BRANCHBURG TOWNSHIP SCHOOL DISTRICT <u>COUNTY OF SOMERSET</u> <u>AUDITORS' MANAGEMENT REPORT ON</u> <u>ADMINISTRATIVE FINDINGS - FINANCIAL,</u> <u>COMPLIANCE AND PERFORMANCE</u> FOR THE FISCAL YEAR ENDED JUNE 30, 2015

BRANCHBURG TOWNSHIP SCHOOL DISTRICT <u>COUNTY OF SOMERSET</u> <u>AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE</u> <u>FINDINGS - FINANCIAL,</u> <u>COMPLIANCE AND PERFORMANCE</u> <u>FOR THE FISCAL YEAR ENDED JUNE 30, 2015</u> <u>TABLE OF CONTENTS</u>

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November 20, 2015

The Honorable President and Members of the Board of Education Branchburg Township School District County of Somerset, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Branchburg Township School District in the County of Somerset for the fiscal year ended June 30, 2015, and have issued our report thereon dated November 20, 2015.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated November 20, 2015, on the financial statements of the Board.

We will review the status of our suggestions and comments during our next audit engagement. We have already discussed the suggestions and any comments with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the suggestions or comments.

This report is intended for the information of the Branchburg Township School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

risimoccia, LCP

NISIVOCCIA, LLP

Kathryn L. Mantell Licensed Public School Accountant #884 Certified Public Accountant

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

Officials in Office and Surety Bonds

Name	Position	<u>Coverage</u>
Theresa Elizabeth Linskey	School Business Administrator/Board Secretary	\$350,000

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were different than estimated costs. The Board made a proper adjustment to the billings to sending Districts for the change in per pupil costs in accordance with N.J.A.C. 6A:23-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account. Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the General Fund.

All payrolls tested were approved by the Chief School Administrator and certified by the President of the Board and the School Business Administrator and the Chief School Administrator.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendents, assistant superintendents and business administrator) to the New Jersey Department of Treasury was filed by March 15th due date.

Financial Planning, Accounting and Reporting (Cont'd)

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of General and Administrative Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6:23-2.2(g) as part of our test of transactions of randomly selected expenditure items. In addition to randomly selecting a test sample, we also reviewed administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. As a result of the procedures performed, no transaction errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

No Child Left Behind (N.C.L.B.)

The N.C.L.B. financial exhibits are contained within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I and Title II of the No Child Left Behind Consolidated Grant.

The study of compliance for the N.C.L.B. grants did not indicate any area of noncompliance.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2015. The reimbursement form was reviewed and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made"

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law"

Effective July 1, 2010, the bid thresholds in accordance with N.J.S.A. 40A:11-3 and 40A:11-4 are \$36,000 (with a Qualified Purchasing Agent) and \$26,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is currently \$18,300.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service

The financial transactions and statistical records of the school food service fund were maintained in satisfactory condition. The financial accounts, meal count records, and eligibility applications were reviewed on a test-check basis. The food service accounting records maintained by the District's central administration office were reconciled with the records maintained by the food service management contractor.

The number of meals claimed for reimbursements was verified against sales and meal count records. As part of the claims review process, the Edit Check Worksheet was completed. Reimbursement vouchers were filed timely.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served was compared to the number of valid applications on file, times the number of operating days, on a school by school basis. The free and reduced price meal policy is uniformly administered throughout the school system. The required verification procedures for free and reduced price meal applications were completed and available for review.

The District utilizes a food service management company (FMSC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. The FMSC contract includes an operating results provision which guarantees that the food service program will break even. The operating results provision has been met. The District has a Type 2 SOC 1 (Service Organization Controls Report) service audit of the food service management company on file as required by state requirements.

Cash receipts and bank records were reviewed for timely deposit. No exceptions were noted.

Expenditures were separately recorded as food, labor and other costs. Vendor labor costs and invoices were reviewed and verified on a test basis. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used. The cash disbursement records reflected expenditures for program-related goods and services.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the nonprofit status of the School Food Service Fund. Net cash resources did not exceed three months average expenditures.

Time sheets and payroll records provided to the District by the Food Service contractor were reviewed on a test basis. No exceptions were noted.

Food Distribution Program Commodities were received and a separate inventory was maintained on a first-in, first-out basis. No exceptions were noted.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled "Proprietary Funds", Section G of the CAFR.

Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Application for State School Aid

Our audit procedures included a test of enrollments and related services reported in the October 15, 2014 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, bilingual and low income. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers without exception. The information that was included on the workpapers was verified on a test check basis without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District has adequate written procedures for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2014-2015 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with a few minor exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes.

Facilities and Capital Assets

Our procedures included a review of the SDA grant agreements for consistency with recording SDA revenue, transfer of local funds from the General Fund or from the Capital Reserve Account, and awarding of contracts for eligible facilities construction. No exceptions were noted.

Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations require the District to establish a maximum travel amount for the year and to account that the maximum is not exceeded. The regulations also require that all travel be approved prior by the Board of Education and that the approval must be itemized by event, event total cost, and individuals attending.

