# BOARD OF EDUCATION LOPATCONG TOWNSHIP AUDITORS MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS, FINANCIAL, COMPLIANCE AND PERFORMANCE YEAR ENDED JUNE 30, 2015

# AUDITORS MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS-FINANCIAL, COMPLIANCE AND PERFORMANCE

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Federal Identification Number 22-6002048

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December 4, 2015

Honorable President and Members of the Board of Education Lopatcong Township County of Warren, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Lopatcong Township School District in the County of Warren for the year ended June 30, 2015, and have issued our report thereon dated December 4, 2015.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Lopatcong Township Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Sincerely,

William M. Colantano, Jr. Public School Accountant

No. CS 0128

#### SCOPE OF AUDIT

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

#### SCHOOL PURCHASING PROGRAMS

Contracts and Agreements Requiring Advertisement for Bids

NJSA 18A:18A-3 States:

- "A. Any purchase, contract or agreement for the performance of any work or the furnishing or hiring of materials or supplies, the cost or price of which, together with any other sums expended or foreseeably to be expended for the performance of any work or services in connection with the same project or the furnishing of similar materials or supplies during the same fiscal year paid with or out of school funds, does not exceed the total sum of \$7,500 or the amount determined pursuant to subsection B. of this section, in the fiscal year or, in the case of purchases that are not annually recurring, in a period of one year may be made, negotiated and awarded by a contracting agent when so authorized by resolution of the board of education without public advertising for bids and bidding therefore."
- "B. Commencing January 1, 1983 and every two years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount set forth in subsection A. of this section in direct proportion to the rise or fall of the consumer price index for all urban consumers in the New York City and the Philadelphia area as reported by the United States Department of Labor. The Governor shall notify all Local school districts of the adjustment. The adjustment shall become effective on July 1, of the year in which it is reported."

## NJSA 18A:18A:-4 States:

"Every contract or agreement for the performance of any work or the furnishing or hiring of any materials or supplies, the cost or the contract price whereof is to be paid with or out of school funds, not included within the terms of NJSA 18A:18A-3, shall be made and awarded only by the board of education after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law. No work, materials or supplies shall be undertaken, acquired or furnished for a sum exceeding in the aggregate the amount set forth in, or calculated by the Governor pursuant to NJSA 18A:18A-3 except by contract or agreement."

Effective April 17, 2000, NJSA 18A:18A (Public School Contracts Law) was revised by PL 1999 Ch 440. The associated rules were drafted by the Department of Local Government Services of the State of New Jersey, with consultation from the Commissioner of Education of New Jersey.

Effective July 1, 2015 and thereafter, the bid thresholds in accordance with NJSA 18A:18A-3 (as amended) and 18A:39-3 are \$29,000 and \$18,800 respectively.

# SCHOOL PURCHASING PROGRAMS (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute; the Solicitor's opinion should be sought before a commitment is made.

Our examination of the minutes indicated that contracts were awarded for the following:

Food Service
Window Project
Physical Therapy
E Rate Consultant
Literacy Consulting
Occupational Therapy
Health Benefits Agent

As the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies the results of such an accumulation could not reasonably be ascertained. Expenditures were reviewed, however, to determine whether any clear cut violations existed.

The results of our examination indicated that no individual payments, contracts or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of the statutory threshold where there had been no advertising for bids in accordance with the provision of NJSA 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per NJSA 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by State Department of Purchase and Property pursuant to Chapter 114, PL 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal, however, that the following purchases were made through the use of state contracts:

Technology Supplies Technology Equipment

Purchases were also made through cooperative agreements for the following:

Fuel Oil
Natural Gas
Paper Supplies
Custodial Supplies
Technology Equipment
Business Administrators Services

Insurance
Transportation
Teaching Supplies
Electric Generation
Non-Public Nursing Services
Child Study Team Supervisor

Long Distance Telephone Service

# ADMINISTRATIVE PRACTICES AND PROCEDURES

#### Insurance

Fire and other insurance coverage evidenced by policies was carried in the amounts as reflected in the Insurance Schedule included in the District's Comprehensive Annual Financial Report.

Adequacy of insurance coverage is the responsibility of the Board of Education.

Official Bonds (NJSA 18A:17-26 18A:17-32)

Surety bond coverage in force during the period was:

Name of Employee	Position	Amount			
Paula Hatch Employees Blanket Bond	Treasurer of School Monies	\$	205,000 100,000		

The Treasurer of School Monies was bonded in a surety bond in accordance with provisions of Title 18A:17-32 within minimum limits of the schedule promulgated by the New Jersey State Board of Education.

# FINANCIAL PLANNING, ACCOUNTING AND REPORTING

#### **Examination of Claims**

An examination of claims paid during the period under review indicated nominal discrepancies with respect to signatures, certification or supporting documentation.

