BOARD OF EDUCATION OF THE GLOUCESTER COUNTY VOCATIONAL-TECHNICAL SCHOOL DISTRICT DEPTFORD, NEW JERSEY

AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL, COMPLIANCE AND PERFORMANCE

> FOR THE FISCAL YEAR ENDED JUNE 30, 2015



GLOUCESTER COUNTY VOCATIONAL-TECHNICAL SCHOOL DISTRICT

Auditor's Management Report on Administrative Findings - Financial, Compliance and Performance

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AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

The Honorable President and Members of the Board of Education Gloucester County Vocational Technical School District County of Gloucester, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Gloucester County Vocational Technical School District, a component unit of the County of Gloucester, State of New Jersey, as of and for the fiscal year ended June 30, 2015, which were separately issued in the Comprehensive Annual Financial Report dated December 21, 2015.

As part of our audit, we also performed procedures required by the Division of Administration and Finance, Department of Education, State of New Jersey, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is issued in conjunction with the Comprehensive Annual Financial Report of the Board of Education of the Gloucester County Vocational Technical School District, for the fiscal year ended June 30, 2015, and is intended for the information of the School District's management and the New Jersey Department of Education and should not be used by anyone other than these specified parties.

Respectfully submitted,

Bouman 1 Company LLP

BOWMAN & COMPANY LLP Certified Public Accountants & Consultants

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Michael J. Welding Certified Public Accountant Public School Accountant No. CS 00886

Woodbury, New Jersey December 21, 2015

ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE, AND PERFORMANCE

SCOPE OF AUDIT

The audit covered the financial transactions of the Assistant Superintendent for Business/Board Secretary, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

ADMINISTRATIVE PRACTICES AND PROCEDURES

Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the School District's CAFR.

Official Bonds (N.J.S.A. 18A: 17-26, 18A:17-32, 18A:13-13)

| Name | Position | <u>Amount</u> |
|------------------|--|---------------|
| Marjorie Workman | Board Secretary / School Business Administrator | \$215,000.00 |

There is a Public Employees' Faithful Performance Blanket Position Bond with New Jersey School Board Association Insurance Group covering all other employees with multiple coverage of \$250,000.00.

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The School District made a proper adjustment to the billings to sending districts for the decrease in per pupil costs in accordance with N.J.A.C. 6A:23A-17.1(f)3.

FINANCIAL PLANNING, ACCOUNTING, AND REPORTING

Examination of Claims

Sampled claims paid during the fiscal year under audit did not indicate any reportable noncompliance with respect to signatures, certification, or supporting documentation.

Payroll Account

The net salaries of all sampled employees of the School District were deposited in the Net Payroll Account. Employees' payroll deductions and the employer's share of fringe benefits were deposited in the Agency Payroll Account.

Sampled payrolls were approved by the Superintendent and were certified by the President of the Board and the Assistant Superintendent for Business/Board Secretary.

Sampled salary withholdings were promptly remitted to the proper agencies, including health benefit premium withholdings due to the General Fund.

Payrolls were delivered to the Assistant Superintendent for Business/Board Secretary who then deposited warrants in separate bank accounts for net payroll and withholdings.

Employee Position Control Roster

A sample of the Employee Position Control Roster indicated that it was in satisfactory condition.

FINANCIAL PLANNING, ACCOUNTING, AND REPORTING (CONT'D)

Encumbrances and Accounts Payable

A sample of outstanding issued purchase orders was made as of June 30 for proper classification of orders as encumbrances and accounts payable. Our sample did not indicate any reportable noncompliance with respect to classification of orders.

Classification of Expenditures

The coding of expenditures was reviewed for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our randomly sampled expenditure transactions. We also reviewed the coding of all expenditures included in our compliance and single audit sampling procedures. In addition, a sample was selected that specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. Our samples did not indicate any reportable noncompliance with respect to classification of expenditures.

Board Secretary's Records

Our audit of the financial and accounting records maintained by the Board Secretary indicated that they were in satisfactory condition.

