BOONTON TOWNSHIP SCHOOL DISTRICT
COUNTY OF MORRIS
AUDITORS' MANAGEMENT REPORT ON
ADMINISTRATIVE FINDINGS - FINANCIAL,
COMPLIANCE AND PERFORMANCE
YEAR ENDED JUNE 30, 2016

$\frac{\text{BOONTON TOWNSHIP SCHOOL DISTRICT}}{\text{COUNTY OF MORRIS}}$

AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE

FINDINGS - FINANCIAL,

COMPLIANCE AND PERFORMANCE YEAR ENDED JUNE 30, 2016

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September 7, 2016

The Honorable President and Members of the Board of Education Boonton Township School District County of Morris, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Boonton Township School District in the County of Morris for the fiscal year ended June 30, 2016, and have issued our report thereon dated September 7, 2016.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated September 7, 2016, on the financial statements of the Board.

We will review the status of the comments during our next audit engagement. We have already discussed these comments and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations or suggestions, if any.

This report is intended for the information of the Boonton Township School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

William F. Schroeder

Licensed Public School Accountant #2112

Certified Public Accountant

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the district's CAFR.

Officials in Office and Surety Bonds

Name	Position	<u>Coverage</u>
Norman M. Eckstein	Treasurer of School Monies	\$ 185,000
John T. Murray II	Business Administrator/Board Secretary	185,000

There is a Public Employees' Faithful Performance Blanket Position Bond with New Jersey Schools Insurance Group covering all other employees with multiple coverage of \$25,000.

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The Board made a proper adjustment to the billings to sending districts for the decrease in per pupil costs in accordance with N.J.A.C.6A:23-3.1(f)3.

Financial Planning, Accounting and Reporting

Examination of Claims

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account. Salary withholdings were promptly remitted to the proper agencies.

All payrolls were approved by the Chief School Administrator and certified by the President of the Board, the School Business Administrator and the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies including health benefits withholdings due to the general fund.

The required certification (E-Cert1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendents and business administrator) to the New Jersey Department of Treasury was filed by the March 15th due date.

Financial Planning, Accounting and Reporting (Cont'd)

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures - General and Administrative

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23-2.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting as a test sample, we also reviewed administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23-8.2. As a result of the procedures performed, no transaction errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted below.

Comment:

The December and June Board Secretary and Treasurer's Reports are to be submitted to the County Superintendent in a timely manner. The June reports were not submitted by August 1st as the submission was 8 days late. However, since the business office was faced with significant administrative personnel turnover and the report was relatively timely, no formal recommendation is deemed necessary.

Finding

The District transferred from the special education instruction line in excess of 10% and requested County Superintendent's approval when the excess first occurred; however the District continued to transfer funds from this budget appropriation line and did not obtain the County Superintendent's approval for the subsequent transfers as required by statute.

Recommendation

It is recommended that after initial approval has been given by the County Superintendent for transfers exceeding 10% of the original budget, the board secretary request approval for any subsequent additional transfers that exceed the 10% transfer approval as required by NJ.S.A. 18A:22-8.1.

Management Response

The District was not aware that additional requests for approval were necessary for transfers that continued to exceed the 10% of the line item if an approval had been submitted when it first occurred. The District will ensure approval from the County Superintendent is obtained for all transfers that continue to exceed the 10% of the line item as required by statute.

Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

No Child Left Behind (N.C.L.B.)

The N.C.L.B. financial exhibits are contained within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I and Title II of the No Child Left Behind Consolidated Grant.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursement

Our audit procedures included a test of the bi-weekly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2016. The reimbursement form was reviewed and no exceptions were noted.

School Purchasing Programs

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

- a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in

$\frac{\text{BOONTON TOWNSHIP SCHOOL DISTRICT}}{\text{ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE}}{\text{YEAR ENDED JUNE 30, 2016}}$

(Continued)

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made"

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law"

Effective July 1, 2015 and thereafter the bid thresholds in accordance with *N.J.S.A.* 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under *N.J.S.A.* 18A:39-3 is currently \$18,800.

As per N.J.S.A. 18A:18A-3(a), the Board passed a resolution authorizing the Business Administrator as a qualified purchasing agent and increasing the bid threshold to \$40,000.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service

The District did not participate in the federal / state funded Child Nutrition Program.

Exhibits reflecting Food Service Fund operations are included in the section entitled Proprietary Funds, Section G of the District's CAFR.

Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

Application for State School Aid

Our audit procedures included a test of enrollments and related services reported in the October 15, 2015 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, bilingual education and low income. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers with offsetting errors for low income. The information that was included on the workpapers was verified on a test basis with no exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District has adequate written procedures for the recording of student enrollment data.

