BOARD OF EDUCATION OF THE BOROUGH OF STRATFORD SCHOOL DISTRICT COUNTY OF CAMDEN

AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

FOR THE FISCAL YEAR ENDED JUNE 30, 2015



BOROUGH OF STRATFORD SCHOOL DISTRICT Auditor's Management Report on Administrative Findings - Financial, Compliance and Performance

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AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE, AND PERFORMANCE

The Honorable President and Members of the Board of Education Borough of Stratford School District County of Camden Stratford, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Borough of Stratford School District, in the County of Camden, State of New Jersey, as of and for the fiscal year ended June 30, 2015, which were separately issued in the Comprehensive Annual Financial Report dated December 11, 2015.

As part of our audit, we also performed procedures required by the Division of Administration and Finance, Department of Education, State of New Jersey, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is issued in conjunction with the Comprehensive Annual Financial Report of the Board of Education of the Borough of Stratford School District, for the fiscal year ended June 30, 2015, and is intended for the information of the School District's management and the New Jersey Department of Education and should not be used by anyone other than these specified parties.

Respectfully submitted,

Bouman & ConpenyLLP **BOWMAN & COMPANY LLP** Certified Public Accountants

& Consultants

Carolan Callister

Carol A. McAllister Certified Public Accountant Public School Accountant No. CS 238400

Voorhees, New Jersey December 11, 2015

ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE, AND PERFORMANCE

SCOPE OF AUDIT

The audit covered the financial transactions of the Board Secretary / School Business Administrator, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

ADMINISTRATIVE PRACTICES AND PROCEDURES

Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule, contained in the School District's Comprehensive Annual Financial Report ("CAFR").

Official Bonds (N.J.S.A. 18A: 17-26, 18A:17-32, 18A:13-13)

<u>Name</u>	<u>Position</u>	<u>Amount</u>

Denise DiGiandomenico

Board Secretary / School

Business Administrator \$ 200,000.00

There is a Comprehensive Crime Policy covering all other employees with multiple coverage of \$25,000.00.

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The School District made a proper adjustment to the billings to sending districts for the decrease in per pupil costs in accordance with N.J.A.C. 6A:23A-17.1(f)3.

FINANCIAL PLANNING, ACCOUNTING, AND REPORTING

Examination of Claims

Sampled claims paid during the fiscal year under audit did not indicate any reportable noncompliance with respect to signatures, certification, or supporting documentation.

Payroll Account

The net salaries of sampled employees of the School District were deposited in the Net Payroll Account. Employees' payroll deductions and the employer's share of fringe benefits were deposited in the Payroll Agency Account.

Sampled payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary / School Business Administrator.

Sampled salary withholdings were promptly remitted to the proper agencies, including health benefit premium withholdings due to the General Fund.

Payrolls were delivered to the Board Secretary / School Business Administrator who then deposited warrants in separate bank accounts for net payroll and withholdings.

Employee Position Control Roster

A sample of the Employee Position Control Roster indicated that it was in satisfactory condition and was approved by the county office submission with the 2014-2015 budget review checklist although it did not include all required components.

FINANCIAL PLANNING, ACCOUNTING, AND REPORTING (CONT'D)

Encumbrances and Accounts Payable

A sample of outstanding issued purchase orders was made as of June 30 for proper classification of orders as encumbrances and accounts payable. Our sample did not indicate any reportable noncompliance with respect to classification of orders.

Classification of Expenditures

The coding of expenditures was inspected for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our randomly sampled expenditure transactions. We also inspected the coding of all expenditures included in our compliance and single audit sampling procedures. In addition, a sample was selected that specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. Our samples did not indicate any reportable noncompliance with respect to classification of expenditures.

Board Secretary's Records

Our audit of the financial and accounting records maintained by the Board Secretary indicated that they were in satisfactory condition.

Our audit of the Treasurer of School Moneys financial and accounting records maintained by the Board Secretary indicated that they were in satisfactory condition.

