# TOWNSHIP OF DENNIS SCHOOL DISTRICT 

AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS

FINANCIAL, COMPLIANCE AND PERFORMANCE
JUNE 30, 2015

## AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

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# F O R D - SCOTT <br> \& $A S S O$ C I A T E S , L.L.C. <br> CERTIFIED PUBLIC ACCOUNTANTS 

## REPORT OF INDEPENDENT AUDITORS

Honorable President and
Members of the Board of Education
Township of Dennis School District
County of Cape May, New Jersey

We have audited, in accordance with generally accepted audit standards and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Dennis Township School District in the County of Cape May for the year ended June 30, 2015, and have issued our report thereon dated November 30, 2015.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Dennis Township Board of Education's management and the New Jersey Department of Education, other state and federal awarding agencies and pass-through entities. However, this report is a matter of public record and its distribution is not limited.

Ford, scott \& Assocnates, L.L.C. FORD, SCOTT \& ASSOCIATES, L.L.C. CERTIFIED PUBLIC ACCOUNTANTS

Lean P. Costella<br>Leon P. Costello Certified Public Accountant Licensed Public School Accountant No. 767

November 30, 2015
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## ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE REPORTING

## Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and the Treasurer of School Moneys, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

## Administrative Practices and Procedures

## Insurance

Insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the district's CAFR.

Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32, 18A:13-13)

| Name | Position | Amount |
| :---: | :---: | :---: |
| Paige Rumaker | Board Secretary / School Business Administrator | 10,000.00 |
| Kelly Brazelton | Treasurer | 200,000.00 |

## Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The Board made proper adjustments to the billings to sending districts for the actual per pupil costs in accordance with N.J.A.C. 6A:23A-17.1(f) 3.

Dennis Township is a sending district to Middle Township High School. All tuition contracts were available for inspection.

## Financial Planning, Accounting and Reporting

## Examination of Claims

An examination of claims paid during the period under review indicated two discrepancies with respect to signatures and no discrepancies with respect to certification or supporting documentation.

## Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/School Business Administrator, and the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits premium withholding due to the general fund.

## Employee Position Control Roster

An inquiry and subsequent review of the Position Control Roster found no inconsistencies between the payroll records, employee benefit records, the general ledger accounts to where wages are posted, and the Position Control Roster.

A review of outstanding issued purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable. No discrepancies were noted.

## Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A$16.2(f)$ as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. As a result of the procedures performed, a transaction error rate of zero was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

## Board Secretary's Records

Our review of the financial and accounting records maintained by the Board Secretary disclosed the following items:

- The Board Secretary's records were in satisfactory condition.
- Acknowledgement of the Board's receipt of the Board Secretary's and the Treasurer's monthly financial reports were included in the minutes.
- Budget appropriations were not greater than realized revenues and Board authorized use of surplus.
- No budgetary line accounts were over-expended during the fiscal year end at June 30 (N.J.A.C. 6A:23A-16.10)
- Payments made to vendors were not made until the receipt of goods.
- Capital asset records were updated for the additions and disposals of capital assets made during the year.
- Budget transfers were approved by two-thirds affirmative vote of the authorized membership of the school board (N.J.A.C. 6A:23A-13.3(f))
- Purchase orders were charged to the appropriate line accounts in accordance with State prescribed Uniform Minimum Chart of Accounts (Handbook 2R2), for New Jersey Public Schools.


## Finding 2015-1:

A travel reimbursement selected for testing was not approved prior to the date of travel in accordance with N.J.A.C. 6A:23A-7. The District has made corrective action, therefore no formal recommendation deemed necessary.

## Treasurer's Records

The following items were noted during our review of the records of the Treasurer:

- The Treasurer's records were in satisfactory condition.
- All required reconciliations were performed.
- $\quad$ Cash receipts were promptly deposited. (N.J.A.C. 18A:17-34, 18A:17-9.1)
- The Treasurer's records were in agreement with those of the Board Secretary.

