BOARD OF EDUCATION BOROUGH OF HIGHLAND PARK AUDITORS MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS, FINANCIAL, COMPLIANCE AND PERFORMANCE YEAR ENDED JUNE 30, 2015

AUDITORS MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS-FINANCIAL, COMPLIANCE AND PERFORMANCE

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Federal Identification Number 22-6001980

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November 24, 2015

Honorable President and Members of the Board of Education Borough of Highland Park County of Middlesex, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Highland Park School District in the County of Middlesex for the year ended June 30, 2015, and have issued our report thereon dated November 24, 2015.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Highland Park Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Sincerely,

William M. Colantano, Jr. Public School Accountant No. CS 0128

SCOPE OF AUDIT

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

SCHOOL PURCHASING PROGRAMS

Contracts and Agreements Requiring Advertisement for Bids

NJSA 18A:18A-3 States:

- A. "Any purchase, contract or agreement for the performance of any work or the furnishing or hiring of materials or supplies, the cost or price of which, together with any other sums expended or foreseeably to be expended for the performance of any work or services in connection with the same project or the furnishing of similar materials or supplies during the same fiscal year paid with or out of school funds, does not exceed the total sum of \$7,500 or the amount determined pursuant to subsection B. of this section, in the fiscal year or, in the case of purchases that are not annually recurring, in a period of one year may be made, negotiated and awarded by a contracting agent when so authorized by resolution of the board of education without public advertising for bids and bidding therefore."
- B. "Commencing January 1, 1983 and every two years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount set forth in subsection A. of this section in direct proportion to the rise or fall of the consumer price index for all urban consumers in the New York City and the Philadelphia area as reported by the United States Department of Labor. The Governor shall notify all Local school districts of the adjustment. The adjustment shall become effective on July 1, of the year in which it is reported."

NJSA 18A:18A:-4 States:

"Every contract or agreement for the performance of any work or the furnishing or hiring of any materials or supplies, the cost or the contract price whereof is to be paid with or out of school funds, not included within the terms of NJSA 18A:18A-3, shall be made and awarded only by the board of education after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law. No work, materials or supplies shall be undertaken, acquired or furnished for a sum exceeding in the aggregate the amount set forth in, or calculated by the Governor pursuant to NJSA 18A:18A-3 except by contract or agreement."

Effective April 17, 2000, NJSA 18A:18A (Public School Contracts Law) was revised by PL 1999 Ch 440. The associated rules were drafted by the Department of Local Government Services of the State of New Jersey, with consultation from the Commissioner of Education of New Jersey.

Effective July 1, 2015 and thereafter, the bid thresholds in accordance with NJSA 18A:18A-3 (as amended) and 18A:39-3 are \$29,000 and \$18,800 respectively.

In accordance with 18A:18A-3a and NJAC 5:34-5 et seq. the Board of Education has appointed a "Qualified Purchasing Agent" which allows the Board of Education to increase the bid threshold and to grant the authorization to negotiate contracts below the bid threshold.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute; the Solicitor's opinion should be sought before a commitment is made.

SCHOOL PURCHASING PROGRAMS (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

Our examination of the minutes indicated that contracts were awarded for the following:

Utilities Transportation Internet Service Photocopier Rentals Poison Ivy Removal Contracted Services Professional Services Construction Services Window Replacement Custodial Maintenance Services Food Service Management Services

As the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies the results of such an accumulation could not reasonably be ascertained. Expenditures were reviewed, however, to determine whether any clear cut violations existed.

The results of our examination indicated that no individual payments, contracts or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of the statutory threshold where there had been no advertising for bids in accordance with the provision of NJSA 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per NJSA 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by State Department of Purchase and Property pursuant to Chapter 114, PL 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal, however, that the following purchases were made through the use of state contracts:

Copier Rentals Classroom Furniture Wireless Network Installation Technology Equipment/Supplies

Purchases were also made through cooperative agreements for the following:

Office Supplies Photocopy Paper Electric Generation Related Services

s Transportation per Teaching Supplies ation Sidewalk Repairs ces Telecommunication Services Technology Supplies/Equipment

ADMINISTRATIVE PRACTICES AND PROCEDURES

Insurance

Fire and other insurance coverage evidenced by policies was carried in the amounts as reflected in the Insurance Schedule included in the District's Comprehensive Annual Financial Report.

