HARDYSTON TOWNSHIP SCHOOL DISTRICT

COUNTY OF SUSSEX

AUDITORS' MANAGEMENT REPORT ON

ADMINISTRATIVE FINDINGS - FINANCIAL,

COMPLIANCE AND PERFORMANCE

FISCAL YEAR ENDED JUNE 30, 2016

### $\frac{\text{HARDYSTON TOWNSHIP SCHOOL DISTRICT}}{\text{COUNTY OF SUSSEX}}$

#### AUDITORS' MANAGEMENT REPORT ON ADMINISTRATIVE

#### FINDINGS - FINANCIAL,

### COMPLIANCE AND PERFORMANCE FISCAL YEAR ENDED JUNE 30, 2016

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November 14, 2016

The Honorable President and Members of the Board of Education Hardyston Township School District County of Sussex, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Board of Education of the Hardyston Township School District in the County of Sussex for the year ended June 30, 2016, and have issued our report thereon dated November 14, 2016.

As part of our audit, we performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents. This letter does not affect our report dated November 14, 2016, on the financial statements of the Board.

We will review the status of the comments during our next audit engagement. We have already discussed these comments and suggestions with various management personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the suggestions.

This report is intended for the information of the Hardyston Township School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

NISIVOCCIA LLP

Heidi A. Wohlleb

Licensed Public School Accountant #2140

Certified Public Accountant

#### Scope of Audit

The audit covered the financial transactions of the Board Secretary/School Business Administrator and Treasurer of School Moneys, the activities of the Board of Education and the records of the various funds under the auspices of the Board of Education.

#### **Administrative Practices and Procedures**

#### Insurance

Multi-peril insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule contained in the District's CAFR.

#### Officials in Office and Surety Bonds

Name	Name Position		Coverage
Grant W. Rome	Treasurer of School Monies	\$	200,000
James Sekelsky	Business Administrator/Board Secretary		200,000

#### **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The Board made a proper adjustment to the billings to sending districts for the change in per pupil costs in accordance with N.J.A.C.6A:23A-3.1(f)3.

#### Financial Planning, Accounting and Reporting

#### **Examination of Claims**

An examination of claims paid on a test basis, during the period under review did not indicate any discrepancies with respect to signatures, certification or supporting documentation.

#### Payroll Account and Position Control Roster

The net salaries of employees of the Board were deposited in the Payroll Account. Employees' payroll deductions and employer's share of fringe benefits were deposited in the Payroll Agency Account.

All payrolls tested were approved by the Chief School Administrator and certified by the President of the Board and the School Business Administrator and the Chief School Administrator.

Salary withholdings were promptly remitted to the proper agencies, including health benefits withholding due to the general fund.

The required certification (E-CERT1) of compliance with requirements for income tax on compensation of administrators (superintendents, assistant superintendents and business administrator) to the New Jersey Department of Treasury was filed by March 15<sup>th</sup> due date.

#### **Finding**

During our review of the analysis of the Payroll Agency account balance at June 30, 2016, we noted a number of older withholdings balances. As the District has already made an effort to resolve these older balances in the current fiscal year and will ensure that all balances are reviewed and resolved in a timely manner in the future, no formal recommendation is judged to be warranted.

#### Financial Planning, Accounting and Reporting (Cont'd)

#### Reserve for Encumbrances and Accounts Payable

A review of outstanding issued purchase orders was made on a test basis as of June 30, for proper classification of orders as reserve for encumbrances and accounts payable.

#### Classification of Expenditures

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6:23A-16.2(f) as part of our test of transactions of randomly selected expenditure items. We also reviewed the coding of all expenditures included in our compliance and single audit testing procedures. In addition to randomly selecting a test sample, our sample selection specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.2. As a result of the procedures performed, no errors were noted and no additional procedures were deemed necessary to test the propriety of expenditure classifications.

#### Board Secretary's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Board Secretary's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted below herein.

#### Treasurer's Records

In planning and performing our audit of the financial statements of the Board, we considered the condition of the Treasurer's records for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments except as noted herein.

