#### BOARD OF EDUCATION BOROUGH OF BERLIN COUNTY OF CAMDEN

AUDITORS MANAGEMENT REPORT
ON ADMINISTRATIVE FINDINGS
- FINANCIAL, COMPLIANCE AND PERFORMANCE
FOR THE FISCAL YEAR ENDED
JUNE 30, 2016

INVERSO & STEWART
Mariton, New Jersey

## AUDITORS MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

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## AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

The Honorable President and Members of the Board of Education Berlin Borough School District Berlin, New Jersey

I have audited, in accordance with generally accepted audit standards and *Government Auditing Standards*, issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Berlin Borough School District, in the County of Burlington, State of New Jersey as of and for the fiscal year ended June 30, 2016, which were separately issued in the Comprehensive Annual Financial Report dated September 30, 2016.

As part of my audit, I performed procedures required by the Office of School Finance, Department of Education, State of New Jersey, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is issued in conjunction with the Comprehensive Annual Financial Report of the Berlin Borough School District, for the fiscal year ended June 30, 2016 and is intended for the use and information of the School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Respectfully submitted,

INVERSO & STEWART, LLC
Certified Public Accountants

Robert P. Inverso

**Public School Accountant** 

September 30, 2016

#### ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

#### Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

#### Administrative Practices and Procedures

#### Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the district's CAFR.

#### **Officials Bonds**

<u>Name</u>	Position	,	Amount
Frank J. Domin, Jr.	Board Secretary/School Business Administrator	\$	210,000

There is a Public Employees' Faithful Performance Blanket Position Bond with the School Alliance Insurance Fund covering all other employees with multiple coverage of \$100,000.

#### **Tuition Charges**

The proper increase adjustments were made by the Board of Education to be in compliance with N.J.A.C. 6:23A-3.1(f)3.

#### **Unemployment Compensation Insurance Fund**

Effective January 1, 2011 the Board of Education converted from direct reimbursement method to the contribution method. The Unemployment Compensation Insurance Fund (Exhibit H-2) was established under the direct reimbursement method and is included in the fiduciary trust fund. This fund will remain to pay claims existing claims under the direct reimbursement method.

#### Financial Planning, Accounting and Reporting

#### **Examination of Claims**

An examination of claims paid during the period under audit did not indicate any discrepancies with respect to signatures, certifications or supporting documentation.

#### Financial Planning, Accounting and Reporting (Continued)

#### Payroll Account

The net salaries of all employees of the District were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/Business Administrator and the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits premium amounts withheld due to the general fund.

Payrolls were delivered to the secretary of the board who then deposited with warrants in separate bank accounts for net payroll and withholdings.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators to the NJ Department of Treasury was filed by the March 15 due date.

The Payroll Account records were maintained in satisfactory condition.

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable. My review did not indicate any material discrepancies to the classification of orders.

## Obligations of Federal Grant Awards and Requests for Reimbursement of Expenditures against those Federal Grant Awards

No exceptions were noted during my examination of obligations of federal grant awards and requests for reimbursement of expenditures against those federal grant awards made during the period under audit.

#### **Travel**

No exceptions were noted in my study of compliance for travel expenses.

#### **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of my test of transactions of randomly selected expenditure items. I also reviewed the coding of all expenditures included in my compliance and single audit testing procedures. In addition to randomly selecting a test sample, my sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. My review did not indicate any material discrepancies with respect to classification of expenditures.

#### Board Secretary/School Business Administrator's Records

The financial and accounting records of the Board Secretary/School Business Administrator's office were maintained in good condition.

The cash reconciliation reports prepared by the Coordinator of Business Operations and Transportation were maintained in good condition.

## Elementary and Secondary Education Act of 1965 (E.S.E.A.)/Improving America's Schools Act (I.A.S.A.) as reauthorized by the No Child Left Behind Act of 2001 (N.C.L.B.)

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and IIA of the Elementary and Secondary Education Act, as amended and reauthorized.

The study of compliance for E.S.E.A./NCLB did not indicate any exceptions.

#### Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

My audit of the Federal and State funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

The study of compliance for special projects indicated no areas of noncompliance and/or questionable costs.

#### T.P.A.F. Reimbursement

My audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

#### T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Reports for all federal awards for the school to reimburse the state for the TPAF/FICA payments made by the State on be-half of the school district for those employees whose salaries are identified as being paid from federal funds were made prior to the end of the 60 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

#### Nonpublic State Aid

The study of compliance for nonpublic state aid indicated no areas of noncompliance and/or questionable costs.

#### **School Purchasing Programs**

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$18,800.

The district board of education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in a violation of the statue, the solicitor's opinion should be sought before a commitment is made.

Based on the results of my examination, I did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising of bids in accordance with the provision of N.J.S.A.18A:18A-4.

