# BOROUGH OF LAWNSIDE SCHOOL DISTRICT COUNTY OF CAMDEN

# Auditor's Management Report on Administrative Findings-Financial, Compliance and Performance

FOR THE FISCAL YEAR ENDED JUNE 30, 2015



Auditor's Management Report on Administrative Findings - Financial, Compliance and Performance

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#### AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

The Honorable President and Members of the Board of Education Borough of Lawnside School District County of Camden, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Borough of Lawnside School District, in the County of Camden, State of New Jersey, as of and for the fiscal year ended June 30, 2015, which were separately issued in the Comprehensive Annual Financial Report dated December 8, 2015.

As part of our audit, we also performed procedures required by the Division of Administration and Finance, Department of Education, State of New Jersey, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is issued in conjunction with the Comprehensive Annual Financial Report of the Board of Education of the Borough of Lawnside School District, for the fiscal year ended June 30, 2015, and is intended for the information of the School District's management and the New Jersey Department of Education and should not be used by anyone other than these specified parties.

Respectfully submitted,

Bown & Campung LLP

BOWMAN & COMPANY LLP Certified Public Accountants & Consultants

14 1. Cyplighte

Kirk N. Applegate Certified Public Accountant Public School Accountant No. 20CS00223300

Voorhees, New Jersey December 8, 2015

#### ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE, AND PERFORMANCE

#### SCOPE OF AUDIT

The audit covered the financial transactions of the Board Secretary / School Business Administrator and the Treasurer of School Moneys the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

#### ADMINISTRATIVE PRACTICES AND PROCEDURES

#### Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule, contained in the School District's Comprehensive Annual Financial Report ("CAFR").

#### Official Bonds (N.J.S.A. 18A: 17-26, 18A:17-32, 18A:13-13)

<u>Name</u>	Position	<u>Amount</u>
Theresa Tutt	Board Secretary / School Business Administrator	\$ 90,000.00
Elva Mitchell	Treasurer of School Moneys	200,000.00

There is a Public Employees' Faithful Performance Crime Policy covering all other employees with multiple coverage of \$250,000.00.

## **Tuition Charges**

The School District had no incoming tuition students that required proper adjustment, per N.J.A.C. 6A:23-3.1(f)3.

#### FINANCIAL PLANNING, ACCOUNTING, AND REPORTING

#### Examination of Claims

Sampled claims paid during the fiscal year under audit did not indicate any reportable noncompliance with respect to signatures, certification, or supporting documentation.

#### Payroll Account

The net salaries of sampled employees of the School District were deposited in the Net Payroll Account. Employees' payroll deductions and the employer's share of fringe benefits were deposited in the Agency Payroll Account.

Sampled payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary / School Business Administrator.

Sampled salary withholdings were promptly remitted to the proper agencies, including health benefit premium withholdings due to the General Fund.

Payrolls were delivered to the Board Secretary / School Business Administrator who then deposited warrants in separate bank accounts for net payroll and withholdings.

#### Employee Position Control Roster

A sample of the Employee Position Control Roster indicated that it was in satisfactory condition.

## FINANCIAL PLANNING, ACCOUNTING, AND REPORTING (CONT'D)

#### **Encumbrances and Accounts Payable**

A sample of outstanding issued purchase orders was made as of June 30 for proper classification of orders as encumbrances and accounts payable. Our sample did not indicate any reportable noncompliance with respect to classification of orders.

### <u>Travel</u>

A sample of travel expenditures during the fiscal year under audit indicated the following exception:

#### Finding No. 2015-002

#### **Condition**

The School District did not submit Expense Substantiation Reports for the travel expenditures tested.

#### **Recommendation**

The School District should ensure that Expense Substantiation Reports be completed for all travel expenses submitted in compliance with N.J.S.A. 18A:11-12d and N.J.A.C. 6A:23A-7.13.

#### **Classification of Expenditures**

The coding of expenditures was reviewed for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our randomly sampled expenditure transactions. We also reviewed the coding of all expenditures included in our compliance and single audit sampling procedures. In addition, a sample was selected that specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. Our samples did not indicate any reportable noncompliance with respect to classification of expenditures.