# Other Special Federal and/or State Projects

Special Federal and State Projects of the District are reflected on schedules K-3 and K-4 included in the Comprehensive Annual Financial Report.

Our examination of the Special Projects, on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits contained within the CAFR represent a true statement of the financial position pertaining to the aforementioned special projects.

# Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Chief School Administrator and were certified by the President of the Board and the Board Secretary/School Business Administrator.

Auditing Finding: The audit of payroll transactions reflected that approved time sheets were not evident supporting payments for substitute teachers.

Audit Suggestion: Payments for substitute teachers are to be supported by approved time sheets.

# FINANCIAL PLANNING, ACCOUNTING AND REPORTING (Cont'd)

Reserve for Encumbrances, Liability (Current) for Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with NJAC 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with NJAC 6A:23A-8.2. As a result of the procedures performed, a nominal transaction error rate was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Treasurer's Records

The records of the Treasurer were maintained in good order.

Board Secretary's Accounting Records

The records of the Board Secretary were maintained in poor order.

Unemployment Compensation Insurance Trust Fund

The Board has adopted the direct reimbursement method and has established an Unemployment Compensation Insurance Trust Fund.

TPAF (Social Security) Reimbursement

Our audit procedures included a test of the biweekly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

#### SCHOOL FOOD SERVICE

## Food Service Fund

The financial transactions and statistical records of the school food service fund were reviewed. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

Cash receipts and bank records were reviewed for timely deposit.

Audit Finding: The audit of cageteria deposits reflected that deposits were not always deposted in a timely manner.

Audit Suggestion: Procedures are to be implemented to guarantee that deposits are made in a timely manner.

The District utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with NJSA 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will realize a profit. The operating results provision has been met.

# SCHOOL FOOD SERVICE (Cont'd)

# Food Service Fund (Cont'd)

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food and supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceed three months average expenditures.

The number of meals claimed for reimbursement was compared to sales and meal count records. As part of the claims review process the Edit Check Worksheet was completed. Reimbursement claims were submitted and certified in a timely manner.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served was compared to the number of valid applications and/or to the list of directly certified students on file, times the number of operating days, on a school-by-school basis. The free and reduced price meal and free milk policy was reviewed for uniform administration throughout the school system. Sites approved to participate in Provisions I and II were examined for compliance with all counting and claiming requirements. The required verification procedures for free and reduced price applications were completed and available for review.

Food Distribution Program commodities were received and a single inventory was maintained on a first-in, first-out basis. No exceptions were noted.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds. Section G of the CAFR.

#### Schedule of Meal Count Activity

Program	Meal Category	Meals Claimed	Meals Verified	Difference	Rate	(Over)/ Under Claim		
National School Lunch	Paid Reduced	38,3 <b>4</b> 3 6.053	38,343 6.053	-0- -0-	\$ .32 2.635	\$	-0- -0-	
HHFKA Aid	Free	11,131 55,527	11,131 55,527	-0- -0-	3.035		-0- -0-	

#### APPLICATION FOR STATE SCHOOL AID

Our audit procedures included a test of the information reported in the October 15, 2014 Application for State School Aid (ASSA) Data Listing for on-roll, private schools for the handicapped, and transportation. We also performed a review of the district procedures related to its completion. The information on the data listing was compared to the district work papers with nominal exceptions. The information that was included on the work papers was verified with norminal exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained work papers on the prescribed state forms or their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

#### **PUPIL TRANSPORTATION**

Our audit procedures included a test of on roll status reported in the 2014-2015 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility summary report with exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

#### SCHEDULE OF FINDINGS OF NONCOMPLIANCE

There were no findings of noncompliance as a result of this audit pertaining to federal or state financial assistance.

#### TPAF REIMBURSEMENT TO THE STATE FOR FEDERAL SALARY EXPENDITURES

The reimbursement to the State to reimburse for the TPAF/FICA payments made by the State on-behalf of the District for those employees whose salaries are identified as being paid from federal funds was made prior to the 90 days required by NJSA 18A:66-90. Accordingly, the expenditure was made in accordance with State law (within 90 days).

# OTHER MATTERS

Audit Finding: The audit of receipts indicated that tuition revenue and reimbursement for health benefits for employees on temporary leave were not billed and collected in a current manner.

Audit Suggestion: Tuition revenue and health benefit reimbursements for employees on temporary leave are to be billed and collected in a timely manner.

Audit Finding: As reflected in Exhibit C-1 the District has an operating deficit for the year of \$1,327,590, depleting available surplus from \$2,324,962 to \$997,372. Of the available surplus \$1,011,598 has been reserved or utilized in the following year budget for authorized purposes leaving a deficit in the operating fund balance of \$14,226. The deficit was created primarily due to under budgeting of salary costs and related health benefits.