#### No Child Left Behind (N.C.L.B.)

The N.C.L.B. financial exhibits are contained within the Special Revenue Section of the District's CAFR. This section of the CAFR documents the financial position pertaining to projects under Title I and Title II of the No Child Left Behind Consolidated Grant.

The study of compliance for the N.C.L.B. did not indicate any area of noncompliance.

#### Other Special Federal and/or State Projects

The District's Special Projects were approved as listed on Schedule A and Schedule B located in the CAFR.

Our audit of the federal and state funds on a test basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the Special Revenue Section of the CAFR. This section of the CAFR documents the financial position pertaining to the aforementioned special projects.

#### T.P.A.F. Reimbursement

Our audit procedures included a test of the biweekly reimbursements filed with the Department of Education for district employees who are members of the Teachers Pension and Annuity Fund. No exceptions were noted.

#### T.P.A.F. Reimbursement to the State for Federal Salary Expenditures

The T.P.A.F. Reimbursement to the State for Federal Salary Expenditures was not remitted to the State of New Jersey prior to the required deadline of October 1, 2016 but was filed relatively timely. As, the reimbursement form was reviewed, and no exceptions were noted, no formal recommendation is deemed to be warranted.

#### **School Purchasing Programs**

#### Contracts and Agreements Requiring Advertisement for Bids

#### N.J.S.A. 18A:18A-3 states:

a. "When the cost or price of any contract awarded by the purchasing agent in the aggregate, does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by resolution of the Board of Education without public advertising for bids and bidding therefore, except that the Board of Education may adopt a resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L.1971, c. 198 the Board of Education may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Commencing in the fifth year after the year in which P.L.1999, c. 440 takes effect and every five years thereafter, the Governor, in consultation with the Department of Treasury, shall adjust the threshold amount and the higher threshold amount which the Board of Education is permitted to establish as set forth in subsection a. of this section or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in N.J.S.A. 18A:18A-2, and shall round the adjustment to the nearest \$1,000. The Governor shall notify all local school districts of the adjustment no later than June 1 of every fifth year. The adjustment shall become effective on July 1 of the year in which it is made . . . . "

N.J.S.A. 18A:18A-4 states, "Every contract for the provision or performance of any goods or services the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the Board of Education to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this chapter or specifically by any other law . . . ."

Effective July 1, 2015, the bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$40,000 (with a Qualified Purchasing Agent) and \$29,000 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is currently \$18,800.

As per N.J.S.A. 18A:18A-3(a), the Board passed a resolution authorizing the Business Administrator as a qualified purchasing agent and increasing the bid threshold to \$40,000.

The Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the Attorney's opinion should be sought before a commitment is made.

#### School Purchasing Programs (Cont'd)

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. General compliance was noted.

The results of our examination indicated that no individual payments, contracts, or agreements were made "for the performance of any work or the furnishing or hiring of any materials or supplies", in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

The system of records did not provide for an accumulation of purchases for which the school board used contracts entered into by the State Department of Purchase and Property pursuant to Ch. 114, P.L. 1977, therefore, the extent of such purchases could not reasonably be ascertained.

#### **School Food Service**

The school food service was not selected as a major federal and/or state program and state and federal program expenditures did not exceed \$100,000 in federal and/or state support.

#### **Student Body Activities**

In planning and performing our audit of the financial statements of the Board, we considered the condition of the records of the Student Activities Fund for the purpose of expressing our opinion on the financial statements and not to provide specific assurance on the condition of the records. Based on these procedures, we have no comments.

#### Application for State School Aid

Our audit procedures included a test of enrollments and related services reported in the October 15, 2015 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, bilingual and low income. We also performed a review of the District procedures related to its completion. The information on the A.S.S.A. was compared to the District workpapers with minor exceptions. The information that was included on the workpapers was verified on a test basis without exception.

The District maintained workpapers on the prescribed State forms or their equivalent.

The District has adequate written procedures for the recording of student enrollment data.

