# Auditor's Management Report

for the

# Union County Vocational -Technical Schools

in the

County of Union New Jersey

for the

Fiscal Year Ended June 30, 2015

# AUDITOR'S MANAGEMENT REPORT OF ADMINISTRATIVE FINDINGS-FINANCIAL AND COMPLIANCE

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Tax ID Number <u>22-6016431</u>



308 East Broad Street, Westfield, New Jersey 07090-2122

Telephone 908-789-9300 Fax 908-789-8535

E-mail info@scnco.com

# **INDEPENDENT AUDITOR'S REPORT**

Honorable President and Members of the Board of Education Union County Vocational-Technical Schools County of Union Scotch Plains, New Jersey 07076

We have audited, in accordance with U.S. generally accepted auditing standards and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Union County Vocational-Technical Schools in the County of Union, New Jersey, and have issued our report dated December 3, 2015.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information of the Union County Vocational-Technical Schools, County of Union, New Jersey, the New Jersey Department of Education and federal and state audit awarding agencies and is not intended to be and should not be used by anyone other than these specified parties.

CERTIFIED PUBLIC ACCOUNTANTS

PUBLIC SCHOO ACCOUNTANT NO. 93

December 3, 2015

# **Scope of Audit**

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Union County Vocational-Technical Schools - Board of Education, the records of the various funds under the auspices of the Board of Education.

# **Administrative Practices and Procedures**

### Insurance

Insurance coverage was carried in the amounts as detailed in the District's CAFR. (See Exhibit J-20)

# Official Bonds

NAME	POSITION	AMOUNT OF BOND
Edward N. Mellage	Treasurer of School Monies	\$250,000.00
Sue Anne Marcello	Business Administrator	\$250,000.00
All Employees	All Employee Blanket Position Bond	\$250,000.00

Adequacy of insurance coverage is the responsibility of the Board of Education.

# Financial Planning, Accounting and Reporting

### **Examination of Claims**

Our audit of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

# **Payroll Accounts**

The net salaries of all employees of the Board were deposited in the Net Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/Business Administrator.

# **Position Control Roster**

The Position Control Roster was reviewed and compared to payroll records, employee benefit records and charges made to the general ledger to ensure proper and consistent financial reporting and that employee benefits are only offered to current employees.

### **Reserve for Encumbrances and Accounts Payable**

A review of outstanding issued purchase orders was made as of June 30, 2015 for proper classification of orders as reserve for encumbrances and accounts payable. No exceptions were noted.

# **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23-2.2(g) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-2.4. As a result of the procedures performed no errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

# **Board Secretary's Records**

The records maintained by the Board Secretary were in agreement with the records maintained by the Treasurer.

2015-01 Finding: We noted the Governmental Funds had a net cash deficit of \$248,008.04

**2015-01 Recommendation:** That District maintain adequate cash balances for all funds.

# **Treasurer's Records**

The records maintained by the Treasurer of School Monies were in satisfactory condition and were in agreement with the records maintained by the Board Secretary/Business Administrator.

# Elementary and Secondary Education Act (E.S.E.A.)/Improving America's Schools Act (IASA) as Reauthorized by the No Child Left Behind Act of 2001

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Title I and, Title IIA of the Elementary and Secondary Education Act.

### Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

# T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

The amount of the expenditure charged to the current year's Final Report for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 60 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

# SCHOOL PURCHASING PROGRAMS

# **Contracts and Agreements Requiring Advertisement for Bids**

N.J.S.A.18A:18A-3 states "a. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$26,000.00, the contract may be awarded by a purchasing agent when so authorized by resolution of the board of education without public advertising for bids and bidding therefor, except that the board of education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. (pending before the Legislature as section 15 of this bill) of section 9 of P.L. 1971 c. 198 (C.40A:11-9) the board of education may establish that the bid threshold may be up to \$36,000.00. Such authorization may be granted for each contract for by a general delegation of the power to negotiate and award such contracts pursuant to this section.

