BOARD OF EDUCATION

MONMOUTH COUNTY VOCATIONAL SCHOOL DISTRICT

(A COMPONENT UNIT OF THE COUNTY OF MONMOUTH)

AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

FISCAL YEAR ENDED JUNE 30, 2015

Prepared by

Gerard Stankiewicz, CPA, PSA

of the Firm SAMUEL KLEIN AND COMPANY 36 West Main Street, Suite 303 Freehold, NJ 07728

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CERTIFIED PUBLIC ACCOUNTANTS

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REPORT OF INDEPENDENT AUDITORS

Honorable President and Members of the Board of Education Monmouth County Vocational School District County of Monmouth, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Monmouth County Vocational School District, a component unit of the County of Monmouth, in the County of Monmouth for the year ended June 30, 2015, and have issued our report thereon dated December 16, 2015.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information of the Monmouth County Vocational School Board of Education's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Gerard Stankiewicz Certified Public Accountant Licensed Public School Accountant #912

SAMUEL KUEIN AND COMPANY

Freehold, New Jersey December 16, 2015

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and the Treasurer of School Monies, the activities of the Board of Education and the records of the various funds under the auspices of the Board of Education. This report is filed in conjunction with the District's Comprehensive Annual Financial Report (<u>CAFR</u>).

Administrative Practices and Procedures

Insurance

Fire insurance coverage was carried in the amounts as detailed on the Insurance Schedule contained in the Statistical Section (J-20) of the District's <u>CAFR</u>.

Officials' Bonds

Name	Position	<u>Amount</u>
Timothy M. McCorkell	Superintendent of Schools	\$ 300,000.00
Collette C. Flatt	Board Secretary/Business Administrator	\$ 100,000.00

There is a Public Employees Faithful Performance Blanket Position Bond.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid during the period under audit was made as to affidavit or signed declaration, proper itemization and proper authorization by officials. The Board's voucher system is in accordance with R.S. 18:6-34, which requires a signed declaration by the vendor in place of an affidavit. In addition, all vouchers are signed by the Board Secretary. The actual signature for receipt of goods or services rendered is on the receiving copy of the purchase order set, which is attached to the purchase order and filed alphabetically. All claims approved for payment are listed by fund total in the Minutes.

Financial Planning, Accounting and Reporting (Continued)

Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/School Business Administrator.

Compensation records were tested, and for those individuals examined; it was determined that salaries paid were in accordance with the amounts authorized by the Board.

Salary withholdings were promptly remitted to the proper agencies, including required health benefits withholdings.

Tuition Charges

The Board made billings to the sending districts for the charge in per pupil costs and was consistently applied.

Unemployment Compensation Insurance Trust Fund

The Board has adopted the direct reimbursement method and has established an Unemployment Compensation Insurance Trust Fund.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, 2015 for proper classification of orders as reserved for encumbrances and accounts payable. The reserve for encumbrances and accounts payable have been determined to be proper.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with <u>N.J.A.C.</u> 6A:23-2.2(g) as part of our test of transactions of randomly selected expenditure items. We also examined the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classification to determine overall reliability and compliance with N.J.A.C. 6A:23A-2.4. As a result of the procedures performed, no transaction error rate was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Financial Planning, Accounting and Reporting (Continued)

Travel Reimbursement Policy

The required travel and related reimbursement policy was in accordance with N.J.A.C. 6A:23B-1.2(a).

Student Body Activities Funds

Cash receipts and cash disbursements records were maintained in satisfactory condition.

All receipts were promptly deposited in the bank.

Board Secretary/School Business Administrator's Records

Our review of the financial and accounting records of the Board Secretary/School Business Administrator revealed that the records were properly maintained.

Acknowledgment of the Board's receipt of the Board Secretary's report was included in the minutes.

A test check of bills and invoices was made to the cash disbursements record.

Treasurer's Records

The Treasurer's records were found to be maintained properly.

Acknowledgment of the Board's receipt of the Treasurer's report was included in the minutes.

