Auditor's Management Report

for the

Hamilton Township School District

in the

County of Mercer New Jersey

for the

Fiscal Year Ended June 30, 2016

AUDITOR'S MANAGEMENT REPORT OF ADMINISTRATIVE FINDINGS FINANCIAL AND COMPLIANCE

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SUPLEE, CLOONEY & COMPANY

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INDEPENDENT AUDITOR'S REPORT

Honorable President and Members of the Board of Education Hamilton Township School District County of Mercer Hamilton, New Jersey 08527

We have audited, in accordance with U.S. generally accepted auditing standards and Government Auditing Standards issued by the Comptroller General of the United States, the basic financial statements of the Township of Hamilton School District in the County of Mercer for the year ended June 30, 2016, and have issued our report dated November 30, 2016.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results are disclosed on the following pages, as listed in the accompanying table of contents.

This report is intended solely for the information of the Township of Hamilton School District, County of Mercer, New Jersey, the New Jersey Department of Education and federal and state audit awarding agencies and is not intended to be and should not be used by anyone other than these specified parties.

PUBLIC SCHOOL ACCOUNTANT NO. 948

November 30, 2016

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Monies, the activities of the Hamilton Township School District Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures

<u>Insurance</u>

Insurance coverage was carried in the amounts as detailed in the District's CAFR. (See Exhibit J-20)

Official Bonds

NAME	POSITION	AMOUNT <u>OF BOND</u>
Thomas Venanzi	Treasurer of School Monies	\$750,000.00
Katherine Attwood	Board Secretary/ School Business Administrator	\$750,000.00

Adequacy of insurance coverage is the responsibility of the Board of Education.

Financial Planning, Accounting and Reporting

Examination of Claims

Our audit of claims paid during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Accounts

The net salaries of all employees of the Board were deposited in the Net Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary/Business Administrator.

Salary withholdings were promptly remitted to the proper agencies.

Position Control Roster

The Position Control Roster was reviewed and compared to payroll records, employee benefit records and charges made to the general ledger to ensure proper and consistent financial reporting and that employee benefits are only offered to current employees.

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made as of June 30, 2016 for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23-2.2 (g) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to selecting a test sample our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23 A-2.4 As a result of the procedures performed, no exceptions were noted.

Board Secretary's Records

The records maintained by the Board Secretary were in satisfactory condition.

2016-1 Finding: Under the terms of the District's various labor agreements, employees are permitted to waive health and/or prescription insurance. Our audit revealed that one employee was permitted to obtain a "partial" waiver of coverage with the employee still receiving a lower level of coverage then they were eligible for. "Partial" waivers are not addressed in the labor agreements nor are they specifically permitted under State Statute.

<u>2016-1</u> Recommendation: That Health Benefit waivers be made in accordance with the District's various labor contracts

Treasurer's Records

The records maintained by the Treasurer of School Monies were in satisfactory condition.

<u>Elementary and Secondary Education Act of 1965 (E.S.E.A.) / Improving America's</u> <u>Schools (IASA) as Reauthorized by the No Child Left Behind Act of 2001</u>

The E.S.E.A. financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the projects under Title I, Title II Part A, and Title III of the Elementary and Secondary Education Act.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds, on a test basis, indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

The amount of the expenditure charged to the current year's Final Report(s) for all federal awards for the school district to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the school district for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 60 day grant liquidation period required by the Office of Grants Management. The expenditure was reviewed subsequent to the reimbursement. No exceptions were noted.

SCHOOL PURCHASING PROGRAMS

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 30A:30A-1, et seq. states:

"a. When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$29,000, the contract may be awarded by a purchasing agent when so authorized by resolution of the board of education without public advertising for bids and bidding therefor, except that the board of education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b of section 9 of P.L. 1971 c. 198 (C.40A:11-9) the board of education may establish that the bid threshold may be up to \$40,000.00. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L. 1999 c. 440 takes effect, and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the board of education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 30A:30A-2 and shall round the adjustment to the nearest \$1,000.00. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of every year in which it is made. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to paragraph (1) of subsection a. of N.J.S.A. 30A:30A-5 may be awarded for a period not exceeding 12 consecutive months."

SCHOOL PURCHASING PROGRAMS

Contracts and Agreements Requiring Advertisement for Bids (Continued)

<u>N.J.S.A.18A:18A-4</u> states, "Every contract for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the board of education to the lowest responsible bidder after public advertising for bids and bidding therefor, except as is provided otherwise in this chapter or specifically by any other law."

