BOROUGH OF DEMAREST SCHOOL DISTRICT
COUNTY OF BERGEN
AUDITORS' MANAGEMENT REPORT ON
ADMINISTRATIVE FINDINGS - FINANCIAL,
COMPLIANCE AND PERFORMANCE
FISCAL YEAR ENDED JUNE 30, 2015

BOROUGH OF DEMAREST SCHOOL DISTRICT AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS – FINANCIAL, COMPLIANCE AND PERFORMANCE FISCAL YEAR ENDED JUNE 30, 2015 TABLE OF CONTENTS

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November 14, 2015

The Honorable President and Members of the Board of Education
Borough of Demarest School District
County of Bergen, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Borough of Demarest School District in the County of Bergen for the fiscal year ended June 30, 2015, and have issued our report thereon dated November 14, 2015.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated November 14, 2015, on the financial statements of the Board.

We will review the status of the comments, during our next audit engagement. We have already discussed these comments and suggestions, with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations, if any.

This report is intended for the information of the Borough of Demarest School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

Francis J. Jones, Jr.

Certified Public Accountant

Licensed Public School Accountant #1154

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

Officials in Office and Surety Bonds

Name	Position	Coverage
Phil Nisonoff	Treasurer	\$ 200,000
Tom Perez	Business Administrator/Board Secretary	100,000

The District also has Employee Dishonesty and Faithful Performance coverage through the Selective Insurance Company as detailed on Exhibit J-20 of the CAFR.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account and Pension Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls tested were approved by the Superintendent and certified by the President of the Board, the School Business Administrator, and the Superintendent.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the general fund.

The required certification (E-CERT 1) of compliance with all documentation prepared for income tax related purposes of administrators (superintendent, assistant superintendent and business administrator) complying with the requirements of federal and state laws and regulations, was completed and submitted to the NJ Department of Treasury by the due date of March 15.

Financial Planning, Accounting and Reporting (Cont'd)

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of General and Administrative Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, we reviewed administrative coding classifications to determine overall reliability and compliance with N.J.A.C 6A:23A-8.2. As a result of the procedures performed, no errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classifications.

Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

No Child Left Behind (N.C.L.B.)

The N.C.L.B. financial exhibits are contained herein within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title III of the No Child Left Behind Act.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2015. The reimbursement form was reviewed and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

- a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made "
- N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law"

Effective July 1, 2010 and thereafter the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$36,000 (with a Qualified Purchasing Agent), respectively.

The law regulating bidding for public school student transportation contracts under N.J.S.A 18A:39-3 is currently \$18,300.

As per N.J.S.A. 18A:18A-3, the Board passed a resolution authorizing the Business Administrator as a qualified purchasing agent and increasing the bid threshold to \$36,000.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service

The financial transactions and statistical records of the School Food Service Fund were reviewed. The financial accounts, were reviewed on a test-check basis. No exceptions were noted. Food Service accounting records maintained by the District's central administration office were reconciled with the records maintained by the food service contractor.

The District did not participate in the National School Lunch Program during the fiscal year ended June 30, 2015.

Cash receipts and bank records were reviewed for timely deposit. No exceptions were noted.

Timesheets were reviewed and labor costs verified on a test basis. Payroll records were maintained on all School Food Services Employees authorized by the Board of Education. No exceptions were noted.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified on a test basis. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the nonprofit status of the School Food Service Fund. Net cash resources did not exceed three months' average expenditures.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled "Proprietary Funds", Section G of the CAFR.

Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Application for State School Aid

Our audit procedures included a test of enrollments and related services reported in the October 15, 2014 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, low income and bilingual students. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers with minor exceptions. The information that was included on the work papers was verified on a test basis with minor exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District's written procedures for the recording of student enrollment data appear to be adequate.

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2014-2015 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

The District did not have any active SDA projects.

Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations require the District to establish a maximum travel for the year and to ensure that the maximum amount is not exceeded. The regulations also require that all travel be preapproved by the Board of Education and Superintendent and that a brief report detailing the key issues addressed at the travel event must be submitted after the travel event has occurred.

Our review of the travel policies and records revealed that the District was in compliance with the travel regulations.

Management Suggestions:

I.D.E.A. Reimbursement Submissions

Our review of the submissions for reimbursements of I.D.E.A. revealed that submissions are not always being made on a regular basis throughout the course of the year as expenditures are incurred, and promptly reported to the grantor. It is suggested that the District make submissions for reimbursements periodically for I.D.E.A. expenditures as they are incurred throughout the year.

Surety Bond Coverage

The duties of the Business Administrator have evolved over the last few decades into a position that is responsible for the collection, disbursement, and investment of the School's main funds. At the time of the passage of the statute delineating the duties of the Treasurer of School Monies the aforementioned duties were to be the responsibility of the Treasurer. Also, the statute that established the requirement for the amount of the Treasurer's bond did not contemplate the evolution of the Business Administrator's position. As a result the person most intimately involved in the handling of the main School funds is not required to be bonded in an amount commensurate with the related responsibilities. We suggest that the position of the Business Administrator be bonded in an amount at least equal to the required bond for the Treasurer of School Monies.

Single Audit

Effective for the fiscal year ended June 30, 2016, there will be significant changes to the Single Audit. These changes include the following:

- An increase in the single audit threshold
- Low risk auditee criteria
- Type A and B threshold
- Coverage requirements for major programs tested for both low risk and non-low risk auditees.

Additionally, the cost principles and administrative requirements such as A-87 have been consolidated under the *OMB Uniform Guidance: Cost Principles, Audit and Administrative Requirements for Federal Awards.* This guidance was effective December 26, 2014 for all new federal awards and for any additional funding for existing awards made after December 26, 2014.

Governmental Accounting Standards Board Statements:

The next Governmental Accounting Standards Board ("GASB") statement which will have a significant impact on the District will be GASB#75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions, will be effective for the fiscal year ending June 30, 2018. This standard replaces GASB#45, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions. It is similar to GASB Statement No. 68, Accounting and Financial Reporting for Pensions GASB#68 in that successful implementation of this standard will require the provision of certain key financial and non-financial information from the New Jersey Division of Pensions.

Deferred Compensation Plans

The District has a fiduciary responsibility to its employees related to the deferred compensation plans offered by the District. The District should consider a periodic review of the benefits, features, costs, and performance of its deferred compensation plans and make that information available to employees to assist employees in making suitable choices for investing their retirement funds while fulfilling the District's fiduciary responsibilities.

Management Suggestions: (Cont'd)

Independent Contractors vs. Employees

The District should consider reviewing the status of "Independent Contractors" utilized by the District with Internal Revenue Service guidelines for determination of employment status. The IRS has been reviewing employers, including governments, to determine compliance. A proactive approach may help to minimize or eliminate potential penalties related to incorrect employment status determination.

Status of Prior Year's Findings/Recommendations

There were no prior year audit findings or recommendations.

BOROUGH OF DEMAREST SCHOOL DISTRICT
SCHEDULE OF MEAL COUNT ACTIVITY
FOOD SERVICE FUND
NUMBER OF MEALS SERVED
ENTERPRISE FUND
FOR THE FISCAL YEAR ENDED JUNE 30, 2015
(MEMORANDUM ONLY)

NOT APPLICABLE

2015-2016 Application for State School Aid Sample for Verification Reported on Reported on Sample Verified per Errors per A.S.S.A. Workpapers Selected from Registers Registers On Roll On Roll Errors Workpapers On Roll On Roll Full Shared Shared Full Full Shared Full Shared Ful1 Shared Full Shared Full Day Kindegarten 53 53 53 53 Grade One 63 63 63 63 Grade Two 74 74 74 74 Grade Three 69 69 69 69 Grade Four 60 60 60 60 Grade Five 73 73 73 73 Grade Six 70 70 70 70 Grade Seven 64 64 64 64 Grade Eight 69 69 69 69 Subtotal 595 595 595 595 Special Ed - Elementary 48 45 3 7 7 Special Ed - Middle School 35 35 5 5 Subtotal 83 80 12 12 Totals 675 678 607 607 Percentage Error 0.44% 0.00% 0.00% 0.00%

