ALLENDALE BOARD OF EDUCATION AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL COMPLIANCE AND PERFORMANCE JUNE 30, 2016

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#### **AUDITORS' MANAGEMENT REPORT**

Honorable President and Members of the Board of Trustees Allendale Board of Education Allendale, New Jersey

We have audited in accordance with auditing standards generally accepted in the United States of America and <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, the basic financial statements of the Allendale Board of Education as of and for the fiscal year ended June 30, 2016, and have issued our report thereon dated November 22, 2016.

As part of our audit, we performed procedures required by the Office of School Finance, Department of Education, State of New Jersey and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information and use of management, the Board of Trustees, others within the District and the New Jersey State Department of Education. However, this report is a matter of public record and its distribution is not limited.

Respectfully submitted,

LERCH, VINCI & HÍGGÍŃS, LLP Certified Public Accountants

Public School Accountants

Paul J. Lerch

an

Public School Accountant

PSA Number CS01118

Fair Lawn, New Jersey November 22, 2016

#### Scope of Audit

The audit covered the financial transactions of the Interim Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

#### Administrative Practices and Procedures

#### Insurance

Fire insurance coverage was carried in the amounts as contained in the district's Comprehensive Annual Financial Report (the "CAFR").

#### Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32, 18A:13-13)

Name	<u>Position</u>	Amount			
Maria Engeleit	Interim Board Secretary/School Business Administrator	\$100,000			
Maureen Alissa Maver	Treasurer of School Monies	\$210,000			

There is Employees' Dishonesty with Faithful Performance coverage with Selective Insurance Company of America covering all other employees with multiple coverage of \$500,000.

#### Financial Planning, Accounting and Reporting

#### **Examination of Claims**

An examination of claims paid during the period under review did not reveal any material discrepancies with respect to signatures, certification or supporting documentation.

#### Payroll Account

All payrolls tested were certified by the President of the Board and Board Secretary/Business Administrator and approved by the Chief School Administrator.

The net salaries of all employees tested of the Board were deposited in the Payroll Account. Employees' payroll deductions tested and employer's share of fringe benefits tested were deposited in the Payroll Agency Account.

#### Financial Planning, Accounting and Reporting (Continued)

#### Payroll Account (Continued)

Salary withholdings were promptly remitted to the proper agencies including health benefits premium amounts withheld due to the General Fund.

Payrolls were delivered to the secretary of the Board who then deposited with warrants in separate bank accounts for net payroll and withholdings.

The School Business Administrator completed and filed the required Certification of Compliance with Federal and State Law respecting the reporting of compensation of certain employees.

The Board has implemented and maintains a personnel tracking and accounting (Position Control) system.

#### **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made.

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, for goods not yet received or services not yet rendered and it was determined that no blanket purchase orders were included in the balance of the reserves for encumbrances. Also, unpaid purchase orders included in the balance of accounts payable were reviewed for propriety and to determine that goods were received and services were rendered, as of June 30.

**Finding** – Our audit of year end open purchase orders in the General Fund and Special Revenue Fund revealed that there were several purchase orders that were incorrectly classified as encumbrances and should have been classified as accounts payable. Certain encumbrances and accounts payable were deemed overstated and certain services provided by year end were not recorded as accounts payable at June 30, 2016.

**Recommendation** – Procedures be reviewed and revised to ensure open purchase orders are reviewed at year end for proper classification as accounts payable or encumbrances and invalid balances be cancelled at year end.

#### Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. As a result of the procedures performed, a transaction error rate of 0% overall was noted and no additional procedures were deemed necessary to test the propriety.

#### Board Secretary's Records

The financial records, books of account and minutes maintained by the Board Secretary were in good condition.

Acknowledgment of the Board's receipt of the Board Secretary's and Treasurer's monthly financial reports was included in the minutes.

Bids received were summarized in the minutes.

The prescribed contractual order system was followed.

#### Financial Planning, Accounting and Reporting (Continued)

#### Treasurer's Records

The Treasurer did perform cash reconciliations for the general operating account, payroll account, payroll agency account and the food service accounts.

All cash receipts were promptly deposited.

The Treasurer's records were in agreement with the Board Secretary's records.

#### **Unemployment Compensation Insurance Trust Fund**

The Board has adopted the direct reimbursement method and has established an Unemployment Compensation Insurance Trust Fund. The financial transactions of this fund are reported in the Fiduciary Fund.

Elementary and Secondary Education Act (E.S.E.A.)/Improving America's Schools Act (IASA) as Reauthorized by the No Child Left Behind Act of 2001

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to projects under Title II and III of the Elementary and Secondary Education Act.

Our examination of the Federal and State funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

#### Other Special Federal and/or State Projects

The district's Special Projects were approved as listed Exhibits K-3 and K-4 located in the CAFR.

Our examination of the Federal and State funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Fund section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

#### T.P.A.F. Reimbursements

Our audit procedures included a test of the semi-monthly reimbursement forms filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

#### T.P.A.F. Reimbursements to the State for Federal Salary Expenditures

There were no TPAF employees' pensionable wages paid from federal funds during the current year. Therefore, there were no reimbursement amounts due to the State at June 30, 2016.