Elementary and Secondary Education Act (E.S.E.A.) / Improving America's Schools Act (I.A.S.A.) as reauthorized by the No Child Left Behind Act (N.C.L.B.) of 2001

The E.S.E.A. / N.C.L.B. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Title I and Title II – Part A of the Elementary and Secondary Education Act as amended and reauthorized.

The audit of compliance for E.S.E.A. did not indicate any reportable noncompliance.

Other Special Federal and / or State Projects

The School District's Other Special Projects were approved as listed on Exhibits K-3 and K-4 located in the CAFR.

Our audit of the federal and state funds on a sample basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned other special projects.

The audit of compliance for Other Special Projects did not indicate any reportable noncompliance.

T.P.A.F. Reimbursement

Our audit procedures included a sample of the biweekly reimbursements filed with the Department of Education for School District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

FINANCIAL PLANNING, ACCOUNTING, AND REPORTING (CONT'D)

TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report for all federal awards for the School District to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the School District for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 60 day grant liquidation period required by the Office of Grants Management. The expenditure was inspected subsequent to the reimbursement and no exceptions were noted.

SCHOOL PURCHASING PROGRAMS

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-1 et seq. (Public School Contracts Law), the associated rules and related information on the statute, and the school contracts in general, are available on the following website:

http://www.state.nj.us/dca/divisions/dlgs/programs/lpcl.html

Current statute is posted on the New Jersey Legislature website at:

http://lis.njleg.state.nj.us/cgi-

bin/om_isapi.dll?clientID=1319801&depth=2&expandheadings=off&headingswithhits=on&infobase=statutes.nfo&softpage=TOC Frame Pg42

Based on the results of our audit, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4, amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

SCHOOL FOOD SERVICE

The financial transactions and statistical records of the school food service fund were audited. The financial accounts, meal count records, and eligibility applications were inspected on a sample basis. No exceptions were noted.

Cash receipts and bank records were sampled for timely deposit. No exceptions were noted.

The School District utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract / addendum were inspected and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will break even. The operating results provision has been met.

Expenditures should be separately recorded as food, labor, and other costs. Vendor invoices were sampled and costs verified. Inventory records on food and supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did exceed three months average expenditures.

SCHOOL FOOD SERVICE (CONT'D)

Finding No. 2015-001

The School District's net cash resources exceeded three months average expenditures.

Recommendation

The School District should consider purchasing food service equipment; improve food quality or take other actions designed to eliminate the excess cash resources.

Sampled time sheets were inspected and labor costs verified. Payroll records were maintained on all School food service employees authorized by the School District. No exceptions were noted.

The number of meals claimed for reimbursement was compared to sales and meal count records. As part of the claims review process, the Edit Check Worksheet was completed. Reimbursement claims were submitted / certified in a timely manner.

Sampled applications for free and reduced price meals were inspected for completeness and accuracy. The number of free and reduced price meals claimed as served was compared to the number of valid applications and / or to the list of directly certified students on file, times the number of operating days, on a school-by-school basis. The free and reduced price meal and free milk policy was inspected for uniform administration throughout the school system. Sites approved to participate in Provisions I and II were examined for compliance with all counting and claiming requirements. The required verification procedures for free and reduced price applications were completed and available for audit.

USDA Food Distribution Program (food and / or commodities) were received and a single inventory was maintained on a first-in, first-out basis. No exceptions were noted.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section G of the CAFR.

STUDENT BODY ACTIVITIES

Our audit of the financial and accounting records for student activities indicated that they were in satisfactory condition.

APPLICATION FOR STATE SCHOOL AID

Our audit procedures included a sample of information reported in the October 15, 2014 Application for State School Aid ("A.S.S.A.") for on-roll, private schools for the disabled, low-income, and bilingual. We also performed an inspection of the School District procedures related to its completion. The information on the A.S.S.A. was compared to the School District workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The School District maintained workpapers on the prescribed State forms or their equivalent.