#### Pupil Transportation:

Our audit procedures included a test of on-roll status reported in the 2015-2016 District Report of Transported Resident Students (DRTRS). The information that was included on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

Pupil Transportation: (Cont'd)

Our procedures also included a review of transportation related contracts and purchases. Based on our review, the District complied with proper bidding procedures and award of contracts. No exceptions were noted in our review of transportation related purchases of goods and services.

#### Facilities and Capital Assets

Our procedures included a review of the SDA grant agreement for consistency with recording SDA revenue, transfer of local funds from the general fund or from the capital reserve account, and awarding of contracts for eligible facilities construction.

#### **Finding**

The District has \$140,220 and \$63,967 in SDA receivables that date back to grants awarded to the District on May 2, 2014 and July 23, 2010 for Retaining Wall Repairs and the Floor Tile and Stairway Replacement projects, respectively. These projects are materially complete and the final submission should be submitted as soon as possible to ensure collection of these funds and to allow for the close-out of the projects. As the District has already made an effort to get assistance needed to file the reimbursement requests, no formal recommendation is judged to be warranted.

#### Travel Expenses and Travel Reimbursement Policy

Travel regulations require each District to adopt a formal policy and procedure pertaining to travel and expense reimbursement for its employees and board members. The regulations include requirements for the District to establish a maximum travel amount for the year and to ensure that the maximum amount is not exceeded. The regulations also require that all travel must be preapproved by the Board of Education and Superintendent and that a brief report detailing the key issues addressed at the travel event must be submitted after the travel event has occurred. No exceptions were noted in our review of travel expenses.

#### **Management Suggestions:**

#### Governmental Accounting Standards Board Statements:

The next Governmental Accounting Standards Board ("GASB") statement which will have a significant impact on the District will be GASB#75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions, will be effective for the fiscal year ending June 30, 2018. This standard replaces GASB#45, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions. It is similar to GASB Statement No. 68, Accounting and Financial Reporting for Pensions GASB#68 in that successful implementation of this standard will require the provision of certain key financial and non-financial information from the New Jersey Division of Pensions.

#### Cyber Security

Cyber-crime has become much more prevalent in the last few years. Websites and internal networks, including personally identifiable information ("PII"), have been hacked and resulted in significant losses to organizations, both financial and reputational. We suggest that the District consider options to test and protect the District from cyber-crime.

#### Management Suggestions (Cont'd):

#### **Deferred Compensation Plans**

The District has a fiduciary responsibility to its employees related to the deferred compensation plans offered by the District. The District should consider a periodic review of the benefits, features, costs, and performance of its deferred compensation plans and make that information available to employees to assist employees in making suitable choices for investing their retirement funds while fulfilling the District's fiduciary responsibilities.

#### Independent Contractors vs. Employees

The District should consider reviewing the status of "Independent Contractors" utilized by the District with Internal Revenue Service guidelines for determination of employment status. The IRS has been reviewing employers, including governments, to determine compliance. A proactive approach may help to minimize or eliminate potential penalties related to incorrect employment status determination.

#### <u>Arbitrage – Outstanding Bonds</u>

The District has bond issues outstanding. The District should explore the need for an arbitrage calculation. This calculation will determine whether or not the District is subject to the arbitrage payable to the federal government. If a liability does exist, it would be required to be raised by the District in the budget year the liability is payable.

#### Status of Prior Year's Findings/Recommendations

The prior year recommendation regarding the District ensuring that all monthly lunch reimbursement requests are timely filed with the State to ensure reimbursement has been resolved in the current year.

### HARDYSTON TOWNSHIP SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2015

	2016-2017 Application for State School Aid					Sample for Verification						
_	Repo	rted on	Repo	rted on			Sar	nple	Verified per		Errors per	
	A.S	.S.A.	Work	papers		Selected from		Registers On Roll		Registers On Roll		
_	On	Roll	On	Roll	Errors		Workpapers					
_	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared	Full	Shared
Half Day Preschool 3 yrs.	6		4		(2)		4		4			
Half Day Preschool 4 yrs.	8		10		2		10		10			
Full Day Kindergarten	66		66				66		66			
Grade One	64		64				64		64			
Grade Two	65		65				65		65			
Grade Three	64		64				64		64			
Grade Four	77		77				77		77			
Grade Five	62		62				62		62			
Grade Six	62		62				62		62			
Grade Seven	79		79				79		79			
Grade Eight	53		53				53		53			
Subtotal	606		606				606		606			
Special Ed - Elementary	82		82				8		8			
Special Ed - Middle School	56		56				5		5			
Subtotal	138		138				13		13			
Totals =	744		744		-0-		619		619			
Percentage Error					0.00%						0.00%	