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2015/2016 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. The District did not purchase buses; therefore, the review of bid specifications for the purchase of buses for compliance with applicable statutes did not apply to the District for the current fiscal year. There were no exceptions noted.

Facilities and Capital Assets

During 2015/2016 there were no current facilities projects in progress.

Travel Expense and Reimbursement Policy

Travel regulations require each District to adopt a formal travel policy and procedure pertaining to travel expenses and reimbursements for its employees and board members. The regulations require the District to establish a maximum travel amount for the year and to account for these expenses within a separate account in the budget to ensure that the maximum is not exceeded. The regulations also require that all travel be approved by the Board prior to the event and that the approval list the event, total event cost and the individuals attending. Employees and board members attending an event are then required to complete a post event report to be submitted to a designated person within the District.

As a result our testing of the District's travel expenditures, it was noted that the District is in compliance with the current travel regulations.

Management Suggestions:

Cyber Security

Cyber-crime has become much more prevalent in the last few years. Websites and internal networks, including personally identifiable information ("PII"), have been hacked and resulted in significant losses to organizations, both financial and reputational. We suggest that the District consider options to test and protect the Township from cyber-crime.

Deferred Compensation Plans

The District has a fiduciary responsibility to its employees related to the deferred compensation plans offered by the District. The District should consider a periodic review of the benefits, features, costs, and performance of its deferred compensation plans and make that information available to employees to assist employees in making suitable choices for investing their retirement funds while fulfilling the District's fiduciary responsibilities.

Independent Contractors vs. Employees

The District should consider reviewing the status of "Independent Contractors" utilized by the District with Internal Revenue Service guidelines for determination of employment status. The IRS has been reviewing employers, including governments, to determine compliance. A proactive approach may help to minimize or eliminate potential penalties related to incorrect employment status determination.

Governmental Accounting Standards Board Statements:

The next Governmental Accounting Standards Board ("GASB") statement which will have a significant impact on the District will be GASB#75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions, will be effective for the fiscal year ending June 30, 2018. This standard replaces GASB#45, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions. It is similar to GASB Statement No. 68, Accounting and Financial Reporting for Pensions GASB#68 in that successful implementation of this standard will require the provision of certain key financial and non-financial information from the New Jersey Division of Pensions.

Status of Prior Year's Findings/Recommendations

There were no prior year recommendations.

	20	016-2017 Ap	plication 1	for State Sc	hool Ai	d	Sample for Verification					
	Repo	rted on	Repor	ted on			Sam	ple	Verifi	ed per	Erro	rs per
	ASSA		Workpapers				Selected from		Registers		Registers	
	On	Roll	On	Roll	Er	rors	Work	papers	On	Roll	on Roll	
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Full Day Preschool 3 Years Old	2		2				2		2			
Full Day Preschool 4 Years Old	3		3				3		3			
Full Day Kindergarten	46		46				46		46			
Grade One	26		26				26		26			
Grade Two	33		33				33		33			
Grade Three	40		40				40		40			
Grade Four	43		43				43		43			
Grade Five	37		37				37		37			
Grade Six	60		60				60		60			
Grade Seven	47		47				47		47			
Grade Eight	46		46				46		46			
Subtotal	383		383		-0-		383		383			
Special Education:												
Elementary School	33		33				4		4			
Middle School	36		36				4		4			
Subtotal	69		69				8		8			
Totals	452	-0-	452		-0-	-0-	391	-0-	391	0	-0-	-0-
Percentage Error					0.00%	0.00%					0.00%	0.00%

	Private Schools for Handicapped				Resident Low Income						
	Reported on ASSA as Private	Sample for	Sample	Sample	Reported on ASSA as Low	Reported on Workpapers as Low		Sample Selected from	Verified to Application and	Sample	
	Schools	Verification	-	=	Income	Income	Errors	Workpapers	Register	Errors	
Grade Four					1	1					
Grade Five					1	2	1	1	1		
Grade Six					· 1	3	2	1	1		
Grade Seven					1	1		1	1		
Grade Eight					1	1		1	1		
Subtotal					5	8	3	4	4	-	
Special Education:											
Elementary	1	1	1		3		-3				
Middle School	2	1	1		3	3		1	1		
High School	8	3	3								
Subtotal	11	5	5		6	3	-3	1	1		
Totals	11	5	5	0-	11	11	-0-	5	5	-0-	
Percentage Error				0.00%			0.00%	=		0.00%	

	Residen	t LEP Not Low I	ncome	Sample for Verification			
	Reported on	Reported on		Sample	Verified to		
	ASSA as	Workpapers		Selected	Test Scores,		
	LEP Not	as LEP Not		from	Application	Sample	
	Low Income	Low Income	Errors	Workpapers	and Register	Errors	
Totals	-0-	-0-	-0-	-0-	-0-	-0-	
Percentage Error			0.00%			0.00%	