<u>Elementary and Secondary Education Act (E.S.E.A.) / Improving America's Schools Act (I.A.S.A.) as</u> reauthorized by the No Child Left Behind Act (N.C.L.B.) of 2001

The E.S.E.A. / N.C.L.B. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and II of the Elementary and Secondary Education Act as amended and reauthorized.

Other Special Federal and / or State Projects

The School District's Other Special Projects were approved as listed on Exhibits K-3 and K-4 located in the CAFR.

Our audit of the federal and state funds on a sample basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

The audit of compliance for Other Special Projects did not indicate any reportable noncompliance.

T.P.A.F. Reimbursement

Our audit procedures included a sample of the biweekly reimbursements filed with the Department of Education for School District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 60 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

SCHOOL PURCHASING PROGRAMS

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-1 et seq. (Public School Contracts Law), the associated rules and related information on the statute, and the school contracts in general are available on the website:

http://www.state.nj.us/dca/divisions/dlgs/programs/lpcl.html

Current statute is posted on the New Jersey Legislature website:

<u>http://lis.njleg.state.nj.us/cgi-</u> <u>bin/om_isapi.dll?clientID=1319801&depth=2&expandheadings=off&headingswithhits=on&infobase=statutes.nfo&s</u> oftpage=TOC_Frame_Pg42

Based on the results of our audit, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4, amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

SCHOOL FOOD SERVICE

The financial transactions and statistical records of the school food service fund were audited. The financial accounts, meal count records, and eligibility applications were reviewed on a sample basis. No exceptions were noted.

Cash receipts and bank records were sampled for timely deposit. No exceptions were noted.

Expenditures should be separately recorded as food, labor, and other costs. Vendor invoices were sampled and costs verified. Inventory records on food and supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

Sampled time sheets were reviewed and labor costs verified. Payroll records were maintained on all School food service employees authorized by the School District. No exceptions were noted.

The number of meals claimed for reimbursement was compared to sales and meal count records. As part of the claims review process, the Edit Check Worksheet was completed. Reimbursement claims were submitted / certified in a timely manner.

Sampled applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served was compared to the number of valid applications and / or to the list of directly certified students on file, times the number of operating days, on a school by school basis. The free and reduced price meal and free milk policy was reviewed for uniform administration throughout the school system. The required verification procedures for free and reduced price applications were completed and available for audit.

USDA Food Distribution Program food and commodities were received and a single inventory was maintained on a first-in, first-out basis. No exceptions were noted.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section G of the CAFR.

STUDENT BODY ACTIVITIES

Our audit of the financial and accounting records for student activities indicated that they were in satisfactory condition.

APPLICATION FOR STATE SCHOOL AID

Our audit procedures included a sample of information reported in the October 15, 2014 Application for State School Aid ("A.S.S.A.") for on-roll, private schools for the disabled, low-income, and bilingual. We also performed an inspection of the School District procedures related to its completion. The information on the A.S.S.A. was compared to the School District workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The School District maintained workpapers on the prescribed State forms or their equivalent.

The School District has adequate written procedures for the recording of student enrollment data.

FOLLOW-UP ON PRIOR YEAR'S FINDINGS

We have also inspected the findings contained in the audit report issued by the Office of Fiscal Accountability and Compliance (OFAC).

The New Jersey Department of Education completed a review of the Title I, Title II, IDEA Basic, and Carl D. Perkins grants for the period July 1, 2014 through April 29, 2015. Various compliance issues in regards to Title I, IDEA, and Carl D. Perkins grant awards were reported. In total, 15 findings were noted in the State's monitoring report. The final monitoring report is on file with the District. The Gloucester County Vocational Technical School District is in the process of reviewing the report dated December 3, 2015 with the State to develop a corrective action plan and implement all necessary actions to satisfy the State's monitoring report findings. No recommendation is deemed necessary.

ACKNOWLEDGMENT

We received the complete cooperation of all of the officials of the School District and we greatly appreciate the courtesies extended to the members of the audit team.

