# BOARD OF EDUCATION OF THE GLOUCESTER COUNTY VOCATIONAL TECHNICAL SCHOOL DISTRICT COUNTY OF GLOUCESTER

AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL, COMPLIANCE AND PERFORMANCE

> FOR THE FISCAL YEAR ENDED JUNE 30, 2016



GLOUCESTER COUNTY VOCATIONAL TECHNICAL SCHOOL DISTRICT
Auditor's Management Report on Administrative
Findings - Financial, Compliance and Performance

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## AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

The Honorable President and Members of the Board of Education Gloucester County Vocational Technical School District County of Gloucester, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Gloucester County Vocational Technical School District, a component unit of the County of Gloucester, State of New Jersey, as of and for the fiscal year ended June 30, 2016, which were separately issued in the Comprehensive Annual Financial Report dated December 1, 2016.

As part of our audit, we also performed procedures required by the Division of Administration and Finance, Department of Education, State of New Jersey, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is issued in conjunction with the Comprehensive Annual Financial Report of the Board of Education of the Gloucester County Vocational Technical School District, for the fiscal year ended June 30, 2016, and is intended for the information of the School District's management and the Division of Administration and Finance, Department of Education, State of New Jersey, and should not be used by anyone other than these specified parties.

Respectfully submitted,

BOWMAN & COMPANY LLP
Certified Public Accountants

& Consultants

Michael J. Welding

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Certified Public Accountant

Public School Accountant No. CS 00886

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Woodbury, New Jersey December 1, 2016

#### ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

#### **SCOPE OF AUDIT**

The audit covered the financial transactions of the Board Secretary / School Business Administrator, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

#### **ADMINISTRATIVE PRACTICES AND PROCEDURES**

#### Insurance

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule, contained in the School District's Comprehensive Annual Financial Report (CAFR).

#### Official Bonds (N.J.S.A. 18A: 17-26, 18A:17-32, 18A:13-13)

NamePositionAmountMarjorie WorkmanBoard Secretary / School<br/>Business Administrator\$215,000,00

There is a Public Employees' Faithful Performance Blanket Position Bond with New Jersey School Board Association Insurance Group covering all other employees with multiple coverage of \$250,000.00.

#### **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The School District made a proper adjustment to the billings to sending districts for the decrease in per pupil costs in accordance with N.J.A.C. 6A:23A-17.1(f)3.

#### FINANCIAL PLANNING, ACCOUNTING, AND REPORTING

#### **Examination of Claims**

Sampled claims paid during the fiscal year under audit did not indicate any reportable noncompliance with respect to signatures, certification, or supporting documentation.

#### **Payroll Account**

The net salaries of sampled employees of the School District were deposited in the net payroll account. Employees' payroll deductions and the employer's share of fringe benefits were deposited in the payroll agency account.

Sampled payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary / School Business Administrator.

Sampled salary withholdings were promptly remitted to the proper agencies, including health benefit premium withholdings due to the general fund.

Sampled payrolls were delivered to the Board Secretary who then deposited with warrants in separate bank accounts for net payroll and withholdings.

#### **Employee Position Control Roster**

A sample of the Employee Position Control Roster indicated that it was in satisfactory condition and was approved by the county office submission with the 2015-2016 budget review checklist.

#### FINANCIAL PLANNING, ACCOUNTING, AND REPORTING (CONT'D)

#### **Encumbrances and Accounts Payable**

A sample of outstanding issued purchase orders was made as of June 30 for proper classification of orders as encumbrances and accounts payable. Our sample did not indicate any reportable noncompliance with respect to classification of orders.

#### Travel

A sample of travel expenditures during the fiscal year under audit did not indicate any reportable noncompliance.

#### **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our randomly sampled expenditure transactions. We also tested the coding of all expenditures included in our compliance and single audit sampling procedures. In addition, a sample was selected that specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. Our samples did not indicate any reportable noncompliance with respect to classification of expenditures.

#### **Board Secretary's Records**

Our audit of the financial and accounting records maintained by the Board Secretary indicated that they were in satisfactory condition.

## Elementary and Secondary Education Act (E.S.E.A.) / Improving America's Schools Act (I.A.S.A.) as reauthorized by the No Child Left Behind Act (N.C.L.B.) of 2001

The E.S.E.A. / N.C.L.B. financial exhibits are contained within the special revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I and II of the Elementary and Secondary Education Act as amended and reauthorized.

The audit of compliance for E.S.E.A. did not indicate any reportable noncompliance.

#### Other Special Federal and / or State Projects

The School District's other special projects were approved as listed on exhibits K-3 and K-4 located in the CAFR.