Resolutions were adopted authorizing the award of contracts or agreements for "Professional Services" per N.J.S.A.18A:18A-5.

#### School Food Service

The financial transactions and statistical records of the school food service fund were reviewed. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis. No exceptions were noted.

Cash receipts and bank records were reviewed for timely deposit. No exceptions were noted.

The District utilizes a food service management company and is depositing and expending program monies in accordance with NJSA 18A:17-34 and 19-1 through 19-4.1. Provisions of the FSMC contract/addendum were reviewed and audited. The FSMC contract includes an operating results provision which guarantees that the food service program will break even. The operating results provision has been met.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food and supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service. Net cash resources exceeded three months average expenditures, however, the School District anticipates purchasing equipment during the 2016-2017 fiscal year.

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all District food service employees authorized by the Board of Education. No exceptions were noted.

The number of meals claimed for reimbursement was compared to sales and meal count records. As part of the claims review process the Edit Check Worksheet was completed. Reimbursement claims were submitted/certified in a timely manner. No exceptions were noted.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served was compared to the number of valid applications and/or to the list of directly certified students on file, times the number of operating days, on a school-by-school basis. The free and reduced price meal and free milk policy was reviewed for uniform administration throughout the school system. The required verification procedures for free and reduced price applications were completed and available for review.

#### School Food Service (Continued)

USDA Food Distribution Program commodities were received and a single inventory was maintained on a first-in, first-out basis. No exceptions were noted.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section G of the CAFR.

#### Student Body Activities

The financial records for the Student Activity Fund were maintained in satisfactory condition.

#### **Community Education and Recreation**

The financial records for the Community Education and Recreation Fund were maintained in satisfactory condition, however, the following was noted:

#### Finding No. 2016-001:

Not all cash receipts were deposited promptly.

#### Recommendation:

That all cash receipts be deposited promptly.

#### Application for State School Aid

My audit procedures included a test of information reported in the October 15, 2015 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, low-income and bilingual. I also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers with exceptions noted. The results of my procedures are presented in the Schedule of Audited Enrollments.

#### Finding No. 2016-002:

The student counts for on roll, resident LEP low income and resident LEP not low income did not agree to supporting documents in all instances.

#### Recommendation:

That care is exercised in preparing the Application for State School Aid.

The District maintained workpapers on the prescribed state forms or their equivalent.

The District has adequate written procedures for the recording of student enrollment data.

#### **Pupil Transportation**

My procedures included a test of on roll status reported in the 2015-2016 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of my procedures are presented in the Schedule of Audited Enrollments.

My procedures also included a review of transportation related contracts and purchases. Based on my review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in my review of transportation related purchases of goods and services.

#### Facilities and Capital Assets

My procedures included a review of the SDA grant agreement for consistency with recording SDA revenue and awarding of contracts for eligible facilities construction. No exceptions were noted.

#### Follow-up on Prior Years' Findings

In accordance with government auditing standards, my procedures included a review of all prior year recommendations. There were no prior year recommendations.

#### **Acknowledgment**

I received the complete cooperation of all the officials of the Berlin Borough School District and I greatly appreciate the courtesies extended to the members of the audit team.

Respectfully submitted,

INVERSO & STEWART, LLC
Certified Public Accountants

Robert P. Inverso

Certified Public Accountant Public School Accountant

September 30, 2016

#### SCHEDULE OF MEAL COUNT ACTIVITY

# BERLIN BOROUGH SCHOOL DISTRICT FOOD SERVICE FUND NUMBER OF MEALS SERVED AND (OVER) UNDERCLAIM - FEDERAL ENTERPRISE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2016

PROGRAM	MEAL CATEGORY	MEALS CLAIMED	MEALS TESTED	MEALS VERIFIED	DIFFERENCE	RATE (a)	(OVER) UNDER CLAIM (b)
National School Lunch (Regular Rate)	Paid	40,156	40,156	40,156	0	0.29	0.00
National School Lunch (Regular Rate)	Reduced	2,922	2,922	2,922	0	2.67	0.00
National School Lunch (Regular Rate)	Free	15,004	15,004	15,004	0 3.07		0.00
	TOTAL	58,082	58,082	58,082			0.00
National School Lunch	HHFKA - PB Lunch Only	40,156	40,156	40,156	0	0.06	0.00
School Breakfast (Regular Rate)	Paid	1,945	1,945	1,945	0	0.29	0.00
School Breakfast (Regular Rate)	Reduced	100	100	100	0	1.36	0.00
School Breakfast (Regular Rate)	Free TOTAL	2,737 4,782	2,737 4,782	2,737 4,782	o	1.66	0.00
	Total N	et Overclaim					0.00