Adequacy of insurance coverage is the responsibility of the Board of Education.

ADMINISTRATIVE PRACTICES AND PROCEDURES (Cont'd)

Official Bonds (NJSA 18A:17-26 18A:17-32)

Surety bond coverage in force during the period was:

Name of Employee	Position	 Amount
Linda Hoefele	Secretary/Business Administrator	\$ 100,000
Kathleen Kovacs	Treasurer of School Monies	233,000

The Treasurer of School Monies was bonded in a surety bond in accordance with provisions of Title 18A:17-32, within the minimum limits of the schedule promulgated by the New Jersey State Board of Education.

FINANCIAL PLANNING, ACCOUNTING AND REPORTING

Examination of Claims

An examination of claims paid during the period under review indicated nominal discrepancies with respect to signatures, certification or supporting documentation.

Other Special Federal and/or State Projects

Special Federal and State Projects of the District are reflected on schedules K-3 and K-4 included in the Comprehensive Annual Financial Report.

Our examination of the Special Projects, on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits contained within the CAFR represent a true statement of the financial position pertaining to the aforementioned special projects.

Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

Payrolls were approved by the Chief School Administrator and were certified by the President of the Board and the Board Secretary/School Business Administrator.

Salary withholdings were promptly remitted to the proper agencies.

Reserve for Encumbrances, Liability (Current) for Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances.

FINANCIAL PLANNING, ACCOUNTING AND REPORTING (Cont'd)

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with NJAC 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with NJAC 6A:23A-8.2. As a result of the procedures performed, a nominal transaction error rate was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Treasurer's Records

The records of the Treasurer were maintained in good order.

Board Secretary's Accounting Records

The records of the Board Secretary were maintained in good order.

Unemployment Compensation Insurance Trust Fund

The Board has adopted the direct reimbursement method and has established an Unemployment Compensation Insurance Trust Fund.

TPAF (Social Security) Reimbursement

Our audit procedures included a test of the online reimbursement requests filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

SCHOOL FOOD SERVICE

Food Service Fund

The financial transactions and statistical records of the school food service fund were reviewed. The financial accounts, meal count records and eligibility applications were reviewed on a testcheck basis.

Cash receipts and bank records were reviewed for timely deposit.

The District utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with NJSA 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will generate a profit of \$15,000. The operating results provision has been met.

SCHOOL FOOD SERVICE (Cont'd)

Food Service Fund (cont'd)

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food and supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceed three months average expenditures.

The number of meals claimed for reimbursement was compared to sales and meal count records. As part of the claims review process the Edit Check Worksheet was completed. Reimbursement claims were submitted and certified in a timely manner.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served was compared to the number of valid applications and/or to the list of directly certified students on file, times the number of operating days, on a school-by-school basis. The free and reduced price meal and free milk policy was reviewed for uniform administration throughout the school system. Sites approved to participate in Provisions I and II were examined for compliance with all counting and claiming requirements. The required verification procedures for free and reduced price applications were completed and available for review.

Food Distribution Program commodities were received and a single inventory was maintained on a first-in, first-out basis. No exceptions were noted.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section G of the CAFR.

