

BERNARDS TOWNSHIP SCHOOL DISTRICT COUNTY OF SOMERSET

MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE JUNE 30, 2016

Auditor's Management Report on Administrative Findings-Financial, Compliance and Performance

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Independent Auditors' Report

Honorable President and Members of the Board of Education Bernards Township School District County of Somerset, New Jersey

We have audited, in accordance with generally accepted auditing standards and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Bernards Township School District in the County of Somerset for the year ended June 30, 2016, and have issued our report thereon dated November 4, 2016.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information of the Bernards Township Board of Education's management and Board members and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Scott A. Clelland Licensed Public School Accountant No. 1049

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WISS & COMPANY, LLP

Wise & Company

November 4, 2016 Livingston, New Jersey

ADMINISTRATIVE FINDINGS-FINANCIAL, COMPLIANCE AND PERFORMANCE

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education and the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Insurance coverage was carried in the amounts as detailed on J-20, Insurance Schedule contained in the District's CAFR.

Official Bonds (N.J.S.A. 18A:17-26, 18A:17-32, 18A:13-13)

Name	Position	Amount
Roderic McLaughlin	School Business Administrator/Board Secretary	\$369,000
Michael Petrizzo	Treasurer of School Moneys	400,000

There is a Public Employees' Faithful Performance Bond with the General Security Property and Casualty Company covering all other employees with coverage of \$250,000.

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The Board made a proper adjustment to the billings to sending Districts for the decrease in per pupil costs in accordance with N.J.A.C. 6A:23A-17.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid during the period did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account and Position Control Roster

The net salaries of all employees of the Board were deposited in the payroll account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls tested were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/Business Administrator and the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits premium withholdings due to the general fund.

Payrolls were delivered to the Treasurer of School Monies with a warrant made to his order for the full amount of each payroll.

ADMINISTRATIVE FINDINGS-FINANCIAL, COMPLIANCE AND PERFORMANCE

During our payroll testing, we did not note any exceptions.

An inquiry and subsequent review of the Position Control Roster did not identify any inconsistencies between the payroll records, employee benefit records, the general ledger accounts to where wages are posted, and the Position Control Roster.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30 for proper classification of orders as reserve for encumbrances and accounts payable. No exceptions were identified.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with *N.J.A.C.* 6A:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with *N.J.A.C.* 6A:23A-8.3. As a result of the procedures performed, a transaction error rate of 0% was noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

Our review of the financial and accounting records maintained by the Board Secretary did not disclose any exceptions.

Treasurer's Records

Our review of the records of the Treasurer did not disclose any exceptions.

Elementary and Secondary Education Act (E.S.E.A.)/Improving America's Schools Act (I.A.S.A.), as reauthorized by the No Child Left Behind (NCLB) Act of 2001

The E.S.E.A./NCLB financial exhibits are contained within the Special Revenue Section of the Comprehensive Annual Financial Report (CAFR). This section of the CAFR documents the financial position pertaining to the projects under Title I of the Elementary and Secondary Education Act as amended and reauthorized.

The study of compliance for E.S.E.A. indicated no areas of noncompliance and/or questionable costs.

Other Special Federal and/or State Projects

The District's special projects were approved as listed on Schedules A and B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

ADMINISTRATIVE FINDINGS-FINANCIAL, COMPLIANCE AND PERFORMANCE

The study of compliance for the special projects indicated no instances of noncompliance.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement and no exceptions were noted.

Nonpublic State Aid

Our review of the Nonpublic State Aid completion reports disclosed no exceptions.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

The bid thresholds in accordance with *N.J.S.A.* 18A:18A-2 and *18A:18A-3(a)* are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating the bidding for public school transportation contracts under N.J.S.A.18A:-39-3 is \$18,800 for 2015-16.

The District Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Based on the results of our examination, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there have been no advertising for bids in accordance with the provisions of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

School Food Service

The District does not participate in the federal or state Child Nutrition Program commencing in the 2016 fiscal year.

Exhibits reflecting the food service enterprise fund are included in the B-4 through B-6 section of the CAFR.

