WARREN COUNTY VOCATIONALTECHNICAL SCHOOL DISTRICT
COUNTY OF WARREN
AUDITORS' MANAGEMENT REPORT ON
ADMINISTRATIVE FINDINGS - FINANCIAL,
COMPLIANCE AND PERFORMANCE
FISCAL YEAR ENDED JUNE 30, 2015

WARREN COUNTY VOCATIONAL-TECHNICAL SCHOOL DISTRICT

COUNTY OF WARREN

AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE

FINDINGS - FINANCIAL,

COMPLIANCE AND PERFORMANCE FISCAL YEAR ENDED JUNE 30, 2015

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November 25, 2015

The Honorable President and Members of the Board of Education
Warren County Vocational-Technical School District County of Warren, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Warren County Vocational-Technical School District in the County of Warren for the fiscal year ended June 30, 2015, and have issued our report thereon dated November 25, 2015.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated November 25, 2015, on the financial statements of the Board.

We will review the status of the comments during our next audit engagement. We have already discussed these comments and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations.

This report is intended for the information of the Warren County Vocational-Technical School District's Board of Education, management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

Heidi A. Wohlleb

Licensed Public School Accountant #2140

Certified Public Accountant

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures:

Insurance:

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

Officials in Office and Surety Bonds:

<u>Name</u>	<u>Position</u>	Coverage
Paula Anne Hatch	Treasurer of School Monies	\$200,000
Edmund J. Zalewski	Board Secretary/School Business Administrator	200,000

Tuition Charges:

A comparison of tuition charges and actual receipts and receivables was made. It appears, from our testing, that tuition charges appear to be valid revenues of the District.

Financial Planning, Accounting and Reporting:

Examination of Claims:

An examination of claims paid on a test basis, during the period under review revealed overall compliance with respect to signatures, certification and supporting documentation.

Payroll Account and Position Control Roster:

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account. Salary withholdings were remitted to the proper agencies, including health benefit withholdings due to the General Fund.

All payrolls were approved by the Superintendent and certified by the President of the Board, the School Business Administrator and the Superintendent.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendent, and business administrator) to the NJ Department of Treasury was filed in a timely manner.

Reserve for Encumbrances and Accounts Payable:

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

Financial Planning, Accounting and Reporting: (Cont'd)

Classification of Expenditures:

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6:23-2.2(g) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. Overall compliance was noted.

Board Secretary's Records:

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted below.

Finding:

During our review of the District's expenditure reports for the various grants, we noted that the carryover of certain unexpended grant balances from the prior year were recorded in the District's accounting records twice in error. As the District did not expend any of those funds and the Business Administrator has already implemented procedures to correct this in the 2015-2016 year, a formal recommendation is not deemed necessary.

Treasurer's Records:

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

No Child Left Behind (N.C.L.B.):

The N.C.L.B. financial exhibits are contained herein within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I and Title II of the No Child Left Behind Act.

Other Special Federal and/or State Projects:

The District's Special Projects were approved as listed on Schedules A and B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

The study of compliance for the special projects did not indicate any areas of noncompliance except as noted below.

Financial Planning, Accounting and Reporting: (Cont'd)

Other Special Federal and/or State Projects: (Cont'd)

Finding:

A review was completed by the State of New Jersey Department of Education, Office of Fiscal Accountability and Compliance for the N.C.L.B., I.D.E.A. Basic and Carl D. Perkins grant programs for the period July 1, 2012 through March 31, 2014. The District received the consolidating monitoring report in August 2014 and the District implemented a state approved corrective action plan. In March 2015, the State conducted a follow-up review and determined that the District had successfully implemented the corrective action plan.

T.P.A.F. Reimbursement:

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2015. The reimbursement form was reviewed and no exceptions were noted.

School Purchasing Program:

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000.

Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made"

School Purchasing Program: (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law"

Effective July 1, 2010 and thereafter the bid thresholds in accordance with *N.J.S.A.* 18A:18A-2 and 18A:18A-3(a) are \$36,000 (with a Qualified Purchasing Agent) and \$26,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under *N.J.S.A.* 18A:39-3 is currently \$18,300.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service:

The financial transactions and statistical records of the School Food Service Fund were reviewed. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis. Food Service accounting records maintained by the District's central administration office were reconciled with the records maintained by the food service contractor.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served was compared to the number of valid applications on file, times the number of operating days, on a school-by-school basis. The free and reduced price meal policy was reviewed for uniform administration throughout the school district. The required verification procedures for free and reduced price applications were completed and available for review.

The number of meals claimed for reimbursement was compared to sales and meal count records. As part of the claims review process, the Edit Check Worksheet was completed.

School Food Service: (Cont'd)

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified on a test basis. Inventory records on food supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the nonprofit status of the School Food Service Fund.

Finding:

Net cash resources of the Food Service Fund exceeded three months average expenditures as of June 30, 2015. As the District has already taken steps to reduce the amount of the excess net cash resources with purchases of cafeteria equipment and will implement procedures to monitor the net cash resources balance on a regular basis in the future, no formal recommendation is judged to be warranted.

The District deposited and expended program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will break even. The operating results provision has been met.

Cash receipts and bank records were reviewed for timely deposit.

Time sheets and payroll records provided to the District from the Food Service contractor were reviewed on a test

Federal Food Distribution Program commodities were received and a separate inventory was maintained on a first-in, first-out basis.

The District has a Type 2 SOC1 report (Service Organization Controls Report) of the food service management company on file as required by state requirements.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled "Enterprise Funds", Section G of the CAFR.

Student Body Activities:

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Application for State School Aid:

Our audit procedures included a test of information reported in the October 15, 2014 Application for State School Aid (A.S.S.A.) for on-roll and low income students. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers with no exceptions. The information that was included on the workpapers was verified on a test basis without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Application for State School Aid: (Cont'd)

The District maintained workpapers on the prescribed State forms or their equivalent.

The District's procedures for the recording of student enrollment data appear to be adequate.

Pupil Transportation:

Our audit procedures included a test of on-roll status reported in the 2014-2015 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with certain exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

Finding:

During the verification of the DRTRS report, we noted instances where certain special education students were reported as regular education students and certain regular education students were reported as special education students in error.

Recommendation:

It is recommended that the number of regular and special education students be correctly reported on the D.R.T.R.S. report.

Management's Response:

The District has implemented procedures to ensure that the number of regular and special education students reported on the D.R.T.R.S. is correct in the future.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets:

Our procedures included a review of the SDA grant agreements for consistency with recording SDA revenue and awarding of contracts for eligible facilities construction.

Travel Expenses and Travel Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations include requirements for the District to establish a maximum travel amount for the year and to ensure that the maximum amount is not exceeded. The regulations also require that all travel must be preapproved by the Board of Education and Superintendent and that a brief report detailing the key issues addressed at the travel event must be submitted after the travel event has occurred. Overall compliance was noted in our testing.

Travel Expenses and Travel Reimbursement Policy (Cont'd)

Finding:

The District did not approve a travel maximum for the fiscal year 2014-2015. In accordance to N.J.A.C.6A:23A-7.3, school districts are required to establish by board resolution a maximum travel expenditure amount for the budget year, which the school district shall not exceed.

Recommendation:

It is recommended that a travel maximum be established through a board resolution on an annual basis.

Management's Response:

The District passed a board resolution to establish a travel maximum for the fiscal year 2015-2016.

Management Suggestions

Single Audit

Effective for the fiscal year ended June 30, 2016, there will be significant changes to the Single Audit. These changes include the following:

- An increase in the single audit threshold
- Low risk auditee criteria
- Type A and B threshold
- Coverage requirements for major programs tested for both low risk and non-low risk auditees.

Additionally, the cost principles and administrative requirements such as A-87 have been consolidated under the *OMB Uniform Guidance: Cost Principles, Audit and Administrative Requirements for Federal Awards*. This guidance was effective December 26, 2014 for all new federal awards and for any additional funding for existing awards made after December 26, 2014.