# **SCHOOL PURCHASING PROGRAMS (Continued)**

# Contracts and Agreements Requiring Advertisement for Bids (Continued)

b. Commencing in the fifth year after the year in which P.L. 1999 c. 440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the board of education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2 and shall round the adjustment to the nearest \$1,000.00. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1of every year in which it is made. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection a. of N.J.S.A. 18A:18A-5 may be awarded for a period not exceeding 12 consecutive months."

Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection a. of N.J.S.18A:18A-5 may be awarded for a period not exceeding 12 consecutive months."

N.J.S.A.18A:18A-4 states, "Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the board of education to the lowest responsible bidder after public advertising for bids and bidding therefor, except as is provided otherwise in this chapter or specifically by any other law.

The board of education may, by resolution approve by the majority of the board of education and subject to subsections b. and c. of this section, disqualify a bidder who would otherwise be determined to be the lowest responsible bidder, if the board of education finds that it has had negative prior experience with the bidder."

Effective July 1, 2010, the bid threshold in accordance with N.J.S.A. 18A:18A-3(a) and (c) is \$26,000.00. In accordance with N.J.S.A. 40A:11-9 (b) the bid threshold for all purchases made by the District's qualified purchasing agent is \$36,000.00. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18:39-3 is currently \$18,300.00.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

# **SCHOOL PURCHASING PROGRAMS (Continued)**

# **Contracts and Agreements Requiring Advertisement for Bids (Continued)**

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A.18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the School Board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 124, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal however, that the following purchases were made through the use of state contracts:

### Instructional Supplies

# **School Food Service**

The financial transactions and statistical records of the School Food Services were maintained in satisfactory condition.

The cafeterias are managed by Dowling Food Service Management, Inc.

The number of meals claimed for reimbursement was verified against sales and meal count records. As part of the claims review process the edit check worksheet was completed. Reimbursement claims were submitted/certified in a timely manner.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served did not exceed the number of valid applications on file, times the number of operating days, on a school by school basis. The free and reduced priced meal policy is uniformly administered throughout the School system. The required verification procedures for free and reduced price applications were completed and available for review.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified.

The cash disbursements records reflected expenditures for program related goods and services. The Board is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34 and 19-1 through 19-4.1. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources did not exceed three months average expenditures.

# **School Food Service (Continued)**

Cash Receipts and bank records were reviewed for timely deposit.

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all School Food Service employees authorized by the Board of Education. No exceptions were noted.

Food Distribution Program Commodities were received and an inventory was maintained on a first-in, first-out basis. No exceptions were noted

Exhibits reflecting Child Nutrition Program operations are included in Section G of the CAFR.

# **Student Body Activities**

The records for the Student Body Activities were maintained in satisfactory condition.

# **Pupil Transportation**

Our procedures included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

# **Application for State School Aid**

Our audit procedures included a test of information reported in the October 15, 2014 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, and low-income. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district has adequate written procedures for the recording of student enrollment data.

### Follow-Up on Prior Year's Findings

In accordance with government auditing standards, our procedures included a review of all prior year recommendations including findings. Corrective action had been taken on all prior year findings.

# **Recommendations**

That District maintain adequate cash balances for all funds.

UNION COUNTY VOCATIONAL - TECHNICAL SCHOOLS BOARD OF EDUCATION SCHEDULE OF AUDITED ENROLLMENTS
APPLICATION FOR STATE SCHOOL AID SUMMARY
ENROLLMENT AS OF OCTOBER 15, 2014

