LAKELAND REGIONAL HIGH SCHOOL DISTRICT

COUNTY OF PASSAIC

AUDITORS' MANAGEMENT REPORT ON

ADMINISTRATIVE FINDINGS - FINANCIAL,

COMPLIANCE AND PERFORMANCE

YEAR ENDED JUNE 30, 2015

# LAKELAND REGIONAL HIGH SCHOOL DISTRICT COUNTY OF PASSAIC

# AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE

# FINDINGS - FINANCIAL,

# COMPLIANCE AND PERFORMANCE

# YEAR ENDED JUNE 30, 2015

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November 16, 2015

The Honorable President and Members of the Board of Education
Lakeland Regional High School District
County of Passaic, NJ

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Lakeland Regional High School District in the County of Passaic for the fiscal year ended June 30, 2015, and have issued our report thereon dated November 16, 2015.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated November 16, 2015, on the financial statements of the Board.

We will review the status of the comments during our next audit engagement. We have already discussed these comments, recommendations and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations.

This report is intended for the information of the Lakeland Regional High School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Francis J. Jones, Jr.

Licensed Public School Accountant #1154

Certified Public Accountant

### Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

#### Administrative Practices and Procedures

#### Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

# Officials in Office and Surety Bonds

Name	<u>Position</u>	Coverage
Alfred LaNeve	Treasurer of School Monies	\$ 250,000
Kathryn Davenport	Business Administrator/Board Secretary	\$250,000

# **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were different than estimated costs. The Board made a proper adjustment to the billings to sending districts for the change in per pupil costs in accordance with N.J.A.C. 6A:23A-3.1(f)3.

### Financial Planning, Accounting and Reporting

### **Examination of Claims**

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

### Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account. All payrolls were approved by the Chief School Administrator, President of the Board, and Board Secretary/School Business Administrator. Salary withholdings were promptly remitted to the proper agencies, including health benefit withholdings due to the General Fund. The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (chief school administrator and business administrator) to the New Jersey Department of Treasury was filed by the March 15<sup>th</sup> due date.

Financial Planning, Accounting and Reporting (Cont'd)

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

### Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. As a result of the procedures performed, a transaction error rate of 0% was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

# Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

### Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

# No Child Left Behind (N.C.L.B.)

The N.C.L.B. financial exhibits are contained herein within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I and Title II of the No Child Left Behind Act.

The study of compliance for the N.C.L.B. did not indicate any area of noncompliance.

# Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

#### T.P.A.F. Reimbursement

Our audit procedures included a test of the reimbursements filed with the Department of Education for district employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

# T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2015. The reimbursement form was reviewed and no exceptions were noted.

# **School Purchasing Programs**

Contracts and Agreements Requiring Advertisement for Bids

#### N.J.S.A. 18A:18A-3 states:

- a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made . . . . "
- N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law . . . ."

Effective July 1, 2010 and thereafter the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$36,000 (with a Qualified Purchasing Agent) and \$26,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$18,300 for 2014-15.

As per N.J.S.A. 18A:18A-3, the Board passed a resolution authorizing the Business Administrator as a qualified purchasing agent and increasing the bid threshold to \$36,000.

# School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

# School Food Service

The financial transactions and statistical records of the School Food Service Fund were reviewed. The financial accounts and eligibility applications were reviewed on a test basis.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served was compared to the number of valid applications on file, times the number of operating days, on a school by school basis. The free and reduced price meal policy was reviewed for uniform administration throughout the school system. The required verification procedures for free and reduced price applications were completed and available for review.

Expenditures should be separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified on a test basis. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the nonprofit status of the School Food Service Fund. Net cash resources did not exceed three months average expenditures at year end.

Cash receipts and bank records were reviewed for timely deposit.

# School Food Service (Cont'd)

Food Distribution Program commodities were received and a separate inventory was maintained on a first-in, first-out basis. No exceptions were noted.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled "Proprietary Funds", Section G of the CAFR.

