HAMBURG BOROUGH SCHOOL DISTRICT
COUNTY OF SUSSEX
AUDITORS' MANAGEMENT REPORT ON
ADMINISTRATIVE FINDINGS - FINANCIAL,
COMPLIANCE AND PERFORMANCE
YEAR ENDED JUNE 30, 2016

### $\frac{\text{HAMBURG BOROUGH SCHOOL DISTRICT}}{\text{COUNTY OF SUSSEX}}$

#### AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE

#### FINDINGS - FINANCIAL,

#### <u>COMPLIANCE AND PERFORMANCE</u> <u>YEAR ENDED JUNE 30, 2016</u>

#### TABLE OF CONTENTS

Cover Letter	1
Scope of Audit	2
Administrative Practices and Procedures	
Insurance	2
Officials in Office and Surety Bonds	2
Tuition Charges	2
Financial Planning, Accounting and Reporting	2
Examination of Claims	2
Payroll Account and Position Control Roster	2
Reserve for Encumbrances and Accounts Payable	3
Classification of Expenditures:	
General Classifications	
Administrative Classifications	
Board Secretary's Records	3
Treasurer's Records	3
No Child Left Behind (NCLB)	3
Other Special Federal and/or State Projects	3
T.P.A.F. Reimbursement	4
School Purchasing Programs	4
Contracts and Agreements Requiring Advertisement for Bids4	
School Food Service	
Student Body Activities	
Application for State School Aid	
Pupil Transportation	
Facilities and Capital Assets	
Travel Expense and Reimbursement Policy	6
Status of Prior Year's Findings/Recommendations	6
Schedule of Meal Count Activity (Not Applicable)	
Schedule of Net Cash Resources (Not Applicable)	8
Schedule of Audited Enrollments10-	
Excess Surplus Calculation15-	
Summary of Recommendations	. 17



Mount Arlington Corporate Center 200 Valley Road, Suite 300 Mt. Arlington, NJ 07856 973-328-1825 | 973-328-0507 Fax Lawrence Business Center 11 Lawrence Road Newton, NJ 07860 973-383-6699 | 973-383-6555 Fax

September 1, 2016

The Honorable President and Members of the Board of Education
Hamburg Borough School District
County of Sussex, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Hamburg Borough School District in the County of Sussex for the fiscal year ended June 30, 2016, and have issued our report thereon dated September 1, 2016.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated September 1, 2016, on the financial statements of the Board.

We will review the status of the comments, if any, during our next audit engagement. We have already discussed any comments and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the suggestions, if any.

This report is intended for the information of the Hamburg Borough School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

Valerie A. Dolan

Licensed Public School Accountant #2526

Certified Public Accountant

#### Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

#### Administrative Practices and Procedures

#### **Insurance**

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, the Insurance Schedule contained in the District's CAFR.

#### Officials in Office and Surety Bonds

Name	<u>Position</u>	 Coverage
Amy Maronpot Dawn Babcock William J. Sabo	Treasurer (Until 5/31/16) Treasurer (From 6/1/16) Business Administrator/Board Secretary	\$ 185,000 185,000 185,000

#### **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were different than estimated costs. The Board made a proper adjustment to the billings to sending districts for the change in per pupil costs in accordance with N.J.A.C. 6A:23A-3.1(f)3.

#### Financial Planning, Accounting and Reporting

#### **Examination of Claims**

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

#### Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account. Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the General Fund.

All payrolls were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/Business Administrator and the Superintendent.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendent, and business administrator) to the NJ Department of Treasury was filed in a timely manner.

Financial Planning, Accounting and Reporting (Cont'd)

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

#### Classification of Expenditures – General and Administrative Classifications

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-8.2 as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, we reviewed administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A-23A-16.2(f). As a result of the procedures performed, we found no errors and no additional procedures were deemed necessary to test the propriety of expenditure classification.

#### Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

#### Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

#### No Child Left Behind (N.C.L.B.)

The N.C.L.B. financial exhibits are contained within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I and Title II of the No Child Left Behind Act.

#### Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

Financial Planning, Accounting and Reporting (Cont'd)

#### T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund.

#### T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was remitted to the State of New Jersey prior to the required deadline of October 1, 2016. The reimbursement form was reviewed and no exceptions were noted.

#### **School Purchasing Programs**

#### Contracts and Agreements Requiring Advertisement for Bids

#### N.J.S.A. 18A:18A-3 states:

- a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L. 1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Commencing in the fifth year after the year in which P.L. 1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made . . . . "
- N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law...."

Effective July 1, 2015 and thereafter the bid thresholds in accordance with *N.J.S.A.* 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under *N.J.S.A.* 18A:39-3 is currently \$18,800.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

School Purchasing Programs (Cont'd)

#### Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4, as amended.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

#### School Food Service

The school food service was not selected as a major federal and/or state program and state and federal program expenditures did not exceed \$100,000 in federal and/or state support.

#### **Student Body Activities**

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

#### Application for State School Aid

Our audit procedures included a test of enrollments and related services reported in the October 15, 2015 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, bilingual and low income students. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers with no exceptions. The information that was included on the work papers was verified on a test basis without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District has adequate written procedures for the recording of student enrollment data.

#### **Pupil Transportation**

Our audit procedures included a test of on-roll status reported in the 2015-2016 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. The District did not purchase buses; therefore, the review of bid specifications for the purchase of buses for compliance with applicable statutes did not apply to the District for the current fiscal year. No exceptions were noted in our review of transportation related purchases of goods and services.

#### Facilities and Capital Assets

There were no SDA Grant funds received or expended in the current year.

#### **Travel Expense and Reimbursement Policy**

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations include requirements for the District to establish a maximum travel amount for the year and to ensure that the maximum amount is not exceeded. The regulations also require that all travel must be preapproved by the Board of Education and that the approval must be itemized by event, event total cost, and the individuals attending.

Our review of the travel policies and records revealed that the District is in general compliance with the travel regulations.

#### **Management Suggestions:**

#### **Cyber Security**

Cyber-crime has become much more prevalent in the last few years. Websites and internal networks, including personally identifiable information ("PII"), have been hacked and resulted in significant losses to organizations, both financial and reputational. We suggest that the School District consider options to test and protect the School District from cyber-crime.

#### **Deferred Compensation Plans**

The School District has a fiduciary responsibility to its employees related to the deferred compensation plans offered by the School District. The School District should consider a periodic review of the benefits, features, costs, and performance of its deferred compensation plans and make that information available to employees to assist employees in making suitable choices for investing their retirement funds while fulfilling the School Districts's fiduciary responsibilities.

#### **Independent Contractors vs. Employees**

The School District should consider reviewing the status of "Independent Contractors" utilized by the School District with Internal Revenue Service guidelines for determination of employment status. The IRS has been reviewing employers, including governments, to determine compliance. A proactive approach may help to minimize or eliminate potential penalties related to incorrect employment status determination.

#### **Governmental Accounting Standards Board Statements:**

The next Governmental Accounting Standards Board ("GASB") statement which will have a significant impact on the District will be GASB#75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions, will be effective for the fiscal year ending June 30, 2018. This standard replaces GASB#45, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions. It is similar to GASB Statement No. 68, Accounting and Financial Reporting for Pensions GASB#68 in that successful implementation of this standard will require the provision of certain key financial and non-financial information from the New Jersey Division of Pensions.

#### Status of Prior Year's Findings/Recommendations

There were no audit findings in the prior year.

