# INDEPENDENT AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS

# FINANCIAL, COMPLIANCE AND PERFORMANCE

ACADEMY FOR URBAN LEADERSHIP CHARTER SCHOOL COUNTY OF MIDDLESEX, NEW JERSEY

**JUNE 30, 2015** 

GALLEROS KOH LLP
CERTIFIED PUBLIC ACCOUNTANTS

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#### **INDEPENDENT AUDITORS' REPORT**

Honorable President and Members of Board of Trustees Academy for Urban Leadership Charter School County of Middlesex, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Trustees of the Academy for Urban Leadership Charter School (the "Charter School") in the County of Middlesex, State of New Jersey for the year ended June 30, 2015, and have issued our report thereon dated November 24, 2015.

As part of our audit, we performed procedures required by the State of New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended for the information of the Charter School Board of Trustees' management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Leonora Galleros, CPA

Licensed Public School Accountant

No. No. 20CS002239400

November 24, 2015 Freehold, New Jersey

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# ADMINISTRATIVE FINDINGS FINANCIAL, COMPLIANCE AND PERFORMANCE - CONTINUED

### Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and the Treasurer of School Moneys, the activities of the Board of Trustees of Visions Academy Charter School (the "Charter School"), and the records of the various funds under the auspices of the Board of Trustees.

#### <u>Insurance</u>

Required insurance coverages are carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the Charter School's CAFR.

#### Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32)

<u>Name</u>	<u>Position</u>	<u>Amount</u>
Gil Berrios	School Business Administrator	\$175,000
Jeannie Scott	Treasurer	\$175,000

#### **Tuition Charges**

A review of the financial statements indicated that the Charter School charged no tuition for any student attending the Charter School.

### Financial Planning, Accounting, and Reporting

#### **Examination of Claims**

An examination of claims paid during the period under review we noted that claims were approved by designated individuals, certified and supporting documents were maintained. No exception noted.

# Finding 2015-001

In our review of cash disbursements and various transactions comprising certain expenditure amounts, we noted the following:

- a. There were four claims that have purchase order dates that is the same or after the invoice/contract date.
- b. There were six claims with no signed vendor declaration on file.

#### Recommendation

We recommend review of vendor files to ensure that all supporting documents including approved purchase orders, vendor invoices and certifications are obtained and maintained. Further, expenses should always follow the Charter School's purchasing policy.

# ADMINISTRATIVE FINDINGS FINANCIAL, COMPLIANCE AND PERFORMANCE - CONTINUED

### Financial Planning, Accounting, and Reporting - continued

### Payroll Account

The net salaries of all employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account. All payrolls were approved by the designee of the Charter School and were certified by the President of the Board, the Board Secretary/Business Administrator and the Chief School Administrator. In addition, salary withholdings were remitted to the proper agencies.

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding purchase orders was made as of June 30, 2015, for proper classification of purchase orders as Reserved for Encumbrances or Accounts Payable. No exception was noted in this area.

#### **Travel Policy**

A travel policy was adopted by the Board as required by *N.J.A.C.* 6A:23A A-6.13 and *N.J.S.A.* 18A:11-12.

#### Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23-2.2(g) and line item details as described in the Budget Summary Key as part of our test of transactions of judgmentally selected expenditure items.

We also reviewed coding of all expenditures included in our Compliance and Single Audit testing procedures. In addition to the selected expenditures items, we specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23-8.2. As a result of the procedures performed, a minimal transaction error rate of 0.017% was noted and no additional procedures were deemed necessary to test the propriety of expenditure classifications.

#### Finding No. 2015-002 (CAFR 2015-001)

During our test of transactions and expenditures, we noted some expenditures that were not recorded in the proper account as follows:

- a. Social security expenses and some benefit costs were recorded as other salary for instruction.
- b. Capital improvement expenditures were recorded as supplies and materials.
- c. Bus transportation expenses were recorded as support purchased services.
- d. There were salaries of part-time custodial employees and athletic stipends recorded as part of other salaries for instruction.

The expenditures and related appropriations were reclassified during fieldwork.

### ADMINISTRATIVE FINDINGS FINANCIAL, COMPLIANCE AND PERFORMANCE - CONTINUED

### Financial Planning, Accounting, and Reporting - Continued

#### Finding No. 2015-002 (CAFR 2015-001) - continued

#### Recommendation:

Charter Schools should reference *The Uniform Minimum Chart of Accounts for New Jersey Public Schools*, 2008 Edition and other available reference materials, such as the Budget Guidelines for the proper classifications required to be in compliance with N.J.A.C. 6A:23A-16.2(f).

