BOARD OF EDUCATION OF THE GLOUCESTER TOWNSHIP SCHOOL DISTRICT COUNTY OF CAMDEN

AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS -FINANCIAL, COMPLIANCE AND PERFORMANCE

> FOR THE FISCAL YEAR ENDED JUNE 30, 2016



### GLOUCESTER TOWNSHIP SCHOOL DISTRICT AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS-- FINANCIAL, COMPLIANCE AND PERFORMANCE

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### AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

The Honorable President and Members of the Board of Education Gloucester Township School District County of Camden, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Board of Education of the Gloucester Township School District, in the County of Camden, State of New Jersey, as of and for the fiscal year ended June 30, 2016, which were separately issued in the Comprehensive Annual Financial Report dated November 30, 2016.

As part of our audit, we also performed procedures required by the Division of Administration and Finance, Department of Education, State of New Jersey, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is issued in conjunction with the Comprehensive Annual Financial Report of the Board of Education of the Gloucester Township School District, for the fiscal year ended June 30, 2016, and is intended for the information of the School District's management and the Division of Administration and Finance, Department of Education, State of New Jersey, and should not be used by anyone other than these specified parties.

Respectfully submitted,

Bowman : Company LLA

BOWMAN & COMPANY LLP Certified Public Accountants & Consultants

othelle.

Todd R. Saler Certified Public Accountant Public School Accountant No. CS 02195

Voorhees, New Jersey November 30, 2016

#### ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

#### SCOPE OF AUDIT

The audit covered the financial transactions of the Board Secretary / School Business Administrator and the Accountant, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

#### ADMINISTRATIVE PRACTICES AND PROCEDURES

#### **Insurance**

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule, contained in the School District's Comprehensive Annual Financial Report (CAFR).

#### Official Bonds (N.J.S.A. 18A: 17-26, 18A:17-32, 18A:13-13)

Name

**Position** 

<u>Amount</u>

Kathleen Forsythe

Board Secretary / School Business Administrator

\$450,000.00

There is Employee Dishonesty coverage for all other employees in the amount of \$100,000.00 per employee.

#### **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were both greater than and less than estimated costs. The School District made proper adjustments to the billings to sending districts for the increases and decreases in per pupil costs in accordance with N.J.A.C. 6A:23A-17.1(f)3.

### FINANCIAL PLANNING, ACCOUNTING, AND REPORTING

#### Examination of Claims

Sampled claims paid during the fiscal year under audit did not indicate any reportable noncompliance with respect to signatures, certification, or supporting documentation.

#### Payroll Account

The net salaries of sampled employees of the School District were deposited in the net payroll account. Employees' payroll deductions and the employer's share of fringe benefits were deposited in the payroll agency account.

Sampled payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary / School Business Administrator.

Sampled salary withholdings were promptly remitted to the proper agencies, including health benefit premium withholdings due to the general fund.

Sampled payrolls were delivered to the Board Secretary who then deposited with warrants in separate bank accounts for net payroll and withholdings.

## FINANCIAL PLANNING, ACCOUNTING, AND REPORTING (CONT'D)

#### **Employee Position Control Roster**

A sample of the Employee Position Control Roster indicated that it was in satisfactory condition and was approved by the county office submission with the 2015-2016 budget review checklist.

#### **Encumbrances and Accounts Payable**

A sample of outstanding issued purchase orders was made as of June 30 for proper classification of orders as encumbrances and accounts payable. Our sample did not indicate any reportable noncompliance with respect to classification of orders.

## <u>Travel</u>

A sample of travel expenditures during the fiscal year under audit did not indicate any reportable noncompliance.

### **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our randomly sampled expenditure transactions. We also tested the coding of all expenditures included in our compliance and single audit sampling procedures. In addition, a sample was selected that specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. Our samples did not indicate any reportable noncompliance with respect to classification of expenditures.