#### **Board Secretary's Records**

Our audit of the financial and accounting records maintained by the Board Secretary indicated that they were in satisfactory condition.

#### <u>Elementary and Secondary Education Act (E.S.E.A.) / Improving America's Schools Act (I.A.S.A.) as</u> reauthorized by the No Child Left Behind Act (N.C.L.B.) of 2001

The E.S.E.A. / N.C.L.B. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and IIA of the Elementary and Secondary Education Act as amended and reauthorized.

The audit of compliance for E.S.E.A. did not indicate any reportable noncompliance.

#### Other Special Federal and / or State Projects

The School District's Other Special Projects were approved as listed on Exhibits K-3 and K-4 located in the CAFR.

Our audit of the federal and state funds on a sample basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned other special projects.

The audit of compliance for Other Special Projects indicated the following exception:

#### FINANCIAL PLANNING, ACCOUNTING, AND REPORTING (CONT'D)

#### Other Special Federal and / or State Projects (Cont'd)

#### Finding No. 2015-001

#### **Condition**

The School District did not file its Annual Report to the board and the executive county superintendent by the required due date.

#### **Recommendation**

The School District should ensure that the Annual Report is report is filed in compliance with N.J.S.A. 18A:17-10.

### T.P.A.F. Reimbursement

Our audit procedures included a sample of the biweekly reimbursements filed with the Department of Education for School District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

### **TPAF Reimbursement to the State for Federal Salary Expenditures**

The amount of the expenditure charged to the School District's current year budget for all federal awards for the School District to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 days required by N.J.S.A. 18A:66-90. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

#### SCHOOL PURCHASING PROGRAMS

#### Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-1 et seq. (Public School Contracts Law), the associated rules and related information on the statute, and the school contracts in general, are available on the following website:

#### http://www.state.nj.us/dca/divisions/dlgs/programs/lpcl.html

Current statute is posted on the New Jersey Legislature website at:

#### http://lis.njleg.state.nj.us/cgi-bin/om\_isapi.dll?clientID=1319801&depth=2&expandheadings=off&headingswithhits =on&infobase=statutes.nfo&softpage=TOC\_Frame\_Pg42

Based on the results of our audit, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4, amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

# SCHOOL FOOD SERVICE

The financial transactions and statistical records of the school food service fund were audited. The financial accounts, meal count records, and eligibility applications were reviewed on a sample basis. No exceptions were noted.

Cash receipts and bank records were sampled for timely deposit. No exceptions were noted.

#### SCHOOL FOOD SERVICE (CONT'D)

The School District utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1.

Expenditures should be separately recorded as food, labor, and other costs. Vendor invoices were sampled and costs verified. Inventory records on food and supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceed three months average expenditures.

Sampled time sheets were reviewed and labor costs verified. Payroll records were maintained on all School food service employees authorized by the School District. No exceptions were noted.

The number of meals claimed for reimbursement was compared to sales and meal count records. As part of the claims review process, the Edit Check Worksheet was completed. Reimbursement claims were submitted / certified in a timely manner.

Sampled applications for free and reduced price meals were reviewed for completeness and accuracy. The free and reduced price meal and free milk policy was reviewed for uniform administration throughout the school system. The required verification procedures for free and reduced price applications were completed and available for audit.

USDA Food Distribution Program commodities were received and a single inventory was maintained on a first-in, first-out basis. No exceptions were noted.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section G of the CAFR.

# STUDENT BODY ACTIVITIES

Our audit of the financial and accounting records for student activities indicated that they were in satisfactory condition.

#### APPLICATION FOR STATE SCHOOL AID

Our audit procedures included a sample of information reported in the October 15, 2014 Application for State School Aid ("A.S.S.A.") for on-roll, private schools for the disabled, low-income, and bilingual. We also performed an inspection of the School District procedures related to its completion. The information on the A.S.S.A. was compared to the School District work papers without exception. The information that was included on the work papers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The School District maintained work papers on the prescribed State forms or their equivalent.

The School District has adequate written procedures for the recording of student enrollment data.