Elementary and Secondary Education Act (E.S.E.A.) / Improving America's Schools Act (IASA) as reauthorized by the No Child Left Behind Act of 2001.

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and VI of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for E.S.E.A. revealed no areas of noncompliance and/or questionable costs.

## Other Special Federal and/or State Projects

The district's Special Projects were approved as listed on the Schedule A and Schedule B in the CAFR.
Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

The study of compliance for Special Federal and/or State Projects revealed no areas of noncompliance and/or questionable costs.

## T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

## TPAF Reimbursement to the State for Federal Salary Expenditures

The reimbursement to the State for the amount of the expenditure charged to the current year's Final Report for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made subsequent to the end of the 60 day grant liquidation period, but prior to the 90 days required by N.J.S.A. 18A:66-90. Accordingly, the expenditure was made in accordance with State law (90 days).

## Finding 2015-2:

The expenditure that was made to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was not calculated correctly by the district resulting in an overpayment to the State of $\$ 485.35$.

## Recommendation:

The district should adopt internal control procedures designed to ensure that reimbursement of TPAF/FICA paid by the State on-behalf of TPAF employees charged to federal grants is properly calculated and reported to the State.

## School Purchasing Programs

## Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are $\$ 36,000$ (with a Qualified Purchasing Agent) and $\$ 26,000$ (without a Qualified Purchasing Agent), respectively. Dennis Township Board of Education does not have a Qualified Purchasing Agent therefore the bid threshold was $\$ 26,000$ for fiscal year 2015. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is currently $\$ 18,300$.

The board of education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Based on the results of my examination, I did not note any individual payments, contracts, or agreements were made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

## School Food Service

The financial transactions and statistical records of the School Food Service Fund were reviewed. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis. No exceptions noted.

The number of meals claimed for reimbursement was compared to sales and meal count records. As part of the claims review process, the Edit Check Worksheet was completed. Reimbursement claims were submitted / certified in a timely manner.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served was compared to the number of valid applications and/or to the list of directly certified students on file, times the number of operating days, on a school by school basis. The free and reduced price meal and free milk policy is uniformly administered throughout the school system. Sites approved to participate in Provisions I and II were examined for compliance with all counting and claiming requirements. The required verification procedures for free and reduced price applications were completed and available for review. No exceptions were noted.

USDA Food Distribution Program commodities were received and a single inventory was maintained on a first-in, first-out basis. No exceptions were noted.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used. No exceptions were noted.

The cash disbursement records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

Net cash resources did not exceed three months average expenditures. No exceptions were noted.
Cash receipts and bank records were reviewed for timely deposit. No exceptions were noted.
The district utilizes a food service management company (FSMC) and is depositing and expending of program monies were in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. The FSMC contract includes an operating results provision which guarantees that the food service program will breakeven. The operating provision has not been met.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section B in the CAFR.

## Student Body Activities and Community Education

The records of the Student Activity and Community Education Funds were in satisfactory condition.

## Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2014 Application for State School Aid (ASSA) for on-roll, private schools for the handicapped, low income, and bilingual. We also performed a review of the districts procedures related to its completion. The information on the ASSA was compared to the district workpapers without exceptions noted. The information that was included on the workpapers was verified without exceptions noted. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.
The district has adequate written procedures for the recording of student enrollment data.

## Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2014-15 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without any exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also include a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of transportation contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

## Facilities and Capital Assets

Our procedures included a review of the SDA grant agreement for consistency with the recording of SDA revenue, transfer of local funds from the general fund or from the capital reserve account, and awarding of contracts for eligible facilities construction. No exceptions were noted as a result of our review.

## Follow-Up on Prior Year Findings

In accordance with government auditing standards, our procedures included a review of all prior year recommendations including findings. Corrective action has been taken on all prior year findings.

## Acknowledgment

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to the members of the audit team.