Respectfully submitted,

BOWMAN & COMPANY LLP Certified Public Accountants & Consultants

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Michael J. Welding Public School Accountant No. 00886

Application for State School Aid Summary Schedule of Audited Enrollments Enrollment as of October 15, 2014

| | 2015-2016 Application for State School Aid (10/15/14 Data) | | | | Sample for Verification | | | | | Private Schools for the Disabled | | | | | | |
|---|--|----------------|----------------|---|-------------------------|------------------------|-------------|---|---------------|---|-------------|---|---|---|---------------------------|-------------------------|
| | Repor A.S. On <u>Full</u> | ted on S.A. | Repor Workj | ted on papers Roll <u>Shared</u> | | rrors <u>Shared</u> | Selec | mple ted from papers <u>Shared</u> | Verifi Reg | ed per isters Roll <u>Shared</u> | Erro Reg | rs per isters Roll <u>Shared</u> | Reported on A.S.S.A. as Private <u>Schools</u> | Sample for Verifi- <u>cation</u> | Sample <u>Verified</u> | Sample <u>Errors</u> |
| Half Day Preschool Full Day Preschool Half Day Kindergarten Full Day Kindergarten One Two Three Four Five Six Seven Eight Nine Ten Eleven Twelve Post-Graduate Adult H.S. (15+CR.) Adult H.S. (1-14CR.) | 3 | | 3 | | | | | | | | | | | NOT APF | PLICABLE | |
| Subtotal | 3 | | 3 | | - | | | | | | - | | | | | |
| Special Education-Elementary Special Education-Middle School Special Education-High School | 152 | 34 | 152 | 34 | | | 93 | 21 | 93 | 21 | | | | | | |
| Subtotal | 152 | 34 | 152 | 34 | | | 93 | 21 | 93 | 21 | - | <u> </u> | | | | |
| Co. Voc Regular Co. Voc. Ft. Post Sec. | 1,163 143 | 15 | 1,163 143 | 15 | | | 1,163 99 | | 1,163 99 | | | | | | | |
| Subtotal | 1,306 | 15 | 1,306 | 15 | | | 1,262 | | 1,262 | | | | | | | |
| Totals | 1,461 | 49 | 1,461 | 49 | - | | 1,355 | 21 | 1,355 | 21 | | | | | | <u> </u> |
| Percentage Error | | | | | | | | | | | | | | | | |

GLOUCESTER COUNTY VOCATIONAL TECHNICAL SCHOOL DISTRICT

Application for State School Aid Summary Schedule of Audited Enrollments Enrollment as of October 15, 2014

| | Resident Low Income | | | Sam | ple for Verificatio | 'n | Resid | ent LEP Low Incom | ne | Sample for Verification | | |
|--|--|--|----------|--|--|-------------------------|--|---|--------------|--|--|-------------------------|
| Helf Dev Developed | Reported on A.S.S.A. as Low <u>Income</u> | Reported on Workpapers as Low <u>Income</u> | Errors | Sample Selected from <u>Workpapers</u> | Verified to Application and Register | Sample <u>Errors</u> | Reported on A.S.S.A. as LEP Low <u>Income</u> | Reported on Workpapers as LEP Low <u>Income</u> | Errors | Sample Selected from <u>Workpapers</u> | Verified to Application, Test Score <u>and Register</u> | Sample <u>Errors</u> |
| Half Day Preschool Full Day Preschool Half Day Kindergarten Full Day Kindergarten One Two Three Four Five Six Seven Eight Nine Ten Eleven Twelve Post-Graduate Adult H.S. (15+CR.) Adult H.S. (144CR.) | | | | | | | | | NOT APF | PLICABLE | | |
| Subtotal | | | | | | | | | | | | |
| Special Education-Elementary Special Education-Middle School Special Education-High School | 20 | 14 | | 17 | 17 | | | | | | | |
| Subtotal | 20 | 14 | <u> </u> | 17 | 17 | | | | <u> </u> | | | |
| Co. Voc Regular Co. Voc. Ft. Post Sec. | 151 | 1 | | 115 | 115 | | | | | | | |
| Subtotal | 171 | 15 | | 132 | 132 | | | | | | | |
| Totals | 171 | 15 | | 132 | 132 | | | | <u> </u> | | | |
| Percentage Error | | | | | | | | | | | | |
| | Deserted as | Descente di est | Transp | ortation | | | | | | | | |
| | Reported on DRTRS by DOE/County | Reported on DRTRS by <u>District</u> | Errors | Tested | Verified | Errors | | | | | Reported | Re- Calculated |
| Reg Public Schools, Col. 1 Reg SpEd, Col. 4 Transported - Non-Public, Col. 3 Special Needs, Col. 6 | | | NOT APP | PLICABLE | | | Reg. Avg. (Mile | eage) = Regular Inc eage) = Regular Exc leage) = Special Ed | cluding Grad | e PK students (Par | | cable |
| Totals | | | | | | | | | | | | |
| Percentage Error | | | | | | | | | | | | |