#### PUPIL TRANSPORTATION

Our audit procedures included a sample of on-roll status reported in the 2014-2015 District Report of Transported Resident Students ("DRTRS"). The information that was reported on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

#### PUPIL TRANSPORTATION (CONT'D)

Our procedures also included a sample of transportation related contracts and purchases. Based on our sample, the School District complied with proper bidding procedures and award of contracts. No exceptions were noted in our sample of transportation related purchases of goods and services.

#### MISCELLANEOUS

#### **Continuing Disclosure Agreements**

The School District complied with its most recent continuing disclosure agreements made in relation to prior year bond issuances.

#### FOLLOW-UP ON PRIOR YEAR'S FINDINGS

In accordance with Government Auditing Standards, our procedures included a review of all prior year recommendations. Corrective action had been taken on all prior year findings with the exception of the following, which are repeated in this year's recommendations noted as current year findings:

#### Finding No. 2014-001

#### Condition

School District purchase orders did not always include receiving signatures, certifying the receipt of goods/services, as required by N.J.S.A. 18A:19-2.

#### Current Status

The condition has been corrected.

#### Finding No. 2014-002

#### Condition

The District's recording of accounts payable and encumbrances payable at June 30, 2014 included several that were misclassified.

### **Current Status**

The condition has been corrected.

# ACKNOWLEDGMENT

We received the complete cooperation of all of the officials of the School District and we greatly appreciate the courtesies extended to the members of the audit team.

Respectfully submitted,

BOWMAN & COMPANY LLP Certified Public Accountants & Consultants

KIN. Cyplighte

Kirk N. Applegate Public School Accountant No. 20CS00223300

Application for State School Aid Summary Schedule of Audited Enrollments Enrollment as of October 15, 2014

	2015-2016 Application for State School Aid			d		Sample for Verification					Private Schools for the Disabled					
	Report A.S.S On I	S.A. Roll	Report Workp On	apers Roll		rors	San Selecte Workp	ed from apers	Regi On	ed per isters Roll	Reg On	rs per isters Roll	Reported on A.S.S.A. as Private	Sample for Verifi-	Sample	Sample
	<u>Full</u>	Shared	<u>Full</u>	Shared	<u>Full</u>	Shared	<u>Full</u>	Shared	Full	Shared	Full	Shared	Schools	<u>cation</u>	Verified	Errors
Half Day Preschool																
Full Day Preschool	24		24				24		24							
Half Day Kindergarten																
Full Day Kindergarten	24		24				24		24							
One	31		31				31		31							
Two	34		34				34		34							
Three	26		26				26		26							
Four	24		24				24		24							
Five	21		21				21		21							
Six	23		23				23		23							
Seven	21		21				21		21							
Eight	20		20				20		20							
Nine																
Ten																
Eleven																
Twelve																
Post-Graduate																
Adult H.S. (15+CR.)																
Adult H.S. (1-14CR.)																
Adult H.S. (1-14CR.)								·							·	
Subtotal	248		248		-		248		248		-					
Special Education-Elementary	20		20				20		20				2	2	2	
Special Education-Middle School	10		10				10		10				1	- 1	1	
Special Education-High School														-	-	
								·				·			·	
Subtotal	30		30				30		30				3	3	3	
Co. Voc Regular																
Co. Voc. Ft. Post Sec.																
Subtotal			-		_				_							
Totals	278	-	278	-	-	-	278	-	278	-	-	-	3	3	3	-
Percentage Error																

