Auditor's Management Report

for the

Borough of South Bound Brook School District

in the

County of Somerset New Jersey

for the

Fiscal Year Ended June 30, 2015

AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL AND COMPLIANCE

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INDEPENDENT AUDITOR'S REPORT

Honorable President and Members of the Board of Education Borough of South Bound Brook County of Somerset South Bound Brook, New Jersey 08880

We have audited, in accordance with U.S. generally accepted auditing standards and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Borough of South Bound Brook School District in the County of Somerset for the year ended June 30, 2015, and have issued our report dated November 20, 2015.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information of the Borough of South Bound Brook School District, County of Somerset, New Jersey, the New Jersey Department of Education and federal and state audit awarding agencies and is not intended to be and should not be used by anyone other than these specified parties.

CERTIFIED PUBLIC ACCOUNTANTS

PUBLIC SCHOOL ACCOUNTANT NO. 93

November 20, 2015

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Borough of South Bound Brook - Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Insurance coverage was carried in the amounts as detailed in the District's CAFR. (See Exhibit J-20)

Official Bonds

<u>Name</u>	Position	Amount <u>Of Bonds</u>
Joseph Marra	Treasurer of School Monies	\$200,000.00
Michael Steinmetz	Business Administrator/Board Secretary	100,000.00
All Employees	All Employee Faithful Position Bond	250,000.00

Adequacy of insurance coverage is the responsibility of the Board of Education.

Financial Planning, Accounting and Reporting

Examination of Claims

Our audit of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certifications or supporting documentation.

Payroll Accounts

The net salaries of all employees of the Board were deposited in the Net Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/Business Administrator.

Salary withholdings were properly remitted to the proper agencies, including health benefits withholdings due to the general fund.

Position Control Roster

The Position Control Roster was reviewed and compared to payroll records, employee benefit records and charges made to the general ledger to ensure proper and consistent financial reporting and that employee benefits are only offered to current employees.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, 2015 for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23-2.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. As a result of the procedures performed, no errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classification

Board Secretary's Records

The records maintained by the Board Secretary were in agreement with the records maintained by the Treasurer of School Monies.

Treasurer's Records

The records maintained by the Treasurer of School Monies were in satisfactory condition and were in agreement with the records maintained by the Board Secretary/Business Administrator.

Elementary and Secondary Education Act (E.S.E.A.)/Improving America's Schools Act (IASA) as Reauthorized by the No Child Left Behind Act of 2001

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Title I through III of the Elementary and Secondary Education Act.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursement filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

Our audit procedures also included a test of the reimbursement of the employer share of pensions, group life insurance, FICA and other benefits of the Teacher's Pension and Annuity Fund for TPAF members carrying out and paid from federally funded programs in accordance with N.J.S.A. 18A:66-90. The District filled out the required form and submitted it for audit. Our test included verification of eligible employees to be included, and, if applicable, a recalculation to verify proper amounts were used. No exceptions were noted.

TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 60 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 States:

- "a. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$26,000.00, the contract may be awarded by a purchasing agent when so authorized by resolution of the board of education without public advertising for bids and bidding therefor, except that the board of education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b of section 9 of P.L. 1971 c. 198 (C.40A:11-9) the board of education may establish that the bid threshold may be up to \$36,000.00. Such authorization may be granted or each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Commencing in the fifth year after the year in which P.L. 1999 c. 440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the board of education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2 and shall round the adjustment to the nearest \$1,000.00. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of every year in which it is made. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection a. of N.J.S.A. 18A:18A-5 may be awarded for a period not exceeding 12 consecutive months."

N.J.S.A.18A:18A-4 states, "Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the board of education to the lowest responsible bidder after public advertising for bids and bidding therefor, except as is provided otherwise in this chapter or specifically by any other law.

The board of education may, by resolution approve by the majority of the board of education and subject to subsections b. and c. of this section, disqualify a bidder who would otherwise be determined to be the lowest responsible bidder, if the board of education finds that it has had negative prior experience with the bidder."

Effective July 1, 2010 and thereafter the bid thresholds in accordance with N.J.S.A. 18A:18A-3(a) are \$36,000.00 (with a Qualified Purchasing Agent), \$26,000.00 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18:39-3 is currently \$18,300.00.