#### **School Purchasing Programs**

#### Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$18,800 for 2015-16. The Board appointed the Interim School Board Administrator as a qualified purchasing agent

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Board Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or goods or service, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts, or agreements were made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4, amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained. Our examination did reveal, however, that the district purchased items through the use of State contracts.

#### Food Service Fund

The financial transactions and statistical records of the school food services were maintained in good condition. The financial accounts were reviewed on a test-check basis.

Cash receipts and bank records were reviewed for timely deposit.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified.

The district utilizes a food service management company (FSMC) and is depositing and expending program monies in accordance with N.J.S.A. 18A:17-34, and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will break even. The operating results provision has been met.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all School Food Services employees authorized by the board of education. No exceptions were noted.

#### **Student Activity Funds**

The Board has a policy which clearly established the regulation of student activity funds.

Cash receipts and disbursements records of the student activity fund were maintained in good condition.

#### **Application for State School Aid**

Our audit procedures included a test of information reported in the October 15, 2015 Application for State School Aid (A.S.S.A.) for on-roll, private school for the handicapped, low-income and bilingual education. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers with immaterial exceptions noted. The information that was included on the workpapers was verified with no exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms of their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

#### **Pupil Transportation**

Our audit procedures included a test of on-roll status reported in the 2015-16 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with no exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

#### **Facilities and Capital Assets**

Our procedures included a review of the SDA grant agreement for consistency with recording SDA revenue, transfer of local funds from the general fund or from the capital reserve account, and awarding of contract for eligible facilities construction.

#### Follow-up on Prior Year Findings

In accordance with government auditing standards, our procedures included a review of all prior year recommendations.

# ALLENDALE BOARD OF EDUCATION FOOD SERVICE FUND NUMBER OF MEALS SERVED AND (OVER)/UNDERCLAIM ENTERPRISE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2016

#### NOT APPLICABLE

NET CASH RESOURCE SCHEDULE

NOT APPLICABLE

## ALLENDALE BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2015

	2016-201	7 Application for Stat	e School Aid		Sample for Verification	Private Schools for Disabled			
	Reported on A.S.S.A. On Roll	Reported on Workpapers On Roll	Errors	Sample Selected from Workpapers	Verified per Register On Roll	Errors per Registers On Roll	A.S.S.A. as	imple for erifi- Sample	Sample
	Full Shared	Full Share		Full Shared	Full Shared			ation Verified	Errors
Half Day Preschool - 3 years	5	4	1 -	4	4				
Half Day Preschool - 4 years	11	10	1 -	10	10				
Half Day Kindergarten									
Full Day Kindergarten	80	80		80	80				
1st Grade	90	90		90	90 -				
2nd Grade	71	71		71	71				
3rd Grade	85	85		85	85				
4th Grade	91	91		91	91				
5th Grade	113	113		113	113				
6th Grade	94	94		94	94				
7th Grade	105	105		105	105				
8th Grade	96	96		96	96				
9th Grade									
10th Grade									
11th Grade									
12th Grade									· · · · · · · · · · · · · · · · · · ·
Subtotal	841 -	839	- 2 ~	839 -	839 -		-	-	-
Spec Ed - Elementary	28	28		16	16		4	3 3	-
Spec Ed- Middle School	35	35		35	35		3	3 3	-
Spec Ed - High School							<b></b>		
Subtotal	63 -	63		51 -	51 -		7	6 6	_
Totals	904 -	902	- 2 -	890 -	890 -	w	<u> </u>	6 6	
Percentage Error			0.22%			0.00%			0.00%

## ALLENDALE BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLEMENT AS OF OCTOBER 15, 2015

	Resident Low Income		Sample for Verification			Resident LEP Low Income			Sample for Verification			
	Reported on A.S.S.A as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from	Verified to	Sample Errors	Reported on A.S.S.A as LEP Low Income	Reported on Workpapers as LEP Low Income	Errors	Sample Selected from Workpapers		Sample Errors
	- Midding	111001110	2.70.0	110.npapo.o	and regiotor				2.1010	**************************************		
Half Day Pre-School (3 Yrs)			-			-			*			-
Half Day Pre-School (4 Yrs) Full Day Kindergarten			-			-			_			-
1st Grade	1	1	_	1	1	-	1	1	-	1	1	-
2nd Grade	1	1	-	1	1	-			-			-
3rd Grade	1	1	-	1	1	-			-			-
4th Grade 5th Grade	1	1	-	1	1	-			-			<u>-</u>
6th Grade	•	•	-	•	•	-			-			-
7th Grade			-			-			-			=
8th Grade	1	1	•	1	1	-			-			-
9th Grade 10th Grade			-			-			-			-
11th Grade			-						~			-
12th Grade			_			-			-			-
Subtotal	6	6	-	6	6	•	1	1	*	1	1	-
Spec Ed - Elementary	1	1	_	1	1	•		-			_	_
Spec Ed - Middle School	1	1	-	1	1	-	-	-	-	-	-	-
Spec Ed - High School											_	-
Subtotal	2	2	-	2	2	-	-	-	-	-	-	-
Totals	8	8		8	8	······································				1	1	
lotais	·——	<u> </u>					<del></del>	1				
Percentage Error		222	0.00%	:	:	0.00%		=	0.00%		=	0.00%
			Tranen	ortation								
	Reported on	Reported on	Папър	ortation								
	DRTRS by	DRTRS by										
	DOE	District	Errors	Tested	Verified	Errors						
Regular - Public Schools			-			-						
Regular - Spec.	2	2	-	2	2	-						
Transported - Non-Public			-			-						
Special Needs - Public	6	6		5	5	<del>-</del>						
Totals	88	8	-	7	7	-						
		=	0.00%	ı	9 .	0.00%						