#### Finding No. 2015-003\*

In our review of the Charter School's instructional expense ratio to the total expenditures, we noted that it is below the 60% minimum threshold by 2.6%.

It should be noted that the 60% instructional ratio is reached if the Charter School had used its resources to cover professional development with a fair value of \$311,400 for its teaching staff. During fiscal year 2014-2015, the Charter School received an in-kind contribution of professional development from the Center for Education Innovation-Public Education Association.

#### Recommendation

We recommend that the Charter School review its support and administrative expenses to improve its instructional expense ratio to total expenditures.

#### Board Secretary's Records

We reviewed the Board Secretary's financial and accounting records maintained by the Business Office and noted that monthly reports are provided to the Board for review and approval.

#### Treasurer's Records

#### Finding No. 2015-004\*

The Treasurer did not render a report in a timely manner during the first semester of fiscal year 2014-2015. Although monthly bank reconciliations were performed by the school business administrator, the timely review by the Treasurer would enhance the reconciliation process.

#### Recommendation

Each month, the Treasurer should determine cash balances by performing cash reconciliations for the general operating account, payroll account, and the payroll agency account (N.J.S.A. 18A:17-9).

### ADMINISTRATIVE FINDINGS FINANCIAL, COMPLIANCE AND PERFORMANCE - CONTINUED

### Financial Planning, Accounting, and Reporting - Continued

Elementary and Secondary Education Act (ESEA)/ Improving America's Schools Act (IASA) as reauthorized by the No Child Left Behind Act of 2001

The ESEA/NCLB financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and IV of the Elementary and Secondary Education Act as amended and reauthorized.

### Other Special Federal and/or State Projects

The Charter School's special projects were approved as listed on Schedules A and B in the CAFR. Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

### Teachers' Pension Annuity Fund (TPAF) Reimbursement

Our audit procedures included a test of the electronic reimbursements filed with the Department of Education for Charter School employees who are members of the Teacher's Pension Annuity Fund. We noted no exceptions.

#### TPAF Reimbursement to the State for Federal Salary Expenditures

The reimbursement to the State for the amount of the expenditure charged to the current year's Final Report(s) for all federal awards for Charter School to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the Charter School for those employees whose salaries are identified as being paid from federal funds was made subsequent to the end of the 60 day grant liquidation period, but prior to the 90 days required by N.J.S.A. 18A:66-90. Accordingly, the expenditure was made in accordance with State law (90 days) and properly reported as obligated and not expended and as an unliquidated balance in the current year's Final Report(s) for all federal awards.

#### **School Purchasing Programs**

# Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 (a) sets forth the bid threshold and requires award by board resolution. The statute was amended in 1999 to provide for an even higher threshold when there is a "Qualified Purchasing Agent" in the charter school as defined at N.J.A.C. 5:34-1.1 and certified upon approval of an application submitted to DCA. Pursuant to N.J.S.A. 18a:18a-3(B), the bid threshold was raised to \$26,000, effective July 1, 2010. For charter schools with a qualified purchasing agent, the bid threshold was raised to \$36,000.

### ADMINISTRATIVE FINDINGS FINANCIAL, COMPLIANCE AND PERFORMANCE - CONTINUED

### **School Purchasing Programs - Continued**

"When the cost or price of any contract awarded by the purchasing agent in the aggregate does not exceed in a contract year the total sum of \$26,000 the contract may be awarded by a purchasing agent when so authorized by resolution of the board without public advertising for bids and bidding therefore, except that the board may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations."

N.J.S.A. 18A:18A-37 describes the awarding of contracts below the bid threshold. Subsection (a) describes the requirements for awarding contracts below the bid threshold.

"For all contracts that in the aggregate are less than the bid threshold but 15 percent or more of that amount, and for those contracts that are for subject matter enumerated in subsection (a) of N.J.S.A. paragraph (3) of that subsection concerning work by employees of the board, the purchasing agent shall award the contract after soliciting at least two competitive quotations, if practicable."

Subsection (c) describes the requirements for small purchases.

"If authorized by the board resolution, all contracts that are in the aggregate less than 15 percent of the bid threshold may be awarded by the purchasing agent without soliciting competitive quotations."

Based on the results of our tests, we did note any individual payments, contracts, or agreements made for the performance of any work or goods or services in excess of statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4, as amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A 18:18A-5.

#### School Food Service

The financial transactions and statistical records of the school food service fund were reviewed. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

Cash receipts and bank records were reviewed for timely deposit.