The School District has adequate written procedures for the recording of student enrollment data.

PUPIL TRANSPORTATION

Our audit procedures included a sample of on-roll status reported in the 2014-2015 District Report of Transported Resident Students ("DRTRS"). The information that was reported on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

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PUPIL TRANSPORTATION (CONT'D)

Our procedures also included a sample of transportation related contracts and purchases. Based on our sample, the School District complied with proper bidding procedures and award of contracts. No exceptions were noted in our sample of transportation related purchases of goods and services.

MISCELLANEOUS

Continuing Disclosure Agreements

The School District complied with its most recent continuing disclosure agreements made in relation to prior year bond issuances.

FOLLOW-UP ON PRIOR YEAR'S FINDINGS

In accordance with *Government Auditing Standards*, our procedures included a review of all prior year recommendations. Corrective action had not been taken on the prior year finding which is repeated in this year's recommendations noted as current year finding 2015-001:

Finding No. 2014-001

The School District's net cash resources exceeded three months average expenditures.

Recommendation

The School District should consider purchasing food service equipment; improve food quality or take other actions designed to eliminate the excess cash resources.

There were no Office of Fiscal Accountability and Compliance audit reports issued during the fiscal year ended June 30, 2015.

ACKNOWLEDGMENT

We received the complete cooperation of all of the officials of the School District and we greatly appreciate the courtesies extended to the members of the audit team.

Respectfully submitted,

BOWMAN & COMPANY LLP Certified Public Accountants & Consultants

Carolan Callester

Carol A. McAllister

Public School Accountant No. CS 238400

BOROUGH OF STRATFORD SCHOOL DISTRICT

Application for State School Aid Summary Schedule of Audited Enrollments Enrollment as of October 15, 2014

	2015-2016 Application for State School Aid					Sample for Verification				Private Schools for the Disabled						
	Reported on A.S.S.A. On Roll		Reporte Workpa On R	apers	Er	rors	Selec	mple ted from spapers	Reg	ied per jisters Roll	Reg	rs per isters Roll	Reported on A.S.S.A. as Private	Sample for Verifi-	Sample	Sample
		ared		Shared	<u>Full</u>	Shared	<u>Full</u>	Shared	<u>Full</u>	Shared	<u>Full</u>	Shared	Schools	cation	Verified	Errors
Half Day Preschool																
Full Day Preschool	10		10				10		10							
Half Day Kindergarten																
Full Day Kindergarten	86		86				86		86							
One	74		74				4		4							
Two	75		75				75		75							
Three	67		67				67		67							
Four	70		70				70		70							
Five	67		67				4		4							
Six	72		72				3		3							
Seven	82		82				82		82							
Eight	97		97				97		97							
Nine	0.		٠.				٠.		٠.							
Ten																
Eleven																
Twelve																
Post-Graduate																
Adult H.S. (15+CR.)																
Adult H.S. (1-14CR.)																
Addit 11.5. (1-1401t.)																
Subtotal	700		700	<u>-</u> .	-		498		498	<u> </u>				-		-
Special Education-Elementary	101	1	101	1			19	1	19	1			6	6	6	
Special Education-Middle School	60		60	·			11		11				2	2	2	
Special Education-High School	1		1				1		1				_	_	_	
Special Education-riight School										·						
Subtotal	162		162	11	-		31	1	31	1			8	8	8	
Co. Voc Regular Co. Voc. Ft. Post Sec.																
Totals	862	1	862	1	-		529	1_	529	1			8	8	8	
															. — — —	-

