ROSELAND BOARD OF EDUCATION COUNTY OF ESSEX AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE FISCAL YEAR ENDED JUNE 30, 2015

# ROSELAND BOARD OF EDUCATION <u>COUNTY OF ESSEX</u> <u>AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE</u> <u>FINDINGS - FINANCIAL,</u> <u>COMPLIANCE AND PERFORMANCE</u> <u>FISCAL YEAR ENDED JUNE 30, 2015</u> TABLE OF CONTENTS

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November 17, 2015

The Honorable President and Members of the Board of Education Roseland Board of Education County of Essex, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Roseland Borough School District in the County of Essex for the fiscal year ended June 30, 2015, and have issued our report thereon dated November 17, 2015.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated November 17, 2015, on the financial statements of the Board.

We will review the status of the comments during our next audit engagement. We have already discussed these comments, recommendations and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations.

This report is intended for the information of the Roseland Borough School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

David H. Evans Licensed Public School Accountant #740 Certified Public Accountant

### Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

# Administrative Practices and Procedures

# Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the district's CAFR.

#### Officials in Office and Surety Bonds

Name	Position	Coverage
Dr. Vincent Occhino	Interim Business Administrator/ Board Secretary	\$ 190,000
Michael Falkowski	Treasurer of School Monies	\$ 190,000

# **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The Board made a proper adjustment to the billings to sending districts for the decrease in per pupil costs in accordance with N.J.A.C.6A:23A-3.1(f)3.

#### Financial Planning, Accounting and Reporting

# Examination of Claims

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

# Payroll Account and Position Control Register

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

# Financial Planning, Accounting and Reporting (Cont'd)

#### Payroll Account (Cont'd)

All payrolls were approved by the Superintendent and certified by the President of the Board and the School Business Administrator, and the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits due to the General Fund.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendent, and business administrator) to the NJ Department of Treasury was filed in a timely manner.

### Finding:

During our review of the payroll agency account we noted that the analysis of the payroll balance contained an unidentifiable amount that needs to be investigated and liquidated.

#### Recommendation:

It is recommended that the District review the payroll agency analysis of balance monthly to ensure that any unidentifiable amounts are investigated and liquidated in a timely manner.

#### Management's Response:

The District will review the payroll agency analysis of balance monthly to ensure that any unidentifiable amounts are investigated and liquidated in a timely manner.

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

#### **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and testing procedures. In addition to randomly selecting as a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. As a result of the procedures performed, no transaction errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

### Financial Planning, Accounting and Reporting (Cont'd)

#### Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have one finding noted below.

#### **Finding:**

During the course of our audit, we noted that the budget line item for the payment of serial bond principal was under-budgeted by \$20,000.

#### Recommendation:

It is recommended that the budget be reviewed for debt service fund to ensure that the amount required to pay bond principal is adequately budgeted for.

#### Management's Response:

The District will review the debt service area of the budget more closely in the future to ensure that there is an adequate budget for both bond principal.

#### Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

#### No Child Left Behind (N.C.L.B.)

The N.C.L.B. financial exhibits are contained within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title II of the No Child Left Behind Act.

The study of compliance for the N.C.L.B. did not indicate any area of noncompliance.

#### T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

# T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2015. The reimbursement form was reviewed and no exceptions were noted.

# Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

### School Purchasing Programs

# Contracts and Agreements Requiring Advertisement for Bids

### N.J.S.A. 18A:18A-3 states:

a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school Districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made ....."

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law ....."

Effective July 1, 2010 and thereafter the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$36,000 (with a Qualified Purchasing Agent) and \$26,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A 18A:39-3 is currently \$18,300.

### School Purchasing Programs (Cont'd)

# Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

#### School Food Service

The financial transactions and statistical records of the school food service fund were maintained in satisfactory condition. The financial accounts, meal count records and eligibility applications were reviewed on a test basis. Food Service accounting records maintained by the District's central administration office were reconciled with the records maintained by the food service contractor.