	2015-1	6 Applicatio	2015-16 Application for State School Aid (10/15/14 data)	chool Aid (1	10/15/14 da	ta)		Sam	Sample for Verification	ation			Private	School fo	Private School for Disabled	
	Reported as	id as	Reported on Workpapers	d on pers	i.	Prore	Sample Selected from	E S	Verified per Registers	_	Errors per Registers	Re A.S	Reported on A.S.S.A. as	Sample for	old me S	old me O
	Full	Shared	Full	Shared	Full	Shared	Full Sha	þ	Full Shared		Full Shared		Schools	cation	Verified	Errors
Half Day Preschool 3 years old					0	0					0	0				
Half Day Preschool 4 years old					0	0					0	0				
Full Day Preschool 4 years old					0	0					0	0				
Half Day Kindergarten					0	0					0	0				
Full Day Kindergarten					0	0					0	0				
One					0	0					0	0				
Two					0	0					0	0				
Three					0	0					0	0				
Four					0	0					0	0				
Five					0	0					0	0				
Six					0	0					0	0				
Seven					0	0					0	0				
Eight					0	0					0	0				
Nine					0	0					0	0				
Ten					0	0					0	0				
Eleven					0	0					0	0				
Twelve					0	0					0	0				
Post-Graduate					0	0					0	0				
Adult H.S. (15+ CR.)					0	0					0	0				
Adult H.S. (1-14 CR.)					0	0					0	0				
Subtotal	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Sp. Ed - Elementary					0	0					0	0				0
Sp. Ed - Middle School					0	0					0	0				0
Sp. Ed - High School	16	274	16	274	0	0	10	92	10	92	0	0				0
Subtotal	16	274	16	274	0	0	10	92	10	92	0	0		-	-	•
Co. Voc Regular	1,317	354	1,317	354	0	0	218	105	218 1	105	0	0				
Co. Voc. Ft. Post Sec.	98		98		0	0	36		36		0	0				
Totals	1,419	628	1,419	628	0	0	. 264	197	264 1	197	0	0				•
Percentage Error				II	0.00%	%00.0				0.0	0.00% 0.00%	%(				0.00%

UNION COUNTY VOCATIONAL - TECHNICAL SCHOOLS BOARD OF EDUCATION SCHEDULE OF AUDITED ENROLLMENTS
APPLICATION FOR STATE SCHOOL AID SUMMARY
ENROLLMENT AS OF OCTOBER 15, 2014

	Res	Resident Low Income		Sampl	Sample for Verification	ion	Reside	Resident LEP Low Income	ē	Samp	Sample for Verification	tion
	Reported on	Reported on		Sample	Verified to		Reported on	Reported on			Verified to	
	A.S.S.A. as	Workpapers as		Selected	Application		A.S.S.A. as	Workpapers as		<del>o</del>	Test Score	
	Low	Low		from	and	Sample	LEP low	LEP low		from	and	Sample
	Income	Income	Errors	Workpapers	Register	Errors	Income	Income	Errors	Workpapers	Register	Errors
			c			c			c			C
Hali Day Preschool 3 years old			0			0			0			0
Half Day Preschool 4 years old			0			0			0			0
Half Day Kindergarten			0			0			0			0
Full Day Kindergarten			0			0			0			0
One			0			0			0			0
Two			0			0			0			0
Three			C			C			C			C
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S			0			0			0			0
Seven			0			0			0			0
Eight			0			0			0			0
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Ten			0			0			0			0
Eleven			0			0			0			0
Twelve			С			С			С			С
0.000			0 0			0 0			0 0			0 0
Post-Graduate			0			0			0			0
Adult H.S. (15+CR.)			0			0			0			0
Adult H.S. (1-14 CR.)			0			0			0			0
County Vocational - Recular	206.5	202	C	130	130	C			c			
Control Control	208.5	202	0	130	130		c	C	0	c	C	
Subtotal	200.3	707	0	061	061	0	0	0	>	0	0	0
i			•			(			(			•
Sp. Ed - Elementary			0			0			0			0
Sp. Ed - Middle School			0			0			0			0
Sp. Ed - High School	42.0	42	0.0	2	2	0			0.0		0	0.0
•												
Subtotal	42.0	42	0.0	2	2	0	0.0	0	0.0	0.0	0	0.0
•												
Totals	248.5	249	0.0	132	132	0	0.0	0	0.0	0.0	0	0.0
				(3)						(p)		
Percentage Error			%00.0	Ē.		0.00%			0.00%	ì		0.00%
			ı	;								
•			Transportation	ation								
	Reported on	Reported on										
	DOE/county	District	Errors	Tested	Verified	Errors						
Reg Public Students, col. 1	A/A	N/A	0	A/N	A/N	0						
Reg Sp. Ed., col. 4	N/A	A/N	0	A/N	A/N	0						
Transported Non-Public, col. 2	A/N	Ø/Z	0	Υ/N	√X	0						
Special Needs, col. 13	A/N	Α×	0	√X	∢ Z	0						
Totals											Reported	Recalculated
							Reg Avg (Milea	Reg Avg (Mileage) = Regular Including Grade PK students (Part A)	no Grade PK	students (Part A)	A/N	A/N
Percentage Error			0.00%			0.00%	Reg Avg. (Milea	Reg Avg. (Mileage) = Regular Excluding Grade PK students (Part B)	ing Grade PI	Students (Part B)	A/N	₹
)							Spec Avg. = Sp	Spec Avg. = Special Ed with Special Needs	Needs		N/A	A/N