The board of education may, by resolution approve by the majority of the board of education and subject to subsections b. and c. of this section, disqualify a bidder who would otherwise be determined to be the lowest responsible bidder, if the board of education finds that it has had negative prior experience with the bidder."

Effective July 1, 2015, the bid threshold in accordance with N.J.S.A. 30A:30A-3(a) and (c) is \$29,000.00. In accordance with N.J.S.A. 40A:11-9 (b) the bid threshold for all purchases made by the District's qualified purchasing agent is \$40,000.00. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A: 39-3 is currently \$18,800.00.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies; the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed.

The results of our examination indicated that no individual payments, contracts or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies," in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provisions of <u>N.J.S.A.18A-18A-4</u>.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per <u>N.J.S.A.18A:18A-5</u>

The system of records did not provide for an accumulation of purchases for which the School Board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service Funds

The financial transactions and statistical records of the School Food Services were reviewed. The financial accounts, meal count records and eligibility applications were reviewed on a test-check basis.

Cash receipts and bank records were reviewed for timely deposit.

The number of meals claimed for reimbursement was verified against sales and meal count records. As part of the claims review process the edit check worksheet was completed. Reimbursement vouchers were properly computed and timely filed. Meals claimed agreed with the meal count records tested.

Applications for free and reduced price meals were reviewed for completeness and accuracy. The number of free and reduced price meals claimed as served did not exceed the number of valid applications on file, times the number of operating days, on a school by school basis. The free and reduced priced meal policy is uniformly administered throughout the School system. The required verification procedures for free and reduced price applications were completed and available for review.

Expenditures were separately recorded as food, labor and other costs. Vendor invoices were reviewed and costs verified. Inventory records on food and supply items were currently maintained and properly applied in determining the cost of food and supplies used.

The cash disbursements records reflected expenditures for program related goods and services. The District is depositing and expending program monies in accordance with <u>N.J.S.A.</u> 30A:17-34 and 19-1 through 19-4.1. The appropriate revenue and expenditure records were maintained in order to substantiate the non-profit status of the school food service.

Net cash resources did not exceed three months average expenditures.

Time sheets were reviewed and labor costs verified. Payroll records were maintained on all School Food Service employees. No exceptions were noted.

USDA Food Distribution Program (food and/or commodities) were received and a single inventory was maintained on a first-in, first-out basis. No exceptions were noted.

The school district maintains the detailed revenue and expenditure Information necessary in order to execute the USDA mandated Non-Program Food Revenue Tool at least annually.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled Enterprise Funds, Section G.

Student Body Activities

The records for the Student Body Activities were maintained in satisfactory condition.

<u>2016-2 Finding</u>: Per District policy, funds collected for Student Activities are to be supported by written receipts and deposited within 24 hours. In FY2016 the District implemented new procedures to document the receipts of funds however in many cases we were unable to determine the actual date of receipt.

We also noted one disbursement from a Student Activity account that was made by electronic wire transfer for the purchase of prepaid check cards to be used to pay for travel expenses for a school trip. Per District policy, disbursements are to be made only by check.

<u>2016-2 Recommendation</u>: That Student Activity account transactions and documentation be made in accordance with District policy.

Pupil Transportation

Our audit procedures included a test of on roll status reported in the 2015-2016 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report with minor exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

Facilities and Capital Assets

Our procedures included a review of the SDA grant agreements for consistency with recording SDA revenue, transfer of local funds from the general or capital reserve account, and awarding of contracts for eligible facilities construction. No exceptions were noted.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2015 Application for State School Aid (A.S.S.A.) for onroll, private schools for the disabled, and low income. We also performed a review of the district procedures related to its completion. The information on the A.S.S.A. was compared to the district workpapers without exception. The information that was included on the workpapers was verified with no exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The district maintained workpapers on the prescribed state forms or their equivalent.

The district has adequate written procedures for the recording of student enrollment data.

Follow Up on Prior Year's Audit Findings

Corrective Action was taken on all prior year findings.

RECOMMENDATIONS

Administrative Practices and Procedures

<u>2016-1 Recommendation</u>: That Health Benefit waivers be made in accordance with the District's various labor contracts.

Financial Planning, Accounting and Reporting

None

School Purchasing Program

None

School Food Service

None

Student Body Activities

<u>2016-02 Recommendation</u>: That Student Activity account transactions and documentation be made in accordance with District policy.