## ALLENDALE BOARD OF EDUCATION APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2015

	Residen	nt LEP Not Low Inc	come	Sample for Verification			
	Reported on A.S.S.A as Not Low	Reported on Workpapers as Not Low		Sample Selected from	Verified to Application	Sample	
	Income	Income	Errors	Workpapers	and Register	Errors	
Half Day Pre-School (3 Yrs) Half Day Pre-School (4 Yrs) Half Day Kindergarten Full Day Kindergarten 1st Grade 2nd Grade	1	1	- - -	1	1	- - -	
3rd Grade	1	1		1	1	_	
4th Grade 5th Grade	2	2	- -	2	2	- -	
6th Grade 7th Grade 8th Grade 9th Grade 10th Grade 11th Grade 12th Grade	1	1	- - - - -			- - - - -	
Subtotal	6	6	-	5	5	-	
Spec Ed - Elementary Spec Ed- Middle School Spec Ed - High School Subtotal	-	-	- - - -	<del>-</del>	-	- - - -	
Totals	6	6	<b>1</b> 44	5	5	-	
Percentage Error		=	0.00%		=	0.00%	

#### ALLENDALE BOARD OF EDUCATION CALCULATION OF EXCESS SURPLUS FOR THE FISCAL YEAR ENDED JUNE 30, 2016

2015-2016 Total General Fund Expenditures per the CAFR		\$	16,200,307
Increase by: Transfer from Capital Outlay to Capital Projects Transfer from Capital Reserve to Capital Projects	\$ 360,000 681,655		1,041,655
Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired under Capital Leases	 1,593,393 201,600		1,794,993
Adjusted 2015-2016 General Fund Expenditures		\$	15,446,969
2% of Adjusted 2015-2016 General Fund Expenditures Enter Greater of 2% of Adjusted 2015-2016 General Fund Expenditures Increased by: Allowable Adjustment		\$	308,939 131,361
Maximum Unreserved/Undesignated Fund Balance		\$	440,300
Total General Fund - Fund Balance at June 30, 2016		\$	9,300,443
Decreased by: Year End Encumbrances Restricted- Excess Surplus- Designated for Subsequent Year's Expenditures Other Restricted Fund Balances			66,413 1,687,184 5,515,412
Total Unassigned Fund Balance		\$	2,031,434
Restricted Fund Balance - Excess Surplus		<u>\$</u>	1,591,134
Recapitulation of Excess Surplus as of June 30, 2016 Restricted Excess Surplus Restricted Excess Surplus - Designated to Subsequent Year's Expenditures Total		\$ 	1,591,134 1,687,184 3,278,318
<u>Detail of Allowable Adjustments</u> Extraordinary Aid		\$	131,361
Total Adjustments		\$	131,361
Detail of Other Restricted Fund Balance Capital Reserve Maintenance Reserve Emergency Reserve Total Other Restricted Fund Balance		\$	4,423,576 961,836 130,000 5,515,412
		***************************************	

#### ALLENDALE BOARD OF EDUCATION

#### **RECOMMENDATIONS**

#### I. Administration Practices and Procedures

There are none.

#### II. Financial Planning, Accounting and Reporting

It is recommended that procedures be reviewed and revised to ensure open purchase orders are reviewed at year end for proper classification as accounts payable or encumbrances and invalid balances be cancelled at year end.

#### III. School Purchasing Program

There are none.

#### IV. Food Service Fund

There are none.

#### V. Summer Music Program

There are none.

#### VI. Student Body Activities

There are none.

#### VII. Application for State School Aid

There are none.

#### VIII. Pupil Transportation

There are none.

#### IX. Miscellaneous

There are none.

#### X. Status of Prior Year Audit Findings/Recommendations

A review was performed on all prior year recommendations. Corrective action was taken on all prior year recommendations.

#### ACKNOWLEDGEMENT

We received the complete cooperation of all the officials of the school district and we greatly appreciate the courtesies extended to us.

Respectfully submitted,

LERCH, VINCI & HIGGINS, LLP

Paul J. Lerch

and,

Public School Accountant

Certified Public Accountant