HAMBURG BOROUGH SCHOOL DISTRICT
SCHEDULE OF MEAL COUNT ACTIVITY
FOOD SERVICE FUND
NUMBER OF MEALS SERVED
ENTERPRISE FUND
FOR THE FISCAL YEAR ENDED JUNE 30, 2016
(MEMORANDUM ONLY)

**NOT APPLICABLE** 

# HAMBURG BOROUGH SCHOOL DISTRICT SCHEDULE OF NET CASH RESOURCES FOOD SERVICE FUND ENTERPRISE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2016

NOT APPLICABLE

	2016-2017 Application for State School Aid				Sample for Verification							
-	Repor	ted on	Repor	ted on			Sam	ple	Verifie	ed per	Errors	s per
	A.S.	S.A.	Work	papers			Selecte	d from	Regis	sters	Regis	sters
_	On l	Roll	On 1	Roll	Err	ors	Workp	apers	On F	Roll	On F	Roll
-	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Full Day Preschool 3 Years Old	2		2				2		2			
Half Day Pre-K 4 Years Old	5		5				5		5			
Full Day Kindegarten	24		24				24		24			
Grade One	37		37				37		37			
Grade Two	25		25				25		25			
Grade Three	25		25				25		25			
Grade Four	19		19				19		19			
Grade Five	21		21				21		21			
Grade Six	12		12				12		12			
Grade Seven	21		21				21		21			
Grade Eight	14		14				14		14			
Subtotal	205		205				205		205			
Special Ed - Elementary	29		29				5		5			
Special Ed - Middle School	16		16				4		4			
Subtotal	45		45				9		9		*****	<del></del>
-		•										
Totals	250	- 0 -	250	- 0 -	-0-	- 0 -	214	- 0 -	214	- 0 -	- 0 -	- 0 -
Percentage Error					0.00%	0.00%					0.00%	0.00%

	Private Schools for Disabled			Resident Low Income						
	Reported on				Reported on	Reported on		Sample		
	A.S.S.A. as	Sample			A.S.S.A.	Workpapers		Selected	Verified to	
	Private	for	Sample	Sample	as Low	as Low		from	Application	Sample
	Schools	Verification	Verified	Errors	Income	Income	Errors	Workpapers	and Register	Errors
Full Day Kindergarten					7	7		2	2	
Grade One					5	5		1	1	
Grade Two					5	5		1	1	
					· ·	3		2	•	
Grade Three					10	10		2	2	
Grade Four					2	2		2	2	
Grade Five					4	4		2	2	
Grade Six					2	2		2		
Grade Seven					6	6		2	2	
Grade Eight						3	<del></del>			
Subtotal					44	44		9	9	
Special Ed - Elementary					10	10		3	3	
Special Ed - Middle School	1	1	1		5	5		1	1	
Subtotal	1	1	1		15	15		4	4	
						·				
Totals	1	1	1	- 0 -	59	59	- 0 -	13	13	- 0 -
Percentage Error				0.00%			0.00%			0.00%

Resident LEP Low Income

			TCSIGCHT EXE	Don meene		
	Reported on	Reported on		Sample	Verified to	
	A.S.S.A. as	Workpapers		Selected	Test Scores,	
	LEP Low	LEP Low		from	Application	Sample
	Income	Income	Errors	Workpapers	and Register	Errors
Full Day Kindergarten Grade One Grade Two Grade Three Grade Four Grade Five Grade Six Grade Seven Grade Eight						
Subtotal						
Special Education: Elementary Middle School Subtotal						
Totals	- 0 -	- 0 -	- 0 -	- 0 -	- 0 -	- 0 -
Percentage Error			0.00%			0.00%

Resident LEP Not Low Income

			Coldent ELI 1	ot Low meome		
	Reported on	Reported on		Sample		
	A.S.S.A. as	Workpapers		Selected	Verified to	
	LEP Not Low	LEP Not Low		from	Test Scores	Sample
	Income	Income	Errors	Workpapers	and Register	Errors
Special Education:						
Elementary	1	1		1	1	
Subtotal	1	1		1	1	
		_	_	_		
Totals	1	1	- 0 -	1	<u> </u>	- 0 -
Percentage Error			0.00%			0.00%

#### HAMBURG BOROUGH SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLLMENT APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2015

Transportation	

	Reported on DRTRS	Reported on DRTRS				
	by DOE	by District	Errors	Tested	Verified	Errors
Regular - Public Schools	14	14		4	4	
Regular - Special Education	2	2		2	2	
Transported - Non Public	25	25		8	8	
AIL- Non-Public	1_	1		1	1	
Totals	42	42	- 0 -	15	15	- 0 -
Percentage Error			0.00%			0.00%