Application for State School Aid Summary Schedule of Audited Enrollments

Enrollment as of October 15, 2014

	Re	sident Low Income		Sam	ple for Verificatio	n		Resident LEP Low I	ncome	Sample for Verification			
	Reported on A.S.S.A. as Low <u>Income</u>	Reported on Workpapers as Low <u>Income</u>	Errors	Sample Selected from <u>Workpapers</u>	Verified to Application <u>and Register</u>	Sample <u>Errors</u>	Reported on A.S.S.A. as LEP Low Income	Reported on Workpapers as LEP Low <u>Income</u>	Errors	Sample Selected from <u>Workpapers</u>	Verified to Application, Test Score <u>and Register</u>	Sample <u>Errors</u>	
Half Day Preschool Full Day Preschool													
Half Day Kindergarten													
Full Day Kindergarten	19	19		13	13								
One	23	23		15	15								
Two Three	28 15	28 15		19 10	19								
Four	15	15		10	10 14								
Five	13	13		8	8								
Six	16	16		11	11								
Seven	10	11		7	7								
Eight	12	12		8	8								
Nine													
Ten													
Eleven													
Twelve													
Post-Graduate													
Adult H.S. (15+CR.)													
Adult H.S. (1-14CR.)		·						·					
Subtotal	158	158		105	105				-				
Special Education-Elementary	18	18		11	11								
Special Education-Middle School	9	9		6	6								
Special Education-High School													
Subtotal	27	27	-	17	17	-	-						
Co. Voc Regular Co. Voc. Ft. Post Sec.													
<b>a</b>		·		·									
Subtotal			-				-		-				
Totals	185	185	-	122	122	-	-				-		
Percentage Error													
Fercentage Endi			-			-							
			_										
	Departed an	Deperture on	Irans	portation									
	Reported on DRTRS by	Reported on DRTRS by										Re-	
	DOE/County	District	Errors	Tested	Verified	Errors					Reported	Calculated	
Reg Public Schools, Col. 1	74	74		53	53				ding Grade PK student		4.24	4.24	
Reg SpEd, Col. 4		<b>6</b> 2							uding Grade PK studer	its (Part B)	4.24	4.24	
Transported - Non-Public, Col. 3	22 26	22 26		15 18	15		Spec. Avg. (Mile	eage) = Special Ed.	with Special Needs		13.0	13.0	
Special Needs, Col. 6	26	26		18	18								
Totals	122	122	-	86	86	-							
						-							

Percentage Error

-

Application for State School Aid Summary Schedule of Audited Enrollments Enrollment as of October 15, 2014

_		sident LEP NOT Low Incom	е	Sample for Verification				
	Reported on A.S.S.A. as NOT Low Income	Reported on Workpapers as NOT Low <u>Income</u>	<u>Errors</u>	Sample Selected from <u>Workpapers</u>	Verified to Test Score <u>and Register</u>	Sample <u>Errors</u>		
Half Day Preschool Full Day Preschool Half Day Kindergarten Full Day Kindergarten One Two Three Four Five Six Seven Eight Nine Ten Eleven Twelve Post-Graduate Adult H.S. (15+CR.) Adult H.S. (1-14CR.)	meone		LIIUIS					
Subtotal		<u> </u>	-					
Special Education-Elementary Special Education-Middle School Special Education-High School								
Subtotal		<u> </u>						
Co. Voc Regular Co. Voc. Ft. Post Sec.								
Subtotal	-	<u> </u>						
Totals								
Percentage Error			-			-		

### EXCESS SURPLUS CALCULATION

### REGULAR DISTRICT / CHARTER SCHOOL / RENAISSANCE SCHOOL PROJECT

# SECTION 1

### 2% Calculation of Excess Surplus

2014-15 Total General Fund Expenditures Reported on CAFR Exhibit C-1 Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to SRF for PreK-Regular Transfer from General Fund to SRF for PreK-Inclusion	<u>\$ 8,389,574.87</u> (B) <u>-</u> (B1a) <u>-</u> (B1b) <u>-</u> (B1c) <u>-</u> (B1d)
Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases	<u>484,202.89</u> (B2a) <u>-</u> (B2b)
Adjusted 2014-15 General Fund Expenditures [(B)+(B1s)-(B2s)] 2% of Adjusted 2014-15 General Fund Expenditures [(B3) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment *	\$ 7,905,371.98 (B3) \$ 158,107.44 (B4) 250,000.00 (B5) 26,172.00 (K)
Maximum Unassigned Fund Balance [(B5) + (K)]	<u>\$ 276,172.00</u> (M)
SECTION 2	
Total General Fund - Fund Balances at June 30, 2015 (Per CAFR Budgetary Comparison Schedule, Ex. C-1)	<u>\$ 1,311,133.07</u> (C)
Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures ** Other Restricted Fund Balances **** Assigned Fund Balance - Designated for Subsequent Year's Expenditures	12,570.36 (C1) - (C2) 329,272.42 (C3) 250,000.00 (C4) 29,985.58 (C5)
Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures ** Other Restricted Fund Balances ****	- (C2) 329,272.42 (C3) 250,000.00 (C4)
Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures ** Other Restricted Fund Balances **** Assigned Fund Balance - Designated for Subsequent Year's Expenditures	- (C2) 329,272.42 (C3) 250,000.00 (C4) 29,985.58 (C5)
Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures ** Other Restricted Fund Balances **** Assigned Fund Balance - Designated for Subsequent Year's Expenditures Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]	- (C2) 329,272.42 (C3) 250,000.00 (C4) 29,985.58 (C5)
Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures ** Other Restricted Fund Balances **** Assigned Fund Balance - Designated for Subsequent Year's Expenditures Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)] SECTION 3	- (C2) <u>329,272.42</u> (C3) <u>250,000.00</u> (C4) <u>29,985.58</u> (C5) <u>\$ 689,304.71</u> (U1)
Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures ** Other Restricted Fund Balances **** Assigned Fund Balance - Designated for Subsequent Year's Expenditures Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)] SECTION 3 Restricted Fund Balance - Excess Surplus *** [(U1)-(M)] IF NEGATIVE ENTER -0-	- (C2) <u>329,272.42</u> (C3) <u>250,000.00</u> (C4) <u>29,985.58</u> (C5) <u>\$ 689,304.71</u> (U1)