		Private Schools	for Disabled				Resident Lo	w Income		
	Reported on A.S.S.A. as Private Schools	Sample for Verification	Sample Verified	Sample Errors	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors
Full Day Kindegarten Grade One Grade Two					1	2	1 (1)			
Grade Three Grade Four Grade Five					1 2	1 2	(1)	1 1	1 1	
Grade Six Grade Seven Grade Eight				AN GO SHARLES AND A SHARLES AN	2 1	2 1		1	1	
Subtotal Special Ed - Elementary Special Ed - Middle School	2	1	1		8	8		3	3	
Subtotal	2	1	1							
Totals	2	1	1		8	8	0	3	3	0
Percentage Erro	r			0.00%			0.00%			0.00%

Resident LEP Low Income

	Reported on A.S.S.A. as LEP Not Low Income	Reported on Workpapers as LEP Not Low Income	Errors	Sample Selected from Workpapers	Verified to Application Test Scores and Register	Sample Errors
Grade Two Grade Five	1	1 1		1	1	
Totals	2	2	0	1	1	0
	Percentage Error		0.00%			0.00%

Resident LI	P Not Low In	come
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	Reported on	Reported on		Sample	Verified to	
	A.S.S.A. as	Workpapers as		Selected	Application	
	LEP Not Low	LEP Not Low		from	Test Scores	Sample
	Income	Income	Errors	Workpapers	and Register	Errors
Full Day Kindegarten	2	2		1	1	
Grade One	4	4		1	1	
Grade Two	1	2	(1)			
Grade Three	2	2		1	1	
Grade Four	2	2		1	1	
Grade Five	1	4	(3)	1	1	
Grade Six	1	1	` ,	1	1	
Grade Seven		1	(1)			
Grade Eight	•	1	(1)			***
Totals	13	19	(6)	6	6	0
	Percentage Error		46.15%			0.00%

BOROUGH OF DEMAREST SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2014

Trans	

			Transpo	ortation		
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors
Regular - Public Schools	3	3		1	1	
Transported - Non Public	10	10		3	3	
AIL - Non Public	18	18		5	5	
Special Needs - Public	3	3				
Special Needs -Private	5	5		1	1	
Totals	39	39		10	10	
Pe	rcentage Error		0.00%			0.00%

	Reported	Recalculated	
Average Mileage - Regular Including Grade PK Students	5.4	5.4	
Average Mileage - Regular Excluding Grade PK Students	5.4	5.4	
Average Mileage - Special Education with Special Needs	6.3	6.3	

1,982,993 (E)