The Charter School utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will break even. The operating results provision has been met.

# ADMINISTRATIVE FINDINGS FINANCIAL, COMPLIANCE AND PERFORMANCE - CONTINUED

#### **School Food Service - Continued**

Expenditures should be separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified.

The number of meals claimed for reimbursement was compared to sales and meal count records. As part of the claims review process Edit Check Worksheet was completed. Reimbursement claims were submitted/certified in a timely manner except for the February 2015, which was claimed and certified during the audit fieldwork. This oversight would have caused non-payment of the February 2015 reimbursement claim. However, the Charter School provided a corrective action plan to the State of New Jersey, which was accepted and the reimbursement claim was approved.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section G of the CAFR.

Net cash resources did not exceed the three-month average expenditures as shown below:

# ADMINISTRATIVE FINDINGS FINANCIAL, COMPLIANCE AND PERFORMANCE - CONTINUED

#### **School Food Service - Continued**

# NET CASH RESOURCE SCHEDULE Proprietary Funds - Food Service FYE 2015

Net Cash Resources:		Food Service B - 4/5			
CAFR *	Current Assets				
B-4	Cash & Cash Equiv.		\$	21,132	
B-4	Accounts Receivable		•	22,687	
CAFR	Current Liabilities				
B-4	Less Accounts Payable			(69)	
	Net Cash Resources		\$	43,750	(A)
Net Adj. Total Operating Expense:					
B-5	Tot. Operating Exp.			125,685	
B-5	Less Depreciation			(708.00)	
	Adj. Tot. Oper. Exp.		\$	124,977	(B)
Average Monthly Operating Expen	se:				
	B / 10		\$	12,498	(C)
Three times monthly Average:					
	3 X C		\$	37,494	(D)
TOTAL IN BOX A	\$	21,132			
LESS TOTAL IN BOX D		(37,494)			
NET	\$	(16,362)			
From above:					
A is greater than D, cash exceeded	3 X average monthly oper	ating expe	nses	• <u> </u>	

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served was compared to the number of valid applications and/or to the list of directly certified students on file, times the number of operating days, on a school by school basis. The free and reduced price meal and free milk policy was reviewed for uniform administration throughout the school system. The required verification procedures for free and reduced price applications were completed and available for review. We did note exceptions as described below.

# ADMINISTRATIVE FINDINGS FINANCIAL, COMPLIANCE AND PERFORMANCE - CONTINUED

#### School Food Service - continued

#### Finding No. 2015-005\* (CAFR 2015-002)

In our review of records and reports related to the Food Service Program, we noted that entries in the Charter School Enrollment (CHE) System of the New Jersey Department of Education did not agree to information on verified applications and supporting documents as follows:

- a. There were 3 students classified as "free" category should have been classified under "reduced" category based on the completed application and income information on file.
- b. There were 2 students classified as "free" should have been classified under "denied" because there was no lunch applications on file.
- c. There were 11 students with missing lunch applications.

#### Recommendation

We recommend that entries in the CHE system should be reviewed against information on verified lunch applications by designated Charter School personnel or by contracted vendor to ensure proper reporting and accurate claims of meals served under the three categories: free, reduced, or paid meals. All completed applications should be maintained and be made available for review.

#### **Enrollment Count and Submission to the Department**

Our audit procedures included tests of information reported on October 15<sup>th</sup> and the last day of the school year for enrolled, special education, bilingual and low income students. We also performed a review of the Charter School's procedures related to its completion. We noted the exceptions noted below.

#### Finding No. 2015-006 (\*) (CAFR 2015-002)

In our review of enrollment information as reported in State's system and as per school records, we noted that ten (10) students were not reported in CHE System as special education students but the Charter School has IEP for the eight students.

#### Recommendation

We recommend that the Charter School reviews the CHE entries and agree to student information on file. Reconciliation and review procedures of information should also be conducted on a periodic basis.

# ADMINISTRATIVE FINDINGS FINANCIAL, COMPLIANCE AND PERFORMANCE - CONTINUED

### **Facilities and Capital Assets**

The Charter School has inventory records of assets. No exception was noted in this area.

### Follow-up on Prior Year's Findings

In accordance with *Government Auditing Standards*, our procedures included a review of all prior year recommendations. Repeat recommendations are identified with an asterisk (\*). All other recommendations had been addressed through corrective actions.

### **Acknowledgment**

We received the complete cooperation of all the officials of the Charter School and we greatly appreciate the courtesies extended to the members of our audit team.