# BERLIN BOROUGH SCHOOL DISTRICT FOOD SERVICE FUND NUMBER OF MEALS SERVED AND (OVER) UNDERCLAIM - STATE ENTERPRISE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2016

PROGRAM	MEAL CATEGORY	MEALS CLAIMED	MEALS TESTED	MEALS VERIFIED	DIFFERENCE	RATE (a)	(OVER) UNDER CLAIM (b)
State Reimbursement - National School	Paid	40,156	40,156	40,156	0	0.040	0.00
State Reimbursement - National School	Reduced	2,922	2,922	2,922	0	0.055	0.00
State Reimbursement - National School	Free	15,004	15,004	15,004	0	0.055	0.00
	TOTAL	58,082	58,082	58,082	·	5.000	0.00
	Total No	et Overclaim					0.00

## BERLIN BOROUGH SCHOOL DISTRICT NET CASH RESOURCE SCHEDULE

# Net cash resources did not exceed three months of expenditures Proprietary Funds - Food Service For the fiscal year ended June 30, 2016

Net Cash Res	ources:	 d Service B - 4/5	
CAFR *	Current Assets		
B-4	Cash & Cash Equivalents	\$ 122,566	
B-4	Intergovernmental Accounts Receivable	5,281	
B-4	Other Accounts Receivable		
B-4	Interfund Accounts Receivable		
CAFR	Current Liabilities		
B-4	Less: Accounts Payable		
B-4	Less: Compensated Absences Payable		
B-4	Less: Interfund Accounts Payable		
B-4	Less: Unearned revenue	 (3,995)	
	Net Cash Resources	\$ 123,852	(A)
Net Adjustme	nt To Total Operating Expense:		
B-5	Total Operating Expense	245,606	
B-5	Less: Depreciation	 (4,592)	
	Adjusted Total Operating Expense	\$ 241,014	(B)
Average Mont	hly Operating Expense:		
Average mone	B / 10	\$ 24,101	(C)
		 	(-)
Three times m	nonthly Avereage:		
	3 X C	\$ 72,304	(D)
	TOTAL IN BOX A	\$ 123,852	
	LESS TOTAL IN BOX D	(72,304)	
	NET	51,548	
From above:			
	nan D, cash exceeds 3 X average monthly operating enan A, cash does not exceed 3 X average monthly ope		

<sup>\*</sup>Inventories are not to be included in total current assets.

SOURCE - USDA resource management comprehensive review form.

#### SCHEDULE OF AUDITED ENROLLMENTS

#### Berlin Borough School District

#### **Application for State School Aid Summary**

#### **Enrollment as of October 15, 2015**

	2	2016-2017 Application for State School Aid				Sample for Verification				Private Schools for Disabled						
	AS	rted on SSA Roll Shared	Work	rted on papers Roll Shared	En Full	rors Shared	Selecte	mple ed From papers Shared	Reg	ied per isters Roll Shared	Regi	rs per isters Roll Shared	Reported on ASSA as Private Schools	Sample for Verifi- cation	Sample Varified	Sample Errors
THalf Day Pre K Full Day K One Two Three Four Five Six Seven Eight	10 88 87 66 102 74 84 81 66 90		10 89 88 66 102 74 84 81 66 90		(1)		10 89 88 66 102 74 84 81 66 90		10 89 88 66 102 74 84 81 66 90							
Subtotal	748		750		(2)		<u>750</u>		<u>750</u>						<u>.</u>	
SpEd Elementary SpEd Middle School	71 35		70 35		1		70 35		70 35				1	1	1	
Subtotal	106		105		1		105	-	105		-	<u> </u>	1	1		
Totals	<u>854</u>		855		(1)		855		855	<u> </u>	<u>.</u>		1	1	1	
Percentage Error					0.12%	0.00%					0.00%	0.00%			0.00%	0.00%

### Schedule of Audited Enrollments

#### Berlin Borough School District

#### Application for State School Aid Summary

### Enrollment as of October 15, 2015

	Reside	nt LEP NOT Low In	come	Sam	Sample for Verification						
	Reported on ASSA as NOT Low Income	Reported on Workpapers as NOT Low Income	Errors	Sample Selected from <u>Workpapers</u>	Verified to Application and Register	Sample Errors					
Half Day Pre K	•	•	<del></del>	*							
Full Day K	-	-		-	-						
One	-	-		-	-						
Two	-	-		-	-						
Three	•	-		-	-						
Four	•	•		-	-						
Five	•	•		-	-						
Six	-	-		-	-						
Seven	-	-		-	•						
Eight	•	•		-	-						
Subtotal	•	•		•							
SpEd Elementary	_										
SpEd Middle School	_	-		-	-						
- P 1112410 0011001		-		-	-						
Subtotal			-								
Totals		-			•	-					
Percentage Error			0.00%			0.00%					