Our review of the travel policies and records revealed that the District is in general compliance with the travel regulations.

Management Suggestions

Capital Projects:

The District has several capital projects with unexpended balances that are complete. We suggest that the District formally close out all completed capital projects and return unexpended balances their respective sources of funds.

Deferred Compensation Plans

The District has a fiduciary responsibility to its employees related to the deferred compensation plans offered by the District. The District should consider a periodic review of the benefits, features, costs, and performance of its deferred compensation plans and make that information available to employees to assist employees in making suitable choices for investing their retirement funds while fulfilling the District's fiduciary responsibilities.

Independent Contractors vs. Employees

The District should consider reviewing the status of "Independent Contractors" utilized by the District with Internal Revenue Service guidelines for determination of employment status. The IRS has been reviewing employers, including governments, to determine compliance. A proactive approach may help to minimize or eliminate potential penalties related to incorrect employment status determination.

Single Audit

Effective for the fiscal year ended June 30, 2016, there will be significant changes to the Single Audit. These changes include the following:

- An increase in the single audit threshold
- Low risk auditee criteria
- Type A and B threshold
- Coverage requirements for major programs tested for both low risk and non-low risk auditees.

Additionally, the cost principles and administrative requirements such as A-87 have been consolidated under the *OMB Uniform Guidance: Cost Principles, Audit and Administrative Requirements for Federal Awards*. This guidance was effective December 26, 2014 for all new federal awards and for any additional funding for existing awards made after December 26, 2014.

Governmental Accounting Standards Board Statements:

The next Governmental Accounting Standards Board ("GASB") statement which will have a significant impact on the District will be GASB#75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, will be effective for the fiscal year ending June 30, 2018. This standard replaces GASB#45, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*. It is similar to GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* GASB#68 in that successful implementation of this standard will require the provision of certain key financial and non-financial information from the New Jersey Division of Pensions.

Status of Prior Year's Findings/Recommendations

There were no prior year recommendations.

NOT APPLICABLE

NOT APPLICABLE

BRANCHBURG TOWNSHIP SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2014

	2015-2016 Application for State School Aid					Sample for Verification						
	Revised	Reported on Revised ASSA On Roll		Reported on Workpapers On Roll		Errors		Sample Selected from Workpapers		Verified per Registers On Roll		rs
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Half Day Preschool 3 Years Old	6		6				6		6			
Half Day Preschool 4 Years Old	14		14				14		14			
Half Day Kindergarten	125		125				125		125			
Grade One	151		151				151		151			
Grade Two	162		162				162		162			
Grade Three	128		128				128		128			
Grade Four	156		156				156		156			
Grade Five	143		143				143		143			
Grade Six	155		155				155		155			
Grade Seven	139		139				139		139			
Grade Eight	174		174				174		174			
Subtotal	1,353		1,353	· · · · · · · · · · · · · · · · · · ·			1,353		1,353			
Special Education:												
Elementary	112		112				8		8			
Middle	98		98				10		10			
Subtotal	210		210				18	<u></u>	18			
Totals	1,563	- 0 -	1,563	- 0 -	- 0 -	- 0 -	1,371	- 0 -	1,371	- 0 -	- 0 -	- 0 -
Percentage Error					0.00%	0.00%					0.00%	0.00%

BRANCHBURG TOWNSHIP SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2014

	Private Schools for Disabled				Resident Low Income					
	Reported on ASSA	Sample			Reported on ASSA	Reported on Workpapers		Sample Selected	Verified to Application	
	as Private	for	Sample	Sample	as Low	as Low		from	and	Sample
	Schools	Verficiation	Verified	Errors	Income	Income	Errors	Workpapers	Register	Errors
Half Day Kindergarten					9	9		1	1	
Grade One					11	11		1	1	
Grade Two					10	10		1	1	
Grade Three					3	3		Â		
Grade Four					12	12		1	1	
Grade Five					7	7		1	- 1	
Grade Six					9	9		1	1	
Grade Seven					6	6		1	1	
Grade Eight					7	7		1	1	
Subtotal					74	74		8	8	
Special Education:										
Elementary School	5	2	2		9	9		1	1	
Middle School	5	2	2		8	8		1	1	
Subtotal	10	4	4		17	17		2	2	
Totals	10	4	4	- 0 -	91	91	- 0 -	10	10	- 0 -
Percentage Error				0.00%			0.00%			0.00%

BRANCHBURG TOWNSHIP SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2014

	Resident LEP Low Income								
	Reported on	Reported on		Sample	Verified to				
	A.S.S.A. as	Workpapers		Selected	Test Scores,				
	LEP Low	LEP Low		from	Application	Sample			
	Income	Income	Errors	Workpapers	and Register	Errors			
Full Day Kindergarten	3	3		1	1				
Grade One	2	2		1	1				
Grade Six	2	2		1	1				
Grade Seven	1	1							
Subtotal	8	8		3	3				
Special Ed - Elementary	1	1		1	1				
Subtotal	1	1		1	1				
Totals	9	9	- 0 -	4	4	- 0 -			
Percentage Error			0.00%			0.00%			