Governmental Accounting Standards Board Statements

The next Governmental Accounting Standards Board ("GASB") statement which will have a significant impact on the District will be GASB#75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions, will be effective for the fiscal year ending June 30, 2018. This standard replaces GASB#45, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions. It is similar to GASB Statement No. 68, Accounting and Financial Reporting for Pensions GASB#68 in that successful implementation of this standard will require the provision of certain key financial and non-financial information from the New Jersey Division of Pensions.

Deferred Compensation Plans

The District has a fiduciary responsibility to its employees related to the deferred compensation plans offered by the District. The District should consider a periodic review of the benefits, features, costs, and performance of its deferred compensation plans and make that information available to employees to assist employees in making suitable choices for investing their retirement funds while fulfilling the District's fiduciary responsibilities.

Management Suggestions (Cont'd)

Independent Contractors vs. Employees

The District should consider reviewing the status of "Independent Contractors" utilized by the District with Internal Revenue Service guidelines for determination of employment status. The IRS has been reviewing employers, including governments, to determine compliance. A proactive approach may help to minimize or eliminate potential penalties related to incorrect employment status determination.

Status of Prior Year's Findings/Recommendations

The prior year recommendations regarding the classification of tuition billings and receivables and number of special education reported on the A.S.S.A. have been resolved. The prior year recommendation regarding the number of special education students reported on the D.R.T.R.S. has not been resolved and is included in the current year report.

WARREN COUNTY VOCATIONAL-TECHNICAL SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2014

	2015-2016 Application for State School Aid				Sample for Verification								
	Reported on A.S.S.A. Workpapers On Roll On Roll				Sample		Verified per		Errors per				
			• •			S		Selected from		Registers		Registers	
					Errors		Workpapers		On Roll		On Roll		
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	
County Vocational - Regular	369	1	369	1			369	1	369	1			
County Vocational - Post Secondary	37		37				37		37				
Subtotal	406	1	406	1			406	1	406	1			
Special Ed - High School	113	1_	113	1			11		11				
Subtotal	113	1	113	1		-	11		11				
Totals	519	2	519	2	-0-	-0-	417	1	417	1	-0-	-0-	
Percentage Error					0.00%	0.00%					0.00%	0.00%	

WARREN COUNTY VOCATIONAL TECHNICAL SCHOOL APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2014

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	Reported on	Reported on		Sample		
	A.S.S.A.	Workpapers		Selected	Verified to	
	as Low	as Low		from	Application	Sample
	Income	Income	Errors	Workpapers	and Register	Errors
County Vocational- Regular	116	116		12	12	
Subtotal	116	116		12	12	
Special Ed - High School	42	42		4	4	
Subtotal	42	42		4	4	
Totals	158	158	-0-	16	16	-0-
Percentage Error			0.00%			0.00%

WARREN COUNTY VOCATIONAL-TECHNICAL SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2014

	Transportation						
	Reported Reported						
	on DRTRS	on DRTRS	E	Tootad	Verified	Errors	
	by DOE	by District	Errors	Tested	venned	EHOIS	
Regular - Public Schools	384	384		22	14	8	
Regular - Special Education	43	43		3		3	
Totals	427	427	-0-	25	14	11	
I	Percentage Erro	or	0.00%			44.00%	

WARREN COUNTY VOCATIONAL-TECHNICAL SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2015

6% Calculation of Excess Surplus (2014-15 Expenditures of \$100 million or less)

