# BOARD OF EDUCATION OF THE CLEMENTON SCHOOL DISTRICT COUNTY OF CAMDEN

AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL, COMPLIANCE AND PERFORMANCE

> FOR THE FISCAL YEAR ENDED JUNE 30, 2015



Auditor's Management Report on Administrative Findings - Financial, Compliance and Performance

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# AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

The Honorable President and Members of the Board of Education Clementon School District County of Camden, New Jersey 08021

We have audited, in accordance with auditing standards generally accepted in the United States of America and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Clementon School District, in the County of Camden, State of New Jersey, as of and for the fiscal year ended June 30, 2015, which were separately issued in the Comprehensive Annual Financial Report dated December 7, 2015.

As part of our audit, we also performed procedures required by the Division of Administration and Finance, Department of Education, State of New Jersey, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is issued in conjunction with the Comprehensive Annual Financial Report of the Board of Education of the Clementon School District, for the fiscal year ended June 30, 2015, and is intended for the information of the School District's management and the New Jersey Department of Education and should not be used by anyone other than these specified parties.

Respectfully submitted,

BOWMAN & COMPANY LLP Certified Public Accountants

BOWMAN & COMPANY LLP

& Consultants

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L. Jarred Corn

Certified Public Accountant

Public School Accountant No. CS 00219700

Voorhees, New Jersey December 7, 2015

# ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE, AND PERFORMANCE

#### **SCOPE OF AUDIT**

The audit covered the financial transactions of the Board Secretary / School Business Administrator and the Treasurer of School Moneys, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

# **ADMINISTRATIVE PRACTICES AND PROCEDURES**

#### <u>Insurance</u>

Fire insurance coverage was carried in the amounts as detailed on exhibit J-20, insurance schedule, contained in the School District's Comprehensive Annual Financial Report ("CAFR").

#### Official Bonds (N.J.S.A. 18A: 17-26, 18A:17-32, 18A:13-13)

<u>Name</u>	<u>Position</u>	<u>Amount</u>
Joanne E. Clement	Board Secretary / School Business Administrator	\$200,000.00
Mary Bakey	Treasurer of School Moneys	300,000.00

There is a Public Employees' Faithful Performance Blanket Position Bond with the Burlington County Insurance Pool Joint Insurance Fund covering all other employees with multiple coverage of \$500,000.00.

#### FINANCIAL PLANNING, ACCOUNTING, AND REPORTING

#### **Examination of Claims**

Sampled claims paid during the fiscal year under audit did not indicate any reportable noncompliance with respect to signatures, certification, or supporting documentation.

#### **Payroll Account**

The net salaries of sampled employees of the School District were deposited in the net payroll account. Employees' payroll deductions and the employer's share of fringe benefits were deposited in the agency payroll account.

Sampled payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary / School Business Administrator.

Sampled salary withholdings were promptly remitted to the proper agencies, including health benefit premium withholdings due to the general fund.

Payrolls were delivered to the Board Secretary / School Business Administrator who then deposited warrants in separate bank accounts for net payroll and withholdings.

#### **Employee Position Control Roster**

A sample of the Employee Position Control Roster indicated that it was in satisfactory condition and was approved by the county office submission with the 2014-2015 budget review checklist.

# **Encumbrances and Accounts Payable**

A sample of outstanding issued purchase orders was made as of June 30 for proper classification of orders as accounts payable. Our sample did not indicate any reportable noncompliance with respect to classification of orders.

# FINANCIAL PLANNING, ACCOUNTING, AND REPORTING (CONT'D)

# <u>Travel</u>

A sample of travel expenditures during the fiscal year under audit did not indicate any reportable noncompliance.

## **Classification of Expenditures**

The coding of expenditures was inspected for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our randomly sampled expenditure transactions. We also inspected the coding of all expenditures included in our compliance and single audit sampling procedures. In addition, a sample was selected that specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. Our samples did not indicate any reportable noncompliance with respect to classification of expenditures.

#### **Board Secretary's Records**

Our audit of the financial and accounting records maintained by the Board Secretary indicated that they were in satisfactory condition.

# **Treasurer of School Moneys' Records**

Our audit of the financial and accounting records maintained by the Treasurer of School Moneys indicated that they were in satisfactory condition.