School Purchasing Programs (Continued)

Contracts and Agreements Requiring Advertisement for Bids (Continued)

The Board appointed Michael Steinmetz as the Qualified Purchasing Agent and increased the bid threshold to \$36,000.00.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies; the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provisions of N.J.S.A. 18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A-18A-5.

The system of records did not provide for an accumulation of purchases for which the School Board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service

The financial transactions and statistical records of the School Food Services were maintained in satisfactory condition. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

The number of meals claimed for reimbursement was verified against sales and meal count records. As part of the claims review process the edit check worksheet was completed. Reimbursement vouchers were timely filed, and meals claimed agreed with meal count records.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served did not exceed the number of valid applications on file, times the number of operating days, on a school by school basis. The free and reduced priced meal policy is uniformly administered throughout the School system. The required verification procedures for free and reduced price applications was completed and available for review.

School Food Service (Continued)

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food and supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The Board is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34 and 19-1 through 19-4.1. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceed three months average expenditures.

Cash receipts and bank records were reviewed for timely deposit.

The District utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34 and 19-1 through19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will return an operating profit of at least \$4,000.00. The operating results provision has been met.

National Food Distribution Commodities were received and an inventory was maintained on a first-in, first-out basis.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section B.

Student Body Activities

The records for the Student Body Activities were maintained in satisfactory condition.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2014 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, and low-income. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district had written procedures for the recording of student enrollment.

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2014-2015 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. The bid specifications for the purchase of buses were in compliance with applicable statutes. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

Our procedures included a review of the SDA grant agreement for consistency with recording SDA revenue, transfer of local funds from the general fund or from the capital reserve account and awarding of contracts for eligible facilities construction.

Follow-Up Prior Year's Audit Findings

In accordance with <u>Government Auditing Standards</u>, our procedures included a review of the prior year audit recommendations. Corrective action has been taken on all prior year findings.

Recommendations

None

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BOROUGH OF SOUTH BOUND BROOK SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENTS

APPLICATION FOR STATE SCHOOL AID SUMMARY

ENROLLMENT AS OF OCTOBER 15, 2014

		2015-16	Application	for State Sch	nool Aid				Sample for	Verification			Priv	ate School	for Handicap	ped
	Repo	orted	Repor	ted on papers				nple ed from	Verifie	ed per sters		s per sters	Reported on A.S.S.A.	Sample for		· · · · · · · · · · · · · · · · · · ·
	as or		on I	•	En	rors		papers	on.		_	Roll	as Private	Verifi-	Sample	Sample
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	cation	Verified	Errors
Half Day Preschool	25		25		0		15		15		0					
Full Day Kindergarten	54		54		0		20		20		0					
One	37		37		0		18		18		0					
Two	62		62		0		18		18		0					
Three	52		52		0		18		18		0					
Four	36		36		0		18		18		0					
Five	36		36		0		15		15		0					
Six	47		47		0		15		15		0					
Seven	40		40		0		16		16		0					
Eight	34		34		0		19		19		0					
Subtotal	423	0	423	0	0	0	172	0	172	0	0	0	0	0	0	0
SpEd Elementary	21		21		0		12		12		0					0
SpEd Middle School	18		18		0		13		13		0					0
SpEd High School																0
Subtotal	39	0	39	0	0	0	25	0	25	0	0	0	0	0	0	0
Totals	462	0	462	0	0	0	197	0	197	0	0	0	0	0	0	0
Percentage					0.00%	0.00%				_	0.00%	0.00%				#DIV/0!

BOROUGH OF SOUTH BOUND BROOK SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2014

		Low income		Sa	mple for Verification	on	Res	sident LEP Low Inco	me	Sa	mple for Verificati	on
	Reported on	Reported on		Sample	Verified to		Reported on	Reported on		Sample	Verified to	
	A.S.S.A. as	Workpapers as		Selected	Application		A.S.S.A. as	Workpapers as		Selected	Application	
	Low	Low		from	and	Sample	LEP Low	LEP Low		from	and	Sample
	Income	Income	Errors	Workpapers	Register	Errors	income	Income	Errors	Workpapers	Register	Errors
Half Day Preschool		0	0			0		0	0			0
Full Day Kindergarten	21	21	0	15	15	0	2	2	0	2	2	0
One	25	25	0	13	13	0	3	3	0	2	2	0
Two	35	35	0	19	19	0	5	5	0	4	4	0
Three	29	29	0	14	14	0	1	1	0	1	1	0
Four	20	20	0	12	12	0	2	2	0	2	2	0
Five	21	21	0	12	12	0	0	0	0	0	0	0
Six	24	24	0	12	12	0	1	1	0	1	1	0
Seven	18	18	0	12	12	0	1	1	0	1	1	0
Eight	19	19	0	13	13	0	0	0	0			0
Subtotal	212	212	0	122	122	0	15	15	0	13	13	0
SpEd Elementary	10	10	0	5	5	0	0	0	0	0	0	0
SpEd Middle School	10	10	0	6	6	0	0	0	0	0	0	0
Subtotal	20	20	0	11	11	0	0	0	0	0	0	0
Totals	232	232	0	133	133	0	15	15	0	13	13	0
Percentage Error			0.00%			0.00%		-	0.00%			0.00%
	-		Transpo	ortation								
	Deported on	Poported on										

