BOROUGH OF HILLSDALE SCHOOL DISTRICT <u>COUNTY OF BERGEN</u> <u>AUDITORS' MANAGEMENT REPORT ON</u> <u>ADMINISTRATIVE FINDINGS - FINANCIAL,</u> <u>COMPLIANCE AND PERFORMANCE</u> <u>YEAR ENDED JUNE 30, 2015</u>

BOROUGH OF HILLSDALE SCHOOL DISTRICT <u>COUNTY OF BERGEN</u> <u>AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE</u> <u>FINDINGS - FINANCIAL,</u> <u>COMPLIANCE AND PERFORMANCE</u> <u>YEAR ENDED JUNE 30, 2015</u> <u>TABLE OF CONTENTS</u>

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November 20, 2015

The Honorable President and Members of the Board of Education Borough of Hillsdale School District County of Bergen, NJ

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Borough of Hillsdale School District in the County of Bergen for the fiscal year ended June 30, 2015, and have issued our report thereon dated November 20, 2015.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated November 20, 2015, on the financial statements of the Board.

We will review the status of the comments during our next audit engagement. We have already discussed these comments and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations, if any.

This report is intended for the information of the Borough of Hillsdale School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Alisian hhp NISIVOCCIA LLP

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BOROUGH OF HILLSDALE SCHOOL DISTRICT ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE YEAR ENDED JUNE 30, 2015

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

Officials in Office and Su	urety Bonds	
Name	Position	Coverage
Kelly Ippolito	Treasurer of School Monies	\$ 225,000
Lirca R. Garcia	Board Secretary/School Business Administrator	225,000

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were different than estimated costs. The Board made a proper adjustment to the billings to sending districts for the change in per pupil costs in accordance with N.J.A.C. 6A:23A-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls approved by the Superintendent and were certified by the Superintendent, the President of the Board and the Board Secretary/School Business Administrator.

Salary withholdings were promptly remitted to the proper agencies including health benefit withholding due to the General Fund.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendents and business administrator) to the New Jersey Department of Treasury was filed by the March 15th due date.

Financial Planning, Accounting and Reporting (Cont'd)

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. As a result of the procedures performed, a transaction error rate of 0% was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Findings:

1) During our review of the Board Secretary's Report, it was noted that balances on certain accounts were being reported incorrectly. Further investigation revealed that not all transactions were being posted to the general ledger and a number of items were being entered in the wrong balance sheet accounts. As a result of this the Treasurer's report had reconciling differences which needed to be investigated and resolved.

Recommendations:

1) It is recommended that all items be posted to the correct general ledger accounts and that accurate journal entries be made to the accounting software in order to properly classify activity throughout the course of the year.

Management's Responses:

1) Every effort will be made to ensure that better care will be taken in the preparation of the Board Secretary's Report that all transactions will be entered in the general ledger and that entries will be recorded on the correct balance sheet accounts.

Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

No Child Left Behind (N.C.L.B.)

The N.C.L.B. financial exhibits are contained herein within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I, Title II and Title III of the No Child Left Behind Act.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR. Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved. The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for District employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2015. The reimbursement form was reviewed and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

b. Commencing in the fifth year after the year in which P.L. 2001, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made"

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law"

Effective July 1, 2010 and thereafter, the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and N.J.S.A. 18A:18A-3(a) (as amended) are \$36,000 (with a Qualified Purchasing Agent) and \$26,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is currently \$18,300.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service

The financial transactions and statistical records of the School Food Service Fund were reviewed. The financial accounts, meal count records, and eligibility applications were reviewed on a test basis. Cash receipts and bank records were reviewed for timely deposit.

School Food Service (Cont'd)

The District utilized a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A 18A:17-34 and 19-1 through 19-4.1. The District's accounting records were reconciled with the food service management company. Provisions of the FSMC contract/addendum were reviewed and audited. The District deposited and expended program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified on a test basis. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used. The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the nonprofit status of the School Food Service Fund. Net cash resources did not exceed three months average expenditures.

Time sheets and payroll records provided to the District by the Food Service contractor were reviewed on a test basis. No exceptions were noted. The number of meals claimed for reimbursement was compared to sales and meal count records. As part of the claims review process the Edit Check Worksheet was completed. Reimbursement claims were submitted/certified in a timely manner.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served did not exceed the number of valid applications on file, times the number of operating days, on a school by school basis. The free and reduced price meal policy was reviewed for uniform administration throughout the school system. The required verification procedures for free and reduced price applications were completed and available for review.

Food Distribution Program commodities were received and a separate inventory was maintained on a first-in, first-out basis. No exceptions were noted.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled "Proprietary Funds", Section G of the CAFR.

The District has a SOC 1 Type 2 service audit of the food service management company on file as required by state requirements.

The FMSC Contract includes an operating result provision which guarantees that the food service program will break even. The operating results provision has been met.

Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2014 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, low income and bilingual students. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers without exception. The information that was included on the workpapers was verified on a test basis without exception. The results of our procedures are presented in the Schedule of Audited Enrollments. The District maintained workpapers on the prescribed State forms or their equivalent. The District's written procedures appear to be adequate for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2014-2015 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

The District does not currently have any active construction projects which involve Schools Developments Authority ("SDA") grant agreements, transfer of local funds from the General Fund or from the Capital Reserve Account, or contracts for eligible facilities construction.

Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal travel policy and procedure pertaining to travel expenses and reimbursements for its employees and board members. The regulations require the District to establish a maximum travel amount for the year and to account for these expenses within a separate account in the budget to ensure that the maximum is not exceeded. The regulations also require that all travel be approved by the Board prior to the event and that the approval list the event, total event cost and the individuals attending. Employees and board members attending an event are then required to complete a post event report to be submitted to a designated person within the District.

Management Suggestions:

Single Audit

Effective for the fiscal year ended June 30, 2016, there will be significant changes to the Single Audit. These changes include the following:

- An increase in the single audit threshold
- Low risk auditee criteria
- Type A and B threshold
- Coverage requirements for major programs tested for both low risk and non-low risk auditees.

Single Audit (Cont'd)

Additionally, the cost principles and administrative requirements such as A-87 have been consolidated under the *OMB Uniform Guidance: Cost Principles, Audit and Administrative Requirements for Federal Awards.* This guidance was effective December 26, 2014 for all new federal awards and for any additional funding for existing awards made after December 26, 2014.

Governmental Accounting Standards Board Statements:

The next Governmental Accounting Standards Board ("GASB") statement which will have a significant impact on the District will be GASB#75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, will be effective for the fiscal year ending June 30, 2018. This standard replaces GASB#45, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*. It is similar to GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* GASB#68 in that successful implementation of this standard will require the provision of certain key financial and non-financial information from the New Jersey Division of Pensions.

Status of Prior Year's Findings/Recommendations

There were no prior year findings/recommendations.

BOROUGH OF HILLSDALE SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2014

	2015-2016 Application for State School Aid				Sample for Verification							
	Repo	rted on	on Reported on		San	nple	Verif	ied per	Erro	rs per		
	AS	SSA	Work	papers			Selecte	ed from	Reg	isters	Reg	isters
	On	Roll	On	Roll	Err	ors	Work	papers	On Roll		on Roll	
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Full Day Preschool-3 years	10		10				10		10			
Full Day Preschool-4 years	1		1				1		1			
Half Day Kindergarten	95		95				95		95			
Grade One	109		109				109		109			
Grade Two	94		94				94		94			
Grade Three	100		100				100		100			
Grade Four	115		115				115		115			
Grade Five	120		120				120		120			
Grade Six	126		126				126		126			
Grade Seven	106		106				106		106			
Grade Eight	154		154				154		154			
Subtotal	1,030		1,030				1,030		1,030		-	
Special Ed - Elementary School	135		135				13		13			
Special Ed - Middle School	87		87				9		9			
Subtotal	222		222				22		22			
Totals	1,252		1,252		-0-	-0-	1,052		1,052		-0-	-0-
Percentage Error					0.00 %	0.00 %					0.00 %	0.00 %

BOROUGH OF HILLSDALE SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2014

		Private Schools	for Handicappe	d			Low Income			
	Reported on ASSA as Private	Sample for	Sample	Sample	Reported on ASSA as Low	Reported on Workpapers as Low		Sample Selected from	Verified to Application and	Sample
	Schools	Verification	Verified	Errors	Income	Income	Errors	Workpapers	Register	Errors
Full Day Kindergarten					4	4		1	1	
Grade One					7	7		1	1	
Grade Two					5	5		1	1	
Grade Three					5	5		1	1	
Grade Four					6	6		1	1	
Grade Five					5	5		1	1	
Grade Six					4	4		1	1	
Grade Seven					4	4		1	1	
Grade Eight					8	8		1	1	
Subtotal	1977.				48	48		9	9	
Special Ed - Elementary School	1	1	1		26	26		Л	4	
Special Ed - Middle School	1	1	1		12	12		3	4	
Subtotal	2	2	2		38	38				
	_	_			50	50		,	/	
Totals	2	2	2		86	86		16	16	
Percentage Error				0.00 %			0.00 %			0.00 %

BOROUGH OF HILLSDALE SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2014

	Resident	LEP NOT Low Ind	come	Sample for Verification			
	Reported	Reported on		Sample	Verified to		
	on ASSA	Workpapers		Selected	Test Scores		
	as LEP NOT	as LEP NOT		from	and	Sample	
	Low Income	Low Income	Errors	Workpapers	Register	Errors	
Full Day Kindergarten	1	1		1	1		
Grade One	1	1		1	1		
Subtotal	2	2		2	2		
		·					
Totals	2	2	-0-	2	2	-0-	
Percentage Error			0.00%			0.00%	

