) times .02]Increased by: Allowable Adjustment*| $\$ \quad 249,200.75$ |
| :--- |
| $\$ 250,000.00$ |(B4)

Enter Greater of (B4) or \$250,000
\$ 28,813.00 ..... (K)(B5)
Maximum Unreserved/Undesignated Fund Balance [(B5)+(K)]
\$ ..... 278,813.00 (M)

## CITY OF ABSECON BOARD OF EDUCATION <br> EXCESS SURPLUS CALCULATION <br> FOR THE YEAR ENDED JUNE 30, 2015

## SECTION 2

Total General Fund - Fund Balances @ 06/30/15
(Per CAFR Budgetary Comparison schedule/statement C-1)

Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)] $\qquad$


Year-end Encumbrances
Legally Restricted-Designated for Subsequent Year's Expenditures
Legally Restricted-Excess Surplus - Designated for Subsequent Year's Expenditures **
Other Restricted Fund Balances ****
Assigned Fund Balance-Unreserved Designated for
Subsequent Year's Expenditures

## SECTION 3

Restricted Fund Balance - Excess Surplus *** [(U1)-(M)] IF NEGATIVE ENTER - 0- $\qquad$

## Recapitulation of Excess Surplus as of June 30, 2015:

Reserved Excess Surplus - Designated for Subsequent Year's Expenditures **
Reserved Excess Surplus ***
\$ 236,274.55 (C3)
\$ 266,167.42 (E)
Total Excess Surplus [(C3) + (E)]
\$ 502,441.97 (D)

* This adjustment line (as detailed below) is to be utilized for Impact Aid (when applicable), Sale and Lease-back (Refer to the Audit Program Section II, Chapter 10), and Extraordinary Aid, Additional Nonpublic School Transportation Aid and Unbudgeted TPAF Wage Freeze Grant Funding. (Refer to the Audit Program Section II, Chaper 10 for restrictions on the inclusion Extraordinary Aid and Additional Nonpublic School Transportation Aid.)


## Detail of Allowable Adjustment

Impact Aid
Sale \& Lease-back
Extraordinary Aid
Additional Nonpublic School Transportation Aid Current Year School Bus Advertising Revenue Family Crisis Transportation Aid

Total Adjustments [(H)+(I)+(J1) + (J2)]
$\qquad$ (H)
$\$ \square$ (I)
\$ 19,417.00 (J1)
$\$ \quad 9,396.00$ (J2)
$\$ \square$ (J3)
\$
$\$-28,813.00(K)$
** This amount represents the June 30, 2015 Excess Surplus (C3 above) and must be included in the Audit Summary Worksheet Line 90031.
*** Amounts must agree to the June 30, 2015 CAFR and the sum of the two lines must agree to Audit Summary Worksheet Line 90030.
**** Amount for Other Reserved Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by an other type of government, such as the judicial branch of government, must have Departmental approval. District requests should be submitted to the Division of Finance prior to September 30.

## CITY OF ABSECON BOARD OF EDUCATION <br> EXCESS SURPLUS CALCULATION FOR THE YEAR ENDED JUNE 30, 2015

## Detail of Other Restricted Fund Balance

Statutory restrictions:
Approved unspent separate proposal \$
Sale/lease-back reserve
Capital reserve
Maintenance reserve
Emergency reserve
Tuition reserve
School Bus Advertising 50\% Fuel Offset Reserve - CY School Bus Advertising 50\% Fuel Offset Reserve - PY Impact Aid General Fund Reserve (Sec. 8002 and 8003) Impact Aid General Fund Reserve (Sec. 8007 and 8008) Other state/government mandated reserve [Other Restricted Fund Balance not noted above] ${ }^{* * * *}$

Total Other Restricted Fund Balance
\$
\$
\$ 88,980.32
\$ 40,000.00
\$ 50,080.00
\$ 271,500.00
\$
\$
\$
\$ \$
\$
\$ 450,560.32 (C4)


[^0]:    * Inventories are not to be included in total current assets.