<u>Elementary and Secondary Education Act of 1965 (E.S.E.A.) as Reauthorized by No</u> <u>Child Left Behind (NCLB) Act of 2001</u>

The NCLB financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the project under Titles I and II-A of the NCLB as amended.

Financial Planning, Accounting and Reporting (Continued)

Other Special Federal and/or State Projects

The study of compliance for the Special Project Fund IDEA Program indicated that there were no areas of non-compliance.

The District's Special Projects were approved as listed on the Schedules of Federal and State Financial Assistance located in the <u>CAFR</u>.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

There was a compliance audit performed by the State Department of Education. There was a finding related to the Title I program. A corrective action plan was adopted as required.

The financial exhibits are contained within the Special Revenue Section of the <u>CAFR</u>. This section of the <u>CAFR</u> documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursement

Our Audit procedures included a test of the bi-monthly reimbursement forms filed with the Department of Education for District employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

Expendable and Nonexpendable Trust Funds

The accounts within this fund have been properly administered.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

Effective July 1, 2005 and thereafter the bid thresholds in accordance with <u>N.J.S.A.</u> 18A:18A-3 and 18A:39-3 are \$26,000 and \$17,500, respectively.

The board of education has elected to utilize the Qualified Purchasing Agent (QPA) higher bid threshold of \$36,000 since the School Business Administrator/Board Secretary is a gualified as such.

The board of education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records is not designed to provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts or agreements were made "for the performance of any work or the furnishing or hiring of any materials of supplies," in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per <u>N.J.S.A.</u> 18A:18A-5.

School Purchasing Programs (Continued)

Contracts and Agreements Requiring Advertisement for Bids (Continued)

The minutes indicate that bids were advertised for the following:

Evening and Summer Custodial Services	Redesign TV/Radio Studio at CHS
HVAC Services and Refrigeration	Roof Replacements at Aberdeen
IDEA/Perkins Instructional Equipment	Window Replacement District-Wide
And Supplies	Misc. District-Wide Improvements at
Cosmetology Kits	MAST, HTHS, Class Academy

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our examination revealed the following purchases were made through the use of State contracts.

Computer and Computer Related Products Copy Machines Office Equipment and Supplies Custodial Supplies Maintenance Supplies

Purchases were made through various other cooperative and governmental agency purchasing arrangements as well.

School Food Service

The financial transactions and statistical records of the school food services were maintained properly. The financial accounts, meal count record and eligibility applications were reviewed on a test-check basis. No exceptions were noted.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served did not exceed the number of valid applications on file, times the number of operating days, on a school by school basis. The free and reduced price meals and free milk policy is uniformly administered. The required verification procedures for free and reduced price applications were completed and available for review. No exceptions were noted.

We examined on a test basis, expenditures for separate recording of food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food and supply items were currently maintained and properly applied in determining the cost of food and supplies used.

School Food Service (Continued)

Exhibits reflecting child nutrition program operations are included in Section G of the CAFR.

The District is depositing and expending program monies in accordance with <u>N.J.S.A.</u> 18A:17-34 and 19-1 through 19-4.1. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources exceeded three months average expenditures. Due to the nature of the District, the Food Service operation is not a district-wide function but merely an accommodation to one of the district schools and therefore, the results of operation may be misleading.

Application for State School Aid (ASSA)

Our audit procedures included a test of information reported in the October 15, 2014 Application for State School Aid (ASSA) for on-roll. We also performed a review of the district procedures related to its completion. The information on the ASSA was compared to the district workpapers. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

Capital Assets

The Capital Assets as reflected in the CAFR Notes to Financial Statements (Note 6) were updated as of June 30, 2014. During the year 2014-2015 capital assets were added and for the building and building improvements were updated to within a reasonable degree. The Business Administrator in an effort to save the District money developed a plan to rotate the "*physical inventory*" of the assets that previously was done annually on a district-wide however at a much higher expense. The District as of June 30, 2015 has a complete physical inventory for approximately one-half (1/2) of the District; the balance reflected in the Notes to Financial Statements under Capital Assets of the equipment at June 30, 2015 is a "*control total*" and the depreciation in total of the equipment in total is estimated. The Business Administrator/Board Secretary developed a defined plan to obtain a district-wide inventory for equipment and in subsequent years continue with the *physical inventory* rotation. No recommendation is required as this condition is under corrective action by the Business Administrator/Board Secretary.