GLOUCESTER COUNTY VOCATIONAL TECHNICAL SCHOOL DISTRICT

Application for State School Aid Summary Schedule of Audited Enrollments Enrollment as of October 15, 2014

| | | sident LEP NOT Low Incom | e | Sam | Sample for Verification | | | |
|--|---------------------------------------|---|----------------|-------------------------|---------------------------|---------------|--|--|
| | Reported on A.S.S.A. as NOT Low | Reported on Workpapers as NOT Low | _ | Sample Selected from | Verified to Test Score | Sample | | |
| Half Davi Dragahaal | Income | Income | Errors | Workpapers | and Register | <u>Errors</u> | | |
| Half Day Preschool Full Day Preschool | | | | | | | | |
| Half Day Kindergarten | | | | | | | | |
| Full Day Kindergarten | | | | | | | | |
| One | | | | | | | | |
| Two | | | | | | | | |
| Three | | | | | | | | |
| Four | | | | | | | | |
| Five | | | NOT APPLICABLE | | | | | |
| Six | | | | | | | | |
| Seven | | | | | | | | |
| Eight | | | | | | | | |
| Nine | | | | | | | | |
| Ten | | | | | | | | |
| Eleven | | | | | | | | |
| Twelve | | | | | | | | |
| Post-Graduate | | | | | | | | |
| Adult H.S. (15+CR.) | | | | | | | | |
| Adult H.S. (1-14CR.) | | | | | | | | |
| Subtotal | | | <u> </u> | | | | | |
| | | | | | | | | |
| Special Education-Elementary | | | | | | | | |
| Special Education-Middle School | | | | | | | | |
| Special Education-High School | | | | | | | | |
| Subtotal | | | | | | | | |
| Sublotal | | | <u> </u> | | | | | |
| Co. Voc Regular | | | | | | | | |
| Co. Voc. Ft. Post Sec. | | | | | | | | |
| | | | | | | | | |
| Subtotal | - | - | - | - | - | - | | |
| | | | | | | | | |
| Totals | | | <u> </u> | | | | | |
| | | | | | | | | |
| Percentage Erroi | | | | | | | | |

EXCESS SURPLUS CALCULATION

COUNTY VOCATIONAL DISTRICTS

SECTION 1

A. <u>6% Calculation of Excess Surplus (2014-15 expenditures of \$100 million or less)</u>

| 2014-15 Total General Fund Expenditures Reported on CAFR Exhibit C-1 Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund | (B) (B1a) (B1b) |
|--|--|
| | |
| Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases | 1,506,773.17 (B2a) 112,872.52 (B2b) |
| Adjusted 2014-15 General Fund Expenditures [(B)+(B1s)-(B2s)] | <u>18,681,812.61</u> (B3) |
| 6% of Adjusted 2014-15 General Fund Expenditures [(B3) times .06] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment * | 1,120,908.76 (B4) 1,120,908.76 (B5) (K) |
| Maximum Unassigned Fund Balance [(B5) + (K)] | <u>1,120,908.76</u> (M) |
| B. <u>6% Calculation of Excess Surplus (2014-15 expenditures greater than \$100 million)</u> | |
| 2014-15 Total General Fund Expenditures Reported on CAFR Exhibit C-1 Increased by: | (B) |
| Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund | (B1a) (B1b) |
| Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases | (B2a) (B2b) |
| Adjusted 2014-15 General Fund Expenditures [(B)+(B1s)-(B2s)] | (B3) |
| 2014-15 General Fund Expenditures in excess of \$100 million [(B3) minus \$100,000,000] | (B4) |
| 3% of General Fund Expenditures in excess of \$100 million [(B4) times .03] | (B5) |
| (B5) Plus \$6,000,000 Increased by: Allowable Adjustment * | (B6) (K) |
| Maximum Unassigned Fund Balance [(B6) + (K)] | (M) |
| SECTION 2 | |
| Total General Fund - Fund Balances at June 30, 2015 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-end Encumbrances | <u>2,635,981.41</u> (C) <u>1,377.70</u> (C1) |
| Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures ** Other Restricted Fund Balances **** Assigned Fund Balance - Designated for Subsequent Year's Expenditures | (C2) (C3) <u>450,875.00</u> (C4) <u>1,909,081.00</u> (C5) |
| Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)] | (U) |