Schedule of Meal Count Activity

Program National School	Meal Category	Meals Claimed	Meals Verified	Differ- ence	Rate	Under Claim
Lunch	Paid	53,869	53,869	-0-	\$.32	\$ -0-
	Reduced	17,961	17,961	-0-	2.635	-0-
	Free	58,779	58,779	-0-	3.035	-0-
HHFKA Aid		130,609	130,609	-0-	.06	-0-
Breakfast	Paid	1,901	1,901	-0-	.28	-0-
(Severe Needs	Reduced	2,218	2,218	-0-	1.63	-0-
`Rate)	Free	12,374	12,374	-0-	1.93	-0-

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APPLICATION FOR STATE SCHOOL AID

Our audit procedures included a test of the information reported in the October 15, 2014 Application for State School Aid (ASSA) Data Listing for on-roll, private schools for the handicapped, and transportation. We also performed a review of the district procedures related to its completion. The information on the data listing was compared to the district work papers with nominal exceptions. The information that was included on the work papers was verified with no exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained work papers on the prescribed state forms or their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

PUPIL TRANSPORTATION

Our audit procedures included a test of on roll status reported in the 2014-2015 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility summary report with nominal exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

SCHEDULE OF FINDINGS OF NONCOMPLIANCE

There were no findings of noncompliance as a result of this audit pertaining to federal or state financial assistance.

TPAF Reimbursement to the State for Federal Salary Expenditures

The reimbursement to the State to reimburse for the TPAF/FICA payments made by the State onbehalf of the District for those employees whose salaries are identified as being paid from federal funds was made prior to the 90 days required by NJSA 18A:66-90. Accordingly, the expenditure was made in accordance with State law (within 90 days).

OTHER MATTERS

Finding: The bookkeeping and procedures for the Before and After School Child Care Enterprise Fund (the Program) were inadequate for fiscal year 2015.

Criteria: Proper procedures and bookkeeping preparation are important elements in the effective operation of the Program.

Condition: Delinquent receivable balances were often not resolved in a timely manner or were resolved without following proper procedures and student applications were often not on file.

Cause: Procedures for student application retention, delinquent balance resolution and billing adjustment approval were not effectively developed and followed.

Effect: The bookkeeping and procedures for the Program were inadequate.

Recommendation: 2015-1. The District should take measures to improve the bookkeeping and procedures for the Before and After School Child Care Enterprise Fund.

HIGHLAND PARK BOROUGH SCHOOL DISTRICT NET CASH RESOURCES SCHEDULE

Net Nash Resources Did Not Exceed Three Months of Expenditures Proprietary Funds-Food Service Fiscal Year Ending 6/30/15

Net Cash Resources		Food Service Sch B-4;B-5					
CAFR * B-4 B-4 B-4	Current Assets Cash & Cash Equiv Interfunds Receivable Accounts Receivable	74,955 14,689 71,058					
CAFR B-4 B-4 B-4 B-4	Current Liabilities Less Accounts Payable Less Accruals Less Due to Other Funds Less Deferred Revenue	(39,126) - - (9,372)					
	Net Cash Resources	112,204	(A)				
<u>Net Adj Total Operatin</u>	<u>g Expense</u>						
B-5 B-5	Total Operating Exp Less Depreciation	584,567 (4,296)					
	Adj Total Oper Exp	580,271	(B)				
Average Monthly Oper	ating Expense						
	B / 10	58,027	(C)				
Three Times Monthly A	Three Times Monthly Average						
	3 X C	174,081	(D)				
[

TOTAL IN BOX A	\$ 112,204.00
LESS TOTAL IN BOX D	\$ (174,081.00)
NET	\$ (61,877.00)
From Above:	
A is greater than D, casl	h exceeds 3 X average monthly operating expenses.
D is greater than A, casl	h does not exceed 3 X average monthly operating expenses.

