HANOVER TOWNSHIP SCHOOL DISTRICT
COUNTY OF MORRIS
AUDITORS' MANAGEMENT REPORT ON
ADMINISTRATIVE FINDINGS - FINANCIAL,
COMPLIANCE AND PERFORMANCE
FISCAL YEAR ENDED JUNE 30, 2016

HANOVER TOWNSHIP SCHOOL DISTRICT COUNTY OF MORRIS

AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE

FINDINGS - FINANCIAL,

COMPLIANCE AND PERFORMANCE FISCAL YEAR ENDED JUNE 30, 2016

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September 6, 2016

The Honorable President and Members of the Board of Education Hanover Township School District County of Morris, NJ

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Hanover Township School District in the County of Morris for the fiscal year ended June 30, 2016, and have issued our report thereon dated September 6, 2016.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated September 6, 2016, on the financial statements of the Board.

We will review the status of the comments during our next audit engagement. We have already discussed these comments and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the suggestions and recommendation.

This report is intended for the information of the Hanover Township School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

Raymond G. Sarinelli

Licensed Public School Accountant #867

Certified Public Accountant

GENERAL COMMENTS

Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education, the records of the various funds under the auspices of the Board of Education.

Administrative Practices and Procedures:

Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

Officials in Office and Surety Bonds

<u>Name</u>	Position	<u>C</u>	overage
Vanessa M. Wolsky	Business Administrator/Board Secretary	\$	225,000

There is a Public Employees' Faithful Performance Blanket Position Bond with the Selective Insurance Company covering all other employees with multiple coverage of \$250,000.

Tuition Charges

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were different than estimated costs. The Board made a proper adjustment to the billings to sending Districts for the change in per pupil costs in accordance with N.J.A.C. 6A:23-3.1(f)3.

Financial Planning, Accounting and Reporting:

Examination of Claims

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

Payroll Account and Position-Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account. Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the general fund.

All payrolls were approved by the Superintendent and were certified by the President of the Board, the Board Secretary/Business Administrator and the Chief School Administrator.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendent, assistant superintendents and business administrator) to the New Jersey Department of Treasury was filed by the March 15th due date.

GENERAL COMMENTS (Cont'd)

Financial Planning, Accounting and Reporting: (Cont'd)

Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

Classification of General and Administrative Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, we reviewed administrative coding classification to determine overall reliability and compliance with N.J.A.C. 6A:23-8.2s. As a result of the procedures performed, no errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classification.

Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

No Child Left Behind (N.C.L.B.)

The N.C.L.B. financial exhibits are contained herein within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title II and Title III of the No Child Left Behind Act.

Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

GENERAL COMMENTS (Cont'd)

T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for District employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

During the year ended June 30, 2016 there was no T.P.A.F. Reimbursement to the State for Federal Salary Expenditures as no salaries were charged to federal grants. The reimbursement form was reviewed and no exceptions were noted.

School Purchasing Programs:

Contracts and Agreements Requiring Advertisement for Bids

N.J.S.A. 18A:18A-3 states:

- a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.
- b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school Districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made "
- N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law"

Effective July 1, 2015, the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is currently \$18,800.

GENERAL COMMENTS (Cont'd)

School Purchasing Programs (Cont'd)

Contracts and Agreements Requiring Advertisement for Bids (Cont'd)

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

School Food Service:

Milk Service Fund

The school food service was not selected as a major federal and/or state program and state and federal program expenditures did not exceed \$100,000 in federal and/or state support.

Exhibits reflecting Child Nutrition Program operations are included in the section entitled "Proprietary Funds", Section G of the CAFR.

School Age Child Care Program

Our audit procedures included a review of the financial transactions of the School Age Child Care Program. Based on these procedures, we have no comments except as noted herein.

Student Body Activities

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted on the following page.

GENERAL COMMENTS (Cont'd)

Student Body Activities (Cont'd)

Finding:

During our review of student body activities it was noted that several deposits were not deposited in a timely manner.