RECOMMENDATIONS JUNE 30, 2015

None

FOLLOW-UP ON PRIOR YEAR'S FINDINGS

In accordance with government auditing standards, our procedures included a review of all prior year recommendations.

ACKNOWLEDGMENT

The foregoing comments and recommendations are not of sufficient materiality whereby they would affect our ability to express an opinion on the financial statements taken as a whole.

We received the complete cooperation of all the officials of the School District and we greatly appreciate the courtesies extended to us.

Respectfully submitted,

Gerard Stankiewicz Certified Public Accountant Public School Accountant #912

For The Firm SAMUEL KLEIN AND COMPANY

BOARD OF EDUCATION MONMOUTH COUNTY VOCATIONAL SCHOOL DISTRICT COUNTY OF MONMOUTH SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2014

	2015-2016 Application for State School Aid						Sample for	Verification	l			
		rted on	•	ort on				nple	Verifi	ed per		rs per
	-	.S.A.		papers	.			ed from	-	sters	-	isters
	and the second se	Roll	and the second s	Roll		eceived		papers		Roll		Roll
	<u>Full</u>	<u>Shared</u>	Full	<u>Shared</u>	<u>Sent</u>	Received	Full	Shared	Full	<u>Shared</u>	<u>Full</u>	<u>Shared</u>
Special Ed - H.S	24	711	21	711			21_	232	21_	232	<u> </u>	
Subtotal	24	711	21	711			21	232	21	232	<u> </u>	
County Voc-Regular County Voc-Post Secondary	1,617	416	1,617	416		17	253		253			
Subtotal	1,617	416	1,617	416	. <u></u>	17	253		253			
Totals		1,127	1,638	1,127	<u></u>	17	274	232	274	232		
Percentage Error											0.00%	0.00%

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BOARD OF EDUCATION MONMOUTH COUNTY VOCATIONAL SCHOOL DISTRICT COUNTY OF MONMOUTH SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY (CONTINUED) ENROLLMENT AS OF OCTOBER 15, 2014

	Low	Income - Free Lunch		Sample for Verification			
	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	
Special Ed - H.S	2	2		2	2		
Subtotal	2	2		2	2		
County Voc-Regular County Voc-Post Secondary	68	68		52	52		
Subtotal							
Totals	70	70		54	54		
Percentage Error						0.00%	

Sheet 3 of 3

BOARD OF EDUCATION MONMOUTH COUNTY VOCATIONAL SCHOOL DISTRICT COUNTY OF MONMOUTH SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY (CONTINUED) ENROLLMENT AS OF OCTOBER 15, 2014

		Low Income - Reduced Lunch			Sample for Verification			
	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample <u>Errors</u>		
Special Ed - H.S								
Subtotal								
County Voc-Regular County Voc-Post Secondary	29	29		25	25			
Subtotal								
Totals	29	29		25	25			
Percentage Error	,		0.00%			0.00%		

BOARD OF EDUCATION MONMOUTH COUNTY VOCATIONAL SCHOOL DISTRICT COUNTY OF MONMOUTH, NEW JERSEY **FISCAL YEAR ENDED JUNE 30, 2015** (UNAUDITED)

EXCESS SURPLUS CALCULATION COUNTY VOCATIONAL DISTRICTS

SECTION 1

Α. 6% Calculation of Excess Surplus (2014-15 expenditures of \$100 million or less)