### **Board Secretary's Records**

Our audit of the financial and accounting records maintained by the Board Secretary indicated that they were in satisfactory condition.

### <u>Elementary and Secondary Education Act (E.S.E.A.) / Improving America's Schools Act (I.A.S.A.) as</u> reauthorized by the No Child Left Behind Act (N.C.L.B.) of 2001

The E.S.E.A. / N.C.L.B. financial exhibits are contained within the special revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Titles I, Title IIA and Title III of the Elementary and Secondary Education Act as amended and reauthorized.

The audit of compliance for E.S.E.A. did not indicate any reportable noncompliance.

### Other Special Federal and / or State Projects

The School District's other special projects were approved as listed on exhibits K-3 and K-4 located in the CAFR.

Our audit of the federal and state funds on a sample basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the special revenue section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned other special projects.

The audit of compliance for other special projects did not indicate any reportable noncompliance.

## FINANCIAL PLANNING, ACCOUNTING, AND REPORTING (CONT'D)

### T.P.A.F. Reimbursement

Our audit procedures included a sample of the biweekly reimbursements filed with the Department of Education for School District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

### TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's final report(s) for all federal awards for the School District to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the School District for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management and N.J.S.A. 18A:66-90. The expenditure was inspected subsequent to the reimbursement and no exceptions were noted.

### SCHOOL PURCHASING PROGRAMS

### Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-1 et seq. (Public School Contracts Law), the associated rules and related information on the statute, and the school contracts in general, are available on the following website:

http://www.state.nj.us/dca/divisions/dlgs/programs/lpcl.html

Current statute is posted on the New Jersey Legislature website at:

#### <u>http://lis.njleg.state.nj.us/cgi-</u> <u>bin/om\_isapi.dll?clientID=1319801&depth=2&expandheadings=off&headingswithhits=on&infobase=statutes.nfo&s</u> <u>oftpage=TOC\_Frame\_Pg42</u>

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000.00 (with a Qualified Purchasing Agent) and \$29,000.00 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$18,800.00 for 2015-16.

The School District's Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Based on the results of our audit, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4, amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

### SCHOOL FOOD SERVICE

The school food service program was not selected as a major federal and / or State program. However, the program expenditures exceeded \$100,000.00 in federal and / or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the SFA had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

The school food service program was not selected as a major federal and/or State program. However, the program expenditures exceeded \$100,000.00 in federal and / or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

### STUDENT BODY ACTIVITIES

Our audit of the financial and accounting records for student activities indicated that they were in satisfactory condition.

## APPLICATION FOR STATE SCHOOL AID

Our audit procedures included a sample of information reported in the October 15, 2015 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, low-income, and bilingual. We also performed an inspection of the School District procedures related to its completion. The information on the A.S.S.A. was compared to the School District workpapers without exception. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The School District maintained workpapers on the prescribed State forms or their equivalent.

The School District has adequate written procedures for the recording of student enrollment data.

### PUPIL TRANSPORTATION

Our audit procedures included a sample of on-roll status reported in the 2015-2016 District Report of Transported Resident Students (DRTRS). The information that was reported on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a sample of transportation related contracts and purchases. Based on our sample, the School District complied with proper bidding procedures and award of contracts. School buses were purchased through state contract and a joint purchasing agreement. No exceptions were noted in our sample of transportation related purchases of goods and services.

### FACILITIES AND CAPITAL ASSETS

Our audit of the financial and accounting records for facilities and capital assets indicated that they were in satisfactory condition.

### MISCELLANEOUS

### Continuing Disclosure Agreements

The School District complied with its most recent continuing disclosure agreements made in relation to prior year bond issuances.

### FOLLOW-UP ON PRIOR YEAR'S FINDINGS

There were no audit findings for the fiscal year ended June 30, 2015.

There were no Office of Fiscal Accountability and Compliance audit reports issued during the fiscal year ended June 30, 2016.