### **Student Body Activities**

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

### Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2014 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, low income and bilingual students. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers without exception. The information that was included on the workpapers was verified on a test basis without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District's written procedures appear to be adequate for the recording of student enrollment data.

### **Pupil Transportation**

Our audit procedures included a test of on-roll status reported in the 2014-2015 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with a few minor errors. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

### Facilities and Capital Assets

Our procedures included a review of the transfer of local funds from the general fund or from the capital reserve account and awarding of contracts for eligible facilities construction. No exceptions were noted.

# Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations require the District to establish a maximum travel amount for the year and to account for these expenses within a separate account in the budget to ensure that the maximum is not exceeded. The regulations also require that all travel be approved prior by the Board of Education and the Chief School Administrator and that the approval must be itemized by event, event total cost, and individuals attending.

## **Management Suggestions**

# Capital Projects

We have noted that the referendum project contained within the Capital Projects Fund has been fully completed. The District should address the balance remaining in the referendum project that is completed and return the remaining funds to the appropriate fund. The Capital Projects Fund should only contain active projects and all completed projects should be removed from the fund.

# Continuing Disclosure Requirements

In connection with the issuance of bonds by a school district, the District agrees to the continuing disclosure of certain information to the Electronic Municipal Market Access ("EMMA") website under the auspices of the Municipal Securities Rulemaking Board. The District should ensure that all continuing disclosure requirements with respect to the District's bond issuances are met. These requirements include filing of certain financial information such as audit reports, budgets and certain operating data.

#### Single Audit

Effective for the fiscal year ended June 30, 2016, there will be significant changes to the Single Audit. These changes include the following:

- An increase in the single audit threshold
- Low risk auditee criteria
- Type A and B threshold
- Coverage requirements for major programs tested for both low risk and non-low risk auditees.

Additionally, the cost principles and administrative requirements such as A-87 have been consolidated under the *OMB Uniform Guidance: Cost Principles, Audit and Administrative Requirements for Federal Awards*. This guidance was effective December 26, 2014 for all new federal awards and for any additional funding for existing awards made after December 26, 2014.

# Management Suggestions (Cont'd)

### Governmental Accounting Standards Board Statements:

The next Governmental Accounting Standards Board ("GASB") statement which will have a significant impact on the District will be GASB#75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions, will be effective for the fiscal year ending June 30, 2018. This standard replaces GASB#45, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions. It is similar to GASB Statement No. 68, Accounting and Financial Reporting for Pensions GASB#68 in that successful implementation of this standard will require the provision of certain key financial and non-financial information from the New Jersey Division of Pensions.

# **Independent Contractors vs Employees:**

The District should consider reviewing the status of the "Independent Contractors" utilized by the District with Internal Revenue Service guidelines for determinations of employment status. The IRS has been reviewing employers, including governments, to determine compliance. A proactive approach may help to minimize or eliminate potential penalties related to incorrect employment status determination.

#### **Grant Reimbursements**

Our review of the federal grant reimbursements revealed that only a few submissions were made by the Business Office during the 2014-2015 school year. As a result of this lack of timely submissions, the District's financial records reflect a \$293,099 year end receivable. The District should review its submission timing from a cash flow standpoint

# Status of Prior Year's Findings/Recommendations

The District's three prior year findings/recommendations with regard to payroll transfers and certifications and obtaining approval for budget transfers to capital outlay for facilities acquisition and construction services were resolved.