2014-15 Total General Fund Expenditures per the CAFR, Ex. C-1 Increased by:	\$ <u>44,365,135.49</u> (B)
Transfer from Capital Outlay to Capital Projects Fund	\$(B1a)
Transfer from Capital Reserve to Capital Projects Fund	\$(B1b)
Decreased by:	
On-Behalf TPAF Pension & Social Security	\$ <u>2,756,873.00</u> (B2a)
Assets Acquired Under Capital Leases	(B2b)
Adjusted 2014-15 General Fund Expenditures [(B)+(B1s)-(B2s)]	\$ <u>41,608,262.49</u> (B3)
6% of Adjusted 2014-15 General Fund Expenditures	
[(B3) times .06]	\$2,496,495.75 (B4)
Enter Greater of (B4) or \$250,000	\$ 2,496,495.75 (B5)
Increased by: Allowable Adjustment*	\$(K)

Maximum Unreserved/Undesignated Fund Balance [(B5)+(K)]

\$ 2,496,495.75 (M)

* This adjustment line (as detailed below) is to be utilized when applicable for: Impact Aid, Sale and Lease-back (Refer to the Audit Program Section II, Chapter 10), Extraordinary Aid, Additional Nonpublic School Aid and Transportation Aid. Refer to the Audit Program Section II, Chapter 10 for restrictions on the inclusion of Extraordinary Aid and Additional Nonpublic School Transportation Aid.

6% Calculation of Excess Surplus (2014-15 expenditures greater than \$100 million) В.

2014-15 Total General Fund Expenditures Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund	\$ \$ \$	_(B) _ _(B1a) _(B1b)
Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases	\$ \$	_(B2a) _(B2b)
Adjusted 2014-15 General Fund Expenditures [(B)+(B1s)-(B2s)]	\$	_ ^(B3)
2014-15 General Fund Expenditures in excess of \$100 million [(B3) minus \$100,000,000]	\$	_(B4)
3% of General Fund Expenditures in excess of \$100 million [(B4) times .03]	\$	_(B5)
(B5) Plus \$6,000,000 Increased by: Allowable Adjustment *	\$ \$	_ (B6) _ (K)
Maximum Unassigned Unreserved-Undesignated Fund Balance [(B6)+(K)]		\$

(M)

BOARD OF EDUCATION MONMOUTH COUNTY VOCATIONAL SCHOOL DISTRICT <u>COUNTY OF MONMOUTH, NEW JERSEY</u> <u>FISCAL YEAR ENDED JUNE 30, 2015</u> <u>(UNAUDITED)</u> <u>(CONTINUED)</u>

SECTION 2

Total General Fund - Fund Balances @ 6-30-2015 (Per CAFR Budgetary Comparison Schedule-C1) Decreased by: Year-end Encumbrances Legally Restricted - Designated for Subsequent Year's	\$ <u>11,054,561.00</u> (C) \$ <u>96,969.72</u> (C1)	
Expenditures Legally Restricted - Excess Surplus - Designated for	\$(C2)	
Subsequent Year's Expenditures** Other Restricted Fund Balances **** Assigned Fund Balance - Unreserved - Designated	\$ <u>2,422,708.88</u> (C3) \$ <u>2,835,220.40</u> (C4)	
for Subsequent Year's Expenditures	\$ <u>1,792,176.12</u> (C5)	
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]		\$ <u>3,907,485.88</u> (U1)
SECTION 3		
Restricted Fund Balance - Excess Surplus***[(U1)-(M)] IF NEGATIVE EN	TER -0-	\$ <u>1,410,990.13</u> (E)
Recapitulation of Excess Surplus as of June 30, 2015		
Reserved Excess Surplus - Designated for Subsequent Year's Expenditures**		\$ 2,422,708.88 (C3)
Reserved Excess Surplus***[(E)]		\$ <u>1,410,990.13</u> (E)
Total Excess Surplus [(C3) + (E)]		\$ <u>3,833,699.01</u> (D)

Footnotes:

* This adjustment line (as detailed below) is to be utilized for Impact Aid when applicable for: Impact Aid, Sale and Lease-back (Refer to the Audit Program Section II, Chapter 10), Extraordinary Aid, Additional Nonpublic School Transportation Aid, and Unbudgeted TPAF Wage Freeze Grant Funding. Refer to the Audit Program Section II, Chapter 10 for restrictions on the inclusion of Extraordinary Aid and Additional Nonpublic School Transportation Aid.