# ACKNOWLEDGMENT

We received the complete cooperation of all of the officials of the School District and we greatly appreciate the courtesies extended to the members of the audit team.

Respectfully submitted,

Bowman : Company LLA

BOWMAN & COMPANY LLP Certified Public Accountants & Consultants

Josef Ser

Todd R. Saler Public School Accountant No. CS 02195

#### GLOUCESTER TOWNSHIP SCHOOL DISTRICT

Application for State School Aid Summary Schedule of Audited Enrollments

Enrollment as of October 15, 2015

	2016-2017 Application for State School Aid			Sample for Verification					Private Schools for the Disabled						
	Reported c A.S.S.A. On Roll	on Reporte Workpa On R	d on ipers	Erro <u>Full</u>	ors <u>Shared</u>	Sam Selecte Workp <u>Full</u>	d from	Reg	ed per sters Roll <u>Shared</u>	Reg	rs per isters Roll <u>Shared</u>	Reported on A.S.S.A. as Private <u>Schools</u>	Sample for Verifi- <u>cation</u>	Sample <u>Verified</u>	Sample <u>Errors</u>
Half Day Preschool Full Day Preschool	52	52				52		52							
Half Day Kindergarten Full Day Kindergarten	484	484				484		484							
One Two	618 573	618 573				618 573		618 573							
Three Four	614 610	614 610				614 610		614 610							
Five Six Seven	619 631 648	619 631 648				619 631 648		619 631 648							
Eight Nine Ten	642	642				642		642							
Eleven Twelve Post-Graduate Adult H.S. (15+CR.) Adult H.S. (1-14CR.)															
Subtotal	5,491	- 5,491	-	-	-	5,491		5,491		-			-		
Special Education-Elementary Special Education-Middle School Special Education-High School	515 413	515 413				6 42		6 42				26 25	20 22	20 22	
Subtotal	928	- 928	-	-	-	48		48		-		51	42	42	
Co. Voc Regular Co. Voc. Ft. Post Sec.															
Subtotal									·	-			-		-
Totals	6,419	- 6,419			-	5,539		5,539		-		51	42	42	-
Percentage Error			=						:					:	

#### GLOUCESTER TOWNSHIP SCHOOL DISTRICT Application for State School Aid Summary Schedule of Audited Enrollments

Enrollment as of October 15, 2015

	Re	sident Low Income		Sar	nple for Verification		Resident LEP Low Income			Sample for Verification		
Half Day Preschool	Reported on A.S.S.A. as Low <u>Income</u>	Reported on Workpapers as Low <u>Income</u>	Errors	Sample Selected from <u>Workpapers</u>	Verified to Application and Register	Sample <u>Errors</u>	Reported on A.S.S.A. as LEP Low <u>Income</u>	Reported on Workpapers as LEP Low <u>Income</u>	Errors	Sample Selected from <u>Workpapers</u>	Verified to Application, Test Score <u>and Register</u>	Sample <u>Errors</u>
Full Day Preschool Half Day Kindergarten	139	139		13	13		7		7	3	3	
Full Day Kindergarten		00.4					10		10			
One Two	224 186	224 186		11 38	11 38		18 12		18 12	17 4	17 4	
Three	222	222		27	38 27		12		12	4	4	
Four	213	213		21	21		8		8	4	4	
Five	184	184		21	25		6		6	2	2	
Six	209	209		45	45		2		2	2	2	
Seven	209	209			43 55		6		6	6	6	
Eight	209	209		48	48		0		0	0	0	
Nine	201	201		40	40							
Ten												
Eleven												
Twelve												
Post-Graduate												
Adult H.S. (15+CR.)												
Adult H.S. (1-14CR.)												
Subtotal	1,787	1,787	_	283	283	-	70	_	70	39	39	
								·				
Special Education-Elementary Special Education-Middle School Special Education-High School	235 167	235 167		2 13	2 13		3 2		3 2	2	2	
Subtotal	402	402		15	15		5		5	2	2	
Co. Voc Regular Co. Voc. Ft. Post Sec.												
Subtotal												
Totals	2,189	2,189		298	298		75		75	41	41	
Percentage Error						-	_		100.00%			
							-					
	Reported on	Reported on	Trans	portation			-					
	DRTRS by	DRTRS by										Re-
	DOE/County	District	Errors	Tested	Verified	Errors					Reported	Calculated
			<u></u>			<u></u>						
Reg Public Schools, Col. 1	1,827	1,827		192	192			age) = Regular Inclu				3.
Reg SpEd, Col. 4	269	269		29	29			age) = Regular Excl				3.
Transported - Non-Public, Col. 3	353	353		37	37		Spec. Avg. (Mile	eage) = Special Ed.	with Special N	leeds	6.6	6.
Special Needs, Col. 6	306	306		31	31		-					
Totals	2,755	2,755		289	289		_					
							-					