# Elementary and Secondary Education Act (E.S.E.A.) / Improving America's Schools Act (I.A.S.A.) as reauthorized by the No Child Left Behind Act (N.C.L.B.) of 2001

The E.S.E.A. / N.C.L.B. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and II of the Elementary and Secondary Education Act as amended and reauthorized.

The audit of compliance for E.S.E.A. did not indicate any reportable noncompliance.

# Other Special Federal and / or State Projects

The School District's other special projects were approved as listed on exhibits K-3 and K-4 located in the CAFR.

Our audit of the federal and state funds on a sample basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the special revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned other special projects.

The audit of compliance for other special projects did not indicate any reportable noncompliance.

#### T.P.A.F. Reimbursement

Our audit procedures included a sample of the biweekly reimbursements filed with the Department of Education for School District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

#### TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the School District to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the School District for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 60 day grant liquidation period required by the Office of Grants Management. The expenditure was inspected subsequent to the reimbursement and no exceptions were noted.

# **SCHOOL PURCHASING PROGRAMS**

#### **Contracts and Agreements Requiring Advertisement for Bids**

N.J.S.A. 18A:18A-1 et seq. (Public School Contracts Law), the associated rules and related information on the statute, and the school contracts in general, are available on the following website:

http://www.state.nj.us/dca/divisions/dlgs/programs/lpcl.html

Current statute is posted on the New Jersey Legislature website at:

http://lis.njleg.state.nj.us/cgi-

Based on the results of our audit, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4, amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

#### SCHOOL FOOD SERVICE

The financial transactions and statistical records of the school food service fund were audited. The financial accounts, meal count records, and eligibility applications were inspected on a sample basis. No exceptions were noted.

Cash receipts and bank records were sampled for timely deposit. No exceptions were noted.

The School District utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract / addendum were inspected and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will breakeven. The operating results provision has been met.

Expenditures should be separately recorded as food, labor, and other costs. Vendor invoices were sampled and costs verified. Inventory records on food and supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceed three months average expenditures.

Sampled time sheets were inspected and labor costs verified. Payroll records were maintained on all School food service employees authorized by the School District. No exceptions were noted.

The number of meals claimed for reimbursement was compared to sales and meal count records. As part of the claims review process, the Edit Check Worksheet was completed. Reimbursement claims were submitted / certified in a timely manner.

Sampled applications for free and reduced price meals were inspected for completeness and accuracy. The free and reduced price meal was inspected for uniform administration throughout the school system. The required verification procedures for free and reduced price applications were completed and available for audit.

USDA Food Distribution Program (food and / or commodities) were received and a single inventory was maintained on a first-in, first-out basis. No exceptions were noted.

# SCHOOL FOOD SERVICE (CONT'D)

Exhibits reflecting Child Nutrition Program operations are included in the section entitled enterprise funds, section G of the CAFR.

#### STUDENT BODY ACTIVITIES

Our audit of the financial and accounting records for student activities indicated that they were in satisfactory condition.

# **APPLICATION FOR STATE SCHOOL AID**

Our audit procedures included a sample of information reported in the October 15, 2014 Application for State School Aid ("A.S.S.A.") for on-roll, private schools for the disabled, low-income, and bilingual. We also performed an inspection of the School District procedures related to its completion. The information on the A.S.S.A. was compared to the School District workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the schedule of audited enrollments.

The School District maintained workpapers on the prescribed State forms or their equivalent.

The School District has adequate written procedures for the recording of student enrollment data.

# **PUPIL TRANSPORTATION**

Our audit procedures included a sample of on-roll status reported in the 2014-2015 District Report of Transported Resident Students ("DRTRS"). The information that was reported on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a sample of transportation related contracts and purchases. Based on our sample, the School District complied with proper bidding procedures and award of contracts. No exceptions were noted in our sample of transportation related purchases of goods and services.

#### **MISCELLANEOUS**

#### **Continuing Disclosure Agreements**

Not applicable - the Refunding School Bonds, Series 2013 were not sold on the public market; therefore, a continuing disclosure agreement was not required.

# **FOLLOW-UP ON PRIOR YEAR'S FINDINGS**

There were no audit findings for the fiscal year ended June 30, 2014.

There were no Office of Fiscal Accountability and Compliance audit reports issued during the fiscal year ended June 30, 2015.