	Re-		
	Reported	calculated	
Average Mileage - Regular Including Grade PK Students	5.6	5.6	
Average Mileage - Regular Excluding Grade PK Students	5.6	5.6	
Average Mileage - Special Education with Special Needs	0.0	0.0	

## HAMBURG BOROUGH SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2016

#### **EXCESS SURPLUS CALCULATION**

#### Section 1 - REGULAR DISTRICT

2015-2016 Total General Fund Expenditures per the CAFR Increased by: Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Transfer from General Fund to Special Revenue Fund - Pre K Regular Transfer from General Fund to Special Revenue Fund - Pre K Inclusion Decreased by: On-Behalf TPAF Pension and Social Security Assets Acquired Under Capital Leases  Adjusted 2015-2016 General Fund Expenditures [(B)+(B1's)-(B2's)]	\$ 5,692,008 (B)  \$ -0- (B1a) \$ -0- (B1b) \$ -0- (B1c) \$ -0- (B1d)  \$ 577,004 (B2a) \$ -0- (B2b)  \$ 5,115,004 (B3)
2% of Adjusted 2015-2016 General Fund Expenditures [(B5) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustments	\$ 102,300 (B4) \$ 250,000 (B5) \$ 3,847 (K)
Maximum Unassigned Fund Balance [(B5)+(K)]	\$ 253,847 (M)
Section 2	
Section 2	
Total General Fund - Fund Balances @ 6/30/2016 (Per CAFR Budgetary Comparison Schedule C-1)	\$ 2,728,794 (C)
Total General Fund - Fund Balances @ 6/30/2016 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures	\$ 2,728,794 (C) \$ -0- (C1) \$ -0- (C2)
Total General Fund - Fund Balances @ 6/30/2016 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balances	\$ -0- (C1) \$ -0- (C2) \$ 494,410 (C3) \$ 1,217,708 (C4)
Total General Fund - Fund Balances @ 6/30/2016 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures	\$ -0- (C1) \$ -0- (C2) \$ 494,410 (C3)
Total General Fund - Fund Balances @ 6/30/2016 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year-End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balances Assigned Fund Balance - Designated for Subsequent Year's Expenditures	\$ -0- (C1) \$ -0- (C2) \$ 494,410 (C3) \$ 1,217,708 (C4) \$ 157,077 (C5)

## HAMBURG BOROUGH SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2016

#### Recapitulation of Excess Surplus as of June 30, 2016

Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Excess Surplus [(E)]	<u>\$</u> <u>\$</u>	494,410 605,752	
Total $[(C3)+(E)+(F)]$	\$	1,100,162	(D)
Detail of Allowable Adjustments			
Impact Aid Sale and Lease Back Extraordinary Aid	\$ \$ \$	-0- 193	(H) (I) (J1)
Additional Nonpublic School Transportation Aid  Total Adjustments [(H)+(I)+(J1)+(J2)]	<u>\$</u>	3,654 3,847	
Detail of Other Restricted Fund Balances		3,017	= ()
Statutory Restrictions Approved Unspent Separate Proposal Sale/Lease-Back Reserve Capital Reserve Maintenance Reserve Emergency Reserve Tuition Reserve Other State/Governmental Mandated Reserve Other Restricted Fund Balance not noted Above	\$ \$ \$ \$ \$ \$ \$	-0- -0- 1,217,708 -0- -0- -0- -0-	-
Total Other Restricted Fund Balances	\$	1,217,708	=

### HAMBURG BOROUGH SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS YEAR ENDED JUNE 30, 2016

#### It is recommended that:

1.	Administrative Pra	ctices and Pro	ocedures

None

2. Financial Planning, Accounting and Reporting

None

3. School Purchasing Program

None

4. School Food Service

None

5. Student Body Activities

None

6. Application for State School Aid

None

7. Pupil Transportation

None

8. Facilities and Capital Assets

None

9. <u>Miscellaneous</u>

None

10. Status of Prior Year's Findings/Recommendations

There were no audit findings in the prior year.