Respectfully submitted,

Leonora Galleros, PA

Licensed Public School Accountant

No. 20CS002239400

November 24, 2015 Freehold, New Jersey

# ACADEMY FOR URBAN LEADERSHIP CHARTER SCHOOL APPLICATION FOR CHARTER SCHOOL AID ENROLLMENT COUNT AS OF OCTOBER 15, 2014

	Submission to													
	CHE reported	Reported on	Verified signed		Verified #		Special Ed/	Verified		Verified # days		Low	Verified	
Grades	On Roll	workpapers	registration forms	Errors	days enrolled	Errors	Bilingual	documentation	Errors	Service Provided	Errors	Income	documentation	Errors
Ninth	108	108	108	-	183	-	-	2	(2)	183	-	73	73	-
Tenth	97	97	97	-	183	-	-	3	(3)	183	-	67	63	4
Eleventh	92	92	92	-	183	-	-	4	(4)	183	-	67	60	7
Twelfth	84	84	84	-	183	-	2	3	(1)	183	-	49	47	2
Total	381	381	381	-	732	-	2	12	(10)	732	-	256	243	13
Percentage				0.0%		0.0%			-83.3%		0.0%			5.1%

# ACADEMY FOR URBAN LEADERSHIP CHARTER SCHOOL APPLICATION FOR CHARTER SCHOOL AID ENROLLMENT COUNT AS OF JUNE 30, 2015

	Submission to													
	DOE reported	Reported on	Verified signed		Verified #		Special Ed/	Verified		Verified # days		Low	Verified	
Grades	On Roll	workpapers	registration forms	Errors	days enrolled	Errors	Bilingual	documentation	Errors	Service Provided	Errors	Income	documentation	Errors
Ninth	108	108	108	-	183	-	-	2	(2)	183	-	73	73	-
Tenth	97	97	97	-	183	-	-	3	(3)	183	-	67	63	4
Eleventh	92	92	92	-	183	-	-	4	(4)	183	-	67	60	7
Twelfth	84	84	84	-	183	-	2	3	(1)	183	-	49	47	2
Total	381	381	381	-	732	-	2	12	(10)	732	-	256	243	13
Percentage				0.0%		0.0%			-83.3%		0.0%			5.1%

#### **EXCESS SURPLUS CALCULATION**

June 30, 2015

#### **SECTION 1**

Δ	2% Calculation	of Excess	Surplus
Λ.	Z /0 Calculation	OI EVEGOO	Juipius

2014-15 Total General Fund Expenditures per the CAFR, Ex. C-1 Increased by:  Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to SRF for PreK-Regular				\$ \$ \$	<u>-</u>	(B1a) (B1b) (B1c)
Transfer from General Fund to SRF for PreK-Inclusion				\$		(B1d)
Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases	\$ 3 \$	310,460	(B2a) (B2b)			
Adjusted 2014-15 General Fund Expenditures [(B)+(B1s)-(B2s)]	\$ 5,6	670,704	(B3)			
2% of Adjusted 2014-15 General Fund Expenditures [(B3) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment *  Maximum Unassigned/Undesignated-Unreserved Fund Balance [(B5)+(K)]		113,414 250,000 -		\$	250,000	(M)
SECTION 2						
Total General Fund - Fund Balances @ 6/30/2015 (Per CAFR Budgetary Comparison Schedule C-1)  Decreased by: Year-end Encumbrances Legally Restricted – Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus – Designated for Subsequent Year's Expenditures ** Other Restricted Fund Balances **** Assigned Fund Balance – Unreserved- Designated for Subsequent Year's Expenditures  Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]  Excess Surplus at June 30, 2015		<u>-</u>	` ,	\$ \$	1,681,412 1,431,412	(U1)
SECTION 3						
Restricted Fund Balance – Excess Surplus*** [(U1)-(M)] IF NEGATIVE ENTER -0-	\$		(E)			
Recapitulation of Excess Surplus as of June 30, 2014						
Reserved Excess Surplus – Designated for Subsequent Year's Expenditures ** Reserved Excess Surplus ***[(E)] Total Excess Surplus [(C3) + (E)]	\$ \$ \$	-	(C3) (E) (D)			

Charter schools are not subject to the excess surplus limitations. Charter schools auditors are required to document the calculation of excess surplus pursuant to N.J.S.A. 18A:7F-7 solely for the purpose of adherence to N.J.A.C. 6A:23A-22.4(e), which provides that a district board of education may petition the Commissioner to pay a lower per-pupil rate if the charter schools spends "significantly less than budgeted and has accumulated a sizeable surplus."