# LAKELAND REGIONAL HIGH SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2014

	2015 - 2016 Application for State School Aid					Sa	mple for	Verification	on			
	Report	ed on	Repor	rted on			San	nple	Verif	ied per	Erro	rs per
	ASS	SA	Work	papers			Select	ed from	Reg	isters	Reg	isters
	On I	Roll	On	Roll	Er	rors	Work	papers	On	Roll	on	Roll
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Grade Nine	187		187				187		187			
Grade Ten	214	2	214	2			214	2	214	2		
Grade Eleven	194	3	194	3			194	3	194	3		
Grade Twelve	215	1	215	1			215	1	215	1		
Post Grade	1		1				1		1			
Subtotal	811	6	811	6			811	6	811	6		
Special Education:												
High School	130	11	130	11			12		12			
Subtotal	130	11	130	11			12		12			
Totals	941	17	941	<u>17</u>	-0-	-0-	823	6	823	6	-0-	0-
Percentage Error					0.00%	0.00%					0.00%	0.00%

	Priva	te Schools	for Disab	led
	Reported			
	on	Sample		
	ASSA as	for		
	Private	Verifi-	Sample	Sample
	Schools	cation	Verified	Errors
Special Education:				
High School	19	7	7	
Subtotals	19	7	7	
Totals	19	7	7	0-
Percentage Error				0.00%

# LAKELAND REGIONAL HIGH SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2014

	Re	esident Low Incom	e	Sar	nple for Verificati	on
	Reported on	Reported on		Sample	Verified to	,
	ASSA	Workpapers		Selected	Application	
	as Low	as Low		from	and	Sample
	Income	Income	Errors	Workpapers	Register	Errors
Grade Nine	10	10		4	4	
Grade Ten	23	23		9	9	
Grade Eleven	21	21		8	8	
Grade Twelve	27	27		9	9	
Subtotal	81	81	-0-	30	30	-0-
Special Education:						
High School	25	25		4	4	
Subtotal	25	25	-0-	4	4	-0-
Totals	106	106	-0-	34	34	-0-
Percentage Error			0.00%			0.00%
	Paci	dent LEP Low Inco	ıme	Sar	nple for Verificati	on
	TCSI	dent EEL LOW INCC		- Our	Verified to	J11
	Reported on	Reported on		Sample	Test Scores,	
	ASSA	Workpapers		Selected	Application	
	as LEP	as LEP		from	and	Sample
	Low Income	Low Income	Errors	Workpapers	Register	Errors
Totals	-0-	-0-	-0-	-0-	-0-	-0-
Percentage Error			0.00%			0.00%
	Reside	nt LEP Not Low In	come	Sar	nple for Verification	on
					Verified to	
	Reported on	Reported on		Sample	Test Scores,	
	ASSA	Workpapers		Selected	Application	
	as LEP NOT	as LEP NOT		from	and	Sample
	Low Income	Low Income	Errors	Workpapers	Register	Errors
Grade Ten	1	1		1	1	
Totals	1	1	-0-	1	1	-0-
Percentage Error			0.00%			0.00%

# LAKELAND REGIONAL HIGH SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY **ENROLLMENT AS OF OCTOBER 15, 2014**

1	rans	por	tai	ion
-				

			i ranspo	rtation		
	Reported on DRTRS	Reported on DRTRS				
	by DOE	by District	Errors	Tested	Verified	Errors
Regular - Public Schools	482.5	482.5		25	25	
Regular - Special Ed	80	74	6	8	8	
Transported - Non Public	109.5	109.5		11	11	
AIL	22	22		7	7	
Special Needs - Public	19.5	19.5		6	6	
Special Needs - Private	16.5	25.5	(9)	7	7	
Totals	730	733	(3)	64	64	-0-
Percentage Error			0.41%			0.00%

		Re-
	Reported	calculated
Average Mileage:		
Regular Including Grade PK Students	6.7	6.7
Regular Excluding Grade PK Students	6.7	6.7
Special Education with Special Needs	21.5	21.5