BOROUGH OF STRATFORD SCHOOL DISTRICT

Application for State School Aid Summary Schedule of Audited Enrollments Enrollment as of October 15, 2014

		sident Low Income	<u> </u>	Sam	ple for Verification	on		dent LEP Low Incon	ne	San	nple for Verification	า
Half Day Preschool	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low Income	<u>Errors</u>	Sample Selected from Workpapers	Verified to Application and Register	Sample <u>Errors</u>	Reported on A.S.S.A. as LEP Low Income	Reported on Workpapers as LEP Low <u>Income</u>	<u>Errors</u>	Sample Selected from Workpapers	Verified to Application, Test Score and Register	Sample <u>Errors</u>
Full Day Preschool												
Half Day Kindergarten												
Full Day Kindergarten	26	26					8	8		5	5	
One	26	26		27	27		6	6		6	6	
-wo	27	27		27	27		3	3		2	2	
⁻ hree	20	20					4	4		4	4	
our	22	22										
ive	17	17										
ix	22	22		23	23		1	1		1	1	
even	24	24		26	26		1	1		1	1	
ight	23	23					2	2		1	1	
ine												
en												
leven												
welve												
ost-Graduate												
dult H.S. (15+CR.)												
dult H.S. (1-14CR.)												
ubtotal	207	207		103	103		25	25		20	20	
pecial Education-Elementary	53	53		28	28		8	8		8	8	
pecial Education-Middle School pecial Education-High School	26	26		26	26							
subtotal	79	79		54	54		8	8		8	8	
Co. Voc Regular Co. Voc. Ft. Post Sec.												
otals	286	286		157	157		33	33		28	28	
ercentage Error												
			Transr	oortation								
	Reported on	Reported on	TTATIS	ortation								
	DRTRS by	DRTRS by										Re-
	DOE/County	<u>District</u>	Errors	Tested	Verified	Errors					Reported	Calculate
eg Public Schools, Col. 1	188	188		98	98		Dog Ave /Mil-	ro) = Dogular Include:	a Crada DV ata	idente (Port A)	3.1	2
eg Public Schools, Col. 1 eg SpEd, Col. 4	188	188		98 21	98 21			ge) = Regular Including			3.1	3.
	41	41		21	21			ge) = Regular Excludin			3.1 7.0	3.
ransported - Non-Public, Col. 3 pecial Needs, Col. 6	26	26		14	14		Spec. Avg. (Milea	ige) = Special Ed. with	opecial Needs	i	7.0	7.
otals	255	255		133	133							
Percentage Error		_	_		_	_						
Crocinage Life												

BOROUGH OF STRATFORD SCHOOL DISTRICT

Application for State School Aid Summary Schedule of Audited Enrollments Enrollment as of October 15, 2014

		dent LEP NOT Low Incom	Sample for Verification				
	Reported on A.S.S.A. as NOT Low Income	Reported on Workpapers as NOT Low Income	<u>Errors</u>	Sample Selected from <u>Workpapers</u>	Verified to Test Score and Register	Sample <u>Errors</u>	
alf Day Preschool							
Il Day Preschool							
alf Day Kindergarten							
Il Day Kindergarten	3	3		2	2		
ne	1	1		1	1		
70	1	1		1	1		
ree	1	1		1	1		
ur							
re							
ven							
ht	1	1		1	1		
e							
1							
even							
elve							
st-Graduate							
ult H.S. (15+CR.)							
ult H.S. (1-14CR.)							
ototal	7		<u>-</u>	6	6		
pecial Education-Elementary pecial Education-Middle School pecial Education-High School							
btotal					<u> </u>		
. Voc Regular . Voc. Ft. Post Sec.							
tals	7	7	<u>-</u>	6	6		