Application for State School Aid

None

Pupil Transportation

None

Capital Assets and Facilities

None

HAMILTON TOWNSHIP BOARD OF EDUCATION SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2015

	2016-17	⁷ Applicatio	in for State St	chool Aid (1	2016-17 Application for State School Aid (10/15/15 data)			Sample fo	Sample for Verification		ш	rivate Schoo	Private School for Disabled	q
	Reported as	d as	Reported on Workpapers	d on Ders			Sample Selected from	Verif Reg	Verified per Registers	Errors per Registers	Reported on A.S.S.A. as	n Sample s for		
	on Roll		on Roll		Erro		orkpa	:	on Roll	on Rc				Sample
	Full	Shared	Full	Shared	Full Shared		Full Shared	Full	Shared	Full Shared	ed Schools	cation	Verified	Errors
Half Day PreK-3 year old	16		16				~	-						
Half Day PreK-4 year old	98		98				З	ю						
Full Day Prek-3 year old	ı		ı											
Full Day PreK-4 year old	5		5											
Full Dav K	759		759				19	19						
One	200		662				21	21						
Two	740		740				18	18						
Three	675		675				19	19						
Four	704		704				17	17						
Five	693		693				19	19						
Six	722		722				21	21						
Seven	776		776				21	21						
Eight	736		736				20	20						
Nine	803		803				22	22						
Ten	804	2	804	2			20 1	20	-	•				
Eleven	752	85	752	85				19	ю	•				
Twelve	660	86	660	86			18 3	18	ю	•				
Post-Graduate														
Adult H.S. (15+ CR.)							2		2					
Adult H.S. (1-14 CR.)		18		18										
Subtotal	9,742	191	9,742	191	0	0	258 9	258	6	0	0.0 0.0	0 0.0	0.0	0
Sp. Ed Elementary	621		621				19	19			9.0			0
Sp. Ed Middle School	443		443		0		13	13		0	13.0	0 9.0	9.0	0
Sp. Ed High School	560	114	560	114	0	0	16 3	16	e	0	0 39.0	0 30.0	30.0	0
Subtotal	1,624	114	1,624	114	0	0	48 3	48	3	0	0 61.0	0 46.0) 46.0	0
Co. Voc Regular Co. Voc. Ft. Post Sec.														
Totals	11,366	305	11,366	305	0	0	306 12	306	12	0	0 61.0	0 46.0) 46.0	0
Percentage Error					%0 %0	8				%0 %0	1 1			%0

			A	APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2015	LCATTON FOR STATE SCHOOL ALL SUN LCATTON FOR STATE SCHOOL ALL SUN ENROLLMENT AS OF OCTOBER 15, 2015	. AID SUMMAF	치					
	Ř	Resident Low Income		Samp	Sample for Verification	E	Reside	Resident LEP Low Income	Je	Samp	Sample for Verification	c
	Reported on A.S.S.A. as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors	Reported on A.S.S.A. as LEP low Income	Reported on Workpapers as LEP low Income	Errors	Sample Selected from Workpapers	Verified to Test Score and Register	Sample Errors
Haif Day PreK-3 year old Haif Day PreK-4 year old Full Day PreK-3 year old Full Day PreK-4 year old Haif Day K	ç	ççç					ŝ	ç		3	3	
One Two	230 342 319	342 342 319		20.00	20.00 20.00 20.00		35 35 12	35 35 12		6 2 - 20	20 20	
Three Four	289 271	289 271		20.00 20.00	20.00 20.00		14 8 (4 8 (ດມດ	o n o	
Five Six	280	280 293		20.00	20.00		9 0 1	9 10		9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9	9 9 9 9 9	• •
Seven Eight Nico	291 246 314	291 246 214		20.00 20.00	20.00 20.00		11 1 1 1	0 5 7 4		8 ~ 0	8 ~ 0	
Ten	301.5	301.5		20.00	20.00		212	212		5 ¹	e 11 e	
Eleven Twelve	281 231	281 231		20.00	20.00		13	5 0		~ e	3 ~	
Post-Graduate Adult H.S. (15+CR.) Adult H.S. (1-14 CR.) Subtotal	3748.5	3748.5		260	260	0	204	204	0	116	116	0
Special Ed - Elementary Special Ed - Middle Special Ed - High Subtoral	315 265 316 896	315 265 316 896		15 13 43	15 13 43	0	0 4 0	0 4 0	0000	4 0 + 1	404	0000
Co. Voc Regular	-	-							0			
Co. Voc. Ft. Post Sec. Totals	4645.5	4645.5	0	303	303	0	216.0	216	0	123	123	0
Percentage Error			%0			%0		1 11	%0			%0
			Transportation	ation								
	Reported on DRTRS by DOE/county	Reported on DRTRS by District	Errors	Tested	Verified	Errors						
Reg Public Schools, col. 2, 3, 4, 5 Reg -Sp Ed. col. 8, 9, 10	2709 635.5	2709 635.5		202 47	202 47							Re-
Nonpublic Transported, col. 6 Special Ed Spec, col. 1,2,3,6,7,8	619 511.5	619 511.5		46 38	46 38		Avg. Mileage - F	Avg. Mileage - Regular Including Grade PK students	rade PK stude	ents	<u>Reported</u> 4.4	<u>Calculated</u> NR
Totals	4475	4475	0	333	333		Avg. Mileage - F Avg. Mileage - 5	Avg. Mileage - Regular Excluding Grade PK students Avg. Mileage - Special Ed with Special Needs	srade PK stude cial Needs	ents	4.4 7.4	NR R
Percentage Error			%0			%0						