#### 20250

# **ACKNOWLEDGMENT**

We received the complete cooperation of all of the officials of the School District and we greatly appreciate the courtesies extended to the members of the audit team.

Respectfully submitted,

BOWMAN & COMPANY LLP Certified Public Accountants

& Consultants

2. James Com

L. Jarred Corn

Certified Public Accountant

Public School Accountant No. CS 00219700

Schedule of Meal Count Activity
Food Service Fund
Number of Meals Served and (Over) / Underclaim - Federal
Enterprise Fund
For the Fiscal Year Ended June 30, 2015

<u>Program</u>	Meal <u>Category</u>	Meals <u>Claimed</u>	Meals <u>Tested</u>	Meals <u>Verified</u>	Difference	<u>Rate</u>	Estimated (Over) / Under <u>Claim</u>
National School Lunch	Paid	9,912	996	996		\$ 0.30	
(High Rate)	Reduced	6,398	628	628		2.60	
	Free	34,969	3,517	3,517		3.00	
	HHFKA*	51,279	5,141	5,141		0.06	
	Total	102,558	10,282	10,282	-		
School Breakfast	Paid	2,054	212	212		0.28	
(Severe Need Rate)	Reduced	1,631	153	153		1.63	
	Free	13,641	1,320	1,320		1.93	
	Total	17,326	1,685	1,685	-		
Total Net Underclaim / (Overclaim)							

<sup>\*</sup> For "Federal Performance Based Lunch" Healthy Hunger-Free Kids Act of 2010

Schedule of Net Cash Resources
Net Cash Resources Did/Did Not Exceed Three Months of Expenditures
Proprietary Funds - Food Service Fund
For the Fiscal Year Ended June 30, 2015

Net Cash Resources:			Food Service B - 4/5	
CAFR B-4 B-4 B-4	Current Assets Cash & Cash Equivalents Due from Other Governments Due from Other Funds Other Accounts Receivable	\$	42,370.19 8,512.45	
CAFR B-4 B-4 B-4	Current Liabilities Less Accounts Payable Less Accruals Less Due to Other Funds Less Unearned Revenue		(2,853.81)	
Net Adiocated Tetal Occuption 5	Net Cash Resources	\$	48,028.83	(A)
Net Adjusted Total Operating E	xpense:			
B-5 B-5	Total Operating Expenditures Less Depreciation	<b>\$</b>	237,690.00 (7,816.00)	
	Adjusted Total Operating Expense	\$	229,874.00	(B)
Average Monthly Operating Ex	pense:			
	B / 10	\$	22,987.40	(C)
Three Times Monthly Average:				
	3 X C	\$	68,962.20	(D)
TOTAL IN BOX A LESS TOTAL IN BOX D NET From above: A is greater than D, cash exceeds	\$ 48,028.83 \$ 68,962.20 \$ (20,933.37)			

Application for State School Aid Summary Schedule of Audited Enrollments Enrollment as of October 15, 2014

		015-2016 Application for S	tate School Aid		Sample for Verification		Private Schools for he Disabled			
	Reported A.S.S. On Ro Full	A. Workpapers	Errors ed Full Shared	Sample Selected from Workpapers Full Shared	Verified per Registers On Roll <u>Full</u> Shared	Errors per Registers On Roll Full Shared	Reported on A.S.S A. as Private Schools	Sample for Verifi- cation	Sample Verified	Sample Errors
Half Day Preschool Full Day Preschool Half Day Kindergarten	23	23		20	20					
Full Day Kindergarten One Two Three	42 48 53 33	42 48 53 33		42 48 53 33	42 48 53 33					
Four Five Six	35 33 34	35 33 34		35 33 34	35 33 34					
Seven Eight Nine Ten Eleven Twelve Post-Graduate Adult H.S. (15+CR.) Adult H.S. (1-14CR.)	29 39	29 39		29 39	29 39					
Subtotal	369	- 369	<u> </u>	366 -	366 -				<u> </u>	
Special Education-Elementary Special Education-Middle School Special Education-High School	35 25	35 25		35 25	35 25		7 4 12	6 4 10	6 4 10	
Subtotal	60	- 60	<u> </u>	60 -	60 -		23	20	20	
Co. Voc Regular Co. Voc. Ft. Post Sec.										
Subtotal			<u>-</u>							
Totals	429		<del></del>	426 -	426 -		23	20	20	
Percentage Error						<u> </u>			=	