	Reside	ent LEP Low Inc	ome	Sample for Verification			
	Reported on	Reported on		Sample	Verified to		
	ASSA as	Workpapers		Selected	Test Scores,		
	LEP Not	as LEP Not		from	Application	Sample	
	Low Income	Low Income	Errors	Workpapers	and Register	Errors	
Totals	-0-	-0-	-0-	-0-	-0-	-0-	
Percentage Error			0.00%			0.00%	

Transportation

			Transpe	ortation		
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors
Regular - Public Schools	217	217		13	13	
Regular - Special Education	25	25		2	2	
AIL - Non Public	45	45		7	7	
Special Needs - Public	35	35		2	2	
Special Needs - Private	10	10		1	1	
Totals	332	332	-0-	25	25	-0-
Percentage Error			0.00%			0.00%

	Re-		
	Reported	calculated	
Average Mileage - Regular Including Grade PK Students	4.0	4.0	
Average Mileage - Regular Excluding Grade PK Students	4.0	4.0	
Average Mileage - Special Education with Special Needs	6.6	6.6	

BOONTON TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION YEAR ENDED JUNE 30, 2016

REGULAR DISTRICT

SECTION 1

2% Calculation of Excess Surplus

2015-16 Total General Fund Expenditures Reported on Exhibit C-1 Increased by:	\$13,987,808 (B)
Transfer from Capital Outlay to Capital Projects Fund	(B1b)
Transfer from Capital Reserve to Capital Projects Fund	(B1c)
Decreased by:	WATER TO THE STATE OF THE STATE
On-Behalf TPAF Pension and Social Security	892,448_(B2a)
Assets Acquired Under Capital Leases	(B2b)
Adjusted 2015-16 General Fund Expenditures [(B)+(B1's)-(B2's)]	\$13,095,360 (B3)
2% of Adjusted 2015-16 General Fund Expenditures [(B3) times .02]	\$ 261,907 (B4)
Enter Greater of (B4) or \$250,000	261,907 (B5)
Increased by: Allowable Adjustments	207,940 (K)
Maximum Unassigned Fund Balance [(B5)+(K)]	\$469,847 (M)
SECTION 2	
Total General Fund - Fund Balances @ 6/30/16	1,878,750 (C)
(Per CAFR Budgetary Comparison Schedule C-1)	<u> </u>
Decreased by:	
Year-End Encumbrances	313,278_(C1)
Legally Restricted - Designated for Subsequent Year's Expenditures	(C2)
Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures	<u>62,291</u> (C3)
Other Restricted/Reserved Fund Balance	699,195 (C4)
Assigned Fund Balance - Unreserved - Designated for Subsequent Year's Expenditures	376,510_(C5)
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]	_\$427,476_(U1)

BOONTON TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION YEAR ENDED JUNE 30, 2016

SECTION 3

Restricted Fund Balance - Excess Surplus [(U1)-(M)] IF NEGATIVE, ENTER -0-	\$ -0- (E)
Recapitulation of Excess Surplus as of June 30, 2016	
Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Excess Surplus [(E)]	\$ 62,291 (C3) (E)
Total [(C3)+(E)]	\$ 62,291 (D)
Detail of Allowable Adjustments	
Impact Aid Sale and Lease-Back Extraordinary Aid Additional Nonpublic School Transportation Aid Total Adjustments [(H)+(I)+(J1)+(J2)]	(H) (I) (S) 200,110 (J1) (J2) (S) 207,940 (K)
Detail of Other Restricted Fund Balances	
Statutory Restrictions: Approved Unspent Separate Proposal Sale/Lease-Back Reserve Capital Reserve Maintenance Reserve Tuition Reserve Emergency Reserve	\$ 348,445 350,750
Total Other Restricted/Reserved Fund Balance	\$699,195 (C4)

BOONTON TOWNSHIP SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS YEAR ENDED JUNE 30, 2016

It is recommended that:

1. Administrative Practices and Procedures

None

- 2. Financial Planning, Accounting and Reporting
 - A) After approval has been given by the County Superintendent for transfers exceeding the 10% of the original budget, the board secretary request approval for any subsequent additional transfers that continues to exceed the budget line as required by NJ.S.A. 18A:22-8.1.
- 3. School Purchasing Program

None

4. School Food Service

None

5. Student Body Activities

None

6. Application for State School Aid

None

7. Pupil Transportation

None

8. Facilities and Capital Assets

None

9. <u>Status of Prior Year's Findings/Recommendations</u>

There were no prior year recommendations.