Auditor's Management Report

for the

Jackson Township School District

in the

County of Ocean New Jersey

for the

Fiscal Year Ended June 30, 2015

AUDITOR'S MANAGEMENT REPORT OF ADMINISTRATIVE FINDINGS FINANCIAL AND COMPLIANCE

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INDEPENDENT AUDITOR'S REPORT

Honorable President and Members of the Board of Education Jackson Township School District County of Ocean Jackson, New Jersey 08527

We have audited, in accordance with U.S. generally accepted auditing standards and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Township of Jackson School District in the County of Ocean for the year ended June 30, 2015, and have issued our report dated November 30, 2015.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information of the Township of Jackson School District, County of Ocean, New Jersey, the New Jersey Department of Education and federal and state audit awarding agencies and is not intended to be and should not be used by anyone other than these specified parties.

CERTIFIED PUBLIC ACCOUNTAN

PUBLIC SCHOOL & COUNTANT NO. 93

November 30, 2015

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Jackson Township School District Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Insurance coverage was carried in the amounts as detailed in the District's CAFR. (See Exhibit J-20)

Official Bonds

NAME	POSITION	AMOUNT <u>OF BOND</u>
Brian Falkowski	Treasurer of School Monies	\$750,000.00
Michelle D. Richardson	Board Secretary/ School Business Administrator	\$250,000.00
All Employees	Blanket Position Bond	\$500,000.00

Adequacy of insurance coverage is the responsibility of the Board of Education.

Financial Planning, Accounting and Reporting

Examination of Claims

Our audit of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Accounts

The net salaries of all employees of the Board were deposited in the Net Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/Business Administrator.

Salary withholdings were promptly remitted to the proper agencies

Position Control Roster

The Position Control Roster was reviewed and compared to payroll records, employee benefit records and charges made to the general ledger to ensure proper and consistent financial reporting and that employee benefits are only offered to current employees.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, 2014 for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23-2.2 (g) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to selecting a test sample our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23 A-2.4 As a result of the procedures performed, no exceptions were noted.

Board Secretary's Records

The records maintained by the Board Secretary were in satisfactory condition.

Treasurer's Records

The records maintained by the Treasurer of School Monies were in satisfactory condition.

<u>Elementary and Secondary Education Act of 1965 (E.S.E.A.) / Improving America's</u> <u>Schools (IASA) as Reauthorized by the No Child Left Behind Act of 2001</u>

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Title I, Title II Part A, and Title III of the Elementary and Secondary Education Act.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds, on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 60 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement. No exceptions were noted.

SCHOOL PURCHASING PROGRAMS

N.J.S.A. 18A:18A-1, et seq. states:

"a. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$26,000, the contract may be awarded by a purchasing agent when so authorized by resolution of the board of education without public advertising for bids and bidding therefor, except that the board of education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b of section 9 of P.L. 1971 c. 198 (C.40A:11-9) the board of education may establish that the bid threshold may be up to \$36,000.00. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L. 1999 c. 440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the board of education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2 and shall round the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of every year in which it is made. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection a. of N.J.S.A. 18A:18A-5 may be awarded for a period not exceeding 12 consecutive months."

SCHOOL PURCHASING PROGRAMS

Contracts and Agreements Requiring Advertisement for Bids (Continued)

<u>N.J.S.A.18A:18A-4</u> states, "Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the board of education to the lowest responsible bidder after public advertising for bids and bidding therefor, except as is provided otherwise in this chapter or specifically by any other law."

The board of education may, by resolution approve by the majority of the board of education and subject to subsections b. and c. of this section, disqualify a bidder who would otherwise be determined to be the lowest responsible bidder, if the board of education finds that it has had negative prior experience with the bidder."

Effective July 1, 2010, the bid threshold in accordance with N.J.S.A. 18A:18A-3(a) and (c) is \$26,000.00. In accordance with N.J.S.A. 40A:11-9 (b) the bid threshold for all purchases made by the District's qualified purchasing agent is \$36,000.00. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18:39-3 is currently \$18,300.00.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies; the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provisions of <u>N.J.S.A.18A-18A-4</u>.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per <u>N.J.S.A.18A:18A-5</u>.