HAMILTON TOWNSHIP BOARD OF EDUCATION SCHEDULE OF AUDITED ENROLLMENTS PPLICATION FOR STATE SCHOOL AID SUMMAR' ENROLLMENT AS OF OCTOBER 15, 2015

	Resider	Resident LEP NOT Low Income	ome	Samı	Sample for Verification	u
	Reported on A.S.S.A. as NOT Low Incorne	Reported on Workpapers as NOT Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors
Half Day PreK-4 year old Full Day PreK-3 year old						
Full Day PreK-4 year old						
Full Day K	13	13	0	11	11	
One	9	9	0	5	5	
Two	8	ω	0	7	7	
Three	e	С	0	e	e	
Four	2	2	0	2	2	
Five	4	4	0	2	5	
Six			0		,	
Seven	0	5	0	0	0	
Eight	~	~	0	~	~	
Nine	2	2	0	2	5	0
Ten	4	4	0	e	с С	0
Eleven	5	5	0	5	5	0
Twelve	2	2	0	2	2	0
Post-Graduate						
Adult H.S. (15+CR.)						
Subtotal	52	52	0	45	45	0
Special Ed - Elementary	2	2	0	~	-	
Special Ed - Middle Special Ed - Hinb			C			C
Subtotal	2	2	0	-	-	0
Co. Voc Regular Co. Voc. Ft. Post Sec.						
Totals	54	54	0	46	46	0
Percentage Error			%0			%0

HAMILTON TOWNSHIP BOARD OF EDUCATION SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2015

EXCESS SURPLUS CALCULATION

SECTION 1		
General Fund Expenditures:		•
Fiscal Year Ended June 30, 2016		\$198,554,999
Increased by:		
Transfer from Capital Outlay to Capital Projects		
		198,554,999
Less On-Behalf TPAF Pension and Social Security	\$18,869,516	
	_	18,869,516
Adjusted General Fund Expenditures		179,685,483
Excess Surplus Percentage	-	2.00%
Subtotal		3,593,710
Increased by:		
Extraordinary Aid (Unbudgeted)	583,107	
Non-Public Transportation Aid (Unbudgeted)	47,496	000 000
	-	630,603
Maximum Unreserved/Undesignated Fund Balance		\$4,224,313
Maximum Onreserved/Ondesignated Fund Datance	-	94,224,515
SECTION 2		
Total General Fund Balance		\$27,046,328
Decreased by:		
Non-Spendable Inventory	264,171	
Year End Encumbrances	7,574,411	
Legally Restricted:		
Excess Surplus - Designated for Subsequent Year's Expenditures	2,478,571	
Maintenance Reserve	373,614	
Capital Reserve	4,018,594	
Assigned Fund Balance - Designated for Subsequent Year's Expenditures	5,092,222	
	-	19,801,583
Total Unassigned Fund Balance		7,244,745
	-	1,211,110
Reserved Fund Balance-Excess Surplus	_	\$3,020,432
	-	
SECTION 3		
Recapitulation of Excess Surplus as of June 30, 2016		
Reserved Excess Surplus-Designated for Subsequent Years Expenditures		2,478,571
Reserved Excess Surplus	-	3,020,432
Total		5,499,003
10(0)	-	3,433,003