The number of meals claimed for reimbursement was verified against sales and meal count records. As part of the claims review process, the Edit Check Worksheet was completed. Reimbursement vouchers were timely filed.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served was compared to the number valid applications on file, times the number of operating days. The free and reduced price meal policy appeared to be uniformly administered throughout the school system. Sites approved to participate in Provisions were examined for compliance with all counting and claiming requirements. The required verification procedures for free and reduced price applications were completed and available for review.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified on a test basis. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursement records reflected expenditures for program related goods and services. The District deposited and expended program monies in accordance with N.J.S.A 18A:17-34 and 19-1 through 19-4.1.

# School Food Service (Cont'd)

The appropriate revenue and expenditure records were maintained in order to substantiate the nonprofit status of the school food service fund. Net cash resources did not exceed three months average expenditures.

Cash receipts and bank records were reviewed for timely deposit. No exceptions were noted.

The food service management company deposited and expended program monies in accordance with N.J.S.A 18A:17-34 and 19-1 through 19-4.1. No exceptions were noted. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will break even. The operating results provision has been met.

Time sheets were reviewed and labor costs verified on a test basis. No exceptions were noted.

Food Distribution Program commodities were received and a separate inventory was maintained on first-in, first-out basis. No exceptions were noted.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Proprietary Funds, Section G of the District's CAFR.

The District has a Type 2 SOC1 report (Service Organization Controls Report) of the food service management company on file as required by state requirements.

#### Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

#### Application for State School Aid

Our audit procedures included a test of enrollments and related services reported in the October 15, 2014 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, bilingual and low income. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers with no exceptions. The information that was included on the workpapers was verified on a test basis with minor exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District has adequate written procedures for the recording of student enrollment data.

#### Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2014-15 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

#### Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations require the District to establish a maximum travel for the year and to ensure that the maximum is not exceeded. The regulations also require that all travel be preapproved by the Board of Education and that the approval must be itemized by event, event total cost, and individuals attending.

### Facilities and Capital Assets

Our procedures included a review of the SDA grant agreement for consistency with recording SDA revenue, transfer of local funds from the general fund and awarding of contracts for eligible facilities construction. No exceptions were noted.

#### Management Suggestions

#### Single Audit

Effective for the fiscal year ended June 30, 2016, there will be significant changes to the Single Audit. These changes include the following:

- An increase in the single audit threshold
- Low risk auditee criteria
- Type A and B threshold
- Coverage requirements for major programs tested for both low risk and non-low risk auditees

Additionally, the cost principles and administrative requirements such as A-87 have been consolidated under the *OMB Uniform Guidance: Cost Principles, Audit and Administrative for Federal Awards*. This guidance was effective December 26, 2014 for all new federal awards and for any additional funding for existing awards made after December 26, 2014.

#### Governmental Accounting Standards Board Statements:

The next Governmental Accounting Standards Board ("GASB") statement which will have a significant impact on the District will be GASB#75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, will be effective for the fiscal year ending June 30, 2018. This standard replaces GASB#45, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*. It is similar to GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* GASB#68 in that successful implementation of this standard will require the provision of certain key financial and non-financial information from the New Jersey Division of Pensions.

### Status of Prior Year's Findings/Recommendations

The prior year recommendation #2, regarding all funds deposited into the general fund for federal and state reimbursements be transferred to the food service fund on a monthly basis, was corrected during the current fiscal year.

The prior year recommendation #1, regarding the District review all reconciliations performed to ensure that any unidentifiable amounts are investigated and liquidated, was not corrected during the current fiscal year.