Our audit of the federal and state funds on a sample basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the special revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned other special projects.

The audit of compliance for other special projects did not indicate any reportable noncompliance.

#### T.P.A.F. Reimbursement

Our audit procedures included a sample of the biweekly reimbursements filed with the Department of Education for School District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

#### TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's final report(s) for all federal awards for the School District to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the School District for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management and N.J.S.A. 18A:66-90. The expenditure was inspected subsequent to the reimbursement and no exceptions were noted.

#### **SCHOOL PURCHASING PROGRAMS**

#### **Contracts and Agreements Requiring Advertisement for Bids**

N.J.S.A. 18A:18A-1 et seq. (Public School Contracts Law), the associated rules and related information on the statute, and the school contracts in general, are available on the following website:

http://www.state.nj.us/dca/divisions/dlgs/programs/lpcl.html

Current statute is posted on the New Jersey Legislature website at:

http://lis.njleg.state.nj.us/cgi-

<u>bin/om\_isapi.dll?clientID=1319801&depth=2&expandheadings=off&headingswithhits=on&infobase=statutes.nfo&s</u> oftpage=TOC Frame Pg42

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000.00 (with a Qualified Purchasing Agent) and \$29,000.00 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$18,800.00 for 2015-16.

The School District's Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Based on the results of our audit, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4, amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

#### **SCHOOL FOOD SERVICE**

The school food service program was not selected as a major federal and / or State program. However, the program expenditures exceeded \$100,000.00 in federal and / or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

The school food service program was not selected as a major federal and/or State program. However, the program expenditures exceeded \$100,000.00 in federal and / or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

#### **STUDENT BODY ACTIVITIES**

Our audit of the financial and accounting records for student activities indicated that they were in satisfactory condition.

#### **APPLICATION FOR STATE SCHOOL AID**

Our audit procedures included a sample of information reported in the October 15, 2015 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, low-income, and bilingual. We also performed an inspection of the School District procedures related to its completion. The information on the A.S.S.A. was compared to the School District workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The School District maintained workpapers on the prescribed State forms or their equivalent.

The School District has adequate written procedures for the recording of student enrollment data.

#### **FACILITIES AND CAPITAL ASSETS**

Our audit of the financial and accounting records for facilities and capital assets indicated that they were in satisfactory condition.

#### **FOLLOW-UP ON PRIOR YEAR'S FINDINGS**

There were no audit findings for the fiscal year ended June 30, 2015.

We have also inspected any findings contained in the audit reports issued by the Office of Fiscal Accountability and Compliance (OFAC). Corrective action had been taken on all findings in the report dated December 3, 2015.

#### **ACKNOWLEDGMENT**

We received the complete cooperation of all of the officials of the School District and we greatly appreciate the courtesies extended to the members of the audit team.

Respectfully submitted,

BOWMAN & COMPANY LLP Certified Public Accountants

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& Consultants

Michael J. Welding

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Public School Accountant No. 00886

#### GLOUCESTER COUNTY VOCATIONAL TECHNICAL SCHOOL DISTRICT

Application for State School Aid Summary Schedule of Audited Enrollments Enrollment as of October 15, 2015

	2016-2017 Application for State School Aid							Verification					for the Disabl	ed		
	Reported on A.S.S.A. On Roll				Errors		Sample Selected from Workpapers		Verified per Registers On Roll		Errors per Registers On Roll		Reported on A.S.S.A. as Private	Sample for Verifi-	Sample	Sample
	<u>Full</u>	Shared	<u>Full</u>	Shared	<u>Full</u>	Shared	<u>Full</u>	Shared	<u>Full</u>	Shared	<u>Full</u>	Shared	Schools	cation	Verified	Errors
Half Day Preschool Full Day Preschool Half Day Kindergarten Full Day Kindergarten One Two Three Four Five Six Seven Eight Nine Ten Eleven Twelve Post-Graduate Adult H.S. (15+CR.) Adult H.S. (1-14CR.)														NOT APF	PLICABLE	
Subtotal					-				-							
Special Education-Elementary Special Education-Middle School Special Education-High School	150_	8	150	8			30		30							
Subtotal	150	8	150	8	-		30		30		-					
	1,171	12	1,171	12			1,171 118		1,171 118							
	118		118													
Co. Voc Regular Co. Voc. Ft. Post Sec. Subtotal		12	1,289	12	-		1,289		1,289		-			-		