Detail of Allowable Adjustments

Impact Aid	\$ (H)
Sale & Lease-back	\$ (1)
Extraordinary Aid	\$ (J1)
Additional Nonpublic School Transportation Aid	\$ (J2)
Current Year School Bus Advertising Revenue Recognized	\$ (J3)
Family Crisis Transportation Aid	\$ (J4)
Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)]	\$ (K)

**

This amount represents the June 30, 2015 Excess Surplus (C3 above) and must be included in the Audit Summary Line 90031

*** Amount must agree to the June 30, 2015 CAFR and Audit Summary Line 90030

BOARD OF EDUCATION MONMOUTH COUNTY VOCATIONAL SCHOOL DISTRICT COUNTY OF MONMOUTH, NEW JERSEY FISCAL YEAR ENDED JUNE 30, 2015 (UNAUDITED) (CONTINUED)

* Amount for Other Reserved Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by an other type of government, such as the judicial branch of government, must have departmental approval. District requests should be submitted to the Division of Finance prior to September 30.

Detail of Other Restricted Fund Balance

Statutory restrictions: Approved unspent separate proposal	\$
Capital outlay for a district with a capital outlay cap waiver	\$
Sale/lease-back reserve	\$
Capital reserve	\$ 160,220.40
Maintenance reserve	\$ 2,675,000.00
Emergency reserve	\$
Tuition reserve	\$
School Bus Advertising 50% Fuel Offset Reserve - current year	\$
School Bus Advertising 50% Fuel Offset Reserve - prior year	\$
Impact Aid general fund reserve	\$
Impact Aid capital fund reserve	\$
Other state/government mandated reserve	\$
Other Restricted Fund Balance not noted above****	\$

Total Other Restricted Fund Balance

GERARD STANKIEWICZ, CPA, PSA #912 SIGNATURE OF PUBLIC SCHOOL ACCOUNTANT

2,835,220.40 (C4)

\$

December 16, 2015 Date

MONMOUTH COUNTY VOCATIONAL SCHOOL DISTRICT COUNTY OF MONMOUTH NEW JERSEY

NET CASH RESOURCE SCHEDULE

Net Cash Resources Did Not Exceed Three Months of Expenditures Proprietary Funds - Food Service FYE 2015

Net Cash Resources:		Food Service B - 4/5			
CAFR * B-4	Current Assets Cash & Cash Equiv.	\$	58,376		
B-4 B-4 B-4	Due from Other Gov'ts Accounts Receivable Investment		- 814 -		
CAFR B-4 B-4 B-4 B-4	Current Liabilities Less Accounts Payable Less Accruals Less Due to Other Funds Less Deferred Revenue		3,940		
	Net Cash Resources	\$	55,250	(A)	
<u>Net Adj. Total Operating Ex</u>	xpense:				
B-5 B-5	Total Operating Expense Less Depreciation		145,169 47,332		
	Adj. Total Operating Expense	\$	97,837	(B)	
Average Monthly Operating	g Expense:				
	B / 10	\$	9,784	(C)	
Three Times Monthly Avera	age:				
	3 X C		29,351	(D)	
TOTAL IN BOX A	\$ 55,250			1.7 <u>6</u>	
LESS TOTAL IN BOX D	\$ 29,351				
NET	\$ 25,899				
From above:					
	exceeds 3 X average monthly operatin does not exceed 3 X average monthly		penses.		

* Inventories are not to be included in total current assets.

SOURCE - USDA resource management comprehensive review form