Respectfully submitted,

> Ford, \&cott \& Associates, L.L.C.
> FORD, SCOTT \& ASSOCIATES, L.L.C.
> CERTIFIED PUBLIC ACCOUNTANTS

Lean P. Costella<br>Leon P. Costello<br>Certified Public Accountant<br>Licensed Public School Accountant<br>No. 767

November 30, 2015

## SCHEDULE OF MEAL COUNT ACTIVITY <br> TOWNSHIP OF DENNIS SCHOOL DISTRICT <br> FOOD SERVICE FUND <br> NUMBER FOR MEALS SERVED AND (OVER) UNDERCLAIM <br> ENTERPRISE FUND <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2015

| Program | Meal Category | Meals Claimed | Meals <br> Verified | Diff. | Rate | (Over) Under Claim |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| National School Lunch | Paid | 17,733 | 17,733 | - | 0.32 | \$ | - |
| (Regular Rate) | Reduced | 3,882 | 3,882 | - | 2.64 |  | - |
|  | Free | 14,261 | 14,261 | - | 3.04 |  | - |
| Total |  | 35,876 | 35,876 | - |  |  | - |
| School Breakfast | Paid | 2,270 | 2,270 | - | 0.28 |  | - |
| (Severe Rate) | Reduced | 608 | 608 | - | 1.63 |  | - |
|  | Free | 5,294 | 5,294 | - | 1.93 |  | - |
| Total |  | 8,172 | 8,172 | - |  |  | - |
| TOTAL NET UNDERCL |  |  |  |  |  | \$ | - |

# NET CASH RESOURCE SCHEDULE <br> TOWNSHIP OF DENNIS SCHOOL DISTRICT <br> ENTERPRISE FUND - FOOD SERVICE <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2015 

Net cash resources did not exceed three months of expenditures.


## Net Adj. Total Operating Expense:

| B-5 | Tot. Operating Exp. |  |
| :--- | :--- | :--- |
| Less Depreciation | $172,503.58$ <br> B-5 | $12,648.00)$ <br>  |
|  | Adj. Tot. Oper. Exp. | $\$ 159,855.58$ |

(B)

## Average Monthly Operating Expense:

$$
\text { B / } 10
$$


(C)

Three times monthly Average:
$3 \times C$
\$ $\quad 47,956.67$
(D)

| TOTAL IN BOX A | \$ | 5,777.96 |
| :---: | :---: | :---: |
| LESS TOTAL IN BOX D | \$ | 47,956.67 |
| NET | \$ | $(42,178.71)$ |

From above:
A is greater than $D$, cash exceeds $3 X$ average monthly operating expenses.
$D$ is greater than $A$, cash does not exceed $3 X$ average monthly operating expenses.

[^0]
Half Day Preschool
Full Day Preschool
Half Day Kindergarten
Full Day Kindergarten
One
Two
Three
Four
Five
Six
Seven
Eight
Nine
Ten
Eleven
Twelve
Post-Graduate
Adult H.S. (15+CR.)
Adult H.S. (1-14+CR.)
Subtotal
Special Ed - Elementary
Special Ed - Middle Schoo
Special Ed - High School
Subtotal
Co. Voc. - Regular
Co. Voc. - FT Post Sec.
Totals


## DENNIS TOWNSHIP BOARD OF EDUCATION <br> EXCESS SURPLUS CALCULATION <br> FOR THE YEAR ENDED JUNE 30, 2015

## REGULAR DISTRICT

## SECTION 1

## A. 2\% Calculation of Excess Surplus

2014-15 Total General Fund Expenditures per the CAFR, Ex. C-1 Increased by:
Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to SRF for PreK-Regular Transfer from General Fund to SRF for PreK-Inclusion
\$ 15,437,618.95 ..... (B) ..... \$ ..... (B1a)
\$ ..... (B1b)
\$ ..... (B1c)
Decreased By:
On-Behalf TPAF Pension \& Social Security\$1,018,386.05(B2a)
Assets Acquired Under Capital Leases$\$ \quad 345,185.41$(B2b)
Adjusted 2014-15 General Fund Expenditures [(B)+(B1's)-(B2's)]
\$ 14,074,047.49(B3)
2\% of Adjusted 2014-15 General Fund Expenditures [(B3) times .02]Increased by: Allowable Adjustment*
\$
\$ $\quad 281,480.95$ ..... (B4)
\$ 5,340.00 ..... (K)
Enter Greater of (B4) or \$250,000
Maximum Unreserved/Undesignated Fund Balance [(B5)+(K)]