Recommendation:

It is recommended that all deposits made in the student body activities fund be deposited within 48 hours as per state statute.

Management Response:

The Business Administrator will ensure that the custodians of all student body activities are aware of all policies pertaining to the safe guarding of cash. All custodians will ensure that all deposits are made within 48 hours.

Application for State School Aid

Our audit procedures included a test of information reported in the October 15, 2015 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the handicapped, low income and bilingual students. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers with no exceptions. The information that was included on the workpapers was verified on a test basis with no exceptions. The results of our procedures are presented in the Schedule of Audited Enrollments.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District's written procedures for the recording of student enrollment data appear to be adequate.

Pupil Transportation

Our audit procedures included a test of on-roll status reported in the 2015-2016 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

GENERAL COMMENTS (Cont'd)

Travel Expense and Reimbursement Policy

Travel Regulations require each District to adopt a formal policy and procedures pertaining to travel and reimbursement for its employees and board members. The regulations require the District to establish a maximum travel amount for the year and to ensure that the maximum is not exceeded. The regulations also require that all travel be preapproved by the Board of Education and the Superintendent and that the approval must be itemized by event, event total cost, and individuals attending. No exceptions were noted in our review of the travel expense and reimbursement testing.

Facilities and Capital Assets

Our procedures included a review of the SDA grant agreements for consistency with recording SDA revenue, transfer of local funds from the general fund or from the capital reserve account, and awarding of contracts for eligible facilities construction.

Management Suggestions:

Cyber Security

Cyber-crime has become much more prevalent in the last few years. Websites and internal networks, including personally identifiable information ("PII"), have been hacked and resulted in significant losses to organizations, both financial and reputational. We suggest that the District consider options to test and protect the District from cyber-crime.

Deferred Compensation Plans

The District has a fiduciary responsibility to its employees related to the deferred compensation plans offered by the District. The District should consider a periodic review of the benefits, features, costs, and performance of its deferred compensation plans and make that information available to employees to assist employees in making suitable choices for investing their retirement funds while fulfilling the District's fiduciary responsibilities.

Independent Contractors vs. Employees

The District should consider reviewing the status of "Independent Contractors" utilized by the District with Internal Revenue Service guidelines for determination of employment status. The IRS has been reviewing employers, including governments, to determine compliance. A proactive approach may help to minimize or eliminate potential penalties related to incorrect employment status determination.

GENERAL COMMENTS (Cont'd)

Governmental Accounting Standards Board Statements

The next Governmental Accounting Standards Board ("GASB") statement which will have a significant impact on the District will be GASB#75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions, will be effective for the fiscal year ending June 30, 2018. This standard replaces GASB#45, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions. It is similar to GASB Statement No. 68, Accounting and Financial Reporting for Pensions GASB#68 in that successful implementation of this standard will require the provision of certain key financial and non-financial information from the New Jersey Division of Pensions.

Status of Prior Year's Findings/Recommendations

There were no prior year recommendations.

HANOVER TOWNSHIP SCHOOL DISTRICT
SCHEDULE OF MILK COUNT ACTIVITY
MILK SERVICE FUND
NUMBER OF MILKS SERVED
ENTERPRISE FUND
FOR THE FISCAL YEAR ENDED JUNE 30, 2016
(MEMORANDUM ONLY)