The system of records did not provide for an accumulation of purchases for which the School Board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service Funds

The financial transactions and statistical records of the School Food Services were maintained in satisfactory condition. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

The number of meals claimed for reimbursement was verified against sales and meal count records. As part of the claims review process the edit check worksheet was completed. Reimbursement vouchers were properly computed and timely filed. Meals claimed agreed with the meal count records tested.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served did not exceed the number of valid applications on file, times the number of operating days, on a school by school basis. The free and reduced priced meal policy is uniformly administered throughout the School system. The required verification procedures for free and reduced price applications were completed and available for review.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified.

The cash disbursements records reflected expenditures for program related goods and services. The Board is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34 and 19-1 through 19-4.1. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceed three months average expenditures.

Cash Receipts and bank records were reviewed for timely deposit.

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all School Food Service employees authorized by the Board of Education. No exceptions were noted.

The District utilizes a food service management company and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will break even. The operating results provision has been met.

Food Distribution Program Commodities were received and an inventory was maintained on a first-in, first-out basis. No exceptions were noted

Exhibits reflecting Child Nutrition Program operations are included in Section G of the CAFR.

Student Body Activities

The records for the Student Body Activities were maintained in satisfactory condition.

Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2014-2015 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with minor exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

Our procedures included a review of the SDA grant agreements for consistency with recording SDA revenue, transfer of local funds from the general or capital reserve account, and awarding of contracts for eligible facilities construction. No exceptions were noted.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2014 Application for State School Aid (A.S.S.A.) for onroll, private schools for the disabled, and low income. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified with minor exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

FOLLOW-UP ON PRIOR YEAR'S FINDINGS

Not Applicable.

RECOMMENDATIONS

None

	2015-2	016 Applic	ation for Sta	2015-2016 Application for State School Aid (10/1	id (10/15/14 data)	•	57	Sample for Verification	Verification		Priv	Private School for Disabled	for Disable	-
	Ranon	Renorted ac	Reported on Worknapers	ted on		N GOV	Salacted from	Verified per Redicters	d per ters	Errors per Redisters	Reported on	Sample		
	l no	on Roll	on Roll	toll	Errors	Mo	Workpapers	on Roll	oll	on Roll	Private	Verifi-	Sample	Sample
	Full	Shared	Full	Shared	Full Sha	Shared Full	Shared	Full	Shared	Full Shared	Schools	cation	Verified	Errors
Half Day Kindergarten	444.0		444.0			18.0		18.0						
One	520.0		520.0			22.0	-	22.0						
Two	504.0		504.0			20.0	_	20.0						
Three	587.0		587.0			25.0	_	25.0						
Four	578.0		578.0			24.0	_	24.0						
Five	600.0		600.0			25.0	_	25.0						
Six	560.0		560.0			20.0	-	20.0						
Seven	638.0		638.0			23.0	_	23.0						
Eight	619.0		619.0			20.0	-	20.0						
Nine	594.0		594.0			21.0	_	21.0						
Ten	658.0		658.0			20.0	-	20.0						
Eleven	594.0	61.0	594.0	61.0		19.0	2.0	19.0	2.0					
Twelve	557.0	55.0	557.0	55.0		18.0	2.0	18.0	2.0					
Post-Graduate														
Adult H.S. (15+ CR.)														
Adult H.S. (1-14 CR.)														
Subtotal	7,453.0	116.0	7,453.0	116.0		275.0	4.0	275.0	4.0					
Sp. Ed Elementary	471.0		471.0			15.0		15.0			13.5	10.0	10.0	
Sp. Ed Middle School	297.0		297.0			8.0		8.0			10.0	10.0	10.0	
Sp. Ed High School	386.0	84.0	386.0	84.0		8.0	2.0	8.0	2.0		29.0	20.0	20.0	
Subtotal	1,154.0	84.0	1,154.0	84.0		31.0	2.0	31.0	2.0		52.5	40.0	40.0	
Co. Voc Regular Co. Voc. Ft. Post Sec.														
Totals	8,607.0	200.0	8,607.0	200.0		306.0	6.0	306.0	6.0		52.5	40.0	40.0	
Percentage Error					,0 %0	%0				%0 %0				%0

SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2014

	Re	Resident Low Income		Samp	Sample for Verification	E	Resid	Resident LEP Low Income	je L	Sampl	Sample for Verification	c
	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A. as LEP low Income	Reported on Workpapers as LEP low Income	Errors	Sample Selected from Workpapers	Verified to Test Score and Register	Sample Errors
Half Day Preschool 3 Yrs Half Day Preschool 4 Yrs Full Day Preschool 3 Yrs Euil Day Preschool 3 Yrs												
Half Day Kindergarten	85.0	85.0		15.0	14.0	1.0	4.0	4.0		2.0	2.0	
Une Two	135.0 132.0	132.0		22.0 21.0	22.0		15.0 4.0	15.0 4.0		3.0	12.0 3.0	
Three	125.0	125.0		20.0	20.0		11.0	11.0		9.0	9.0	
Four	129.0	129.0		20.0	20.0		5.0 20	5.0 2.0		4.0	4.0	
Six	95.0	95.0		17.0	17.0		3.0 1.0	0.0 1.0		1.0	1.0	
Seven	153.0	153.0		22.0	22.0		2.0	2.0		1.0	1.0	
Eight	122.0	122.0		17.0	17.0		5.0	5.0		3.0	3.0	
Nine Ten	118.0	118.0 126.0		17.0 15.0	17.0 15.0		1.0	1.0		1.0 3.0	3.0	
Eleven	114.0	114.0		14.0	14.0		4.0	4.0		3.0	9.0 9.0	
Twelve	112.0	112.0		13.0	13.0		2.0	2.0		2.0	2.0	
Post-Graduate Adult H.S. (15+CR.)												
Subtotal	1,585.0	1,585.0		232.0	231.0	1.0	61.0	61.0		46.0	46.0	
Special Ed - Elementary Special Ed - Middle Special Ed - High	161.0 98.0 132.0	161.0 98.0 132.0		20.0 15.0 17.0	20.0 15.0 17.0							
Subtotal	391.0	391.0		52.0	52.0							
Co. Voc Regular Co. Voc. Ft. Post Sec. Totals	1,976.0	1,976.0		284.0	283.0	1.0	61.0	61.0		46.0	46.0	
Percentage Error			%0			0.35%			%0			%0
			Transportation	rtation								
	Reported on DRTRS by DOE/county	Reported on DRTRS by District	Errors	Tested	Verified	Errors						
Reg Public Schools, col. 2 Ben -Sored - col. 8	5,200.0 903 5	5,197.1 003 5	2.9	235.0	235.0							d d
Transported - Non-Public, col. 6 Special Ed Spec, col. 11 Totals	302.0 554.5 6.960.0	302.0 554.5 6.957.1	2.9	15.0 12.0 312.0	15.0 12.0 312.0		Avg. Mileage - Avg. Mileage -	Avg. Mileage - Regular Including Grade PK students Avg. Mileage - Regular Excluding Grade PK students	itade PK stur Grade PK stur	dents udents	Reported 4.86 4.86	Calculated 4.86 4.86
	1 1 1 1 1 1 1		0.040/0			/00	Avg. Mileage -	Avg. Mileage - Special Ed with Special Needs	scial Needs		7.2	7.2
Percentage Error			0.04%			0%0						