ADMINISTRATIVE FINDINGS-FINANCIAL, COMPLIANCE AND PERFORMANCE

Student Body Activities

During our review of the student activity funds, no exceptions were identified.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2015 Application for State School Aid (ASSA) for on-roll, private schools for the handicapped, low-income, and bilingual. We also performed a review of the district procedures related to its completion. The information on the ASSA was compared to the district workpapers without exception. The information included as part of the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the district complied with proper bidding procedures and award of contracts. The District did not purchase buses during the current year. No exceptions were noted in our review of transportation related purchases of goods and services.

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2015-2016 District Report of Transported Resident Students ("DRTRS"). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with certain immaterial exceptions as identified in the Application for State School Aid Summary. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. The District did not purchase any buses during the 2015-2016 school year. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

Our procedures included a review of the New Jersey Schools Development Authority ("NJSDA") grant agreements for consistency with recording NJSDA revenue, transfer of local funds from the general fund or from the capital reserve account and awarding of contracts for eligible facilities construction. No exceptions were noted.

Miscellaneous

Capital Asset Records

Although the District is internally maintaining all capital asset records, we suggest the District consider soliciting the services of an outside appraisal company to perform a full inventory and valuation of all District capital assets.

ADMINISTRATIVE FINDINGS-FINANCIAL, COMPLIANCE AND PERFORMANCE

Capital Reserve Transfers

Although the capital reserve withdrawal done in the current year was covered under a 2014-2015 blanket resolution, we suggest the District formally pass a resolution approved by the Board of Education for each capital reserve withdrawal done in a given year.

Information Technology

We suggest the District strengthen some of its policies related to information technology, including:

- District employees' passwords to include additional number of characters and include a combination
 of numbers, symbols and case, as well as requiring that they be changed more frequently, rather than
 every twelve months.
- The District should consider performing annual security testing
- The District should maintain a disaster recovery plan that implements a specific security breach plan
- The District should provide security training for faculty and administration
- The District should implement a money wiring policy
- The District should ensure that students and administration/employees do not share the same network

Follow-up on Prior Year's Findings

In accordance with *Government Auditing Standards*, our procedures included a review of all prior year recommendations, including findings. Corrective action had been taken on all prior year findings.

There were no audit reports issued by the Office of Fiscal Accountability and Compliance (OFAC) during the 2016 fiscal year.

Acknowledgment

We received the complete cooperation of all the officials of the School District and we greatly appreciate the courtesies extended to the members of the audit team.

$\frac{\text{APPLICATION FOR STATE SCHOOL AID SUMMARY}}{\text{ENROLLMENT AS OF OCTOBER 15, 2015}}$

SCHEDULE OF AUDITED ENROLLMENTS

		2016-17 Ap	plication for	State Schoo	Aid		Sample for Verification						Private Schools for Disabled			
	A.S	rted on .S.A. Roll	Report Workj On I	oapers Roll	En	rors	Sample Selected fr Workpape	om	Verified Regist On Re	ers oll	Error Regi On l	sters Roll	Reported on A.S.S.A. as Private	Sample for Verifi-	Sample	Sample
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Schools	cation	Verified	Errors
Half Day Preschool Full Day Preschool Half Day Kindegarten																
Full Day Kindergarten	304		304				79		79							
One Two	314 335		314 335				70		70							
Three	371		371				85 97		85 97							
Four	379		379				76		76							
Five	368		368				84		84							
Six	412		412				412		412							
Seven	414		414				414		414							
Eight	385		385				385		385							
Nine	407	1	407	1			407	1	407	1						
Ten	394	6	394	6			394	6	394	6						
Eleven	425	4	425	4			425	4	425	4						
Twelve	393	2	393	2			393	2	393	2						
Post-Graduate																
Adult H.S. (15+CR.)																
Adult H.S. (1-14 CR.)																
Subtotal	4,901	13	4,901	13	-		3,321	13	3,321	13	•	•		•		15
Special Ed - Elementary	262		262				68		68				3	3	3	
Special Ed - Middle School	185		185				185		185				8	7	7	
Special Ed - High School	259	6	259	6			259	6	259	6			13	11	11	
Subtotal	706	6	706	6	-		512	6	512	6			24	21	21	-
Co. Voc Regular Co. Voc. Ft. Post Sec. Totals	5,607	19	5,607	19			3,833	19	3,833	19			24	21	21	
Percentage Error					0.00%	0.00%					0.00%	0.00%				0.00%