EXCESS SURPLUS CALCULATION

REGULAR DISTRICT / CHARTER SCHOOL / RENAISSANCE SCHOOL PROJECT

SECTION 1

2% Calculation of Excess Surplus

2014-15 Total General Fund Expenditures Reported on CAFR Exhibit C-1 Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to SRF for PreK-Regular Transfer from General Fund to SRF for PreK-Inclusion	13,783,293.45 (B) - (B1a) - (B1b) - (B1c) - (B1d)
Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases	1,200,572.04 (B2a) - (B2b)
Adjusted 2014-15 General Fund Expenditures [(B)+(B1s)-(B2s)] 2% of Adjusted 2014-15 General Fund Expenditures [(B3) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment * Maximum Unassigned Fund Balance [(B5) + (K)]	12,582,721.41 (B3) 251,654.43 (B4) 251,654.43 (B5) - (K) 251,654.43 (M)
SECTION 2	
Total General Fund - Fund Balances at June 30, 2015 (Per CAFR Budgetary Comparison Schedule, Ex. C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures ** Other Restricted Fund Balances **** Assigned Fund Balance - Designated for Subsequent Year's Expenditures	1,789,176.90 (C) 70,774.81 (C1) - (C2) 86,887.00 (C3) 1,221,543.24 (C4) - (C5)
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]	409,971.85_(U1)
SECTION 3	
Restricted Fund Balance - Excess Surplus *** [(U1)-(M)] IF NEGATIVE ENTER -0-	<u>158,317.42</u> (E)
Recapitulation of Excess Surplus as of June 30, 2015	
Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures ** Restricted - Excess Surplus *** [(E)]	86,887.00 (C3) 158,317.42 (E)
Total Excess Surplus [(C3)+(E)]	<u>245,204.42</u> (D)

EXCESS SURPLUS CALCULATION (CONT'D)

REGULAR DISTRICT / CHARTER SCHOOL / RENAISSANCE SCHOOL PROJECT

Footnotes:

* This adjustment line (as detailed below) is to be utilized when applicable for:

Federal Impact Aid. The passage of P.L.2015, c46 amended N.J.S.A. 18A:7F-41 to permit a board of education to appropriate federal impact aid funds to establish or supplement a federal impact aid legal reserve in the general fund. Accordingly, effective for the year ending June 30, 2015 the Federal Impact Aid adjustment to expenditures is limited to the portion of Federal Impact Aid Section 8002 and Section 8003 received during the fiscal year and recognized as revenue on the General Fund Budgetary Comparison Schedule, but not transferred to the Federal Impact Aid Reserve - General (8002 or 8003) by board resolution during June 1 to June 30 of the fiscal year under audit. Amounts transferred to the reserve are captured on line (C4).

Sale & Lease-back, Extraordinary Aid, Additional Nonpublic School Transportation Aid, Recognized current year School Bus Advertising Revenue, and Family Crisis Transportation Aid. Refer to the Audit Program Section II, Chapter 10.

Detail of Allowable Adjustments

Federal Impact Aid	(H)
Sale & Lease-back	- (I)
Extraordinary Aid	- (J1)
Additional Nonpublic School Transportation Aid	- (J2)
Current Year School Bus Advertising Revenue Recognized	- (J3)
Family Crisis Transportation Aid	(J4)
Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)+(J4)]	(K)

^{**} This amount represents the June 30, 2014 Excess Surplus (C3 above) and must be included in the Audit Summary Line 90031. This amount was to be appropriated in the 2015-2016 general fund budget.

Detail of Other Restricted Fund Balance

Statutory restrictions:	
Approved unspent separate proposal	
Sale/lease-back reserve	
Capital reserve	351,543.24
Maintenance reserve	870,000.00
Emergency reserve	
Tuition reserve	
School bus advertising 50% fuel offset reserve - current year	
School bus advertising 50% fuel offset reserve - prior year	
Impact Aid General Fund Reserve (Sections 8002 and 8003)	
Impact Aid Capital Fund Reserve (Sections 8007 and 8008)	 _
Other state/government mandated reserves	_
[Other Restricted Fund Balance not noted above]****	-
Total Other Restricted Fund Balance	1,221,543.24 (C4)

^{***} Amounts must agree to the June 30, 2015 CAFR and must agree to Audit Summary Line 90030.

^{****} Amount for Other Restricted Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not State mandated or that is not legally imposed by another type of government, such as the judicial branch of government, must have departmental approval. District requests should be submitted to the Division of Administration and Finance prior to September 30.