#### Schedule of Audited Enrollments

#### Berlin Borough School District

#### Application for State School Aid Summary

#### Enrollment as of October 15, 2015

		Re	sident Low Income	<u>.                                    </u>	Sam	ple for Verificati	on	Rosident LEP Low Incomo			Sample for Verification			
		Reported on ASSA as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors		Reported on ASSA as LEP Low Income	Reported on Workpapers as LEP Low Income	Errors	Sample Selected from Workpapers	Verified to Test Score and Register	Sample Errors
<b>i</b>	Haff Day Pre K Full Day K One Two Three Four Five Six Seven Eight	12 13 8 23 10 8 13 14	12 13 7 23 10 8 13 14	1	12 13 7 23 10 8 13 14	12 13 7 23 10 8 13 14 11			3	1 2	(1)	1 - 1	1 2 - 1 - 1	
	SpEd Elementary SpEd Middle School	112 16 7	111 16 7	<u> </u>	111 16 7	111 16 7		•	4	5	(1)	5	5	•
	Sublotal Totals	23 135	23		134	23 134	<u>:</u>	:	- 4		<u>-</u>	5	5	
	Percentage Error			0.74%			0.00%	•			25.00%			0.00%
				Transpor	tation									
	Reg. Public School , col. 1 Reg. Special Education, col. 4 Transported-Non-Public, col. 2 Special Needs, Col. 6	Reported on DRTRS by DOE  333 1 5 16	Reported on DRTRS by District 333 1 5	Errors	Tested 167 1 5 16	Verified 167 1 5 16	Errors	Avg. Mileage - Regu Avg. Mileage - Regu Avg. Mileage - Speci	lar Excluding Grad	de PK students	Reported 2.9 2.9 5.9	Recalculated 2.9 2.9 5.9		
	Percentage Error	355	355	0.00%	189	189	0.00%							

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#### BERLIN BOROUGH SCHOOL DISTRICT

#### **EXCESS SURPLUS CALCULATION**

### **SECTION 1 - Regular Districts**

### A. 2% Calculation of Excess Surplus

2015-16 Total General Fund Expenditures per the CAFR, Ex C-1 Increased by:  Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to SRF for PreK-Regular Transfer from General Fund to SRF for PreK-Inclusion Decreased by:  On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases	\$(B)  \$(B1a) \$(B1b) \$(B1c) \$(B1d)  \$(1,307,277) (B2a) \$(59,242) (B2b)
Adjusted 2015-16 General Fund Expenditures [(B)+(B1s)+(B2s)]	\$10,312,378_ (B3)
2% of Adjusted 2015-16 General Fund Expenditures [(B3) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment	\$ 206,248 (B4) \$ 250,000 (B5) \$ 1,044 (K)
Maximum Unreserved/Undesignated Fund Balance [(B5)+(K)]	\$ <u>251,044</u> (M)
SECTION 2	
Total General Fund - Fund Balances @ 6-30-16 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-end Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balances Assigned Fund Balance - Unreserved - Designated for Subsequent Year's Expenditures	\$

#### **BERLIN BOROUGH SCHOOL DISTRICT**

#### **EXCESS SURPLUS CALCULATION**

#### **SECTION 3 - All Districts**

Restricted Fund Balance - Excess Surplus [(U2)-(M)] IF NEGATIV	\$	160,039 (E)	
Recapitulation of Excess Surplus as of June 30, 2016			
Reserved Excess Surplus - Designated for Subsequent Year's Expenditures Reserved Excess Surplus [(E)]  Total [(C3) + (E)]		\$ \$	162,560 (C3) 160,039 (E) 322,599 (D)
Detail of Allowable Adjustments		Ψ	322,599 (D)
Impact Aid Sale & Lease-back Extraordinary Aid Additional Nonpuplic School Transportation Aid Current Year School Bus Advertising Revenue Family Crisis Transportation Aid  Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)+(J4)]	\$\$ \$\$ \$\$ \$\$	(H) (J1) (J2) (J3) (J4)	
Statutory restrictions: Approved unspent separate proposal Sale/lease-back reserve Capital reserve Maintenance reserve Emergency reserve Tuition reserve School Bus Advertising 50% Fuel Offset Reserve - current year School Bus Advertising 50% Fuel Offset Reserve - prior year Impact Aid General Fund Reserve (Sections 8002 and 8003) Impact Aid Capitial Fund Reserve (Sections 8007 and 8008) Other state/government mandated reserves	\$\$ \$\$ \$\$ \$\$ 25,000 \$\$ \$\$ \$\$ \$\$ \$\$ \$\$	• • • • •	
Other Restricted Fund Balance not noted above	\$	-	
Total Other Restricted Fund Balance	\$ 465,989	_ (C4)	