BERNARDS TOWNSHIP SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2015

SCHEDULE OF AUDITED ENROLLMENTS

		Resident Low Income		Sample for Verification				ent LEP Low Incon	1e	Sample for '	20	
	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A. as LEP low Income	Reported on Workpapers as LEP low Income	Errors	Sample Selected from Workpapers	Verified to Test Score and Register	Sample Errors
review and the second												
alf Day Preschool ull Day Preschool												
alf Day Kindegarten												
ull Day Kindergarten	7	7		4	4		2	2		2	2	
ne	11	11		10	10		1	1		1	1	
o ·	9	9		7	7		2	2		1	1	
ree	5	5		5	5							
our	5	5		4	4		1	1		I	1	
e	9	9		7	7		1	1		1	1	
x	3	3		1	1							
even	2	2		2	2							
ght ne	8	8		1	1							
n n	7	7		7	7							
even	5	5		3	3							
velve	6	6		6	6		1	1		Ĩ	Ĭ	
st-Graduate		100					•			î		
lult H.S. (15+CR.)												
ult H.S. (1-14 CR.)												
btotal	81	81	154	58	58	h#o	8		100	7	7	
pecial Ed - Elementary	9	9		6	6							
ecial Ed - Middle	6	6		4	4							
ecial Ed - High btotal	11 26	11 26		5	5			·				
btotai	26	26	9 2 0	15	15	(* C	=	1.50	(€:			-
. Voc Regular												
o. Voc. Ft. Post Sec.												
Totals	107	107		73	73		- 8	- 8		7	7	-
				-					-			-
rcentage Error			0.00%			0.00%			0.00%			0.00%
			Transpo	ortation								
	Reported on	Reported on										
	DRTRS by	DRTRS by	222	PER - 17-01-124	100 10021 10							
	DOE/county	District	Errors	Tested	Verified	Errors				- N. P. 10		Reported
				212	215			ige) = Regular Includ				4.7
Dublic Cabasi	2 200		-	218	218	350	Reg Avg.(Milea	ige) = Regular Exclu	ding Grade Pl	students		4.7
	2,299	2,299			2.0							F 0
g -SpEd	279	279	1000 H	26	26	enter	Spec Avg. = Spe	ecial Ed with Special	Needs			5.9
eg Public Schools eg -SpEd ransported - Non-Public	279 392	279 392		26 37	37		Spec Avg. = Spe	ecial Ed with Special	Needs			5.9
g -SpEd	279 392 151	279 392 151		26 37 14	37 14		Spec Avg. = Spe	ecial Ed with Special	Needs			5.9
-SpEd sported - Non-Public sial Ed Spec	279 392	279 392		26 37	37		Spec Avg. = Spe	ecial Ed with Special	Needs			5,9

BERNARDS TOWNSHIP SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2015

SCHEDULE OF AUDITED ENROLLMENTS

	Resident	LEP NOT Low Income	Sample for Verification				
	Reported on A.S.S.A. as NOT Low Income	Reported on Workpapers as NOT Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	
Half Day Preschool Full Day Preschool Half Day Kindegarten Full Day Kindergarten	11	11		7	7		
One	6	6		5	5		
Two	8	8		8	8		
Three	4	4		4	4		
Four	2	2		2 3	2		
Five Six	3 2	3 2		3	3		
Seven	2	2					
Eight	2	2					
Nine	1	1					
Ten	i	i					
Eleven	4	4		4	4		
Twelve							
Post-Graduate							
Adult H.S. (15+CR.)							
Adult H.S. (1-14 CR.)							
Subtotal	44	44	-	33	33		
Special Ed - Elementary Special Ed - Middle Special Ed - High							
Subtotal	-	•					
Co. Voc Regular Co. Voc. Ft. Post Sec. Totals	44	44		33	33		
Percentage Error			0.00%			0.00%	