2014-15 Total General Fund Expenditures per the CAFR Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to SRF for PreK-Regular Transfer from Gneral Fund to SRF for PreK-Inclusion Decreased by: On-Behalf TPAF Pension and Social Security Assets Acquired Under Capital Leases	\$ 8,843,771 (B) \$ -0- (B1a) \$ -0- (B1b) \$ -0- (B1c) \$ -0- (B1d) \$ 750,598 (B2a) \$ -0- (B2b)
Adjusted 14-15 General Fund Expenditures [(B)+(B1's)-(B2's)]	\$ 8,093,173 (B3)
6% of Adjusted 2014-15 General Fund Expenditures [(B5) times .06] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment	\$ 485,590 (B4) \$ 485,590 (B5) \$ -0- (K)
Maximum Unassigned Fund Balance [(B5)+(K)]	<u>\$ 485,590</u> (M)
Section 2 - All Districts	
Total General Fund - Fund Balances @ 6/30/15 (Per CAFR Budgetary Comparison Schedule/Statement) Decreased by: Year End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balances Assigned - Designated for Subsequent Year's Expenditures	\$ 2,344,153 (C) \$ 15,320 (C1) \$ -0- (C2) \$ -0- (C3) \$ 1,843,243 (C4) \$ -0- (C5)
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]	\$ 485,590 (U)
6% Calculation of Excess Surplus (2014-15 Expenditures of \$100 mi	llion or less)
Section 3 - All Districts	
Restricted Fund Balance - Excess Surplus [(U)-(M)] IF NEGATIVE, EN	TTER -0-
Recapitulation of Excess Surplus as of June 30, 2014	
Restricted Excess Surplus - Designated for Subsequent Year's Expenditu Restricted Excess Surplus [(E)]	\$ -0- (C3) \$ -0- (E)
Total [(C3)+(E)]	\$ -0- (D)

WARREN COUNTY VOCATIONAL-TECHNICAL SCHOOL DISTRICT **EXCESS SURPLUS CALCULATION** FISCAL YEAR ENDED JUNE 30, 2015

(Continued)

Detail of Allowable Adjustments

Impact Aid Sale and Lease Back Extraordinary Aid Additional Nonpublic School Transportation Aid Current Year School Bus Advertising Revenue Recognized Family Crisis Transportation Aid	\$ -0- (H) \$ -0- (I) \$ -0- (J1) \$ -0- (J2) \$ -0- (J3) \$ -0- (J4)
Total Adjustments $((H)+(J)+(J)+(J)+(J)+(J)+(J)+(J)+(J)+(J)+(J$	\$ -0- (K)
Detail of Other Restricted Fund Balance	
Statutory restrictions:	Φ 0
Approved unspent separate proposal	\$ -0-
Capital outlay for a district with a capital outlay SGLA	\$ -0-
Sale/lease-back reserve	\$ -0-
Capital reserve	\$ 1,843,243
Emergency reserve	\$ -0-
Maintenance reserve	\$ -0-
Tuition reserve	\$ -0-
School Bus Advertising 50% Fuel Offset Reserve – current year	\$ -0-
School Bus Advertising 50% Fuel Offset Reserve – prior year	\$ -0-
Impact Aid General Fund Reserve (Sections 8002 and 8003)	\$ -0-
Impact Aid Capital Fund Reserve (Sections 8007 and 8008)	\$ -0-
Other state/governmental mandated reserve	\$ -0-
Total Other Restricted Fund Balance	\$ 1,843,243 (C4)

WARREN COUNTY VOCATIONAL-TECHNICAL SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2015

It is recommended that:

1. <u>Administrative Practices and Procedures</u>

None

2. Financial Planning, Accounting and Reporting

None

3. <u>School Purchasing Program</u>

None

4. <u>School Food Service</u>

None

5. Student Body Activities

None

- 6. Application for State School Aid
 - A.) The number of regular and special education students be correctly reported on the D.R.T.R.S. report.
- 7. Pupil Transportation

None

8. Facilities and Capital Assets

None

- 9. <u>Travel Expenses and Travel Reimbursement Policy</u>
 - A.) A travel maximum be established through a board resolution on an annual basis.
- 10. <u>Status of Prior Year's Findings/Recommendations</u>

The prior year recommendations regarding the classification of tuition billings and receivables and number of special education reported on the A.S.S.A. have been resolved. The prior year recommendation regarding the number of special education students reported on the D.R.T.R.S. has not been resolved and is included in the current year report.