	2015-2016 Application for State School Aid					Sample for Verification						
	Repor	ted on	Repor	rted on			Sample Selected from		Verified per Registers			
	AS	SA	Work	Workpapers								
	On	Roll	On Roll		Errors		Workpapers		On Roll		Errors	
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Half Day Preschool 3 Years Old	8		8				8		8			
Half Day Preschool 4 Years Old	10		10				10		10			
Full Day Kindergarten	50		50				50		50			
Grade One	49		49				49		49			
Grade Two	51		51				51		51			
Grade Three	48		48				48		48			
Grade Four	48		48				48		48			
Grade Five	55		55				55		55			
Grade Six	63		63				63		63			
Subtotal	382		382	<u></u>			382		382			
Special Education:												
Elementary	46		46				7		7			
Middle	11		11				4		4			
Subtotal	57		57	<u></u>			11	<u>MLU.M</u>	11			
Totals	439	-0-	439	-0-	-0-	-0-	393	-0-	393	-0-	-0-	-0-
Percentage Error					0.00%	0.00%					0.00%	0.00%

	Private Schools for Disabled						Resident Low Income					
	Reported on ASSA as Private Schools	Reported on Workpapers as Private Schools	Errors	Sample for Verficiation	Sample Verified	Sample Errors	Reported on ASSA as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors
Full Day Kindergarten							2	2		1	1	
Grade One							1	1				
Grade Two							4	4		2	2	
Grade Four							1	1				
Grade Five							2	2		1	1	
Grade Six							3	3		1	1	
Subtotal							13	13		5	5	
Special Education:												
Elementary School	2	2		1	1		5	5		2	2	
Middle School							2	2		1	1	
Subtotal	2	2		1	1		7	7		3	3	
Totals	2	2		1	1		20	20		8	8	
Percentage Error			0.00%			0.00%	-		0.00%			0.00%

# <u>ROSELAND BOROUGH BOARD OF EDUCATION</u> <u>SCHEDULE OF AUDITED ENROLLMENT</u> <u>APPLICATION FOR STATE SCHOOL AID SUMMARY</u> <u>ENROLLMENT AS OF OCTOBER 15, 2014</u>

		Resident LEP Low Income									
	Reported on ASSA as LEP Low Income	Reported on Workpapers as LEP Low Income	Errors	Sample Selected from Workpapers	Verified to Test Scores, Application and Register	Sample Errors					
Full Day Kindergarten Subtotal	<u> </u>	<u> </u>		<u> </u>	<u> </u>						
Special Education: Elementary School Subtotal		<u> </u>	1	<u> </u>	<u> </u>						
Totals	1	2	1	2	2						
Percentage Error			100.00%			0.00%					

		Resident LEP Not Low Income									
	Reported on ASSA as	Reported on Workpapers		Sample Selected	Verified to	~ 1					
	LEP Not	as LEP Not	~	from	Test Scores	Sample					
	Low Income	Low Income	Errors	Workpapers	and Register	Errors					
Full Day Kindergarten	2	1	(1)								
Grade Three	1	1		1	1						
Grade Four	1	1									
Grade Five	1	1		1	1						
Subtotal	5	4	(1)	2	2						
Special Education:											
Elementary School	2	1	(1)	1	1						
Subtotal	2	1	(1)	1	1						
Totals	7	5	(2)	3	3						
Percentage Error			-28.57%			0.00%					

	Transportation							
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors		
Regular - Public Schools	113	113		11	11			
Regular - Special Education	13	13		5	5			
Special Needs - Public	15	15		6	6			
Special Needs - Private	2	2	······	1	1			
Totals	143	143		23	23			
Percentage Error			0.00%			0.00%		

	Reported	Recalculated
Average Mileage - Regular Including Grade PK Students	2.8	2.8
Average Mileage - Regular Excluding Grade PK Students	2.8	2.8
Average Mileage - Special Education with Special Needs	3.5	3.5