EXCESS SURPLUS CALCULATION (CONT'D)

COUNTY VOCATIONAL DISTRICTS

SECTION 3

| Restricted Fund Balance - Excess Surplus *** [(U)-(M)] IF NEGATIVE ENTER -0- | (E) |
|--|------|
| Recapitulation of Excess Surplus as of June 30, 2015 | |
| Restricted - Excess Surplus - Designated for Subsequent Year's | |
| Expenditures ** | (C3) |
| Restricted - Excess Surplus *** [(E)] | (E) |

- (D)

Total Excess Surplus [(C3) + (E)]

Footnotes:

* This adjustment line (as detailed below) is to be utilized when applicable for:

Federal Impact Aid. The passage of P.L.2015, c46 amended N.J.S.A. 18A:7F-41 to permit a board of education to appropriate federal impact aid funds to establish or supplement a federal impact aid legal reserve in the general fund. Accordingly, effective for the year ending June 30, 2015 the Federal Impact Aid adjustment to expenditures is limited to the portion of Federal Impact Aid Section 8002 and Section 8003 received during the fiscal year and recognized as revenue on the General Fund Budgetary Comparison Schedule, but not transferred to the Federal Impact Aid Reserve - General (8002 or 8003) by board resolution during June 1 to June 30 of the fiscal year under audit. Amounts transferred to the reserve are captured on line (C4).

Sale & Lease-back, Extraordinary Aid, Additional Nonpublic School Transportation Aid, Recognized current year School Bus Advertising Revenue, and Family Crisis Transportation Aid. Refer to the Audit Program Section II, Chapter 10

Detail of Allowable Adjustments

| Federal Impact Aid | (H) |
|--|------|
| Sale & Lease-back | (1) |
| Extraordinary Aid | (J1) |
| Additional Nonpublic School Transportation Aid | (J2) |
| Current Year School Bus Advertising Revenue Recognized | (J3) |
| Family Crisis Transportation Aid | (J4) |
| Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)+(J4)] | (K) |

- ** This amount represents the June 30, 2014 Excess Surplus (C3 above) and must be included in the Audit Summary Line 90031. This amount was to be appropriated in the 2015-2016 general fund budget.
- *** Amounts must agree to the June 30, 2015 CAFR and must agree to Audit Summary Line 90030.
- **** Amount for Other Restricted Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not State mandated or that is not legally imposed by another type of government, such as the judicial branch of government, must have departmental approval. District requests should be submitted to the Division of Administration and Finance prior to September 30.

Detail of Other Restricted Fund Balance

| Statutory restrictions: | | |
|---|------------|------|
| Approved unspent separate proposal | | |
| Sale/lease-back reserve | | |
| Capital reserve | 150,424.00 | |
| Maintenance reserve | 300,451.00 | |
| Emergency reserve | | |
| Tuition reserve | | |
| School bus advertising 50% fuel offset reserve - current year | | |
| School bus advertising 50% fuel offset reserve - prior year | | |
| Impact Aid General Fund Reserve (Sections 8002 and 8003) | | |
| Impact Aid Capital Fund Reserve (Sections 8007 and 8008) | | |
| Other state/government mandated reserves | | |
| [Other Restricted Fund Balance not noted above]**** | | |
| Total Other Restricted Fund Balance | 450,875.00 | (C4) |