#### GLOUCESTER COUNTY VOCATIONAL TECHNICAL SCHOOL DISTRICT

Application for State School Aid Summary Schedule of Audited Enrollments Enrollment as of October 15, 2015

		ident Low Income		Sam	ple for Verificatio	n		Resident LEP Low In	ncome	Sam	ple for Verification	
	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A. as LEP Low Income	Reported on Workpapers as LEP Low Income	Errors	Sample Selected from Workpapers	Verified to Application, Test Score and Register	Sample Errors
Half Day Preschool Full Day Preschool Half Day Kindergarten Full Day Kindergarten One Two Three												
Four Four Five Six Seven Eight Nine Ten Eleven Twelve Post-Graduate Adult H.S. (15+CR.) Adult H.S. (1-14CR.)									NOT APPLICA	BLE		
Subtotal												
Special Education-Elementary Special Education-Middle School Special Education-High School	28	28		17	17							
Subtotal	28	28		17	17			·	<u>-</u>			
Co. Voc Regular Co. Voc. Ft. Post Sec.	166	166		102	102							
Subtotal	166	166		102	102							
Totals	194	194		119	119			. <del></del> .				
Percentage Error							:	-				
	Reported on DRTRS by	Reported on DRTRS by	Transp	Transportation								Re-
Reg Public Schools, Col. 1 Reg SpEd, Col. 4 Transported - Non-Public, Col. 3 Special Needs, Col. 6	DOE/County	District	Errors NOT API	<u>Tested</u> PLICABLE	<u>Verified</u>	<u>Errors</u>	Reg. Avg. (Mileage) = Regular Including Grade PK students (Part A) Reg. Avg. (Mileage) = Regular Excluding Grade PK students (Part B) Spec. Avg. (Mileage) = Special Ed. with Special Needs			Reported Calculated  Not Applicable		
Totals							:					
Percentage Error							i					

#### **GLOUCESTER COUNTY VOCATIONAL TECHNICAL SCHOOL DISTRICT**

Application for State School Aid Summary Schedule of Audited Enrollments Enrollment as of October 15, 2015

		ident LEP NOT Low Income	e	Sample for Verification			
	Reported on A.S.S.A. as NOT Low Income	Reported on Workpapers as NOT Low <u>Income</u>	Errors	Sample Selected from Workpapers	Verified to Test Score and Register	Sample <u>Errors</u>	
Half Day Preschool Full Day Preschool Half Day Kindergarten Full Day Kindergarten One Two Three Four	income	income	LIIUIS	<u>workpapers</u>	<u>anu rregister</u>	<u>L11013</u>	
Five Six Seven Eight Nine Ten Eleven Twelve Post-Graduate Adult H.S. (15+CR.) Adult H.S. (1-14CR.)			NOT APPLICABLE				
Subtotal			<u> </u>				
Special Education-Elementary Special Education-Middle School Special Education-High School			_				
Subtotal			<u> </u>				
Co. Voc Regular Co. Voc. Ft. Post Sec.							
Subtotal			<u> </u>				
Totals			_				
Percentage Error							

#### **EXCESS SURPLUS CALCULATION**

#### **COUNTY VOCATIONAL DISTRICTS**

A. 6% Calculation of Excess Surplus (2015-16 expenditures of \$100 million or less)

Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]

#### SECTION 1

A. 6/6 Calculation of Excess Surplus (2015-16 expenditures of \$100 minion of less)	
2015-16 Total General Fund Expenditures Reported on CAFR Exhibit C-1 Increased by:	20,018,654.41 (B)
Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund	(B1a) - (B1b)
Decreased by:	4 775 570 60 (D05)
On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases	1,775,572.63 (B2a) - (B2b)
Assets Acquired Crider Capital Leases	(D25)
Adjusted 2015-16 General Fund Expenditures [(B)+(B1s)-(B2s)]	<u>18,243,081.78</u> (B3)
6% of Adjusted 2015-16 General Fund Expenditures	
[(B3) times .06]	1,094,584.91 (B4)
Enter Greater of (B4) or \$250,000	1,094,584.91 (B5)
Increased by: Allowable Adjustment *	(K)
Maximum Unassigned Fund Balance [(B5) + (K)]	1,094,584.91 (M)
B. 6% Calculation of Excess Surplus (2015-16 expenditures greater than \$100 million)	
2015-16 Total General Fund Expenditures Reported on CAFR Exhibit C-1	- (B)
Increased by:	(5)
Transfer from Capital Outlay to Capital Projects Fund	- (B1a)
Transfer from Capital Reserve to Capital Projects Fund	- (B1b)
Decreased by: On-Behalf TPAF Pension & Social Security	(P2a)
Assets Acquired Under Capital Leases	- (B2a) - (B2b)
Assets Acquired Order Capital Leases	(D20)
Adjusted 2015-16 General Fund Expenditures [(B)+(B1s)-(B2s)]	(B3)
2015-16 General Fund Expenditures in excess of \$100 million	
[(B3) minus \$100,000,000]	- (B4)
3% of General Fund Expenditures in excess of \$100 million	
[(B4) times .03]	(B5)
(B5) Plus \$6,000,000	- (B6)
Increased by: Allowable Adjustment *	- (K)
	(-7)
Maximum Unassigned Fund Balance [(B6) + (K)]	(M)
SECTION 2	
Total General Fund - Fund Balances at June 30, 2016	
(Per CAFR Budgetary Comparison Schedule C-1)	3,433,260.07 (C)
Decreased by:	
Year-end Encumbrances	(C1)
Legally Restricted - Designated for Subsequent Year's Expenditures	(C2)
Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures **	- (C3)
Other Restricted Fund Balances **** Assigned Fund Balance - Designated for Subsequent Year's Expenditures	510,877.00 (C4) 2,629,704.22 (C5)
Assigned Fund Dalance - Designated for Subsequent Teal's Expenditures	2,029,104.22 (03)
T	000.070.07.41