	Resident LEP Not Low Income									
	Reported on	Reported on		Sample						
	A.S.S.A. as	Workpapers		Selected	Verified to					
	LEP Not Low	LEP Not Low		from	Test Scores	Sample				
	Income	Income	Errors	Workpapers	and Register	Errors				
Full Day Kindegarten	3	3		1	1					
Grade One	1	1		1	1					
Grade Two	2	2		1	1					
Grade Three	2	2								
Grade Eight	1	1								
Subtotal	9	9	- 0 -	3	3					
Special Education:										
Elementary	3	3		1	1					
Subtotal	3	3		1	1					
Totals	12	12	- 0 -	4	4	- 0 -				
Percentage Error			0.00%			0.00%				

BRANCHBURG TOWNSHIP SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2014

	Transportation									
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors				
Regular - Public Schools	1,526	1,525	1	6	6					
Regular - Special Education	126	126		6	6					
Transported - Non Public	103	103		6	6					
AIL - Non Public	51	51		3	3					
Special Needs - Public	199	196	3	7	7					
Special Needs - Private	27	27		2	2					
Totals	2,032	2,028	4	30	30	- 0 -				
Percentage Error			0.20%		:	0.00%				

	Reported	Re- calculated
Average Mileage - Regular Including Grade PK Students	5.6	5.6
Average Mileage - Regular Excluding Grade PK Students	5.6	5.6
Average Mileage - Special Education with Special Needs	10.5	10.5

BRANCHBURG TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FOR THE FISCAL YEAR ENDED JUNE 30, 2015

Section 1 - REGULAR DISTRICT

2014-15 Total General Fund Expenditures per the CAFR Increased by:	<u>\$ 43,808,438</u> (B)
Transfer from Capital Outlay to Capital Projects Fund	\$ -0- (B1a)
Transfer from Capital Reserve to Capital Projects Fund	\$ -0- (B1b)
Decreased by:	
On-Behalf TPAF Pension and Social Security	<u>\$ 2,812,665</u> (B2a)
Assets Acquired Under Capital Leases	(B2b)
Adjusted 2014-2015 General Fund Expenditures [(B)+(B1's)-(B2's)]	<u>\$ 40,995,773</u> (B3)
2% of Adjusted 2014-15 General Fund Expenditures [(B5) times .02]	\$ 819,915 (B4)
Enter Greater of (B4) or \$250,000	\$ 819,915 (B5)
Increased by: Allowable Adjustment	\$ 23,260 (K)
Maximum Unassigned Fund Balance [(B5)+(K)]	<u>\$ 843,175</u> (M)
Section 2	
Total General Fund - Fund Balances @ 6/30/15	\$ 4,512,282 (C)
(Per CAFR Budgetary Comparison Schedule C-1)	
Decreased by:	
Assigned - Year End Encumbrances	<u>\$ 414,758</u> (C1)
Legally Restricted - Designated for Subsequent Year's Expenditures	\$ -0- (C2)
Excess Surplus - Designated for Subsequent Year's Expenditures	\$ -0- (C3)
Other Restricted Fund Balances	\$ 2,836,873 (C4)
Assigned - Designated for Subsequent Year's Expenditures	\$ 400,000 (C5)
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]	\$ 860,651 (U1)
Section 3	

BRANCHBURG TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FOR THE FISCAL YEAR ENDED JUNE 30, 2015

Section 3

Recapitulation of Excess Surplus as of June 30, 2015

Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Excess Surplus [(E)]	<u>\$</u> \$	-0- 17,476	(C3) (E)
Total [(C3)+(E)+(F)]	\$	17,476	(D)
Detail of Allowable Adjustments			
Impact Aid	\$	-0-	(H)
Sale and Lease Back	\$	-0-	(I)
Extraordinary Aid	\$	-0-	(J1)
Additional Nonpublic School Transportation Aid	\$	23,260	(J2)
Total Adjustments [(H)+(I)+(J1)+(J2)]	\$	23,260	(K)
Detail of Other Restricted Fund Balances			
Statutory Restrictions:			
Approved Unspent Separate Proposal	\$	-0-	-
Sale/Lease-Back Reserve	\$	-0-	
Capital Reserve	\$	866,873	
Maintenance Reserve	\$	50,000	-
Emergency Reserve	\$	120,000	-
Tuition Reserve	\$	1,800,000	
Other State/Governmental Mandated Reserve	\$	-0-	
Other Restricted Fund Balance not Noted Above	\$	-0-	
Total Other Restricted Fund Balances	\$	2,836,873	

BRANCHBURG TOWNSHIP SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FOR THE FISCAL YEAR ENDED JUNE 30, 2015

It is recommended that:

1. Administrative Practices and Procedures

None

2. <u>Financial Planning, Accounting and Reporting</u>

None

3. School Purchasing Program

None

4. <u>School Food Service</u>

None

5. <u>Student Body Activities</u>

None

6. Application for State School Aid

None

7. <u>Pupil Transportation</u>

None

8. Facilities and Capital Assets

None

9. <u>Status of Prior Year's Findings/Recommendations</u>

There were no prior year recommendations.