Percentage Error

\_\_\_\_\_

\_\_\_\_\_

#### GLOUCESTER TOWNSHIP SCHOOL DISTRICT

Application for State School Aid Summary Schedule of Audited Enrollments Enrollment as of October 15, 2015

		ent LEP NOT Low Inco	Sample for Verification			
	Reported on A.S.S.A. as NOT Low <u>Income</u>	Reported on Workpapers as NOT Low <u>Income</u>	Errors	Sample Selected from <u>Workpapers</u>	Verified to Test Score <u>and Register</u>	Sample <u>Errors</u>
alf Day Preschool						
III Day Preschool						
alf Day Kindergarten	12	12		12	12	
III Day Kindergarten						
ne	4	4		4	4	
vo	1	1		1	1	
nree	6	6		6	6	
Dur	4	4		4	4	
ve	2	2		2	2	
x	2	2		2	2	
even	1	1		1	1	
ght	2	2		2	2	
ne						
n						
even						
velve						
ost-Graduate						
dult H.S. (15+CR.)						
dult H.S. (1-14CR.)						
ubtotal	34	34	-	34	34	
pecial Education-Elementary pecial Education-Middle School pecial Education-High School	1	1				
ubtotal	1	1	-			
o. Voc Regular o. Voc. Ft. Post Sec.						
ubtotal		<u> </u>				
tals	35	35	-	34	34	

#### EXCESS SURPLUS CALCULATION

## REGULAR DISTRICT / CHARTER SCHOOL / RENAISSANCE SCHOOL PROJECT

### SECTION 1

#### 2% Calculation of Excess Surplus

2015-16 Total General Fund Expenditures Reported on CAFR Exhibit C-1 Increased by: Transfer to Internal Service Funds Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to SRF for PreK-Regular Transfer from General Fund to SRF for PreK-Inclusion	<u>103,825,170.16</u> (B) <u>3,401,990.23</u> <u>-</u> (B1a) <u>1,200,000.00</u> (B1b) <u>-</u> (B1c) <u>-</u> (B1d)
Decreased by: On-Behalf TPAF Pension & Social Security Assets Acquired Under Capital Leases	11,368,019.43 (B2a) (B2b)
Adjusted 2015-16 General Fund Expenditures [(B)+(B1s)-(B2s)]	<u>97,059,140.96</u> (B3)
2% of Adjusted 2015-16 General Fund Expenditures [(B3) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment *	<u>1,941,182.82</u> (B4) <u>1,941,182.82</u> (B5) <u>1,146,108.00</u> (K)
Maximum Unassigned Fund Balance [(B5) + (K)]	<u>3,087,290.82</u> (M)
SECTION 2	
Total General Fund - Fund Balances at June 30, 2016 (Per CAFR Budgetary Comparison Schedule, Ex. C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures ** Other Restricted Fund Balances **** Assigned Fund Balance - Designated for Subsequent Year's Expenditures	21,903,062.50 (C) 547,644.77 (C1) - (C2) 3,795,666.00 (C3) 8,171,721.30 (C4) 922,337.23 (C5)
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]	8,465,693.20(U1)
SECTION 3	
Restricted Fund Balance - Excess Surplus *** [(U1)-(M)] IF NEGATIVE ENTER -0-	5,378,402.38(E)
Recapitulation of Excess Surplus as of June 30. 2016	
Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures ** Restricted - Excess Surplus *** [(E)]	<u>3,795,666.00</u> (C3) <u>5,378,402.38</u> (E)
Total Excess Surplus [(C3)+(E)]	<u>9,174,068.38</u> (D)