HIGHLAND PARK BOROUGH SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2014

SCHEDULE OF AUDITED ENROLLMENTS

	2015-2016 Application for State School Aid			Sa	mple for Verification		Private Schools for Disabled			
	Reported on Reported on ASSA Workpapers			Sample Selected from	Verified per Registers	Errors per Registers	Reported on Samp ASSA for			
	On Roll Full Sha	On Roll ared Full Share	Errors d Full Shared	Workpapers Full Shared	On Roll Full Shared	On Roll Full Shared	as Private Verif Schools catio	1 1		
Half Day Preschool Age 3										
Full Day Preschool Age 3					10					
Half Day Preschool Age 4	62	62		10	10					
Full Day Preschool Age 4										
Half Day Kindergarten Full Day Kindergarten	125	125		23	23					
One	117	117		19	19					
Two	114	114		19	19					
Three	116	116		19	19					
Four	95	95		15	15					
Five	98	98		17	17					
Six	89	89		15	15					
Seven	91	91		15	15					
Eight	104	104		17	17					
Nine	115	115		19	19					
Ten	105	105		18 17	18 17					
Eleven	102 79	102 79		17	13					
Twelve Post-Graduate	79	79		15	15					
Adult HS (15+CR)										
Adult HS (1-14CR)										
Subtotal	1412	- 1412 -		236 -	236 -					
Special Education-Elementary	78	77	1	14	14			2 2		
Special Education-Middle	55	55		10	10			6 6		
Special Education-High School	73	1 73	1	12	12			8 8		
Subtotal	206	1 205	11	- 36	36 -		16.0 16	0 16.0 -		
County Vocational-Regular County Vocational-Full Time Post Sec										
Totals		1 1617	1 1 -				16.0 16	0 16.0 -		
Percentage Error			0.06% 0.00%			0.00% 0.00%	=	0.00%		

9

HIGHLAND PARK BOROUGH SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2014 (Continued)

SCHEDULE OF AUDITED ENROLLMENTS

SCHEDOLE OF ADDITED ENROL		esident Low Incom	ne	Sam	ole for Verificati	/erification Resident LEP Low Income			ome	Sample for Verification			
	Reported on ASSA as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application & Register	Sample Errors	Reported on ASSA as LEP Low Income	Reported on Workpapers as LEP Low Income	Errors	Sample Selected from Workpapers	Verified to Test Score & Register	Sample Errors	
Half Day Preschool Age 3 Full Day Preschool Age 3 Half Day Preschool Age 4 Full Day Preschool Age 4 Half Day Kindergarten Full Day Kindergarten	49		1	9	9		1	1					
One	49	50	(1)	13	13		7	7		1	1		
Тwo	46	46	()	17	17		6	6					
Three	46	46		17	17		2	2		2	2		
Four	36	37	(1)	14	14		4	4					
Five	41	41		16	16		3	3		3	3		
Six	34	33	1	7	7		4	4		1	1		
Seven	36	36		11	11		4	4		4	4		
Eight	34	34		3	3		1	1		3	3		
Nine	34	33	1	9	9		4	4		4	4		
Ten	32	34	(2)	12	12		1	1		1	1		
Eleven	29	29		9	9		3	3					
Twelve Post-Graduate Adult HS (15+CR) Adult HS (1-14CR)	25	25		3	3		2	2		1	1		
Subtotal	491	492	(1)_	140	140		42	42		20	20	-	
Special Education-Elementary Special Education-Middle Special Education-High School	40 31 38	40 31 39	(1)	15 6 7	15 6 7		2	2					
Subtotal	109	110	(1)	28	28		2	2	-			-	
County Vocational-Regular Cty Vocational-F/T Post Sec Totals	600	602	(2)	168	168		44	44		20	20	-	
Percentage			-0.33%			0.00%			0.00%			0.00%	

HIGHLAND PARK BOROUGH SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2014 (Continued)

SCHEDULE OF AUDITED ENROLLMENTS

	Reside	ent LEP Not Low Inc	come	Sample for Verification			
	Reported on ASSA	Reported on Workpapers		Sample Selected	Verified to		
	as Not Low	as Not Low	_	from	Application	Sample	
	Income	Income	Errors	Workpapers	& Register	Errors	
Full Day Kindergarten							
Grade 1	3	3		3	3		
Grade 2	5	5		5	5		
Grade 3	2	2		2	2		
Grade 4	2	2		2	2		
Grade 5	1	1		1	1		
Grade 6	1	1		1	1		
Grade 7	1	1		1	1		
Grade 10	1	1		1	1		
Grade 11	2	2		2	2		
Totals	18	18	-	18	18		
		_	0.00%			0.00%	