### HARDYSTON TOWNSHIP SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS ENROLLMENT AS OF OCTOBER 15, 2015

	Private Schools for Disabled				Resident Low Income					
	Reported on				Reported on	Reported on		Sample		
	A.S.S.A. as	Sample			A.S.S.A.	Workpapers		Selected	Verified to	
	Private	for	Sample	Sample	as Low	as Low		from	Application	Sample
	Schools	Verification	Verified	Errors	Income	Income	Errors	Workpapers	and Register	Errors
Full Day Kindegarten					10	10		1	1	
Grade One					10	10		1	1	
Grade Two					4	4				
Grade Three					7	7		1	1	
Grade Four					5	5				
Grade Five					5	5		1	1	
Grade Six					6	6		1	1	
Grade Seven					8	8				
Grade Eight					2	2		1	. 1	
Subtotal					57	57		6	6	
Special Ed - Elementary	1				10	10		1	1	
Special Ed - Middle School	1	1	1		6	6		1	1	
Subtotal	2	1	1		16	16		2	2	
Totals	2	1	1		73	73		8	8	
Percentage Error	r			0.00%			0.00%			0.00%

## HARDYSTON TOWNSHIP SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS - RESIDENT LEP LOW INCOME ENROLLMENT AS OF OCTOBER 15, 2015

Resident LEP Low Income

			Kesident LLi	Low mediae		
	Reported on	Reported on		Sample	Verified to	
	A.S.S.A. as	Workpapers		Selected	Test Scores,	
	LEP Low	LEP Low		from	Application	Sample
	Income	Income	Errors	Workpapers	and Register	Errors
				,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		
Grade One	1	1		1	1	
Subtotal	1	1		1	1	
Totals	1	1		1	1	
Percentage Error			0.00%			0.00%

## HARDYSTON TOWNSHIP SCHOOL DISTRICT APPLICATION FOR STATE SCHOOL AID SUMMARY SCHEDULE OF AUDITED ENROLLMENTS - RESIDENT LEP NOT LOW INCOME ENROLLMENT AS OF OCTOBER 15, 2015

Resident LEP NOT Low Income

			Resident EET 19	O' LOW MEOME		
	Reported on A.S.S.A. as LEP Not Low Income	Reported on Workpapers LEP Not Low Income	Errors	Sample Selected from Workpapers	Verified to Test Scores and Register	Sample Errors
Grade One Grade Seven Subtotal	1 1 2	1 1 2	MANUFACTURE STATE OF THE STATE	1 1 2	1 1 2	
Totals	2	2		2	2	
Percentage	Error		0.00%			0.00%

## HARDYSTON TOWNSHIP SCHOOL DISTRICT SCHEDULE OF AUDITED ENROLLMENTS APPLICATION FOR STATE SCHOOL AID SUMMARY ENROLLMENT AS OF OCTOBER 15, 2015

	Transportation							
	Reported on DRTRS	Reported on DRTRS		_				
	by DOE	by District	Errors	Tested	Verified	Errors		
Regular - Public Schools	518	518		12	12			
Regular - Special Education	150	150		5	5			
Transported - Non Public	34	34		3	3	•		
AIL - Non Public	19	19		2	2			
Special Needs - Public	1	1		1	1			
Special Needs - Private	2	2		2	2			
Totals	724	724		25	25			
Percentage Error			0.00%			0.00%		

	Reported	calculated
Average Mileage - Regular Including Grade PK Students	5.3	5.3
Average Mileage - Regular Excluding Grade PK Students	5.3	5.3
Average Mileage - Special Education with Special Needs	18.3	18.3