Not Applicable

		2016-2017	Applicati	on for State	School Aid				Sample	for Verificati	on	
	Repo	rted on	Repo	rted on			Sar	mple	Verif	fied per	Erro	s per
	AS	SA	Work	papers			Select	ted from	Reg	gisters	Regi	sters
	On	Roll	On	Roll	Err	ors	Worl	kpapers	On	Roll	on]	Roll
	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
H 100 D 1 10 W 011	1								_			
Half Day Preschool 3 Years Old	1		1				l		1			
Half Day Preschool 4 Years Old	3		3				3		3			
Full Day Kindergarten	133		133				133		133			
Grade One	147		147				147		147			
Grade Two	149		149				149		149			
Grade Three	133		133				133		133			
Grade Four	145		145				145		145			
Grade Five	144		144				144		144			
Grade Six	164		164				164		164			
Grade Seven	132		132				132		132			
Grade Eight	152		152				152		152			
Subtotal	1,303		1,303				1,303		1,303			
Special Education:												
Elementary School	92		92				9		9			
Middle School	66		66				6		6			
Subtotal	158		158				15		15	<u> </u>		
Totals	1,461		1,461	***************************************	-0-	-0-	1,318		1,318	***************************************	-0-	-0-
Percentage Error					0.00%	0.00%					0.00%	_0.00%_

		Private Schools for	or Handicapped	1			Resident l	Low Income		
	Reported on ASSA as Private Schools	Sample for Verification	Sample Verified	Sample Errors	Reported on ASSA as Low Income	Reported on Workpapers as Low Income	Errors	Sample Selected from Workpapers	Verified to Application and Register	Sample Errors
Full Day Kindergarten					2	2		1	1	
Grade One					4	4		2	2	
Grade Two					3	3		1	1	
Grade Three					1	1				
Grade Four					3	3		1	1	
Grade Five					1	1				
Grade Six					1	1				
Grade Seven					3	3		1	1	
Subtotal					18	18		6	6	
Special Ed - Elementary										
School	2				5	5		2	2	
Special Ed - Middle										
School	2	1	1		1	1				
Subtotal	4	1	1		4	4		3		
Totals	4	1	1	-0-	24	24	-0-	8	8	
Percentage Error				0.00%			0.00%			0.00%

	Resi	dent LEP Low Inco	ome	Sar	mple for Verificati	on
	Reported	Reported on		Sample	Verified to	
	on ASSA	Workpapers		Selected	Application,	
	as LEP	as LEP		from	Register and	Sample
	Low Income	Low Income	Errors	Workpapers	Test Scores	Errors
Half Day Kindergarten	1	1		1	1	
Grade One	3	3		2	2	
Grade Two	1	1				
Grade Six	2	2		1	1	
Subtotal	7	7	-	4	4	
Totals	7	7	-0-	4	4	-0-
Percentage Error			0.00%			0.00%

	Residen	t LEP NOT Low I	ncome	San	nple for Verificati	on
	Reported on ASSA	Reported on Workpapers		Sample Selected	Verified to Application	
	as LEP NOT	as LEP NOT		from	and	Sample
	Low Income	Low Income	Errors	Workpapers	Register	Errors
Full Day Kindergarten	4	4		1	1	
Grade One	7	7		1	1	
Grade Two	8	8		1	1	
Grade Three	3	3		1	1	
Grade Four	1	1		1	1	
Grade Five	1	1		1	1	
Grade Six	1	1				
Grade Seven	2	2		1	1	
Subtotal	27	27		7	7	
Totals	27	27	-0-	7	7	-0-
Percentage Error			0.00%			0.00%

			Transpo	ortation		
	Reported on DRTRS by DOE	Reported on DRTRS by District	Errors	Tested	Verified	Errors
Regular - Public Schools	293	293		25	25	
Transported - Non Public	14	14		3	3	
AIL - Non Public	40	40		6	6	
Special Needs - Public	30	30		5	5	
Special Needs - Private	7	7		2	2	
Totals	384	384	-0-	41	41	-0-
Percentage Error			0.00%			0.00%

		Re-
	Reported	calculated
Average Mileage - Regular Including Grade PK Students	3.4	3.4
Average Mileage - Regular Excluding Grade PK Students	3.4	3.4
Average Mileage - Special Education with Special Needs	4.3	4.3

HANOVER TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2016

2% Calculation of Excess Surplus (2015-16 Regular District)