Application for State School Aid Summary Schedule of Audited Enrollments Enrollment as of October 15, 2014

		sident Low Income		Sam	ple for Verifica io	n		Resident LEP Low Inco	ome	Sam	ple for Verification	
Half Day Preschool	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low Income	<u>Errors</u>	Sample Selected from Workpapers	Verified to Application and Register	Sample <u>Errors</u>	Reported on A.S.S.A. as LEP Low Income	Reported on Workpapers as LEP Low <u>Income</u>	<u>Errors</u>	Sample Selected from Workpapers	Verified to Application, Test Score and Register	Sample <u>Errors</u>
Full Day Preschool												
Half Day Kindergarten												
Full Day Kindergarten	26	26		14	14							
One	33	33		17 19	17							
Two Three	36 27	36 27		19	19 14		1	1		1	1	
Four	20	20		10	10		1	ļ		į	ı	
Five	20	20		10	10							
Six	23	23		13	13		1	1		1	1	
Seven	19	19		10	10		3	3		3	3	
Eight	29	29		15	15		1	1		1	1	
Nine Ten Eleven Twelve Post-Graduate Adult H.S. (15+CR.) Adult H.S. (1-14CR.)												
Subtotal	233	233		122	122		6	6		6	6	
Special Education-Elementary Special Education-Middle School Special Education-High School	29 16	29 16		14 9	14 9		3	3		2	2	
Subtotal	45	45		23	23		3	3	<u>-</u>	2	2	
Co. Voc Regular Co. Voc. Ft. Post Sec.												
Subtotal												
Totals	278	278		145	145		9	9	-	8	8	
Percentage Error								=				
			Transp	oorta ion								
	Reported on DRTRS by DOE/County	Reported on DRTRS by District	Errors	Tested	Verified	Errors					Reported	Re- Calculate
Reg Public Schools, Col. 1	168	168		97	97		Pog Ava (Milas	age) = Regular Includir	a Grada BV atudant	c (Part A)	4.46	4.40
Reg Public Schools, Col. 1 Reg SpEd, Col. 4	5	5		3	3			age) = Regular Includir age) = Regular Excludi			4.46	4.40
Transported - Non-Public, Col. 3	14	14		6	6			eage) = Regular Excludi		to (i dit b)	10.6	10.6
Special Needs, Col. 6	57	57		22	22		Spool / My. (Mile	ago, opooidi Ed. Wit	5550101 110000		10.0	10.
	244	244		128	128							
Totals				120	120							

Application for State School Aid Summary Schedule of Audited Enrollments Enrollment as of October 15, 2014

		dent LEP NOT Low Income	Sample for Verification				
	Reported on A.S.S.A. as NOT Low Income	Reported on Workpapers as NOT Low <u>Income</u>	Errors	Sample Selected from Workpapers	Verified to Test Score and Register	Sample <u>Errors</u>	
Half Day Preschool	<u>income</u>	<u>income</u>	LITOIS	<u>vvoikpapeis</u>	<u>ana register</u>	LIIOIS	
Full Day Preschool							
Half Day Kindergarten							
Full Day Kindergarten							
One							
Two							
Three							
Four							
Five							
Six							
Seven							
Eight							
Nine							
Ten							
Eleven							
Twelve							
Post-Graduate							
Adult H.S. (15+CR.)							
Adult H.S. (1-14CR.)							
Subtotal							
Special Education-Elementary Special Education-Middle School Special Education-High School							
Subtotal			<u> </u>				
Co. Voc Regular							
Co. Voc. Ft. Post Sec.						-	
Subtotal							
Totals							
Percentage Error							