292,678.85 (U)

#### **EXCESS SURPLUS CALCULATION (CONT'D)**

#### **COUNTY VOCATIONAL DISTRICTS**

#### **SECTION 3**

Restricted Fund Balance - Excess Surplus *** [(U)-(M)] IF NEGATIVE ENTER -0-	(E	Ξ)
Recapitulation of Excess Surplus as of June 30, 2015		
Restricted - Excess Surplus - Designated for Subsequent Year's  Expenditures **  Restricted - Excess Surplus *** [(E)]		
Total Excess Surplus [(C3) + (E)]	<u> </u>	))

#### Footnotes:

- \* Allowable adjustment to expenditures on line K must be detailed as follows. This adjustment line (as detailed below is to be utilized when
  - (H) Federal Impact Aid. The passage of P.L.2015, c.46 amended N.J.S.A. 18A:7F-41 to permit a board of education to appropriate federal impact aid funds to establish or supplement a federal impact aid legal reserve in the general fund. Accordingly, effective for the year ending June 30, 2016 the Federal Impact Aid adjustment to expenditures is limited to the portion of Federal Impact Aid Section 8002 and Section 8003 received during the fiscal year and recognized as revenue on the General Fund Budgetary Comparison Schedule, but not transferred to the Federal Impact Aid Reserve General (8002 or 8003) by board resolution during June 1 to June 30 of the fiscal year under audit. Amounts transferred to the reserve are captured on line (C4);
  - (I) Sale and Lease-back (Refer to the Audit Program Section II, Chapter 10);
  - (J1) Extraordinary Aid;
  - (J2) Additional Nonpublic School Transportation Aid;
  - (J3) Recognized current year School Bus Advertising Revenue; and
  - (J4) Family Crisis Transportation Aid.

#### **Detail of Allowable Adjustments**

Federal Impact Aid	- (H)
Sale & Lease-back	- (I)
Extraordinary Aid	- (J1)
Additional Nonpublic School Transportation Aid	- (J2)
Current Year School Bus Advertising Revenue Recognized	- (J3)
Family Crisis Transportation Aid	- (J4)
Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)+(J4)]	- (K)
· • • • · · · · · · · · · · · · · · · ·	()

- \*\* This amount represents the June 30, 2015 Excess Surplus (C3 above) and must be included in the Audit Summary Line 90031. This amount
- \*\*\* Amounts must agree to the June 30, 2016 CAFR and must agree to Audit Summary Line 90030.

Amount for Other Restricted Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by another type of government, such as the judicial branch of government, must have departmental approval. District requests should be submitted to the Division of Administration and Finance prior to September 30.

#### **Detail of Other Restricted Fund Balance**

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Statutory restrictions:	
Approved unspent separate proposal	
Sale/lease-back reserve	-
Capital reserve	210,425.00
Maintenance reserve	300,452.00
Emergency reserve	-
Tuition reserve	-
School bus advertising 50% fuel offset reserve - current year	-
School bus advertising 50% fuel offset reserve - prior year	-
Impact Aid General Fund Reserve (Sections 8002 and 8003)	-
Impact Aid Capital Fund Reserve (Sections 8007 and 8008)	-
Other state/government mandated reserves	<u> </u>
[Other Restricted Fund Balance not noted above]****	
Total Other Restricted Fund Balance	510,877.00 (C4)