Audit Recommendation: Budgetary controls are to be implanted to guarantee that future overexpenditures and operating deficits will not reoccur.

Audit Finding: The audit of the monthly Board Secretary's report reflected that transfers were made between various budgetary accounts in order that appropriation over expenditures would not be evident. However, the transfers were not approved by action of the Board of Education.

Audit Recommendation: Transfers between budgetary accounts are only allowed if approved by action of the Board of Education.

#### LOPATCONG TOWNSHIP BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2014

#### SCHEDULE OF AUDITED ENROLLMENTS

	2014-2015 Application for State School Aid				Sample for Verification	Private Schools for Disabled				
				Sample Selected from Workpapers	Verified per Registers On Roll	egisters Registers		Sample for Verifi-	Sample	Sample
		ared Full Share		Full Shared	Full Shared	Full Shared	as Private Schools	cation	Verified	Errors
Half Day Preschool Age 3	5	5		2	2					
Full Day Preschool Age 3										
Half Day Preschool Age 4	17	17		6	6					
Full Day Preschool Age 4	05	65		19	10					
Half Day Kindergarten	65	65		19	19					
Full Day Kindergarten One	69	69		20	20					
Two	75	75		22	22					
Three	90	90		25	25					
Four	72	72		21	21					
Five	84	84		24	24					
Six	92	92		26	26					
Seven	85	85		25	25					
Eight	79	79		20	20					
Nine										
Ten Eleven										
Twelve										
Post-Graduate										
Adult HS (15+CR)										
Adult HS (1-14CR)										
Subtotal	733	- 733 -		210 -	210 -		•			
Special Education-Elementary	60	60		15	15					
Special Education-Middle	27	28	(1)	7	7					
Special Education-High School							6	6	5	1
CSSD										
Subtotal	87	- 88 -	(1)		22		6	6	5	1
County Vocational-Regular County Vocational-Full Time Post Sec.										
Totals	820	- 821 -	(1) -	232 -			6	6	5	1
101013		021								
Percentage Error			-0.12% 0.00%			0.00% 0.00%	=			16.67%

#### LOPATCONG TOWNSHIP BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2014 (Continued)

#### SCHEDULE OF AUDITED ENROLLMENTS

SCHEDOLE OF AUDITED ENROLL		sident Low Incon	ne	Sample for Verification			Resider	nt LEP Low Inco	ome	Sample for Verification		
	Reported	Reported on		Sample			Reported	Reported on		Sample		
	on ASSA	Workpapers		Selected	Verified to		on ASSA as	Workpapers		Selected	Verified to	
	as Low	as Low	_	from	Application	Sample	LEP Low	as LEP Low	_	from	Test Score	Sample
	Income	Income	Errors	Workpapers	& Register	Errors	Income	Income	Errors	Workpapers	& Register	Errors
Half Day Preschool Age 3												
Full Day Preschool Age 3												
Half Day Preschool Age 4												
Full Day Preschool Age 4	6	6		6	6							
Half Day Kindergarten	6	6		0	0							
Full Day Kindergarten	12	12		12	11	1						
One	20	20		20	20	j.						
Two Three	11	11		11	10	1						
Four	13	13		13	12	1						
Five	12	12		12	12	1						
Six	14	14		14	13	1						
Seven	18	18		18	17	1						
Eight	12	12		12	10	2						
Nine	, _					_						
Ten												
Eleven												
Twelve												
Post-Graduate												
Adult HS (15+CR)												
Adult HS (1-14CR)												
Subtotal	118	118	-	118	111	7	-	-		-	_	
Special Education-Elementary	10	10		10	10							
Special Education-Middle	10	10		10	10							
Special Education-High School												
Subtotal	20	20		20	20							
County Vocational-Regular												
Cty Vocational-F/T Post Sec.												
Totals	138	138		138	131	7	-			_		-
Percentage			0.00%			5.07%			0.00%			0.00%

# LOPATCONG TOWNSHIP BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2014 (Continued)

#### SCHEDULE OF AUDITED ENROLLMENTS

SCHEDULE OF AUDITED ENROLLMENTS								
	Reside	ent LEP Not Low In	come	Sample for Verification				
	Reported	Reported on		Sample				
	on ASSA	Workpapers		Selected .	Verified to			
	as Not Low	as Not Low		from	Application	Sample		
	Income	Income	Errors	Workpapers	& Register	Errors		
One	1	1		1	1			
Three	1	1		1	1			
	2	2		2	2			
Percentage		=	0.00%			0.00%		
			Transpor	tation				
	Reported	Reported						
	on DRTRS by	on DRTRS				Sample		
	DOE/County	by District	Errors	Tested	Verified	Errors		
Regular-Public Schools	223	223						
Regular-Special Education	21	21		21	27	(6)		
Public School-With Special Needs	2	2		2	2			
AIL - Non Public	11	11		8	8			
Non Public	21	21		10	10			
Out of District Public School-Without Special Needs	5	5		5	-	5		
Out of District Private School Disabled-Without Special Needs Private School Disabled-With Special Needs	8	8		8	6	2		
•	291	291	tab.	54	53	1		
Percentage		=	0.00%			1.85%		