BOROUGH OF HILLSDALE SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2014

	Resider	nt LEP Low Incom	le	Sample for Verification			
	Reported	Reported on		Sample	Verified to		
	on ASSA	Workpapers		Selected	Test Scores		
	as LEP	as LEP		from	Application &	Sample	
	Low Income	Low Income	Errors	Workpapers	Register	Errors	
Full Day Kindergarten	2	2		1	1		
Grade One	2	2		1	1		
Grade Two							
Grade Three	1	1					
Subtotal	5	5		2	2		
Special Education:							
Elementary School	1	1		1	1		
Middle School	1	1		1	1		
Subtotal	2	2		2	2		
Totals	7	7	0	4	4	0	
Percentage Error			0.00%			0.00%	

BOROUGH OF HILLSDALE SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2014

		Transportation							
	Reported	Reported							
	on DRTRS	on DRTRS							
	by DOE	by District	Errors	Tested	Verified	Errors			
Regular - Public Schools	60	60		4	4				
Regular - Special Education	9	9		2	2				
Transported - Non Public	0	0		0	0				
AIL - Non Public	39	39		3	3				
Special Needs - Public	10	10		2	2				
Special Needs - Private	6	6		2	2				
Totals	124	124	-0-	13	13	0			
Percentage E	Error		0.00%			0.00%			

		Re-
	Reported	calculated
Average Mileage - Regular Including Grade PK Students	3.7	3.7
Average Mileage - Regular Excluding Grade PK Students	3.7	3.7
Average Mileage - Special Education with Special Needs	3.6	3.6

BOROUGH OF HILLSDALE SCHOOL DISTRICT EXCESS SURPLUS CALCULATION YEAR ENDED JUNE 30, 2015

REGULAR DISTRICT

SECTION 1

2% Calculation of Excess Surplus

2014-15 Total General Fund Expenditures per the CAFR, Ex. C-1 Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund	\$21,923,016 (B) (B1a) \$(B1b)
Decreased by: On-Behalf TPAF Pension and Social Security Assets Acquired Under Capital Leases	<u>\$ 2,012,400</u> (B2a) (B2b)
Adjusted 2014-15 General Fund Expenditures [(B)+(B1's)-(B2's)]	\$19,910,616 (B3)
2% of Adjusted 2014-15 General Fund Expenditures [(B3) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustments	\$ 398,212 (B4) \$ 398,212 (B5) \$ 7,797 (K)
Maximum Unassigned Fund Balance [(B5)+(K)]	<u>\$ 406,009</u> (M)
SECTION 2	
Total General Fund - Fund Balances @ 6/30/15 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Assigned for Encumbrances	<u>\$ 3,414,262</u> (C)
(Per CAFR Budgetary Comparison Schedule C-1)	<u>\$ 3,414,262</u> (C) <u>\$ 1,053,311</u> (C1)

Legally Restricted - Designated for Subsequent Year's Expenditures	 (C2)
Excess Surplus - Designated for Subsequent Year's Expenditures	\$ 398,790 (C3)
Other Restricted Fund Balance	\$ 814,075 (C4)
Assigned - Designated for Subsequent Year's Expenditures	\$ 527,514 (C5)

Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]

\$ 620,572 (U1)

BOROUGH OF HILLSDALE SCHOOL DISTRICT EXCESS SURPLUS CALCULATION YEAR ENDED JUNE 30, 2015 (Continued)

SECTION 3

Restricted Fund Balance - Excess Surplus [(U1)-(M)] IF NEGATIVE, ENTER -0-	<u>\$ 214,563</u> (E)
<u>Recapitulation of Excess Surplus as of June 30, 2015</u>	
Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Excess Surplus [(E)]	\$ 398,790 (C3) \$ 214,563 (E)
Total [(C3)+(E)]	<u>\$ 613,353</u> (D)
Detail of Allowable Adjustments	
Impact Aid Sale & Lease-back Extraordinary Aid Additional Nonpublic School Transportation Aid Total Adjustments [(H)+(I)+(J1)+(J2)]	\$ -0- (H) \$ -0- (I) \$ 1,011 (J1) \$ 6,786 (J2) \$ 7,797 (K)
Detail of Other Reserved Fund Balance	
Statutory Restrictions: Approved Unspent Separate Proposal Sale/Lease-back Reserve Capital Reserve Emergency Reserve Maintenance Reserve Tuition Reserve Other State/Government Mandated Reserve [Other Restricted Fund Balance Not Noted Above]	\$ -0- \$ -0- \$ 814,075 \$ -0- \$ -0- \$ -0- \$ -0- \$ -0- \$ -0- \$ -0- \$ -0- \$ -0-
Total Other Restricted Fund Balance	<u>\$ 814,075</u> (C4)

BOROUGH OF HILLSDALE SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS YEAR ENDED JUNE 30, 2015

It is recommended that:

1. Administrative Practices and Procedures

None

- 2. Financial Planning, Accounting and Reporting
 - a) It is recommended that all items be posted to the correct general ledger accounts and that accurate journal entries be made to the accounting software in order to properly classify activity throughout the course of the year.
- 3. School Purchasing Program

None

4. <u>School Food Service</u>

None

5. <u>Student Body Activities</u>

None

6. <u>Application for State School Aid</u>

None

7. <u>Pupil Transportation</u>

None

8. Facilities and Capital Assets

None

9. Status of Prior Year's Findings/Recommendations

None