#### EXCESS SURPLUS CALCULATION (CONT'D)

#### REGULAR DISTRICT / CHARTER SCHOOL / RENAISSANCE SCHOOL PROJECT

#### Footnotes:

Allowable adjustment to expenditures on line K must be detailed as follows. This adjustment line (as detailed below is to be utilized when applicable for:

(H) Federal Impact Aid. The passage of P.L.2015, c.46 amended N.J.S.A. 18A:7F-41 to permit a board of education to appropriate federal impact aid funds to establish or supplement a federal impact aid legal reserve in the general fund. Accordingly, effective for the year ending June 30, 2016 the Federal Impact Aid adjustment to expenditures is limited to the portion of Federal Impact Aid Section 8002 and Section 8003 received during the fiscal year and recognized as revenue on the General Fund Budgetary Comparison Schedule, but not transferred to the Federal Impact Aid Reserve – General (8002 or 8003) by board resolution during June 1 to June 30 of the fiscal year under audit. Amounts transferred to the reserve are captured on line (C4);

(I) Sale and Lease-back (Refer to the Audit Program Section II, Chapter 10);

- (J1) Extraordinary Aid;
- (J2) Additional Nonpublic School Transportation Aid;
- (J3) Recognized current year School Bus Advertising Revenue; and
- (J4) Family Crisis Transportation Aid.

Notes to auditor: Refer to the Audit Program Section II, Chapter 10 for restrictions on the inclusion of Extraordinary Aid, Family Crisis Transportation Aid, and Additional Nonpublic School Transportation Aid.

#### Detail of Allowable Adjustments

Federal Impact Aid	-	(H)
Sale & Lease-back	-	(I)
Extraordinary Aid	1,082,076.00	(J1)
Additional Nonpublic School Transportation Aid	64,032.00	(J2)
Current Year School Bus Advertising Revenue Recognized	-	(J3)
Family Crisis Transportation Aid	-	(J4)
Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)+(J4)]	1,146,108.00	(K)

- \*\* This amount represents the June 30, 2015 Excess Surplus (C3 above) and must be included in the Audit Summary Line 90031. This amount was to be appropriated in the 2016-2017 general fund budget.
- \*\*\* Amounts must agree to the June 30, 2016 CAFR and must agree to Audit Summary Line 90030.

#### \*\*\*\*

Amount for Other Restricted Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by another type of government, such as the judicial branch of government, must have departmental approval. District requests should be submitted to the Division of Administration and Finance prior to September 30.

#### Detail of Other Restricted Fund Balance

Statutory restrictions:	
Approved unspent separate proposal	
Sale/lease-back reserve	
Capital reserve	5,769,756.35
Maintenance reserve	1,088,256.49
Emergency reserve	913,708.46
Tuition reserve	400,000.00
School bus advertising 50% fuel offset reserve - current year	
School bus advertising 50% fuel offset reserve - prior year	
Impact Aid General Fund Reserve (Sections 8002 and 8003)	
Impact Aid Capital Fund Reserve (Sections 8007 and 8008)	
Other state/government mandated reserves	
[Other Restricted Fund Balance not noted above]****	
Total Other Restricted Fund Balance	<u>8,171,721.30</u> (C4)