# LAKELAND REGIONAL HIGH SCHOOL DISTRICT EXCESS SURPLUS CALCULATION YEAR ENDED JUNE 30, 2015

# **REGULAR DISTRICT**

# **SECTION 1**

# 2% Calculation of Excess Surplus

2014-15 Total General Fund Expenditures per the CAFR, Ex. C-1 Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to SRF for PreK - Regular Transfer from General Fund to SRF for PreK - Inclusion	\$ 23,735,777 (B)  \$ (B1a) \$ 2,919,012 (B1b) \$ (B1c) \$ (B1d)
Decreased by: On-Behalf TPAF Pension and Social Security Assets Acquired Under Capital Leases	\$ 1,954,708 (B2a) \$ (B2b)
Adjusted 2014-15 General Fund Expenditures [(B)+(B1's)-(B2's)]	\$ 24,700,081 (B3)
2% of Adjusted 2014-15 General Fund Expenditures [(B3) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustments	\$ 494,002 (B4) \$ 494,002 (B5) \$ 158,322 (K)
Maximum Unassigned Fund Balance [(B5)+(K)]	\$ 652,324 (M)
Maximum Unassigned Fund Balance [(B5)+(K)]  SECTION 2	\$ 652,324 (M)
	\$ 652,324 (M)  \$ 7,515,676 (C)  \$ 99,398 (C1)  \$ (C2)  \$ (C3)  \$ 6,463,954 (C4)  \$ 300,000 (C5)

# LAKELAND REGIONAL HIGH SCHOOL DISTRICT EXCESS SURPLUS CALCULATION YEAR ENDED JUNE 30, 2015

(Continued)

SE	CT	'IO	N	3

Restricted Fund Balance - Excess Surplus [(U1)-(M)] IF NEGATIVE, ENTER -0-	\$ -0- (E)
Recapitulation of Excess Surplus as of June 30, 2015	
Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Excess Surplus [(E)]	\$ -0- (C3) \$ -0- (E)
Total [(C3)+(E)]	\$ -0- (D)
Detail of Allowable Adjustments	
Impact Aid Sale & Lease-back Extraordinary Aid Additional Nonpublic School Transportation Aid Current Year School Bus Advertising Revenue Realized Family Crisis Transportation Aid	\$ -0- (H) \$ -0- (I) \$ 135,726 (J1) \$ 22,596 (J2) \$ -0- (J3) \$ -0- (J4)
Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)+(J4)]	\$ 158,322 (K)
Detail of Other Restricted Fund Balances	
Statutory Restrictions: Approved Unspent Separate Proposal Sale/Lease-back Reserve Capital Reserve Maintenance Reserve Emergency Reserve Tuition Reserve School Bus Advertising 50% Fuel Offset Reserve - Current Year School Bus Advertising 50% Fuel Offset Reserve - Prior Year Impact Aid General Fund Reserve (Sections 8002 and 8003) Impact Aid General Fund Reserve (Sections 8007 and 8008) Other State/Government Mandated Reserve Other Restricted Fund Balances Not Noted Above	\$ -0- \$ -0- \$ 5,503,123 \$ 960,831 \$ -0- \$ -0- \$ -0- \$ -0- \$ -0- \$ -0- \$ -0- \$ -0-
Total Other Restricted/Reserved Fund Balances	\$6,463,954 (C4)

# LAKELAND REGIONAL HIGH SCHOOL DISTRICT SUMMARY JULY 1, 2014 THROUGH JUNE 30, 2015 (Continued)

# It is recommended that:

1.	Administrative Practices and Procedures
	None
2.	Financial Planning, Accounting and Reporting
	None
3.	School Purchasing Program
	None
4.	School Food Service
•	None
5.	Student Body Activities
	None
6.	Application for State School Aid
	None
7.	Pupil Transportation
	None
8.	Facilities and Capital Assets
	None
9.	Travel Expense and Reimbursement
	None
10.	Status of Prior Year's Findings/Recommendations
	The District's three prior year findings/recommendations with regard to payroll transfers and certifications and obtaining approval for budget transfers to capital outlay for facilities acquisition and

construction services were resolved.