BOROUGH OF DEMAREST SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2015

EXCESS SURPLUS CALCULATION

Section 1 - REGULAR DISTRICT

2014-2015 Total General Fund Expenditures per the CAFR Increased by: Transfer from Capital Outlay to Capital Projects Fund	\$ 13,432,360 (B) \$ -0- (B1a) \$ -0- (B1b)
Transfer to Food Service Fund	\$ -0- (B1b)
Decreased by:	
On-Behalf TPAF Pension and Social Security	\$\frac{1,143,876}{\$} (B2a) \$\frac{-0-}{(B2b)}\$
Assets Acquired Under Capital Leases	\$ -0- (B2b)
Adjusted 2014-2015 General Fund Expenditures [(B)+(B1's)-(B2's)]	\$ 12,288,484 (B3)
2% of Adjusted 2014-2015 General Fund Expenditures [(B5) times .02]	\$ 245,770 (B4)
Enter Greater of (B4) or \$250,000	\$ 245,770 (B4) \$ 250,000 (B5) \$ 3,132 (K)
Increased by: Allowable Adjustment	\$ 3,132 (K)
	· · · · · · · · · · · · · · · · · · ·
Maximum Unassigned Fund Balance [(B5)+(K)]	\$ 253,132 (M)
Section 2	
Section 2 Total General Fund - Fund Balances @, 6/30/2015	\$ 4,357,809 (C)
	\$ 4,357,809 (C)
Total General Fund - Fund Balances @ 6/30/2015	\$ 4,357,809 (C)
Total General Fund - Fund Balances @ 6/30/2015 (Per CAFR Budgetary Comparison Schedule C-1)	
Total General Fund - Fund Balances @ 6/30/2015 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by:	
Total General Fund - Fund Balances @ 6/30/2015 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances	
Total General Fund - Fund Balances @ 6/30/2015 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balances	
Total General Fund - Fund Balances @ 6/30/2015 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures	\$ 322,646 (C1) \$ -0- (C2) \$ 1,616,780 (C3)
Total General Fund - Fund Balances @ 6/30/2015 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balances	\$ 322,646 (C1) \$ -0- (C2) \$ 1,616,780 (C3) \$ 1,137 (C4)

Restricted Fund Balance-Excess Surplus [(U1)-(M)] IF NEGATIVE, ENTER -0-

BOROUGH OF DEMAREST SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2015

Recapitulation of Excess Surplus as of June 30, 2015

Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Excess Surplus [(E)]	\$ 1,616,780 (C3) \$ 1,982,993 (E)
Total $[(C3)+(E)+(F)]$	\$ 3,599,773 (D)
Detail of Allowable Adjustments	
Impact Aid	\$ -0- (H)
Sale and Lease Back	\$ -0- (I)
Extraordinary Aid	\$ -0- (I) \$ -0- (J1) \$ 3,132 (J2)
Additional Nonpublic School Transportation Aid	\$ 3,132 (J2)
Total Adjustments [(H)+(I)+(J1)+(J2)]	\$ 3,132 (K)
Detail of Other Restricted Fund Balance	
<u>Detail of Other Restricted Fund Balance</u> Statutory Restrictions	\$ -0-
	\$ -0-
Statutory Restrictions	\$ -0-
Statutory Restrictions Approved Unspent Separate Proposal	\$ -0-
Statutory Restrictions Approved Unspent Separate Proposal Sale/Lease-Back Reserve Capital Reserve Emergency Reserve	\$ -0-
Statutory Restrictions Approved Unspent Separate Proposal Sale/Lease-Back Reserve Capital Reserve Emergency Reserve Maintenance Reserve	\$ -0-
Statutory Restrictions Approved Unspent Separate Proposal Sale/Lease-Back Reserve Capital Reserve Emergency Reserve Maintenance Reserve Tuition Reserve	\$ -0-
Statutory Restrictions Approved Unspent Separate Proposal Sale/Lease-Back Reserve Capital Reserve Emergency Reserve Maintenance Reserve Tuition Reserve Other State/Governmental Mandated Reserve	\$ -0-
Statutory Restrictions Approved Unspent Separate Proposal Sale/Lease-Back Reserve Capital Reserve Emergency Reserve Maintenance Reserve Tuition Reserve	\$ -0- \$ -0- \$ 1,137 \$ -0- \$ -0-

BOROUGH OF DEMAREST SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2015

It is recommended that:

1. <u>Administrative Practices and Procedures</u>

None

2. Financial Planning, Accounting and Reporting

None

3. School Purchasing Program

None

4. School Food Service

None

5. <u>Student Body Activities</u>

None

6. Application for State School Aid

None

7. <u>Pupil Transportation</u>

None

8. Facilities and Capital Assets

None

9. <u>Status of Prior Year's Findings/Recommendations</u>

There were no prior year audit findings or recommendations.