#### EXCESS SURPLUS CALCULATION (CONT'D)

#### REGULAR DISTRICT / CHARTER SCHOOL / RENAISSANCE SCHOOL PROJECT

#### Footnotes:

\* This adjustment line (as detailed below) is to be utilized when applicable for:

Federal Impact Aid. The passage of P.L.2015, c46 amended N.J.S.A. 18A:7F-41 to permit a board of education to appropriate federal impact aid funds to establish or supplement a federal impact aid legal reserve in the general fund. Accordingly, effective for the year ending June 30, 2015 the Federal Impact Aid adjustment to expenditures is limited to the portion of Federal Impact Aid Section 8002 and Section 8003 received during the fiscal year and recognized as revenue on the General Fund Budgetary Comparison Schedule, but <u>not</u> transferred to the Federal Impact Aid Reserve - General (8002 or 8003) by board resolution during June 1 to June 30 of the fiscal year under audit. Amounts transferred to the reserve are captured on line (C4).

Sale & Lease-back, Extraordinary Aid, Additional Nonpublic School Transportation Aid, Recognized current year School Bus Advertising Revenue, and Family Crisis Transportation Aid. Refer to the Audit Program Section II, Chapter 10.

#### Detail of Allowable Adjustments

Federal Impact Aid	-	(H)
Sale & Lease-back	-	(I)
Extraordinary Aid	\$ 22,344.00	(J1)
Additional Nonpublic School Transportation Aid	3,828.00	(J2)
Current Year School Bus Advertising Revenue Recognized	-	(J3)
Family Crisis Transportation Aid	 -	(J4)
Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)+(J4)]	 26,172.00	(K)

\*\* This amount represents the June 30, 2014 Excess Surplus (C3 above) and must be included in the Audit Summary Line 90031. This amount was to be appropriated in the 2015-2016 general fund budget.

- \*\*\* Amounts must agree to the June 30, 2015 CAFR and must agree to Audit Summary Line 90030.
- \*\*\*\* Amount for Other Restricted Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not State mandated or that is not legally imposed by another type of government, such as the judicial branch of government, must have departmental approval. District requests should be submitted to the Division of Administration and Finance prior to September 30.

#### Detail of Other Restricted Fund Balance

Statutory restrictions:	
Approved unspent separate proposal	
Sale/lease-back reserve	
Capital reserve	
Maintenance reserve	50,000.00
Emergency reserve	-
Tuition reserve	200,000.00
School bus advertising 50% fuel offset reserve - current year	
School bus advertising 50% fuel offset reserve - prior year	-
Impact Aid General Fund Reserve (Sections 8002 and 8003)	-
Impact Aid Capital Fund Reserve (Sections 8007 and 8008)	
Other state/government mandated reserves	
[Other Restricted Fund Balance not noted above]****	<u> </u>
Total Other Restricted Fund Balance	<u>\$ 250,000.00</u> (C4)