## DENNIS TOWNSHIP BOARD OF EDUCATION <br> EXCESS SURPLUS CALCULATION <br> FOR THE YEAR ENDED JUNE 30, 2015

## SECTION 2

Total General Fund - Fund Balances @ 06/30/15
(Per CAFR Budgetary Comparison schedule/statement C-1)
\$ 2,221,881.13
(C)

Decreased by:
Year-end Encumbrances
Legally Restricted-Designated for Subsequent Year's Expenditures

(C1)
Legally Restricted-Excess Surplus - Designated for
\$

## Subsequent Year's Expenditures ** <br> Other Restricted Fund Balances ****

$\$ \quad 329,323.00$ (C3)

Assigned Fund Balance-Unreserved Designated for
Subsequent Year's Expenditures
\$ $\qquad$ (C5)

Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]
\$ $\qquad$

## SECTION 3

Restricted Fund Balance - Excess Surplus *** [(U1)-(M)] IF NEGATIVE ENTER - 0- $\qquad$ (E)

## Recapitualtion of Excess Surplus as of June 30, 2015:

Reserved Excess Surplus - Designated for Subsequent Year's Expenditures **
Reserved Excess Surplus ***

| $\$$ |  |
| :--- | :--- |
| $\$$ | $329,323.00$ |
| (C3) |  |

Total [(C3) + (E)]
\$ 1,089,735.87
(D)

* This adjustment line (as detailed below) is to be utilized for Impact Aid (when applicable), Sale and Lease-back (Refer to the Audit Program Section II, Chapter 10), and Extraordinary Aid, Additional Nonpublic School Transportation Aid and Unbudgeted TPAF Wage Freeze Grant Funding. (Refer to the Audit Program Section II, Chaper 10 for restrictions on the inclusion Extraordinary Aid and Additional Nonpublic School Transportation Aid.)


## Detail of Allowable Adjustment

## Impact Aid

\$
Sale \& Lease-back
$\$ \square$
Extraordinary Aid
Additional Nonpublic School Transportation Aid
Current Year School Bus Advertising Revenue Recognized
\$
\$ $\quad-\quad-\quad$.
\$
Family Crisis Transportation Aid
\$
Total Adjustments [(H)+(I)+(J1) + (J2)]

** This amount represents the June 30, 2014 Excess Surplus (C3 above) and must be included in the Audit Summary Worksheet Line 90031.
*** Amounts must agree to the June 30, 2015 CAFR and the sum of the two lines must agree to Audit Summary Worksheet Line 90030.

Amount for Other Reserved Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by an other type of government, such as the judicial branch of government, must have Departmental approval. District requests should be submitted to the Division of Finance prior to September 30.

## DENNIS TOWNSHIP BOARD OF EDUCATION <br> EXCESS SURPLUS CALCULATION

FOR THE YEAR ENDED JUNE 30, 2015

## Detail of Other Restricted Fund Balance

Statutory restrictions:
Approved unspent separate proposal \$
Capital outlay for a district with a capital outlay cap waiver \$
Sale/lease-back reserve

Capital reserve
Maintenance reserve
Emergency reserve
Waiver offset reserve
Tuition reserve
Other state/government mandated reserve
[Other Restricted Fund Balance not noted above] ${ }^{* * * *}$
Total Other Restricted Fund Balance
\$ 686,403.56 (C4)


[^0]:    * Inventories are not to be included in total current assets.