TOWNSHIP OF JACKSON SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2014

	Reside	Resident LEP NOT Low Income	ome	Sam	Sample for Verification	c
	Reported on A.S.S.A. as	Reported on Workpapers as		Sample	Verified to	
	NUI LOW Income	NUI LOW Income	Errors	Selected from Workpapers	Application and Register	Sample Errors
Half Day Kindergarten	2.0	2.0		1.0	1.0	
One	5.0	5.0		3.0	3.0	
Two	4.0	4.0		4.0	4.0	
Three	2.0	2.0		2.0	2.0	
Four	2.0	2.0		2.0	2.0	
Five	1.0	1.0		1.0	1.0	
Six						
Seven						
Eight	1.0	1.0		1.0	1.0	
Nine	1.0	1.0		1.0	1.0	
Ten						
Eleven	1.0	1.0		1.0	1.0	
Twelve						
Post-Graduate						
Adult H.S. (15+CR.)						
Adult H.S. (1-14 CR.)						
Subtotal	19.0	19.0		16.0	16.0	
Special Ed - Elementary Special Ed - Middle	2.0	2.0		2.0	2.0	
Special Ed - Hich						
Subtotal	2.0	2.0		2.0	2.0	
Co. Voc Regular						
Co. Voc. Ft. Post Sec. Totals	21.0	21.0		18.0	18.0	
Percentage Error			%0			%0

TOWNSHIP OF JACKSON SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2014

TOWNSHIP OF JACKSON SCHOOL DISTRICT NET CASH RESOURCE SCHEDULE - FOOD SERVICE FOR THE FISCAL YEAR ENDED JUNE 30, 2015

A School Food Authority is required to maintain a nonprofit School Food Service. The nonprofit status of the School Food Service is determined by evaluating net cash resources. Net cash resources may not exceed three months average expenditures.

As Illustrated in the schedule below, the Districts Net Cash Resources (\$227,360.43) do not exceed three months average expenditures (\$829,767.12)

Net Cash Resources:		Food Service B - 4/5	
CAFR B-4 B-4	Current Assets* Cash & Cash Equivalents Accounts Receivable	\$232,859.71 65,216.25	
CAFR B-4 B-4 B-4	Current Liabilities Less Accruals Less Due to Other Funds Less Unearned Revenue Net Cash Resources	(586.90) (297.00) (69,831.63) \$227,360.43	(A)
Net Adj. Total Operating I	Expense:		
B-5 B-5	Tot. Operating Exp. Less Depreciation	\$2,856,911.52 (91,021.12)	
	Adj. Tot. Oper. Exp.	\$2,765,890.40	(B)
Average Monthly Operation	ng Expense:		
	B / 10	\$276,589.04	(C)
Three times monthly Ave	rage:		
	3 X C	\$829,767.12	(D)
TOTAL IN BOX A LESS TOTAL IN BOX D NET	\$227,360.43 (\$829,767.12) (\$602,406.69) << Excess		
	exceeds 3 X average monthly operating expensions not exceed 3 X average monthly operating		

* Inventories are not to be included in total current assets.

EXCESS SURPLUS CALCULATION

<u>SECTION 1</u> General Fund Expenditures:		
Fiscal Year Ended June 30, 2015		\$137,410,648.27
Increased by:		
Transfer from Capital Outlay to Capital Projects		\$8,112,748.00
		\$145,523,396.27
Less On-Behalf TPAF Pension and Social Security	\$11,379,527.43	
Assets Acquired Under Capital Leases	960,671.00	
		12,340,198.43
Adjusted General Fund Expenditures		133,183,197.84
Excess Surplus Percentage		2.00%
Subtotal		2,663,663.96
Increased by:		
Extraordinary Aid (Unbudgeted)	255,166.00	
Non-Public Transportation Aid (Unbudgeted)	51,904.00	307,070.00
		307,070.00
Maximum Unreserved/Undesignated Fund Balance		\$2,970,733.96
SECTION 2		
Total General Fund Balance		\$ 14,868,822.33
Decreased by:		
Year End Encumbrances	\$ 524,391.20	
Legally Restricted:		
Excess Surplus - Designated for Subsequent Year's Expenditures	3,946,312.70	
Capital Reserve	1,653,459.48	
Assigned Fund Balance - Designated for Subsequent Year's Expenditures	1,268,082.48	
		7,392,245.86
Total Unassigned Fund Balance		7,476,576.47
Total Unassigned Fund Datance		7,470,370.47
Reserved Fund Balance-Excess Surplus		\$4,505,842.51
·		
SECTION 3		
Recapitulation of Excess Surplus as of June 30, 2015		
Reserved Excess Surplus-Designated for Subsequent Years Expenditures		\$3,946,312.70
Reserved Excess Surplus		4,505,842.51
Total		
Total		\$8,452,155.21