# LOPATCONG TOWNSHIP SCHOOL DISTRICT 2015 EXCESS SURPLUS CALCULATION

# SECTION 1

2%	Calculation of	Excess	Surplus

2014-2015 Total General Fund Expenditures Per the CAFR, Exhibit C-1	\$ 18,451,684	(B)		
Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to SRF for Pre K-Regular Transfer from General Fund to SRF for Pre K-Inclusion Transfer to Unemployment Compensation Fund Decreased by:	46,189 - - - -	(B1a) (B1b) (B1c) (B1e)		
On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases	1,169,908	(B2a) (B2b)		
Adjusted 2014-2015 General Fund Expenditures [(B)+(B1s)-(B2s)]	\$ 17,327,965	(B3)		
2% of Adjusted 2014-2015 General Fund Expenditures [(B3) Times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment	\$ 346,559 346,559 4,111	(B4) (B5) (K)		
Maximum Unassigned/Undesignated Fund Balance [(B5)+(K)]			\$ 350,670 (M	1)
SECTION 2				
Total General Fund-Fund Balances @ 06/30/2015 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by:	\$ 997,372	(C)		
Year-end Encumbrances Legally Restricted-Designated for Subsequent Year's Expenditures Legally Restricted-Excess Surplus-Designated for Subsequent Year's	-	(C1) (C2)		
Expenditures Other Restricted Fund Balances Assigned Fund Balance-Designated for Subsequent Year's Expenditures	1,011,598	(C3) (C4) (C5) (C5)		
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]			\$ (14,226) (U	)

# LOPATCONG TOWNSHIP SCHOOL DISTRICT 2015 EXCESS SURPLUS CALCULATION

(Continued)

# **SECTION 3**

Restricted Fund Balance-Excess Surplus [(U)-(M)] if Negative Enter -0-			\$ ini	_ (E)
Recapitulation of Excess Surplus as of June 30, 2015 Reserve Excess Surplus-Designated for Subsequent Year's Expenditures Reserve Excess Surplus (E)			\$ -	(C3) _(E)
Total Excess Surplus [(C3) + (E)]			\$ -	(D)
Detail of Allowable Adjustments Impact Aid Sale and Lease Back Extraordinary Aid Additional Nonpublic Transportation Aid Total Adjustments	\$ - - 4,111 4,111	(H) (l) (J1) (J2) (K)		
Detail of Other Reserved Fund Balance Statutory Restrictions: Approved Unspent Separate Proposal Sale/Lease-Back Reserve Capital Reserve Maintenance Reserve Emergency Reserve Waiver Offset Reserve-Designated for Subsequent Year Tuition Reserve Other State/Government Mandated Reserve Other Restricted Fund Balance Not Noted Above	\$ 802,955 13,500 103,143 - 92,000			
Total Other Restricted Fund Balance	\$ 1,011,598	(C4)		

William M. Colantano CPA, Public School Accountant

#### **SUGGESTIONS**

- 1. Payments for substitute teachers are to be supported by approved time sheets.
- 2. Procedures are to be implemented to guarantee that cafeteria deposits are made in a timely manner.
- 3. Tuition revenue and health benefit reimbursements for employees on temporary leave are to be billed and collected in a timely manner.

#### RECOMMENDATIONS

- 1. Budgetary controls are to be implemented to guarantee that future overexpenditures and operating deficits will not reoccur.
- 2. Transfers between budgetary accounts are only allowed if approved by action of the Board of Education.

### STATUS OF PRIOR YEAR'S AUDIT FINDINGS/RECOMMENDATIONS

A review was performed on prior year recommendations and corrective action has been taken on all.

\* \* \* \* \* \* \* \* \* \*

The foregoing conditions were considered in determining the nature, timing and extent of the audit tests to be applied in our examination of the financial statements, and this report of such conditions does not modify our report dated December 4, 2015.

Should any questions arise as to our comments, please do not hesitate to contact us.

We wish to express our appreciation for the assistance and courtesies rendered by the school officials and employees during the course of the examination.

William M. Colantano, Jr. Public School Accountant

No. CS 0128