# ROSELAND BOARD OF EDUCATION EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2015

# **Regular District**

# Section 1

# 2% Calculation of Excess Surplus

A 70 Curculation of Lincols Strapping	
2014-15 Total General Fund Expenditures per the CAFR, Ex. C-1	<b>\$ 8,025,747</b> (B)
Increased by:	
Transfer from Capital Outlay to Capital Projects Fund	<u>\$ -0-</u> (B1a)
Transfer from Capital Reserve to Capital Projects Fund	\$ -0- (B1b)
Decreased by:	
On-Behalf TPAF Pension and Social Security	<u>\$ 776,809 (B2a)</u>
Assets Acquired Under Capital Leases	\$ 15,146 (B2b)
Adjusted 2014-15 General Fund Expenditures	
[(B)+(B1's)-(B2's)]	\$ 7,233,792 (B3)
2% of Adjusted 2014-15 General Fund Expenditures	
[(B5) times .02]	\$ 144,676_(B4)
Enter Greater of (B4) or \$250,000	\$ 250,000 (B5)
Increased by: Allowable Adjustment	\$ 20,210 (K)
Maximum Unassigned Fund Balance [(B5)+(K)]	<u>\$ 270,210</u> (M)
Section 2	
	<b>•</b> • • • • • • • • • • • • • • • • • •
Total General Fund - Fund Balances @ 6/30/15	<u>\$ 1,050,374</u> (C)
(Per CAFR Budgetary Comparison Schedule/Statement)	
Decreased by:	¢ 205 288 (C1)
Year-end Encumbrances	\$ 305,288 (C1)
Legally Restricted - Designated for Subsequent	<u> </u>
Year's Expenditures	\$ <u>-0-</u> (C2)
Legally Restricted Excess Surplus - Designated for Subsequent	¢ (C2)
Year's Expenditures	$\frac{-0-}{2}$ (C3)
Other Restricted Fund Balances	$\frac{5}{414,388}$ (C4)
Other Restricted Fund Balances Assigned - Designated for Subsequent	\$ 414,388 (C4)
Other Restricted Fund Balances	\$ 414,388 (C4) \$ -0- (C5)
Other Restricted Fund Balances Assigned - Designated for Subsequent	\$ 414,388 (C4)
Other Restricted Fund Balances Assigned - Designated for Subsequent Year's Expenditures	\$ 414,388 (C4) \$ -0- (C5)
Other Restricted Fund Balances Assigned - Designated for Subsequent Year's Expenditures Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]	\$ 414,388 (C4) \$ -0- (C5) \$ 330,698 (U)

# Recapitulation of Excess Surplus as of June 30, 2015

Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Excess Surplus [(E)]	\$ \$	-0- 60,488	(C3) (E)
Total [(C3)+(E)]	\$	60,488	_(D)
Detail of Allowable Adjustments			
Impact Aid	\$	-0-	(H)
Sale & Lease-back	\$	-0-	(I)
Extraordinary Aid	\$	20,210	
Additional Nonpublic School Transportation Aid		-0-	_(J2)
Total Adjustments (H)+(I)+(J1)+(J2)+(J3)	\$	20,210	_(K)
Detail of Other Restricted Fund Balances			
Statutory Restrictions:			
Approved Unspent Separate Proposal	\$	-	
Sale/Lease-back Reserve	\$	-	
Capital Reserve (N-1)	\$	414,388	
Maintenance Reserve (N-2)	\$	-	
Tuition Reserve (N-3)	\$	-	
Emergency Reserve (N-4)	\$	~	
Other Restricted Fund Balance not Noted Above		-	-
Total Other Restricted Fund Balance	\$	414,388	_(C-4)

# ROSELAND BOARD OF EDUCATION SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2015

It is recommended that:

1. Administrative Practices and Procedures

a. The District review the payroll agency analysis of balance monthly to ensure that any unidentifiable amounts are investigated and liquidated in a timely manner.

2. <u>Financial Planning, Accounting and Reporting</u>

a. The budget be reviewed for debt service fund to ensure that the amount required to pay bond principal is adequately budgeted for.

3. <u>School Purchasing Program</u>

None

4. <u>School Food Service</u>

None

5. <u>Student Body Activities</u>

None

6. <u>Application for State School Aid</u>

None

7. <u>Pupil Transportation</u>

None

8. Facilities and Capital Assets

None

9. <u>Status of Prior Year's Findings/Recommendations</u>

The prior year recommendation #2 was corrected during the current fiscal year.