# UNION COUNTY VOCATIONAL - TECHNICAL SCHOOLS BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2014

	Resid	Resident LEP NOT Low Income	Income	Sar	Sample for Verification	'n
	Reported on	Reported on		d	3.77	
	A.S.S.A. as NOT Low	Workpapers as NOT Low		Sample Selected from	Verified to Application	Sample
	Income	Income	Errors	Workpapers	and Register	Errors
Half Day Preschool			0			0
Full Day Preschool			0			0
Half Day Kindergarten			0			0
Full Day Kindergarten			0			0
One			0			0
Two			0			0
Three			0			0
Four			0			0
Five			0			0
Six			0			0
Seven			0			0
Eight			0			0
Nine			0			0
Ten			0			0
Eleven			0			0
Twelve			0			0
Post-Graduate			0			0
Adult H.S. (15+CR.)			0			0
Adult H.S. (1-14 CR.)			0			0
Subtotal	0	0	0	0	0	0
Special Ed - Elementary			0			0
Special Ed - Middle			0			0
Special Ed - High			0			0
Subtotal	0	0	0	0	0	0
Co. Voc Regular			0.0			
Co. Voc. Ft. Post Sec.						
lotais	0.0		0.0	0.0		
Percentage Error			0.00%	(b)		%00:0

# UNION COUNTY VOCATIONAL-TECHNICAL SCHOOLS

# SCHEDULE OF CALCULATION OF EXCESS SURPLUS

# **FOR THE FISCAL YEAR ENDED JUNE 30, 2015**

# Section 1- 6% Calculation of Excess Surplus

2014-15 General Fund Expenditures per the CAFR (Exhibit C-	1)		\$	23,266,088.10
Decreased by: On-Behalf TPAF Pension and Social Security	\$	2,025,489.99		
Assets Acquired Under Capital Leases	-	74,382.49	_	2,099,872.48
Adjusted 2014-15 General Fund Expenditures			\$	21,166,215.62
6% of Adjusted 2014-15 General Fund Expenditures			\$	1,269,972.94
Greater of 6% or \$250,000  Maximum Unreserved/Undesignated Fund Balance	\$_	1,269,972.94	\$	1,269,972.94
			Ť	
Section 2 Total General Fund Balances at June 30, 2015 (Exhibit C-1) Decreased by:			\$	2,993,425.24
·	\$	10,948.20 1,301,337.03		
Total Unassigned Fund Balance			\$	1,312,285.23 1,681,140.01
Section 3 Restricted Fund Balance - Excess Surplus			\$	411,167.07
<u>Detail of Other Restricted Fund Balance:</u> Capital Reserve			\$	1,301,337.03
			\$	1,301,337.03