Section 1

2015-16 Total General Fund Expenditures per the CAFR	\$ 28,163,549 (B)
Increased by:	0 (71)
Transfer from Capital Outlay to Capital Projects Fund	\$ -0- (B1a)
Transfer from Capital Reserve to Capital Projects Fund	\$ <u>-0-</u> (B1b)
Decreased by:	
On-Behalf TPAF Pension and Social Security	\$ 2,662,077 (B2a)
Assets Acquired Under Capital Leases	\$ 203,256 (B2b)
Adjusted 15-16 General Fund Expenditures [(B)+(B1's)-(B2's)]	\$ 25,298,216 (B3)
2% of Adjusted 2015-16 General Fund Expenditures [(B3) times .02]	\$ 505,964 (B4)
Enter Greater of (B4) or \$250,000	\$ 505,964 (B4) \$ 505,964 (B5) \$ 8,880 (K)
Increased by: Allowable Adjustment	\$ 8,880 (K)
•	· · ·
Maximum Unassigned Fund Balance [(B5)+(K)]	\$ 514,844 (M)
Maximum Unassigned Fund Balance [(B5)+(K)] Section 2	<u>\$ 514,844</u> (M)
Section 2	
Section 2 Total General Fund - Fund Balances @ 6/30/16	
Section 2 Total General Fund - Fund Balances @ 6/30/16 (Per CAFR Budgetary Comparison Schedule C-1)	
Section 2 Total General Fund - Fund Balances @ 6/30/16	\$ 1,532,668 (C)
Section 2 Total General Fund - Fund Balances @ 6/30/16 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by:	\$ 1,532,668 (C)
Section 2 Total General Fund - Fund Balances @ 6/30/16 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year - End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures	\$ 1,532,668 (C)
Section 2 Total General Fund - Fund Balances @ 6/30/16 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year - End Encumbrances	\$ 1,532,668 (C)
Section 2 Total General Fund - Fund Balances @ 6/30/16 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Year - End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures	\$ 1,532,668 (C) \$ 76,774 (C1) \$ -0- (C2) \$ -0- (C3)

HANOVER TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2016 (Continued)

Section 3

Restricted Fund Balance-Excess Surplus [(U1)-(M)] IF NEGATIVE, ENTER -0-	\$ -0- (E)
Recapitulation of Excess Surplus as of June 30, 2016	
Restricted Excess Surplus - Designated for Subsequent Year's Expenditures Restricted Excess Surplus [(E)]	\$ -0- (C3) \$ -0- (E)
Total [(C3)+(E)]	\$ -0- (D)
Detail of Other Restricted Fund Balances	
Statutory Restrictions: Approved Unspent Separate Proposal Sale/Lease-back Reserve Capital Reserve Maintenance Reserve Emergency Reserve Tuition Reserve Other State/Government Mandated Reserve Other Restricted Fund Balance not noted above Total Other Restricted Fund Balances	\$ -0- \$ -0- \$ 441,050 \$ -0- \$ -0- \$ -0- \$ -0- \$ -0- \$ -0-
Detail of Allowable Adjustments:	
Impact Aid Sale & Leaseback Extraordinary Aid Nonpublic School Transportation Costs Total Allowable Adjustments	\$ -0- (H) \$ -0- (I) \$ -0- (J1) \$ 8,880 (J2) \$ 8,880 (K)

HANOVER TOWNSHIP SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2016

It is recommended that:

 Administrative Practices and Procedures

None

2. Financial Planning, Accounting and Reporting

None

3. School Purchasing Program

None

4. School Food Service

None

5. Student Body Activities

All deposits made in the student body activities fund be deposited within 48 hours as per state statute.

6. Application for State School Aid

None

7. Pupil Transportation

None

8. Facilities and Capital Assets

None

9. <u>Status of Prior Year's Findings/Recommendations</u>

None