Transportation Reported Reported on DRTRS by on DRTRS Sample Tested DOE/County by District Errors Verified Errors Students-PK 6 6 2 2 Regular- Public Schools 120 120 67 67 Special Education- Public School Students 32 32 10 10 6 6 3 3 Vocational School 57 57 19 17 2 Aid In Lieu Non Public 5 5 3 3 Charter School Aid In Lieu Charter School 20 20 10 10 227 2 227 76 74 Non Public CSPP Charter School Out of District Private School-Without Special Needs 16 16 5 5 Out of District Private School-With Special Needs Out of District Public School-With Special Needs 1 1 1 1 2 Out of District Public School-Without Special Needs 8 8 2 497 497 198 194 4 -0.00% 2.02% Percentage

EXCESS SURPLUS CALCULATION

SECTION 1

2% Calculation of Excess Surplus

2014-2015 Total General Fund Expenditures Per the CAFR, Exhibit C-1 Recapitulation of Excess Surplus as of June 30, 2015 Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to SRF for PreK-Regular Transfer from General Fund to SRF for PreK-Inclusion Transfer to Unemployment Compensation Fund Decreased by:	\$ 29,394,643 - - 16,316 - 40,000	(B) (B1a) (B1b) (B1c) (B1d) (B1e)	
On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases	2,475,847	(B2a) (B2b)	
Adjusted 2014-2015 General Fund Expenditures [(B)+(B1s)-(B2s)]	\$ 26,975,112	(B3)	
2% of Adjusted 2014-2015 General Fund Expenditures [(B3) Times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment	\$ 539,502 539,502 327,318	(B4) (B5) (K)	
Maximum Unassigned Fund Balance [(B5)+(K)]			\$ 866,820 (M)
SECTION 2			
Total General Fund-Fund Balances @ 06/30/2015 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by:	\$ 2,715,432	(C)	
Year-End Encumbrances Legally Restricted-Designated for Subsequent Year's Expenditures Restricted-Excess Surplus-Designated for Subsequent Year's	295,676 -	(C1) (C2)	
Expenditures Other Restricted Fund Balances Assigned Fund Balance-Designated for Subsequent Year's	- 1,103,068	(C3) (C4)	
Expenditures	400,000	(C5)	
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]			\$ 916,688 (U)

EXCESS SURPLUS CALCULATION

(Continued)

		\$	49,868	(E)
		\$	49,868	(C3) (E)
		\$	49,868	(D)
\$ - 295,003 32,315 - 327,318	(H) (l) (J1) (J2) (J3) (K)			
\$ - 852,634 - 250,434 - - 1,103,068	(C4)			
\$	295,003 32,315 <u>-</u> \$ 327.318 \$ - 852,634	- (l) 295,003 (J1) 32,315 (J2) - (J3) \$ 327,318 (K) \$ - 852,634 - 250,434 - -	\$ - (H) - (l) 295,003 (J1) 32,315 (J2) - (J3) \$ 327,318 (K) \$ - 852,634 - 250,434 - -	\$ - (H) - (l) 295,003 (J1) 32,315 (J2) - (J3) \$ 327,318 (K) \$ - 852,634 - 250,434 - -

William M. Colantano CPA, Public School Accountant

RECOMMENDATIONS

2015-1. The District should take measures to improve the bookkeeping and procedures for the Before and After School Child Care Enterprise Fund.

STATUS OF PRIOR YEAR'S AUDIT FINDINGS/RECOMMENDATIONS

There were no prior year recommendations.

* * * * * * * * *

The foregoing conditions were considered in determining the nature, timing and extent of the audit tests to be applied in our examination of the financial statements, and this report of such conditions does not modify our report dated November 24, 2015

Should any questions arise as to our comments, please do not hesitate to contact us.

We wish to express our appreciation for the assistance and courtesies rendered by the school officials and employees during the course of the examination.

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William M. Colantano, Jr. Public School Accountant No. CS 0128