EXCESS SURPLUS CALCULATION

JUNE 30, 2016

SECTION 1

A. 2% Calculation of Excess Surplus

2015-16 Total General Fund Expenditures per the CAFR, Ex. C-1	\$95,351,584	(B)
Increased by:		
Transfer from Capital Outlay to Capital Projects Fund	\$ -	(B1a)
Transfer from Capital Reserve to Capital Projects Fund	\$ 1,199,905	(B1b)
Transfer from General Fund to SRF for PreK-Regular	\$ -	(B1c)
Transfer from General Fund to SRF for PreK-Inclusion	\$ -	(B1d)
Decreased by:		
On-Behalf TPAF Pension & Social Security	\$ 9,647,245	(B2a)
Assets Acquired Under Capital Leases	\$ 51,375	(B2b)
Adjusted 2015-16 General Fund Expenditures [(B) + (B1s) - (B2s)]	\$86,852,869	(B3)
2% of Adjusted 2014-15 General Fund Expenditures		
[(B3) times .02]	\$ 1,737,057	(B4)
Enter Greater of (B4) or \$250,000	\$ 1,737,057	(B5)
Increased by: Allowable Adjustment*	\$ 979,650	(K)
$Maximum\ Unassigned Undesignated\ -\ Unreserved\ Fund\ Balance\ [(B5)+(K)]$	\$ 2,716,707	(M)
<u>SECTION 2</u>		
Total General Fund - Fund Balances at 6-30-16		
(Per CAFR Budgetary Comparison Schedule C-1)	\$18,751,803	(C)
Decreased by:		
Assigned Year End Encumbrances	\$ 27,271	(C1)
Legally Restricted - Designated for Subsequent Year's		
Expenditures	\$ -	(C2)
Legally Restricted - Excess Surplus - Designated for Subsequent		
Year's Expenditures**	\$ 1,845,330	(C3)
Other Restricted Fund Balances****	\$11,169,002	(C4)
Assigned Fund Balance-Unreserved- Designated for Subsequent		
Year's Expenditures	\$ 288,198	(C5)
Total Unassigned Fund Balance		
[(C)-(C1)-(C2)-(C3)-(C4)-(C5)]	\$ 5,422,002	(U1)

EXCESS SURPLUS CALCULATION

JUNE 30, 2016

SECTION 3

Restricted Fund Balance - Excess Surplus ***	
[(U1)-(M)] IF NEGATIVE ENTER -0-	\$ 2,705,295 (E)
Recapitulation of Excess Surplus as of June 30, 2016	
Reserved Excess Surplus - Designated for Subsequent Year's	
Expenditures **	\$ 1,845,330 (C3)
Reserved Excess Surplus *** [(E)]	\$ 2,705,295 (E)
Total Excess Surplus [(C3)+(E)]	\$ 4,550,625 (D)
Detail of Allowable Adjustments	2
Impact Aid	\$ - (H)
Sales & Lease-back	\$ <u>-</u> (I)
Extraordinary Aid	\$ 912,848 (J1)
Additional Nonpublic School Transportation Aid	\$ 66,802 (J2)
Current Year School Bus Advertising Revenue Recognized	\$ <u>-</u> (J3)
Family Crisis Transportation Aid	\$ <u>-</u> (J4)
Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)+(J4)]	\$ 979,650 (K)

^{**} This amount represents the June 30, 2015 Excess Surplus (C3 above) and must be included in the Audit Summary Worksheet Line 90031.

Amount for Other Restricted Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by another type of government, such as the judicial branch of government, must have departmental approval. District **** requests should be submitted to the Division of Administration and Finance prior to September 30.

^{***} Amount must agree to the June 30, 2016 CAFR and must agree to Audit Summary Line 90030.

EXCESS SURPLUS CALCULATION

JUNE 30, 2016

Detail of Other Restricted Fund Balance

Statutory restrictions:	
Approved unspent separate proposal	\$ -
Sale/lease-back reserve	\$ -
Capital reserve	\$ 5,955,661
Emergency reserve	\$ 627,280
Maintenance reserve	\$ 4,586,061
Tuition reserve	\$ -
School Bus Advertising 50% Fuel Offset-current year	\$ -
School Bus Advertising 50% Fuel Offset-prior year	\$ -
Impact Aid General Fund Reserve (Sections 8002 and 8003)	\$ -
Impact Aid General Fund Reserve (Sections 8007 and 8008)	\$ -
Other State / government madated reserve	\$ -
[Other Restricted Fund Balance not noted above]****	\$ -
Total Other Restricted Fund Balance	\$11,169,002