	Transportation								
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors			
Reg.Public Schools,col.1	51	51	0	43	43	0			
Transported - Non-Public, col.3	0	0	0	0	0	0			
Reg SpEd, Col.4	0	0	0	0	0	0			
Special Ed Spec, col.6	14	14	0	7	7	0			
Totals	65	65	0	50	50	0			
Percentage Error			0.00%			0.00%			

SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2014

	Resid	dent LEP NOT Low Inc	ome	S	Sample for Verification			
	Reported on	Reported on		Sample	Verified to			
	A.S.S.A. as	Workpapers as		Selected	Application			
	NOT Low	NOT Low		from	and	Sample		
	Income	Income	Errors	Workpapers	Register	Errors		
Half Day Preschool		0	0			0		
Full Day Kindergarten	4	4	0	3	3	0		
One	1	1	0	1	1	0		
Two	3	3	0	3	3	0		
Three	0	0	0	0	0	0		
Four	1	1	0	1	1	0		
Five	1	1	0	1	1	0		
Six	0	0	0	0	0	0		
Seven	0	0	0	0	0	0		
Eight	0	0	0	0	0	0		
Subtotal	10	10	0	9	9	0		
SpEd Elementary	0	0	0	0	0	0		
SpEd Middle School	0	0	0	0	0	0		
Subtotal	0	0	0	0	0	0		
Totals	10	10	0	9	9	0		
Percentage Error			0.00%			0.00%		

SOUTH BOUND BROOK SCHOOL DISTRICT

SCHEDULE OF CALCULATION OF EXCESS SURPLUS

FOR THE FISCAL YEAR ENDED JUNE 30, 2015

REGULAR DISTRICT

SECTION 1

2%	Calculation	of Ex	cess	Surplus

2014 - 2015 Total General Fund Expenditures per the CAFR, Ex. C-1 Increased by: Transfer to Food Service Fund Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Decreased by: On-Behalf TPAF Pension & Social Security Assets acquired under Capital Leases Adjusted 2014 - 2015 General Fund Expenditures 2% of Adjusted 2014 - 2015 General Fund Expenditures Greater of line above or \$250,000.00 Increased by: Allowable Adjustment Maximum Unreserved/Undesignated Fund Balance SECTION 2	\$ \$	9,533,424.39 110,000.00 682,429.43	\$ \$ \$ \$	8,960,994.96 179,219.90 250,000.00
Total General Fund - Fund Balances @ 6-30-15 Decreased by: Year-end Encumbrances Legally Restricted-Designated for Subsequent Year's Expenditures Legally Restricted-Designated for Subsequent Year's Expenditures - Capital Reserve Legally Restricted-Excess Surplus-Designated for Subsequent Year's Expenditures Other Resticted Fund Balances: Maintenance Reserve Capital Reserve Assigned Fund Balance - Unreserved-Designated for Subsequent Year's Expenditures	\$ \$ \$ \$ \$ \$	3,371,292.55 377.59 829,188.00 266,875.00 477,620.00 1,298,364.40		400.007.50
Total Unassigned Fund Balance			\$_	498,867.56

SECTION 3

Restricted Fund Balance-Excess Surplus	\$ 248,867.56
Recapitulation of excess surplus as of June 30, 2015	
Reserved Excess Surplus - Designated for Subsequent Year's Expenditures	\$ 266,875.00
Reserved Excess Surplus	\$ 248,867.56
Total Excess Surplus	\$ 515,742.56
Detail of Allowable Adjustments	
Extraordinary Aid	\$
	\$