# **EXCESS SURPLUS CALCULATION**

# REGULAR DISTRICT / CHARTER SCHOOL / RENAISSANCE SCHOOL PROJECT

# SECTION 1

# 2% Calculation of Excess Surplus

2014-15 Total General Fund Expenditures Reported on CAFR Exhibit C-1 Increased by:  Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to SRF for PreK-Regular Transfer from General Fund to SRF for PreK-Inclusion	\$ 10,798,547.55 (B)  (B1a) (B1b) (B1c) (B1d)
Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases	701,933.93 (B2a) (B2b)
Adjusted 2014-15 General Fund Expenditures [(B)+(B1s)-(B2s)]	\$ 10,096,613.62 (B3)
2% of Adjusted 2014-15 General Fund Expenditures [(B3) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment *	201,932.27 (B4) 250,000.00 (B5) 58,156.00 (K)
Maximum Unassigned Fund Balance [(B5) + (K)]	308,156.00 (M)
SECTION 2	
Total General Fund - Fund Balances at June 30, 2015 (Per CAFR Budgetary Comparison Schedule, Ex. C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures ** Other Restricted Fund Balances **** Assigned Fund Balance - Designated for Subsequent Year's Expenditures	2,845,902.65 (C)  18,838.11 (C1) (C2) 346,976.76 (C3) 1,594,471.79 (C4) 92,410.45 (C5)
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]	793,205.54_(U1)
SECTION 3	
Restricted Fund Balance - Excess Surplus *** [(U1)-(M)] IF NEGATIVE ENTER -0-	<u>485,049.54</u> (E)
Recapitulation of Excess Surplus as of June 30, 2015	
Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures ** Restricted - Excess Surplus *** [(E)]	346,976.76 (C3) 485,049.54 (E)
Total Excess Surplus [(C3)+(E)]	832,026.30 (D)

#### **EXCESS SURPLUS CALCULATION (CONT'D)**

#### REGULAR DISTRICT / CHARTER SCHOOL / RENAISSANCE SCHOOL PROJECT

#### Footnotes:

\* This adjustment line (as detailed below) is to be utilized when applicable for:

Federal Impact Aid. The passage of P.L.2015, c46 amended N.J.S.A. 18A:7F-41 to permit a board of education to appropriate federal impact aid funds to establish or supplement a federal impact aid legal reserve in the general fund. Accordingly, effective for the year ending June 30, 2015 the Federal Impact Aid adjustment to expenditures is limited to the portion of Federal Impact Aid Section 8002 and Section 8003 received during the fiscal year and recognized as revenue on the General Fund Budgetary Comparison Schedule, but <u>not</u> transferred to the Federal Impact Aid Reserve - General (8002 or 8003) by board resolution during June 1 to June 30 of the fiscal year under audit. Amounts transferred to the reserve are captured on line (C4).

Sale & Lease-back, Extraordinary Aid, Additional Nonpublic School Transportation Aid, Recognized current year School Bus Advertising Revenue, and Family Crisis Transportation Aid. Refer to the Audit Program Section II, Chapter 10.

#### Detail of Allowable Adjustments

Federal Impact Aid	(H)
Sale & Lease-back	(l)
Extraordinary Aid	55,024.00 (J1)
Additional Nonpublic School Transportation Aid	3,132.00 (J2)
Current Year School Bus Advertising Revenue Recognized	(J3)
Family Crisis Transportation Aid	(J4)
Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)+(J4)]	58,156.00 (K)

<sup>\*\*</sup> This amount represents the June 30, 2014 Excess Surplus (C3 above) and must be included in the Audit Summary Line 90031. This amount was to be appropriated in the 2015-2016 general fund budget.

#### **Detail of Other Restricted Fund Balance**

Statutory restrictions:	
Approved unspent separate proposal	
Sale/lease-back reserve	<u></u>
Capital reserve	919,471.79
Maintenance reserve	75,000.00
Emergency reserve	200,000.00
Tuition reserve	400,000.00
School bus advertising 50% fuel offset reserve - current year	
School bus advertising 50% fuel offset reserve - prior year	<u></u>
Impact Aid General Fund Reserve (Sections 8002 and 8003)	
Impact Aid Capital Fund Reserve (Sections 8007 and 8008)	
Other state/government mandated reserves	
[Other Restricted Fund Balance not noted above]****	
Total Other Restricted Fund Balance	1,594,471.79_(C4)

<sup>\*\*\*</sup> Amounts must agree to the June 30, 2015 CAFR and must agree to Audit Summary Line 90030.

<sup>\*\*\*\*</sup> Amount for Other Restricted Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not State mandated or that is not legally imposed by another type of government, such as the judicial branch of government, must have departmental approval. District requests should be submitted to the Division of Administration and Finance prior to September 30.