### HARDYSTON TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2016

#### **EXCESS SURPLUS CALCULATION**

#### Section 1 - REGULAR DISTRICT

2015-2016 Total General Fund Expenditures per the CAFR Increased by: Transfer to Food Service Fund Transfer from Capital Outlay to Capital Projects Fund Transfer from Capital Reserve to Capital Projects Fund Decreased by: On-Behalf TPAF Pension and Social Security Assets Acquired Under Capital Leases	\$ 12,270,742 (B) \$ -0- (B1a) \$ -0- (B1b) \$ -0- (B1c) \$ 1,175,522 (B2a) \$ -0- (B2b)		
Adjusted 15-16 General Fund Expenditures [(B)+(B1's)-(B2's)]	\$ 11,095,220 (B3)		
2% of Adjusted 2015-16 General Fund Expenditures [(B5) times .02] Enter Greater of (B4) or \$250,000 Increased by: Allowable Adjustment	\$ 221,904 (B4) \$ 250,000 (B5) \$ 9,374 (K)		
Maximum Unassigned Fund Balance [(B5)+(K)]		\$	259,374 (M)
Section 2			
Total General Fund - Fund Balances @ 6/30/16 (Per CAFR Budgetary Comparison Schedule C-1) Decreased by: Assigned for Year End Encumbrances Legally Restricted - Designated for Subsequent Year's Expenditures Excess Surplus - Designated for Subsequent Year's Expenditures Other Restricted Fund Balances Assigned - Designated for Subsequent Year's Expenditures	\$ 2,660,620 (C) \$ 219,738 (C1) \$ -0- (C2) (C3) \$ 2,115,508 (C4) \$ 66,000 (C5)		
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]		\$	259,374 (U1
Section 3			
Restricted Fund Balance-Excess Surplus [(U1)-(M)] IF NEGATIVE, EN	VTER -0-	\$	-0- (E)
Recapitulation of Excess Surplus as of June 30, 2016			
Restricted Excess Surplus - Designated for Subsequent Year's Expenditus Restricted Excess Surplus [(E)]	res	\$ \$	-0- (C3 -0- (E)
Total $[(C3)+(E)+(F)]$		\$	<u>-0-</u> (D)

### HARDYSTON TOWNSHIP SCHOOL DISTRICT EXCESS SURPLUS CALCULATION FISCAL YEAR ENDED JUNE 30, 2016

#### **Detail of Allowable Adjustments**

Impact Aid Sale and Lease Back Extraordinary Aid	\$ \$ \$	-0- (H) -0- (I) -0- (J1)
Additional Nonpublic School Transportation Aid	\$	9,374 (J2)
Total Adjustments [(H)+(I)+(J1)+(J2)]	\$	9,374 (K)
Detail of Other Restricted Fund Balance		
Statutory Restrictions	\$	-0-
Approved Unspent Separate Proposal	\$	-0-
Sale/Lease-Back Reserve	\$	-0-
Capital Reserve	\$	1,506,046
Maintenance Reserve	\$	597,536
Emergency Reserve	\$	11,926
Tuition Reserve	\$	-0-
Other State/Governmental Mandated Reserve	\$	-0-
Other Reserved Fund Balance not Noted Above	\$	-0-
Total Other Restricted Fund Balance	S	2.115.508

#### HARDYSTON TOWNSHIP SCHOOL DISTRICT SUMMARY OF RECOMMENDATIONS FISCAL YEAR ENDED JUNE 30, 2016

#### It is recommended that:

1. Administrative Practices and Procedures

None

2. Financial Planning, Accounting and Reporting

None

3. School Purchasing Program

None

4. School Food Service

None

5. Student Body Activities

None

6. Application for State School Aid

None

7. Pupil Transportation

None

8. Facilities and Capital Assets

None

9. <u>Miscellaneous</u>

None

10. Status of Prior Year's Findings/Recommendations

The prior year recommendation regarding the District ensuring that all monthly lunch reimbursement requests are timely filed with the State to ensure reimbursement has been resolved in the current year.